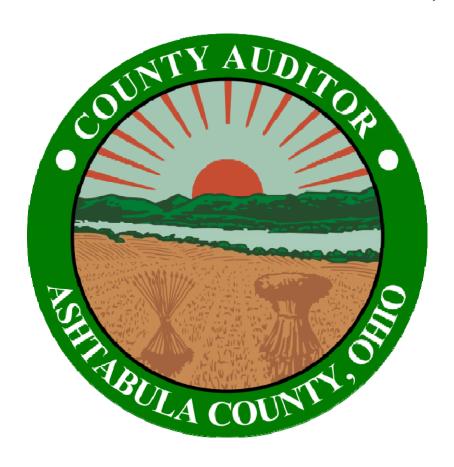
# ASHTABULA COUNTY, OHIO

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018



**David Thomas** 

**County Auditor** 

Prepared by The Ashtabula County Auditor's Office

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# COUNTY OF ASHTABULA

# **David Thomas, Auditor**

25 West Jefferson Street, Jefferson, Ohio 44047 (440) 576-3783

August 30, 2019

To the Citizens of Ashtabula County and to The Board of County Commissioners: the Honorable J.P. Ducro the Honorable Kathryn Whittington the Honorable Casey Kozlowski

As Ashtabula County Auditor, I am pleased to present Ashtabula County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2018. This report conforms to generally accepted accounting principles (GAAP) and provides full and complete disclosure of the financial position and results of operations of the County.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with management of the County, and specifically, the County Auditor's Office. To the best of my knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly and completely the financial position and results of the County's financial activities.

Keith Faber, Auditor of State, has issued an unqualified ("clean") opinion on Ashtabula County's financial statements for the year ended December 31, 2018. The independent auditor's report is located at the front of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. Ashtabula County's MD&A can be found immediately following the independent auditor's report.

### **The Reporting Entity**

For financial reporting purposes, the County includes all funds, agencies, boards and commissions making up Ashtabula County (the Primary Government) and its Component Units in accordance with Governmental Accounting Standards Board (GASB) Statement No. 61 "The Financial Reporting Entity". The County's primary government consists of all funds, departments, boards and agencies that are not legally separated from the County. For Ashtabula County, this includes Children Services Board, the Ashtabula County Board of Developmental Disabilities, the Ashtabula County Board of Elections, the Ashtabula County Board of Mental Health and Recovery Services, the Ashtabula County Department of Jobs and Family Services, and the Emergency Management Agency and all departments and activities that are directly operated by the elected County Officials.

Component units are legally separate organizations who are fiscally dependent on the County or for whom the County is financially accountable. Ash/Craft Industries, a non-profit organization, the Northeast Ohio Regional Airport and the Ashtabula County Land Reutilization Corporation have been included as discretely presented component units. The Ashtabula County Convention and Facilities Authority and Ashtabula County 503 Corporation, a non-profit organization, are blended component units and are treated as special revenue funds.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Ashtabula County General Health District, the Ashtabula County Soil and Water Conservation District, and the Ashtabula County Metroparks, whose activities are included in this report as agency funds.

The County Risk Sharing Authority, Inc., (CORSA) and the County Employee Benefits Consortium of Ohio, Inc.(CEBCO) are shared risk pools described in Note 12 to the Basic Financial Statements. The Ashtabula County Metroparks and the Ashtabula County District Library are related organizations whose relationships to the County are described in Note 21 to the basic financial statements. The County also participates in the EASTGATE Regional Council of Governments, Northeast Ohio Community Alternative Program Facility (NEOCAP), the Family and Children First Council, Northeast Ohio Consortium Council of Governments (NOC COG), Heartland East Administrative Services Center (Heartland) and North East Ohio Network (N.E.O.N.) described in Note 21 to the Basic Financial Statements. A complete discussion of the County's reporting entity is provided in Note 1 to the Basic Financial Statements.

### The County and the Form of Government

Ashtabula County was organized in 1811. The County is comprised of seven hundred four square miles, which make it geographically the largest county in Ohio. The County encompasses twenty-seven townships, eight school districts and nine municipalities, of which Ashtabula City is the largest.

Ashtabula County is located in an industrialized region on the southern shore of Lake Erie. Approximately one third of the United States population lives within a five hundred-mile radius of the County. The County is well situated in the heart of a diverse region, a one-hour drive from Cleveland and Youngstown, Ohio, and Erie, Pennsylvania. Ashtabula County enjoys the benefits of urbanization while also offering a rural atmosphere and a variety of lifestyles for its inhabitants.

Ashtabula County has two of the finest harbors on the Great Lakes, one located in Ashtabula City, the other in Conneaut. The docks are equipped with the most modern machinery for the handling of coal, iron ore, and other cargo. Today new self-unloading vessels can discharge cargo up to a rate of ten thousand tons per hour. This is quite a change from 1873 when the first schooners to arrive in the Ashtabula Harbor unloaded their one thousand ton ore shipments by hand in approximately three days.

The two major Great Lakes port facilities at Conneaut and Ashtabula offer access to the entire inland waterway system and the Atlantic Ocean via the St. Lawrence Seaway. Cargo can be transferred from fresh water or salt water ships to rail or highway travel.

Air freight and air passenger service access is provided for Ashtabula County through a number of sources. The Ashtabula County Airport can accommodate aircraft suited to its fifty-two hundred foot paved runway. Recently, a capital improvement program featuring the acquisition of a jet fuel system, aviation gas tanks, improved lighting system and improved drainage and resurfacing of the airport runways was initiated to enhance business potential of the County Airport. Commercial passenger and air cargo services are available at Cleveland Hopkins International Airport and Erie International Airport, all within an hour's drive from Ashtabula County.

The County is traversed by two limited access highways and a number of State and U.S. highways. Interstate 90, a major east-west transportation link, provides three-fourths of Ashtabula County residents with direct access to important economic centers such as Cleveland and Chicago to the west, and Buffalo and Rochester to the east.

The County also has access to railroad systems and is currently served by Norfolk Southern Railway and CSX Transportation.

The name "Ashtabula" is an Indian word meaning "river with many fish," and people from around the country converge on Ashtabula each year to try their hand at catching some of those fish, particularly the Lake Erie walleye, perch and small mouth bass.

Ashtabula County features beautiful sandy beaches and is the home of Geneva-on-the-Lake, Ohio's first lakefront resort town. The county is also known for its 19 historic covered bridges, most of which were built in the second half of the 19<sup>th</sup> Century, including the largest covered bridge in the nation.

Ashtabula County was created from both Trumbull and Geauga Counties in 1807, and was the first county to be organized from the Connecticut Western Reserve. Jefferson, the county seat, began as a business endeavor of Gideon Granger of Connecticut, who sent a representative to the site to develop the town in 1804. Granger worked as a postmaster general in the Jefferson administration, and decided to name the settlement after our country's third president, Thomas Jefferson.

The Ashtabula County Historical Society, the second oldest in the state of Ohio, was formed in 1838 in Jefferson. It owns and maintains the Giddings Law Office Museum, named after Joshua Giddings, one of the founders of the Republican Party. The National Historic Landmark, built in 1823, is open June, July, and August.

The county is home to the Great Lakes Marine and U.S. Coast Guard Memorial Museum. The museum is in the former lighthouse keeper's residence in Ashtabula, which was built in the late 1800s.

Ashtabula County is also the home of the Jennie Munger Gregory Museum. The museum is located in Geneva-on-the-Lake on the Lake Erie shore. Built in 1823 on land purchased earlier as part of an original land grant of the Connecticut Western Reserve, the home is the first frame house built on the Lake Erie shore. The museum is furnished with artifacts and historical items that reflect the history of the county, from pioneers to the Civil War to the early 1900s. The museum is open May through September.

Ashtabula County is a subdivision of the State, responsible for administering and enforcing State laws. The County also provides a wide range of services including general government, public safety, public works, human services, health, conservation and recreation, water and sewer services. The three-member Board of County Commissioners, elected in overlapping four-year terms, serves as the taxing authority, the contracting body and the chief administrator of public services for the County.

The Board of County Commissioners is responsible for providing and managing the funds to support the various County activities. The Board of County Commissioners also exercises legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and approving contracts for public works and services.

In addition to the Board of Commissioners, the offices of the County Auditor and County Treasurer, grouped under the category of general government, are of particular importance to the financial affairs of the County.

The County Auditor is elected to a four-year term and has the task of assessing real property for taxing purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial

update between reappraisals. The Auditor is also the fiscal officer of the County, and no County contract or obligation may be made without the Auditor's certification that funds are available for payment. The Auditor is responsible for the County payroll and has other statutory accounting responsibilities. In addition to assessing real property taxes, the Auditor is responsible for the distribution of tax receipts through a "Settlement" process to all cities, villages, townships, and other governmental subdivisions within the County. The Auditor is also in charge of the County's bond retirement fund. The Auditor is, by State law, secretary of the County Board of Revision and the County Budget Commission and the administrator and supervisor of the County Data Processing Board.

The County Treasurer is the custodian of County funds, whose responsibilities include collecting all tax monies and applying payments to the appropriate tax accounts. The Treasurer is also responsible for investing all idle County funds as prescribed by Ohio law. The Treasurer is the distributing agent for expenditures authorized by the Boards upon the Auditor's warrant. The County Treasurer must make daily reports showing receipts, payments and balances to the County Auditor, and the books of account must always balance with those of the County Auditor. The County Treasurer is a member of the County Board of Revision. In addition, the County Treasurer, the County Auditor and the Prosecuting Attorney form the County Budget Commission which plays an important part in the financial administration of County Government as well as in all local governments throughout the County.

In addition to these officials, citizens also elect other County administrative officials, each of whom is independent within the limits of state statutes affecting their particular office. These officials include the County Prosecutor, County Engineer, County Coroner, Clerk of Courts, County Recorder, and the County Sheriff. These officials are elected to four-year terms. The citizens also elect the Common Pleas Judges, both General and Juvenile/Probate divisions, and the Municipal Judges to six-year terms.

The County Prosecutor is responsible for all legal matters for the County and all townships and local school districts within the County. The office is responsible for criminal cases such as felonies, child support delinquencies and tax foreclosures, as well as serving as the contact for victim assistance. The Prosecutor serves on the County Budget Commission.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of the County's roads, bridges, roadside drainage facilities and storm or surface runoff systems. The Board of Commissioners takes bids and awards contracts for projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

The Clerk of Courts is responsible for two divisions: legal and title. The legal division's main function is to file, process and preserve papers for cases that will be handled by the County Common Pleas Court, the District Court of Appeals and the Municipal Court's civil and criminal divisions. The title division's main function is to issue vehicle titles which serve as a person's only proof of ownership. All vehicles purchased in or out of the County by the County residents are titled in Ashtabula County.

The Ashtabula County Coroner's Office is authorized by the laws of the State of Ohio to conduct independent investigations into sudden, unexpected, unnatural, suspicious, or violent death. The Ohio Legislature, by law, has chosen to separate the coroner's office from law enforcement and has given the Coroner's Office specific authority into the investigations of death. The standard forensic (medical and legal) issues in a coroner's Death Investigation Case require medical facts and often many non-medical facts that allow a conclusion to be made about the manner of death. Investigation by specially trained coroner investigators then becomes of paramount importance.

The County Recorder is responsible for recording and maintaining all deeds, mortgages, liens, and veterans discharge records.

The County Sheriff is the chief law enforcement officer of the County and provides certain specialized services, which include maintaining a special staff of deputies whose duties are to assist local law enforcement officers upon their request and to enforce law in unincorporated areas of the County. The Sheriff also operates and maintains the County Jail and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the County Courts, the Sheriff is in charge of the preparation and service of documents.

The County has two Municipal Courts: Ashtabula and Conneaut, and two County Courts: Eastern and Western. The Municipal Court has original jurisdiction to hear and determine all criminal misdemeanor charges, to conduct initial appearance hearings of those individuals charged by complaint with criminal felony charges and to handle civil matters filed in the Court where the amount claimed is not in excess of \$15,000. In criminal cases, these courts are limited to hearing misdemeanor offenses, but they can hold preliminary hearings in felony cases. Following the preliminary hearing in felony cases, the case is transferred to the Common Pleas Court. All municipal and county courts also have a small claims court. A small claims court hears civil complaints where the monetary award sought does not exceed \$6,000.

The Common Pleas Court General Division's jurisdiction covers four categories of cases: criminal, civil, domestic relations, and administrative. The criminal cases are all felonies, which are the most serious crimes. Civil cases include personal injuries, business disputes, property matters, and equity cases. Domestic Relations cases involve the issues relating to the break-up of the family unit as people go through divorce or dissolution. An example of an administrative case is zoning which may be appealed to the Eleventh District Court of Appeals and/or the Supreme Court of Ohio.

The Probate Court has jurisdiction to hear cases involving name changes, estates, guardianships, adoptions, conservatorships, releases from administration, trusts, wrongful death, marriages, and marriage licenses, registration of birth and correction of birth records, mental illness, mental retardation and civil actions.

The Juvenile Court has jurisdiction to hear delinquency, juvenile traffic, unruly, abuse dependency, neglect, paternity, custody, visitation, child support, permanent custody, relinquishment of jurisdiction and limited adult cases. The Judge is the ex-officio clerk of the juvenile division and is responsible for all court records.

Ashtabula County also has three specialized dockets: Ashtabula County Common Pleas Mental Health Court, Ashtabula County Common Pleas Drug Court, and Family Drug Court operated by the Juvenile Court. The Mental Health Court is a voluntary program designed for nonviolent offenders with a qualifying mental health diagnosis and who need a specialized case management services. The County Drug program is designed to offer treatment to those people who have a substance abuse problem and are being prosecuted for a drug crime. The program allows the participant to plead guilty and upon successful completion of the program the charge gets dismissed. The Family Drug Court, which is run by the Juvenile Court, was created to help drug-offending parents keep or regain custody of their children.

### **Local Economy**

Some of Ashtabula County's largest employers include Ashtabula Area City School Board of Education, Ashtabula County Government, Ashtabula County Medical Center, KraftMaid Cabinetry, University Hospitals Health System, Molded Fiber Glass Company, Millenium Inorganic Chemicals a Cristal Global company, Kennametal, Inc., General Aluminum, and Premix.

According to the 2018 U.S Census Bureau, Ashtabula County's population is estimated to be 97,493, which represents a 4.0 percent decrease from the 2010 Census of 101,497. Per the Ohio Department of Job and Family Services the labor force was 44,200 in 2018 with an average unemployment rate of 5.3 percent. The

unemployment rate for 2017 was 5.9 percent.

Tourism has become a larger part of the economy since 2007. Tourism is emerging as one of Ashtabula County's best prospects for sustained economic recovery in the current recession. The poor economy has forced people to look at places closer to home or less expensive vacations. Local wineries, lodging facilities and tourism destinations such as Geneva-on-the-Lake have seen an increase in business over the past years. According to the Ashtabula County Convention and Visitors Bureau, tourism generated \$475 million in sales for Ashtabula County in 2018. Payroll was \$85 million with 4,900 employees.

A large part of the tourism industry is related to the production of wine. The grape and wine industry is a dynamic part of northeast Ohio's agriculture industry in the Grand River Valley with 1,300 acres of grape vineyards and over 30 wineries in the counties of Ashtabula, Lake and Geauga. Ashtabula County has 24 of those wineries. Ohio's largest grape growing region is located in Harpersfield, Ashtabula County, Ohio. Estimated sales for Wine in the Northeast Ohio Region exceed \$10 million. Jobs and the peripheral tourism activities add to the economy.

### **Future Outlook and Major Initiatives**

Plans were announced in 2018 for the construction of the Risberg Pipeline along the northeastern portion of Ashtabula County. This \$86 million project is an interstate, natural-gas pipeline system in western Pennsylvania and Northeast Ohio. The pipeline will deliver natural-gas to a significantly larger network of customers and increase capacity for current manufacturing, residential, and commercial users. New industries and customers are expected to take advantage of this increase in supply for their production capabilities.

One such company which announced a major investment is the Petmin USA Pig Iron Plant in the city of Ashtabula. This manufacturing facility will be the world leader in production of pig iron, a necessary ingredient for many metal and iron processes. The plant is expected to generate \$474 million in local investment with construction estimates of 650 jobs and 100 permanent positions.

### Acknowledgements

The publication of this CAFR displays Ashtabula County's ability to provide significantly enhanced financial information and accountability to the citizens of Ashtabula County, its elected officials, County management, and investors. This report continues the aggressive program of the County Auditor's Office to improve the County's overall financial accounting, management and reporting capabilities.

The preparation and publication of this report would not have been possible without the cooperation of every County department and agency. I want to express my appreciation to the Ashtabula County Board of Commissioners for their support for this endeavor from its inception. The guidance given by the Auditor of State's Office through the auditors was most helpful and appreciated. I would also like to thank all of the elected officials, department heads and their staffs for their assistance and cooperation on this project.

Planning, coordinating, compiling and completing this report has been the responsibility of Fiscal Manager Jamie Ortiz and myself. I gratefully acknowledge her dedication and valuable contribution, as well as the rest of the County Auditor's staff who assisted in various parts of the project.

Sincerely,

David Thomas

Ashtabula County Auditor

Elected Officials December 31, 2018

County Commissioners J. P. Ducro IV

Casey R. Kozlowski Kathryn Whittington

County Auditor Roger A. Corlett, CPA\*

County Coroner Dr. Pamela L. Lancaster

County Engineer Timothy T. Martin

County Prosecutor Nicholas A. Iarocci, Esq.

County Recorder Barbara Schaab

County Sheriff William Johnson

County Treasurer Dawn M. Cragon

Clerk of Courts Tami Pentek

Common Pleas Court Judges Gary L. Yost

Marianne Sezon Thomas E Harris

Probate/Juvenile Court Judge Albert S. Camplese

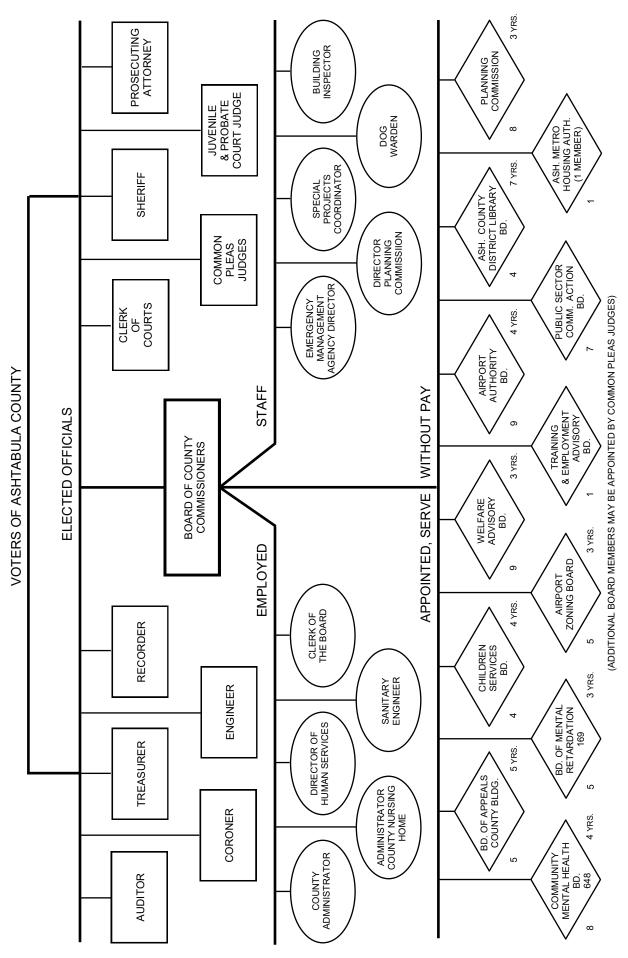
Eastern County Court Judge Robert S. Wynn

Western County Court Judge David A. Schroeder

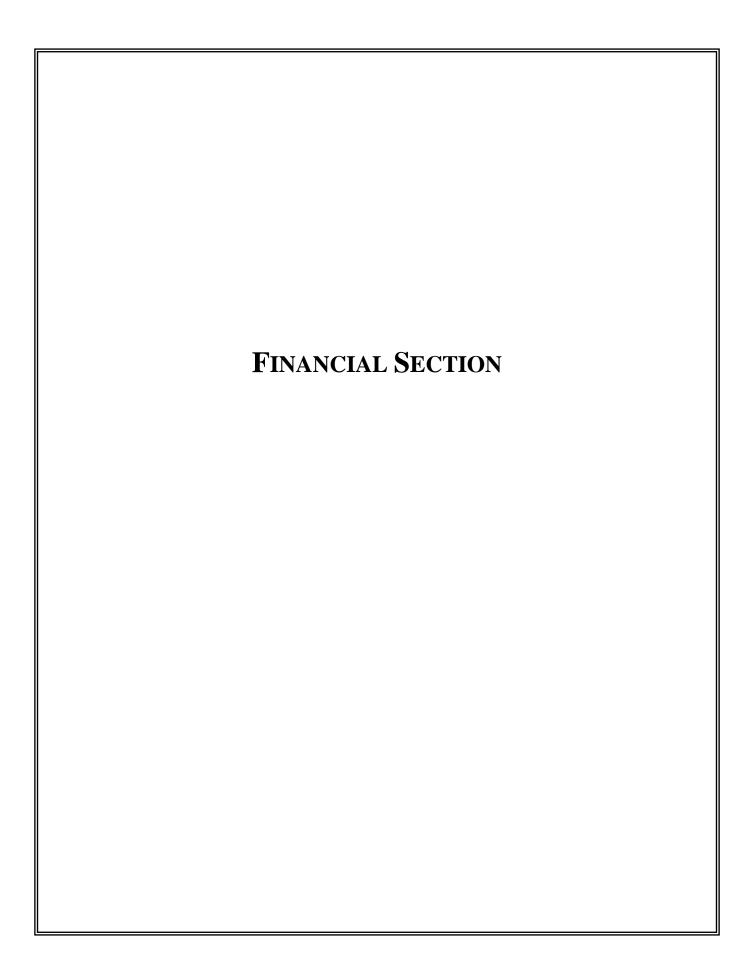
<sup>\*</sup>David Thomas took office as County Auditor on March 4, 2019.

# **CHART OF ASHTABULA COUNTY GOVERNMENT**

The following chart shows county government organization, noting elected, employed, and appointed officials and boards.



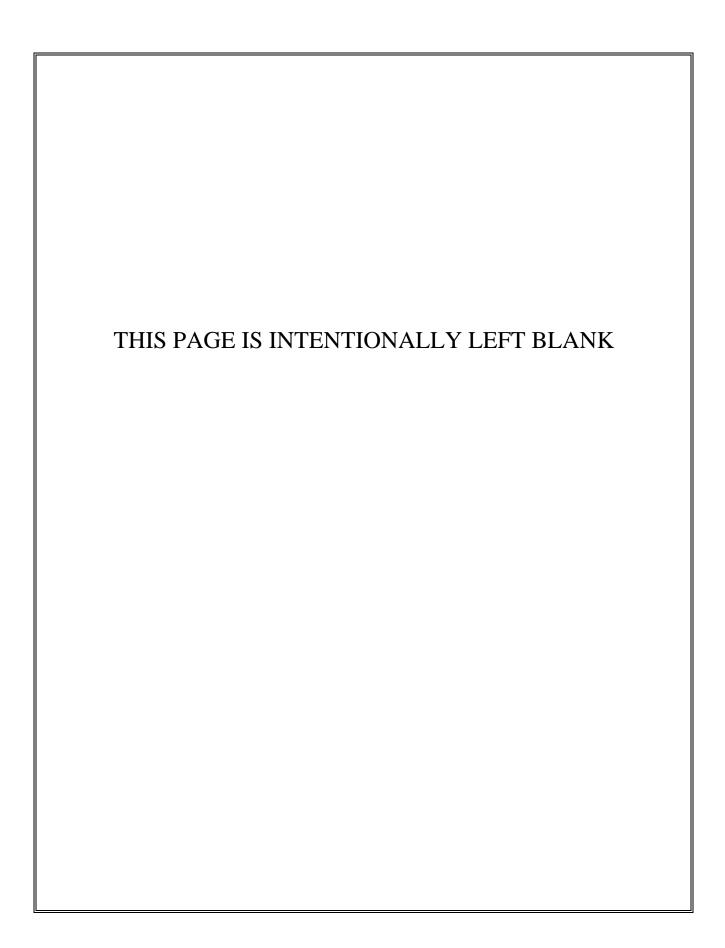
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Management's Discussion and Analysis For the Year Ended December 31, 2018

The discussion and analysis of Ashtabula County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the County's performance as a whole; readers should also review the transmittal letter, the basic financial statements and notes to enhance their understanding of the County's financial performance.

### Financial Highlights

Key financial highlights for 2018 are as follows:

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at December 31, 2018 by \$152,918,524. Governmental activities' unrestricted net position is a deficit of \$26,813,468, primarily due to the net pension liability and net OPEB liability recorded under GASB Statements Nos. 68 & 75, respectively. The County's total net position decreased by \$1,108,877 from December 31, 2017's restated net position.
- At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$46,407,263, an increase of \$958,403 from the prior year. Of this amount, \$5,277,522 is available for spending (unassigned fund balance) on behalf of its citizens.
- At the end of the current year, fund balance for the general fund was \$8,780,713 which represents a 3.49 percent increase from the prior year and represents 39.23 percent of total general fund expenditures.

### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, or as an entire operating entity. The statements also provide a detailed look at specific financial conditions.

The County-wide financial statements include the statement of net position and the statement of activities; which provide an aggregated, long-term view of the County's assets. Fund financial statements show, in a segregated manner, how services were financed in the short-term and the balances available for future spending. This report also contains other supplementary information in addition to the basic financial statements themselves.

### County-Wide Financial Statements

The Statement of Net Position presents information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the assets and deferred outflows of resources over liabilities and deferred inflows of resources being reported as net position. The statement of activities presents information showing how the County's net position changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2018

The change in net position is important because it tells the reader whether, for the County as a whole, the financial position has improved or diminished. However, in evaluating the overall position of the County, nonfinancial information such as changes in the County's tax base and the condition of the County's capital assets, will also need to be evaluated.

In the statement of net position and the statement of activities, the County is divided into three kinds of activities:

- Governmental Activities Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and conservation and recreation. These services are funded primarily by taxes and intergovernmental revenues, including Federal and State grants and other shared revenues.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's water district, sewer district and Geneva State Park Lodge are reported here.
- Component Units The County's financial statements include financial data of the Ash Craft Industries, Northeast Ohio Regional Airport and the Ashtabula County Land Reutilization Corporation. These component units are described in the notes to the basic financial statements. Each component unit is a legally separate entity, but is in some way fiscally dependent on the County.

### Fund Financial Statements

The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been designated or restricted for specific activities or objectives. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Based on the restriction on the use of monies, the County has established many funds which account for the multitude of services provided to our residents. However, the fund financial statements focus on the County's most significant (major) funds, which are the general, motor vehicle and gas tax, public assistance, children services, county board of developmental disabilities, and nursing home.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities on the county-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year-end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations and the basic services being provided, along with the financial resources available.

Management's Discussion and Analysis For the Year Ended December 31, 2018

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds** – The enterprise funds are used to report the same functions presented as business-type activities on the county-wide financial statements. The County uses enterprise funds to account for the sewer and water district and the Geneva State Park Lodge operations. Internal service funds are used to report activities that provide services to the County's other funds and departments; and are included in governmental activities on the government-wide financial statements.

Fiduciary Funds – The County has two types of fiduciary funds: private purpose trust and agency funds. Fiduciary funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

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Management's Discussion and Analysis For the Year Ended December 31, 2018

# **Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net position for 2018 compared to 2017. The net position at December 31, 2017 has been restated as described in Note 3.

# (Table 1) Net Position

			Restated	Restated		
	Governmental	Business-type	Governmental	Business-type		Restated
	Activities	Activities	Activities	Activities	Total	Total
	2018	2018	2017	2017	2018	2017
Assets:						
Current and other assets	\$ 80,631,730	\$ 12,014,781	\$ 78,415,939	\$ 10,922,461	\$ 92,646,511	\$ 89,338,400
Capital assets, net	148,202,097	38,006,720	148,005,452	38,922,569	186,208,817	186,928,021
Total assets	228,833,827	50,021,501	226,421,391	49,845,030	278,855,328	276,266,421
<b>Deferred outflows of resources</b>						
Unamortized deferred charges	223,804	64,187	224,305	75,035	287,991	299,340
Pension	9,978,856	289,559	21,206,715	571,873	10,268,415	21,778,588
OPEB	2,238,368	74,126	368,055	9,625	2,312,494	377,680
Total deferred outflows						
of resources	12,441,028	427,872	21,799,075	656,533	12,868,900	22,455,608
Liabilities:						
Other liabilities	5,499,847	674,220	5,167,995	903,779	6,174,067	6,071,774
Long-term liabilities:						
Due within one year	2,406,681	1,585,135	2,716,740	1,674,565	3,991,816	4,391,305
Net pension liability	38,751,293	1,042,739	54,491,536	1,448,418	39,794,032	55,939,954
Net OPEB liability	25,102,176	712,548	23,192,313	631,686	25,814,724	23,823,999
Other amounts	17,896,403	16,847,933	18,746,911	18,185,734	34,744,336	36,932,645
Total liabilities	89,656,400	20,862,575	104,315,495	22,844,182	110,518,975	127,159,677
Deferred inflows of resources						
Property taxes	16,652,580	-	16,260,267	-	16,652,580	16,260,267
Pension	9,235,283	249,574	1,237,237	14,798	9,484,857	1,252,035
OPEB	2,096,212	53,080	42,649		2,149,292	42,649
Total deferred inflows						
of resources	27,984,075	302,654	17,540,153	14,798	28,286,729	17,554,951
Net position:						
Net investment in capital assets	131,413,415	19,707,001	130,292,101	19,018,635	151,120,416	149,310,736
Restricted	19,034,433	527,151	26,271,144	507,060	19,561,584	26,778,204
Unrestricted (deficit)	(26,813,468)	9,049,992	(30,178,427)	8,116,888	(17,763,476)	(22,061,539)
Total net position	\$ 123,634,380	\$ 29,284,144	\$ 126,384,818	\$ 27,642,583	\$ 152,918,524	\$ 154,027,401

Management's Discussion and Analysis For the Year Ended December 31, 2018

The net pension liability (NPL) is the largest single liability reported by the County at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the County adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Year Ended December 31, 2018

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the County is reporting a net OPEB asset/liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$149,251,725 to \$126,384,818 for governmental activities and \$28,264,644 to \$27,642,583 for business-type activities.

As noted earlier, the County's net position, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$152,918,524 (\$123,634,380 in governmental activities and \$29,284,144 in business-type activities) as of December 31, 2018. This is a decrease from the previous year of \$154,027,401 indicating a decrease of the County's financial position in 2018. The decrease in net position is due to increasing expenses outpacing revenues.

By far, the largest portion of the County's net position represents capital assets (e.g. land, construction in progress, buildings, improvements other than buildings, equipment, vehicles, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

A balance of \$19,561,584 represents resources that are subject to restrictions on how they can be used. The remaining balance of net position is an unrestricted deficit of \$17,763,476. Table 2 shows the changes in net position for 2018 and 2017 for both the governmental activities and the business-type activities.

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Ashtabula County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2018

# (Table 2) Changes in Net Position

			Restated	Restated		
	Governmental	Business-type	Governmental	Business-type	m . 1	Restated
	Activities 2018	Activities 2018	Activities 2017	Activities 2017	Total 2018	Total 2017
	2018	2018	2017	2017	2018	2017
Revenues:						
Program revenues:	0 12.557.015	Ф 7.706 131	ф. 12.000.225	Ф 7.207.792	e 20.252.146	e 20.106.017
Charges for services and sales	\$ 12,557,015					
Operating grants and contributions	44,619,859	524,373	39,974,166 170,146	355,094	45,144,232	40,329,260
Capital grants and contributions	688,485	787,383		1,035,389	1,475,868	1,205,535 61,730,812
Total program revenues	57,865,359	9,107,887	53,032,547	8,698,265	66,973,246	01,/30,812
General revenues:						
Property taxes	16,072,913	-	16,519,475	-	16,072,913	16,519,475
Sales taxes	10,518,656	-	10,398,537	-	10,518,656	10,398,537
Grants and entitlements	4,203,223	-	7,259,188	-	4,203,223	7,259,188
Investment earnings	927,002	60,174	558,173	33,169	987,176	591,342
Other taxes	1,091,876	50,000	1,122,718	50,000	1,141,876	1,172,718
Miscellaneous	3,724,428	623,676	3,669,912	205,489	4,348,104	3,875,401
Total general revenues	36,538,098	733,850	39,528,003	288,658	37,271,948	39,816,661
Total revenues	94,403,457	9,841,737	92,560,550	8,986,923	104,245,194	101,547,473
Expenses:						
Program expenses:						
Legislative and executive	11,621,927	-	11,778,024	-	11,621,927	11,778,024
Judicial	7,533,340	-	7,276,305	-	7,533,340	7,276,305
Public safety	12,898,773	-	12,227,243	-	12,898,773	12,227,243
Public works	7,396,538	-	7,301,553	-	7,396,538	7,301,553
Health	20,382,002	-	19,260,104	-	20,382,002	19,260,104
Human services	35,887,339	-	34,249,473	-	35,887,339	34,249,473
Conservation and recreation	283,976	-	278,149	-	283,976	278,149
Interest and fiscal charges	593,228	-	597,892	-	593,228	597,892
Business-type activities:						
Sewer	-	3,344,637	-	3,108,491	3,344,637	3,108,491
Water	-	4,139,796	-	4,094,807	4,139,796	4,094,807
Geneva State Park Lodge		1,272,515		800,100	1,272,515	800,100
Total expenses	96,597,123	8,756,948	92,968,743	8,003,398	105,354,071	100,972,141
Change in net position before						
transfers & contributions	(2,193,666)	1,084,789	(408,193)	983,525	(1,108,877)	575,332
Transfers & contributions	(556,772)	556,772	(990,961)	990,961		
Change in net position	(2,750,438)	1,641,561	(1,399,154)	1,974,486	(1,108,877)	575,332
Net position at beginning of year (restated)	126,384,818	27,642,583	N/A	N/A	154,027,401	N/A
Net position at end of year	\$ 123,634,380	\$ 29,284,144	\$ 126,384,818	\$ 27,642,583	\$ 152,918,524	\$ 154,027,401

Management's Discussion and Analysis For the Year Ended December 31, 2018

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$377,680 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$2,050,994.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities	Business-Type Activities		
Total 2018 program expenses under GASB 75	\$ 96,597,123	\$ 8,756,948		
OPEB expense under GASB 75 2018 contractually required contributions	(1,980,574) 34,461	(70,420) 979		
Adjusted 2018 program expenses	94,651,010	8,687,507		
Total 2017 program expenses under GASB 45	92,968,743	8,003,398		
Increase in program expenses not related to OPEB	\$ 1,682,267	\$ 684,109		

### **Governmental Activities**

Operating grants were the largest program revenue, accounting for \$44,619,859 or 47.27 percent of total governmental revenues. The major recipients of intergovernmental program revenues were Public Assistance, Children's Services Board and County Board of Developmental Disabilities, Ashtabula County Nursing and Rehabilitation Center and County Mental Health and Recovery Services Board.

The County's direct charges to users of governmental services made up \$12,557,015 or 13.30 percent of total governmental revenues. The predominant charges are fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, licenses and permits, and health care charges through the County Nursing and Rehabilitation Center.

Property and sales tax revenues account for \$26,591,569 of the \$94,403,457 total revenues for governmental activities, or 28.17 percent of total revenues.

The human services program accounted for \$35,887,339 of the \$96,597,123 total expenses for governmental activities, or 37.15 percent of total governmental expenses. The next largest program was health, accounting for \$20,382,002 and representing 21.10 percent of total governmental expenses.

Charges for services and sales of \$12,557,015 (13.30 percent of total revenues) are received and used to fund the governmental activities of the County. The remaining governmental activity expenses are funded by property taxes, sales taxes, and intergovernmental revenues. A material portion (59.90 percent) of all governmental activity expenses are funded by charges for services and operating and capital grants.

Management's Discussion and Analysis For the Year Ended December 31, 2018

### **Business-Type Activities**

Major revenue sources of business-type activities were charges for services of \$7,796,131, accounting for 79.21 percent of the total business-type revenues. The sewer district net position increased \$513,149 and water district net position increased \$663,628. The sewer district is comprised of several small wastewater processing plants, which tend to be underutilized. The water district is a distribution only system acquired by the County in 2005. Capital improvements are being made on a continual basis and management reviews and regularly raises rates as the market will bear in an attempt to keep all costs covered. The net position of the Geneva State Park Lodge fund increased \$454,206. The lodge was built by the County, opening in 2004. The operation has been continually improving, showing an operating profit each of the last eight years. It has finally matured sufficiently to offset the depreciation and interest expenses.

### **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

As of December 31, 2018, the County's governmental funds reported a combined ending fund balance of \$46,407,263, an increase of 2.11 percent from the prior year balance. Approximately 11.38 percent of this total (\$5,277,522) constitutes unassigned fund balance, which is available to be spent in future periods. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior year or a variety of other restricted purposes.

The general fund is the primary operating fund of the County. At the end of 2018, unassigned fund balance was \$5,340,394, while total fund balance was \$8,780,713. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 23.86 percent of total general fund expenditures, while total fund balance represents 39.23 percent of that same amount. The fund balance of the County's general fund increased \$295,608 during 2018.

The motor vehicle and gas tax fund had a restricted fund balance of \$3,449,987 and a total fund balance of \$3,591,390 at the end of 2018. The fund balance increased by \$245,004 during 2018.

The public assistance fund had a restricted and total fund balance of \$797,682 at the end of 2018. The fund balance increased by \$345,996 during 2018.

The children services board fund had a restricted and total fund balance of \$2,395,332 at the end of 2018. The fund balance decreased by \$254,355 during 2018.

The county board of developmental disabilities fund had a restricted and total fund balance of \$6,488,930 at December 31, 2018. The fund balance decreased by \$147,753 during 2018, or by 2.23 percent.

At the end of 2018 the nursing home fund had a restricted fund balance of \$2,008,677 and a total fund balance of \$2,050,642. During 2018 the fund balance decreased by \$94,356.

Management's Discussion and Analysis For the Year Ended December 31, 2018

*Enterprise Funds* – The County's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the sewer district and water district funds at December 31, 2018 was \$2,406,860 and \$3,567,111, respectively. The Geneva State Lodge had unrestricted net position of \$3,215,666. Net position increased by \$1,630,983 in the enterprise funds. The net position at December 31, 2017 has been restated as described in Note 3.

### **General Fund Budgetary Highlights**

Budgeting is prescribed by the Ohio Revised Code. Essentially the budget is the County's appropriations which are limited to spendable resources (cash carryover and current year revenues) certified by the County Budget Commission in accordance with Ohio law. In 2018, the budget commission processed multiple adjustments to the original estimated revenues. For the general fund, final budgeted revenues and other financing sources were \$24,117,252 and actual revenue and other financing sources collections were \$25,939,051. The major factors contributing to the increase of actual revenues over the final budgeted amounts were increased revenues from sales taxes and other miscellaneous revenue. During the year, the Commissioners amended general fund appropriations multiple times, for a net total increase of \$2,651,636. At year end, \$26,021,574 was appropriated and actual expenditures and other financing uses were \$25,003,130.

### **Capital Assets and Debt Administration**

*Capital Assets* – The County's investment in capital assets as of December 31, 2018 was \$186,208,817 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, equipment, infrastructure, and sewer/water lines.

Infrastructure assets consisting of County roads and bridges are presented using the modified approach and are, therefore, not depreciated. Costs incurred by the County to preserve existing roads and bridges are expensed rather than capitalized. Only those costs that represent additions or improvements are capitalized.

(Table 3)
Capital Assets at December 31 (Net of Depreciation)

	Governmen	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017	
Land	\$ 927,673	\$ 927,673	\$ 218,083	\$ 218,083	\$ 1,145,756	\$ 1,145,756	
Construction in progress	-	933,788	863,828	988,530	863,828	1,922,318	
Buildings	21,705,756	22,364,673	11,338,257	11,934,371	33,044,013	34,299,044	
Improvements other							
than buildings	903,936	937,923	-	-	903,936	937,923	
Equipment	4,707,673	3,694,666	2,076,603	2,281,796	6,784,276	5,976,462	
Intangible assets	255,328	354,160	-	-	255,328	354,160	
Vehicles	3,012,015	2,900,372	248,445	296,969	3,260,460	3,197,341	
Infrastructure	116,689,716	115,892,197	-	-	116,689,716	115,892,197	
Water and sewer system			23,261,504	23,202,820	23,261,504	23,202,820	
Total	\$ 148,202,097	\$ 148,005,452	\$ 38,006,720	\$ 38,922,569	\$ 186,208,817	\$ 186,928,021	

See Note 13 for additional information of capital assets.

Management's Discussion and Analysis For the Year Ended December 31, 2018

The County manages its roadway conditions using an internal pavement management program. This program assigns a range of Pavement Condition Rating (PCR) number to each section of roadway based on physical inspection data collected. The PCR is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and one hundred is assigned. It is the policy of the County Engineer that County roads are maintained at an average PCR of 60 to 65, and that a condition assessment for County roads is performed annually. The most recent assessment found that the average PCR of all County roads was 72. For 2018, the County Engineer's budgeted and actual expenditures for the preservation of existing roadways were \$5,013,072 and \$4,613,484, respectively.

The County manages its bridges using a General Appraisal Rating, which was developed by the Federal Highway Administration. The system uses a numerical ranking of zero to nine, with nine being good, to evaluate all County bridges. It is the policy of the County Engineer that County bridges be maintained at an average condition ranking of 6 or better. In accordance with statutory requirements, each bridge is inspected annually. The most recent assessment found that the average condition ranking of all County bridges was 7.6. For 2018, the County Engineer's budgeted and actual expenditures for the preservation of existing bridges were \$1,388,571 and \$1,320,377, respectively.

Information concerning the condition assessments of the County's infrastructure reported using the modified approach is provided as required supplementary information to this report.

**Long-Term Debt** – At December 31, 2018, the County has outstanding debt which included general obligations bonds payable of \$16,352,607, OPWC loans payable of \$1,305,201, a Cook Road Improvement (TIF) of \$51,540, revenue bonds payable of \$6,989,000, notes and equipment loans payable of \$776,448 and OWDA loans payable of \$9,679,244.

Table 4
Outstanding Debt at Year End

	Governmen	tal Activities	Business-Ty	pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
General Obligation Bonds Dump Truck Loan	\$ 16,352,607 172,054	\$ 17,391,583	\$ -	\$ -	\$ 16,352,607 172,054	\$ 17,391,583	
Equipment Loan	-	-	336,537	420,671	336,537	420,671	
OPWC Loans	168,428	188,321	1,136,773	985,268	1,305,201	1,173,589	
Notes Payable	267,857	321,429	-	-	267,857	321,429	
Cook Road Improvement (TIF)	51,540	56,323	-	-	51,540	56,323	
Revenue Bonds	-	-	6,989,000	7,689,000	6,989,000	7,689,000	
OWDA Loans	-	-	9,679,244	10,436,027	9,679,244	10,436,027	
503 Corp Loan Payable	206,093	234,598			206,093	234,598	
Totals	\$ 17,218,579	\$ 18,192,254	\$ 18,141,554	\$ 19,530,966	\$ 35,360,133	\$ 37,723,220	

In addition to the long-term debt, the County's long-term obligations include compensated absences, workers comp claims, net pension liability and net OPEB liability. Additional information on the County's long-term debt can be found in Notes 17 and 18 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2018

### **Economic Factors**

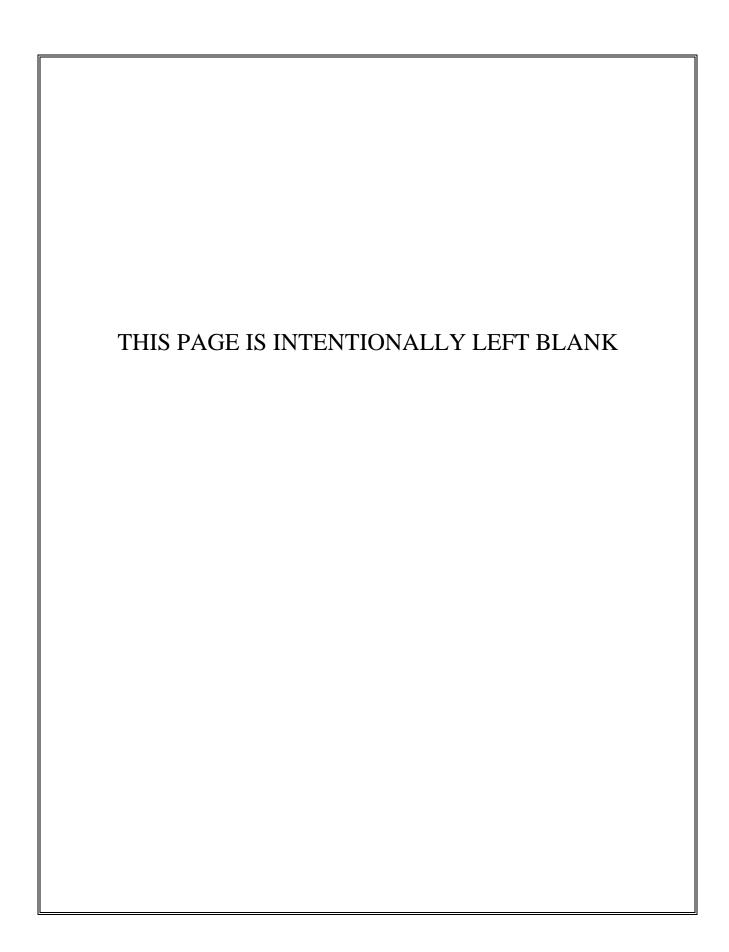
The real property revenues of the general fund are derived entirely from inside millage (unvoted millage). In 2018, the County received 2.510 mills of inside millage. 1.967 mills were allocated to the general fund and 0.543 mills was allocated to the debt service fund. The revenue structure of the general fund is balanced so that the operations of the County are not overly dependent on any specific revenue source. This diversified revenue stream has provided an equitable means of generating revenue necessary for the operations of the offices administered by elected officials.

The average unemployment rate for the County during 2018 was 5.3 percent, a slight decrease from 5.9 percent a year ago. The State average was 4.6 percent and the Federal rate was 3.9 percent. In 2018, the effect of the decreasing unemployment and increase in overall economic conditions have been demonstrated through higher sales tax receipts in the County.

The County's portion of State based revenue has also been affected by the economic conditions. Specifically, the State legislature has eliminated the local government revenue assistance fund and frozen the amount allocated to local governments from the local government fund.

### Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to David Thomas, Ashtabula County Auditor, 25 West Jefferson Street, Jefferson, Ohio 44047 or by email at auditor@ashtabulacountyauditor.org.



Statement of Net Position December 31, 2018

	Primary Government					
	Governmental Activities		Business-type Activities		Total	
Assets:		44 ==0 004		0.664.404		50 440 450
Equity in pooled cash and cash equivalents	\$	41,779,336	\$	8,661,134	\$	50,440,470
Cash with fiscal agents		2,960,343		595,000		3,555,343
Cash in segregated accounts		893,149		<del>-</del>		893,149
Restricted cash and cash equivalents		-		527,151		527,151
Receivables:						
Sales taxes		2,647,160		-		2,647,160
Property taxes		18,115,634		-		18,115,634
Accounts		674,149		559,813		1,233,962
Special assessments		603,291		849,813		1,453,104
Accrued interest		156,626		-		156,626
Due from other governments		9,849,579		-		9,849,579
Loans receivable		1,825,269		-		1,825,269
Lease receivable		-		-		-
Rent receivable		-		88,357		88,357
Materials and supplies inventory		183,368		-		183,368
Prepayments		329,657		-		329,657
Net pension asset		327,524		9,297		336,821
Net OPEB asset		147,000		=		147,000
Capital investment		=		863,861		863,861
Internal balance		139,645		(139,645)		-
Capital assets:						
Nondepreciable capital assets		117,617,389		1,081,911		118,699,300
Depreciable capital assets, net		30,584,708		36,924,809		67,509,517
Total capital assets, net		148,202,097		38,006,720		186,208,817
Total assets		228,833,827		50,021,501		278,855,328
Deferred outflows of resources:						
Deferred charges on debt refunding		223,804		64,187		287,991
Pension		9,978,856		289,559		10,268,415
OPEB		2,238,368		74,126		2,312,494
Total deferred outflows of resources		12,441,028		427,872		12,868,900

	Com	ponent Units		
Ash/Craft Northeast Ohio Industries Regional Airport			Land	bula County Reutilization rporation
\$ 887,132	\$	215,456	\$	511,955
-		- 7,444		=
-		/, <del>444</del> -		-
-		-		-
- 01 410		-		110.520
91,418		-		118,539
-		_		-
-		_		-
-		_		-
-		61,875		-
-		79,962		-
10,896 19,817		30,548 18,686		1,684
19,017		10,000		1,004
-		_		-
-		_		-
-		=		-
_		693,478		_
215,112		14,383,984		-
215,112		15,077,462		-
 1,224,375		15,491,433		632,178
-		-		-
-		75,247		-
 		31,784		_
 		107,031		<del>-</del>

- - Continued

# Statement of Net Position (Continued) December 31, 2018

	Primary Government							
T 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	G	overnmental Activities		usiness-type Activities		Total		
Liabilities:	¢.	2.765.224	¢.	267.964	e	2 122 000		
Accounts payable	\$	2,765,224	\$	367,864	\$	3,133,088		
Contracts payable		962 622		194,019		194,019		
Accrued wages and benefits		862,632		21,681		884,313		
Due to other governments		437,461		63,720		501,181		
Accrued interest payable		53,608		26,936		80,544		
Loans payable		206,093		-		206,093		
Claims payable		1,169,829		-		1,169,829		
Unearned revenue		5,000		-		5,000		
Long-term liabilities:								
Due within one year		2,406,681		1,585,135		3,991,816		
Due in more than one year:								
Net pension liability		38,751,293		1,042,739		39,794,032		
Net OPEB liability		25,102,176		712,548		25,814,724		
Other amounts due in more than one year	-	17,896,403		16,847,933		34,744,336		
Total liabilities		89,656,400		20,862,575		110,518,975		
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		16,652,580		_		16,652,580		
Pension		9,235,283		249,574		9,484,857		
OPEB		2,096,212		53,080		2,149,292		
Land rent		, , , <u>-</u>				-		
Total deferred inflows of resources		27,984,075		302,654		28,286,729		
Net position:								
Net investment in capital assets		131,413,415		19,707,001		151,120,416		
Restricted for:		,,		,,,,,,,		,,		
Debt service		_		_		-		
Capital projects		2,564,540		527,151		3,091,691		
Public assistance/human services		4,435,438		-		4,435,438		
Roads & bridges		1,083,745		_		1,083,745		
Health programs		950,259		_		950,259		
Judicial/public safety programs		3,030,046		_		3,030,046		
Economic development		4,458,157		_		4,458,157		
Children's services		483,567		_		483,567		
General government operations		1,345,811		_		1,345,811		
Lodge operations		147,902		_		147,902		
Other purposes		534,968		_		534,968		
Unrestricted (deficit)		(26,813,468)		9,049,992		(17,763,476)		
Total net position	\$	123,634,380	\$	29,284,144	\$	152,918,524		

	Comj	onent Units				
Ash/Craft Industries		theast Ohio onal Airport	Ashtabula Count Land Reutilizatio Corporation			
\$ 1,656	\$	14,577	\$	4,818		
29,071 521		2,120 863 59,072		- - -		
-		39,072		610		
-		1,812		-		
-		81,000		-		
-		179,628		-		
 -		116,194 867,078 1,322,344		-		
 31,248		1,322,344		5,428		
-		-		-		
-		46,098 8,656		-		
 <u>-</u>		63,970 118,724		<u>-</u>		
215,112		14,129,384		-		
-		3,008		-		
-		-		-		
-		-		-		
-		-		-		
-		-		-		
-		- -		-		
\$ 978,015 1,193,127	\$	25,004 14,157,396	\$	626,750 626,750		

#### Statement of Activities For the Year Ended December 31, 2018

		Program Revenues					
			Charges for	Ope	rating Grants		oital Grants
	Expenses	Serv	ices and Sales	and	Contributions	and (	Contributions
Governmental activities:							
General government							
Legislative and executive	\$ 11,621,927	\$	4,334,097	\$	1,650,505	\$	-
Judicial	7,533,340		1,978,083		689,033		-
Public safety	12,898,773		1,680,322		2,584,419		-
Public works	7,396,538		459,715		7,023,718		634,199
Health	20,382,002		778,912		9,581,254		-
Human services	35,887,339		3,325,886		23,090,930		54,286
Conservation and recreation	283,976		_		_		-
Interest and fiscal charges	 593,228						
Total governmental activities	96,597,123		12,557,015		44,619,859		688,485
Business-type activities:							
Sewer district	3,344,637		3,275,763		_		525,330
Water district	4,139,796		4,357,011		_		226,855
Geneva State Park Lodge	 1,272,515		163,357		524,373		35,198
Total business-type activities	8,756,948		7,796,131		524,373		787,383
Total primary government	\$ 105,354,071	\$	20,353,146	\$	45,144,232	\$	1,475,868
Component units:							
Ash/Craft Industries	\$ 1,304,067	\$	821,406	\$	914,888	\$	-
Northeast Ohio Regional Airport	1,476,585		241,433		462,466		137,402
Ashtabula County Land Reutilization Corp.	 1,740,571		<u> </u>		1,894,914		149,409
Total component units	\$ 4,521,223	\$	1,062,839	\$	3,272,268	\$	286,811

#### General revenues:

Property taxes levied for:

General purposes

Job & Family services

Children's services

Board of DD

Mental Health Board

Debt services

Sales taxes levied for:

General purposes

Conveyance tax Lodging tax

Payment in lieu of taxes

Grants and entitlements not restricted

to specific programs

Net change in operation of lodge

Investment earnings

Miscellaneous

Total general revenues

Lodge contribution

Transfers

Change in net position

Net position at beginning of year (restated)

Net positon at end of year

Primary Government						l Changes in Net Position  Component Units					
Governmental Business-type					Ash/Craft Northeast Ohio Ashtabula Cou						
Activi			Activities		Total		Industries		ional Airport		
Activi	tics		Activities		Total		industries	reg	ionai An port	Land	Reutinzation
\$ (5,6	37,325)	\$	_	\$	(5,637,325)	\$	_	\$	_	\$	_
	66,224)	-	_	-	(4,866,224)	•	_	•	_	*	_
	34,032)		_		(8,634,032)		_		_		_
	21,094		_		721,094		_		_		_
	21,836)		_		(10,021,836)		_		_		_
	16,237)				(9,416,237)				_		_
	83,976)		_		(283,976)		_		_		_
	93,228)				(593,228)						
,											
(38,7	31,764)		-		(38,731,764)						-
	_		456,456		456,456		-		-		_
	_		444,070		444,070		-		-		_
			(549,587)		(549,587)						_
			350,939		350,939						-
(38,7	31,764)		350,939		(38,380,825)						-
	-		-		-		432,227		-		-
	-		-		-		-		(635,284)		-
									-		303,752
							432,227		(635,284)		303,752
	71,233		-		3,071,233		-		-		-
	62,267		-		1,662,267		-		-		-
3,4	79,913		-		3,479,913		-		-		-
	15,028		-		6,015,028		-		-		-
	97,504		-		997,504		-		-		-
8	46,968		-		846,968		-		-		-
	18,656		-		10,518,656		-		-		-
	91,282		<del>-</del>		691,282		-		-		-
	00,594		50,000		450,594		-		-		-
1	20,684		-		120,684		-		-		-
4,2	03,223		-		4,203,223		-		-		-
^	- 07.000		396,937		396,937		-		240		-
	27,002		60,174		987,176		629		348		446
	03,744		226,739		3,830,483		16,680		406		- 116
36,5	38,098		733,850		37,271,948		17,309	-	754		446
(3	56,772)		356,772		-		-		-		-
	00,000)		200,000								-
(2,7	50,438)		1,641,561		(1,108,877)		449,536		(634,530)		304,198
126,3	84,818		27,642,583		154,027,401		743,591		14,791,926		322,552
\$ 123,6	34,380	\$	29,284,144	\$	152,918,524	\$	1,193,127	\$	14,157,396	\$	626,750

Balance Sheet Governmental Funds December 31, 2018

	General	M	otor Vehicle and Gas Tax		Public Assistance		Children Services	Co	ounty Board of DD
Assets: Equity in pooled cash and cash equivalents	\$ 7,429,151	\$	3,157,354	\$	1,357,628	\$	2,995,214	\$	3,429,189
Cash with fiscal agents	φ 7, <del>4</del> 29,131	φ	5,157,554	ψ	1,337,026	φ	2,993,214	φ	2,837,441
Cash in segregated accounts	11,193		_		_		_		93,934
Receivables:	11,170								,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Sales taxes	2,647,160		_		_		_		_
Property taxes	3,459,614		-		1,861,424		3,812,463		6,881,146
Accounts	213,702		8,604		-		-		47,285
Special assessments			_		_		_		, <u>-</u>
Interfund loans	355,885		_		_		_		-
Accrued interest	156,626		_		_		_		-
Due from other governments	1,307,226		3,040,265		258,763		499,626		1,077,999
Loans receivable	-		-		-		-		-
Materials and supplies inventory	_		141,403		_		_		_
Prepayments	132,900		_		_		_		_
Total assets	\$ 15,713,457		6,347,626	\$	3,477,815	\$	7,307,303	\$	14,366,994
Liabilities:									
Accounts payable	\$ 354,713	\$	118,184	\$	559,786	\$	546,960	\$	64,299
Accrued wages and benefits	268,269		54,512	-	81,215	*	44,613	-	170,162
Due to other governments	100,686		8,613		144,511		8,309		45,321
Interfund loans payable	12,531				-		-		-
Unearned revenue			_		_		_		_
Total liabilities	736,199		181,309		785,512		599,882		279,782
Deferred inflows of resources:									
Property taxes levied for the next fiscal year	3,176,580		_		1,725,000		3,500,000		6,335,000
Delinquent property tax revenue not available	283,034		_		136,424		312,463		546,146
Accrued interest not available	137,021		_		-		-		-
Special assessments revenue not available			_		_		_		_
Sales tax revenue not available	1,712,370		_		_		_		-
Intergovernmental revenue not available	887,540		2,574,927		33,197		499,626		717,136
Total deferred inflows of resources	6,196,545		2,574,927		1,894,621		4,312,089		7,598,282
End below									
Fund balances:	(20.25)		141 402						
Nonspendable	638,356		141,403		707 (92		2 205 222		6 400 020
Restricted	1 666 255		3,449,987		797,682		2,395,332		6,488,930
Committed	1,666,255		-		-		-		-
Assigned	1,135,708		=		-		-		-
Unassigned (deficit)	5,340,394		2 501 200				2 205 222		- 400 020
Total fund balances	8,780,713		3,591,390		797,682		2,395,332		6,488,930
Total liabilities, deferred inflows of resources and fund balances	\$ 15,713,457	\$	6,347,626	\$	3,477,815	\$	7,307,303	\$	14,366,994

	Nursing Home	Other Governmental Funds	Total Governmental Funds
\$	1,865,621	\$ 19,786,337	\$ 40,020,494
Ψ	-	122,902	2,960,343
	-	788,022	893,149
			2,647,160
	_	2,100,987	18,115,634
	210,181	194,377	674,149
	210,101	603,291	603,291
	_	12,531	368,416
	_	12,331	156,626
	491,277	3,174,423	9,849,579
	-	1,825,269	1,825,269
	41,965	- 1,023,209	183,368
	-	-	132,900
\$	2,609,044	\$ 28,608,139	\$ 78,430,378
	, , , , , , , , , , , , , , , , , , , ,	-,,	, ,
\$	420,260	\$ 701,022	\$ 2,765,224
	119,092	124,769	862,632
	19,050	110,971	437,461
	-	99,385	111,916
	-	5,000	5,000
	558,402	1,041,147	4,182,233
	-	1,916,000	16,652,580
	-	159,987	1,438,054
	-	-	137,021
	-	603,291	603,291
	-	-	1,712,370
		2,585,140	7,297,566
	<u> </u>	5,264,418	27,840,882
	41,965	1,825,269	2,646,993
	2,008,677	20,048,748	35,189,356
	-	491,429	2,157,684
	-	-	1,135,708
	<u> </u>	(62,872)	5,277,522
	2,050,642	22,302,574	46,407,263
\$	2,609,044	\$ 28,608,139	\$ 78,430,378

# Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2018

	Ф	16.10=25
Total governmental fund balances	\$	46,407,263
Amounts reported for governmental activities on the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		148,202,097
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds.  Sales taxes receivable \$ 1,712,370		
Real and other taxes receivable 1,438,054		
Intergovernmental receivable 7,297,566		
Special assessments receivable 603,291		
Accrued interest receivable 137,021		
Total		11,188,302
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities		
of the internal service fund are included in governmental		
activities on the statement of net position.		426,944
On the statement of net position interest is accrued on outstanding bonds and loans payable, whereas in the governmental funds, interest		(50.500)
is accrued when due.		(53,608)
Unamortized deferred amounts on refundings are not recognized in the governmental funds.		223,804
Unamortized premiums on bond issuances are not recognized in the governmental funds.		(725,860)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds		
Net pension asset 327,524		
Deferred outflows of resources 9,978,856		
Deferred inflows of resources (9,235,283) Net pension liability (38,751,293)		
Total (38,731,293)		(37,680,196)
10.11		(57,000,170)
The net OPEB asset and net OPEB liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds		
Net OPEB asset 147,000		
Deferred outflows of resources 2,238,368		
Deferred inflows of resources (2,096,212)		
Net OPEB liability (25,102,176)		
Total		(24,813,020)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported		
in the funds.		
Compensated absences 3,048,627		
OPWC loans payable 168,428		
General obligation bonds payable 15,626,747 Loans payable 429,687		
Notes payable 267,857		
Total		(19,541,346)
Net position of governmental activities	\$	123,634,380

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### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2018

	General	Motor Vehicle and Gas Tax	Public Assistance	Children Services	County Board of DD
Revenues:					
Sales taxes	\$ 10,507,796	\$ -	\$ -	\$ -	\$ -
Property and other local taxes	3,150,529	-	1,707,541	3,575,716	6,267,766
Charges for services	3,741,365	400,195	2,212	1,450	2,056
Licenses and permits	124,510	-	-	-	-
Fines and forfeitures	407,869	59,678	-	-	=
Intergovernmental	3,607,530	6,744,368	10,549,094	4,092,321	7,991,111
Special assessments	-	-	-	-	-
Interest	858,293	59,150	-	-	15
Contributions and donations	-	-	6,835	428	-
Conveyance taxes	462,799	-	-	=	-
Payments in lieu of taxes	-	_	-	-	-
Other	689,176	73,396	71,440	132,554	1,019,058
Total revenues	23,549,867	7,336,787	12,337,122	7,802,469	15,280,006
Expenditures: Current: General government:					
Legislative and executive	7,239,121	_	_	_	_
Judicial	5,724,235	_	_	_	_
Public safety	7,993,996	_	_	_	_
Public works	81,823	7,008,246	_	_	_
Health	62,284	7,000,210	_	_	15,427,759
Human services	1,003,801	_	12,555,150	7,933,198	-
Conservation and recreation	278,017	_	-	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_
Capital outlay	270,017	229,405	_	_	_
Debt service:		225,.00			
Principal retirement	_	77,244	_	120,315	_
Interest and fiscal charges	_	6,293	_	3,311	_
Total expenditures	22,383,277	7,321,188	12,555,150	8,056,824	15,427,759
Excess (deficiency) of revenues					
over (under) expenditures	1,166,590	15,599	(218,028)	(254,355)	(147,753)
Other financing sources (uses):					
Transfers in	-	-	774,099	-	=
Transfers (out)	(870,982)	_	(210,075)	-	-
Loan issuance	· · · · · ·	229,405	-	-	-
Contributions to lodge	-		-	-	-
Total other financing sources (uses)	(870,982)	229,405	564,024	-	
Net change in fund balances	295,608	245,004	345,996	(254,355)	(147,753)
Fund balances at beginning of year	8,485,105	3,346,386	451,686	2,649,687	6,636,683
Fund balances at end of year	\$ 8,780,713	\$ 3,591,390	\$ 797,682	\$ 2,395,332	\$ 6,488,930
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,-,-,0,0	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,-,-,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

	Nursing Home	Other Governmental Funds	Total Governmental Funds
\$	_	\$ -	\$ 10,507,796
Ψ	_	2,294,121	16,995,673
	2,750,916	4,338,346	11,236,540
	2,730,710	64,603	189,113
	_	264,411	731,958
	7,079,246	8,582,751	48,646,421
	7,075,210	413,081	413,081
	_	130,718	1,048,176
	_	54,090	61,353
	_	228,483	691,282
	_	118,621	118,621
	517.027	1,146,018	3,648,669
	517,027 10,347,189	17,635,243	94,288,683
	-	3,293,799	10,532,920
	-	1,238,376	6,962,611
	-	3,557,869	11,551,865
	-	813,044	7,903,113
	-	4,154,772	19,644,815
	10,244,881	2,115,301	33,852,331
	-	5,959	283,976
	-	241,760	471,165
	-	956,860	1,154,419
	-	612,294	621,898
	10,244,881	16,990,034	92,979,113
	102,308	645,209	1,309,570
	_	1,173,629	1,947,728
	(196,664)	(893,807)	(2,171,528)
	(170,007)	(075,007)	229,405
	_	(356,772)	(356,772)
_	(196,664)	(76,950)	(351,167)
	(94,356)	568,259	958,403
	2,144,998	21,734,315	45,448,860
\$	2,050,642	\$ 22,302,574	\$ 46,407,263

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2018

Net change in fund balances - total governmental funds		\$	958,403
mounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period.  Capital asset additions  Current year depreciation  Total	\$ 1,970,849 (1,774,204)		196,645
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in			
the funds. Sales taxes	10.960		
Real and other taxes	10,860 (522,166)		
Intergovernmental revenues	629,117		
Special assessments	16,404		
Investment income	53,500		
Charges for services	(72,941)		
Total			114,774
Proceeds of loans are reported as an other financing source in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase			(222, 42.5)
the liabilities on the statement of net position.			(229,405)
Repayment of bond, loan and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.			1,154,419
·			1,13 1,119
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.			
Decrease in accrued interest payable	510		
Amortization of deferred amounts on refunding	(20,501)		
Amortization of bond premiums	48,661		
Total			28,670
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and			
therefore are not reported as expenditures in governmental funds.			(190,445)
Contractually required pension/OPEB contributions are reported as expenditures ir governmental funds; however, the statement of net position reports these amount as deferred outflows.			
Pension	4,636,975		
OPEB	34,461		
Total			4,671,436
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB asset/liability are reported as pension/OPEB expense in the statement of activities			
Pension	(7,913,690)		
OPEB	(1,980,574)		
Total			(9,894,264)
The internal service funds used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund			
expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.			439,329
		•	
change in net position of governmental activities		\$	(2,750,438)

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
_	Original	Final	Actual	(Negative)	
Revenues:	Φ 0.710.000	Ф 0.052.021	ф. 10.2 <b>72.</b> 400	ф. 410.450	
Sales taxes	\$ 9,710,000	\$ 9,953,021	\$ 10,372,480	\$ 419,459	
Property and other local taxes	3,051,200	3,073,200	3,192,681	119,481	
Charges for services	2,891,668	2,930,237	2,997,542	67,305	
Licenses and permits	110,900	118,400	125,591	7,191	
Fines and forfeitures	350,000	385,000	398,369	13,369	
Intergovernmental	2,930,801	4,392,640	4,574,642	182,002	
Interest	510,375	735,375	860,427	125,052	
Conveyance taxes	450,000	425,000	462,777	37,777	
Other	410,320	508,988	699,974	190,986	
Total revenues	20,415,264	22,521,861	23,684,483	1,162,622	
Expenditures:					
Current:					
General government:					
Legislative and executive	6,848,013	7,280,138	7,006,924	273,214	
Judicial	5,578,957	5,832,474	5,786,827	45,647	
Public safety	7,901,283	8,271,333	8,009,750	261,583	
Public works	93,086	96,859	88,519	8,340	
Health	192,064	192,079	67,575	124,504	
Human services	1,296,762	1,305,437	1,014,683	290,754	
Conservation and recreation	259,773	277,981	277,979	2	
Total expenditures	22,169,938	23,256,301	22,252,257	1,004,044	
Excess (deficiency) of revenues					
over (under) expenditures	(1,754,674)	(734,440)	1,432,226	2,166,666	
Other financing sources (uses):					
Advances in	_	103,000	55,000	(48,000)	
Advances (out)	_	(70,000)	(55,600)	14,400	
Transfers in	168,100	1,492,391	2,199,568	707,177	
Transfers (out)	(1,200,000)	(2,695,273)	(2,695,273)	- · · · · · · · · · · · · · · · · · · ·	
Total other financing sources (uses)	(1,031,900)	(1,169,882)	(496,305)	673,577	
Net change in fund balances	(2,786,574)	(1,904,322)	935,921	2,840,243	
Fund balances at beginning of year	5,208,354	5,208,354	5,208,354	-	
Prior year encumbrances appropriated	431,816	431,816	431,816	=	
Fund balance at end of year	\$ 2,853,596	\$ 3,735,848	\$ 6,576,091	\$ 2,840,243	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicles and Gas Tax Fund For the Year Ended December 31, 2018

	 Budgeted Original	Amo	unts Final	Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Charges for services	\$ 375,000	\$	375,000	\$ 403,024	\$	28,024	
Fines and forfeitures	60,000		60,000	56,183		(3,817)	
Intergovernmental	6,020,000		6,020,000	6,050,039		30,039	
Interest	20,000		20,000	55,298		35,298	
Other	25,000		25,000	73,748		48,748	
Total revenues	 6,500,000		6,500,000	 6,638,292		138,292	
Expenditures:							
Current:							
Public works	7,363,190		7,541,033	7,033,572		507,461	
Total expenditures	 7,363,190		7,541,033	 7,033,572		507,461	
Net change in fund balances	(863,190)		(1,041,033)	(395,280)		645,753	
Fund balances at beginning of year	2,737,277		2,737,277	2,737,277		-	
Prior year encumbrances appropriated	122,477		122,477	122,477		-	
Fund balance at end of year	\$ 1,996,564	\$	1,818,721	\$ 2,464,474	\$	645,753	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Year Ended December 31, 2018

	Budgeted	Amo	unts			Variance with Final Budget	
	Original		Final		Actual	Positive (Negative)	
Revenues:							
Property and other local taxes	\$ 1,702,000	\$	1,702,000	\$	1,732,190	\$ 30,190	
Charges for services	50,000		50,000		2,212	(47,788)	
Intergovernmental	10,028,251		11,753,251		10,334,443	(1,418,808)	
Contributions and donations	5,500		5,500		6,835	1,335	
Other	157,800		157,800		71,440	(86,360)	
Total revenues	11,943,551		13,668,551		12,147,120	(1,521,431)	
Expenditures:							
Current:							
Human services	12,962,251		14,944,843		13,532,293	1,412,550	
Total expenditures	12,962,251		14,944,843		13,532,293	1,412,550	
Excess (deficiency) of revenues							
over (under) expenditures	(1,018,700)		(1,276,292)		(1,385,173)	(108,881)	
Other financing sources (uses):							
Transfers in	1,200,000		1,200,000		774,099	(425,901)	
Transfers (out)	(1,000)		(426,000)		(210,075)	215,925	
Total other financing sources (uses)	1,199,000		774,000		564,024	(209,976)	
<u> </u>	-,,		.,.,.,			(200,500)	
Net change in fund balances	180,300		(502,292)		(821,149)	(318,857)	
Fund balances at beginning of year	345,696		345,696		345,696	<u>-</u>	
Prior year encumbrances appropriated	911,438		911,438		911,438	_	
Fund balance at end of year	\$ 1,437,434	\$	754,842	\$	435,985	\$ (318,857)	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Children Services Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)		
Revenues:						
Property and other local taxes	\$ 3,415,000	\$ 3,515,000	\$ 3,629,191	\$ 114,191		
Charges for services	2,000	1,000	1,450	450		
Intergovernmental	3,614,500	3,932,624	4,368,358	435,734		
Contributions and donations	1,000	1,000	428	(572)		
Other	74,000	74,000	132,554	58,554		
Total revenues	7,106,500	7,523,624	8,131,981	608,357		
Expenditures:						
Current:						
Human services	8,129,550	8,353,601	8,143,361	210,240		
Debt service:						
Principal retirement	120,000	130,900	130,715	185		
Interest and fiscal charges	6,000	6,000	3,561	2,439		
Total expenditures	8,255,550	8,490,501	8,277,637	212,864		
Net change in fund balances	(1,149,050)	(966,877)	(145,656)	821,221		
Fund balances at beginning of year	2,378,747	2,378,747	2,378,747	-		
Prior year encumbrances appropriated	297,145	297,145	297,145	-		
Fund balance at end of year	\$ 1,526,842	\$ 1,709,015	\$ 2,530,236	\$ 821,221		

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual County Board of Developmental Disabilities Fund For the Year Ended December 31, 2018

	Budgeted . Original			unts Final		Actual	Variance with Final Budget Positive (Negative)	
Revenues:	¢.	( 221 000	d.	( 221 000	¢	( 2(0 707	d.	120.707
Property and other local taxes	\$	6,221,000	\$	6,221,000	\$	6,360,787	\$	139,787
Intergovernmental		4,129,000		4,129,000		4,182,800		53,800
Other		690,000		690,000		974,667		284,667
Total revenues		11,040,000		11,040,000		11,518,254		478,254
Expenditures: Current: Health		14 172 000		14 149 740		12 624 201		524.240
		14,172,000		14,148,740		13,624,391		524,349
Total expenditures		14,172,000		14,148,740		13,624,391		524,349
Net change in fund balances		(3,132,000)		(3,108,740)		(2,106,137)		1,002,603
Fund balances at beginning of year		4,968,465		4,968,465		4,968,465		_
Prior year encumbrances appropriated		141,972		141,972		141,972		_
Fund balance at end of year	\$	1,978,437	\$	2,001,697	\$	3,004,300	\$	1,002,603

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Nursing Home Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive		
		Original		Final		Actual	(Negative)		
Revenues:									
Charges for services	\$	2,728,010	\$	2,728,010	\$	2,813,332	\$	85,322	
Intergovernmental		6,673,400		6,848,400		7,133,397		284,997	
Other		427,000		427,000		546,420		119,420	
Total revenues		9,828,410		10,003,410		10,493,149		489,739	
Expenditures:									
Current:									
Human services		9,706,659		10,508,898		10,444,447		64,451	
Total expenditures		9,706,659		10,508,898		10,444,447		64,451	
Excess (deficiency) of revenues									
over (under) expenditures		121,751		(505,488)		48,702		554,190	
Other financing sources (uses):									
Transfers (out)		(196,663)		(196,664)		(196,664)		-	
Total other financing sources (uses)		(196,663)		(196,664)		(196,664)		-	
Net change in fund balances		(74,912)		(702,152)		(147,962)		554,190	
Fund balances at beginning of year		1,397,276		1,397,276		1,397,276		-	
Prior year encumbrances appropriated		249,361		249,361		249,361		-	
Fund balance at end of year	\$	1,571,725	\$	944,485	\$	1,498,675	\$	554,190	

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Statement of Net Position Proprietary Funds December 31, 2018

	Business-type Activities - Enterprise Funds								vernmental activities -	
	Sewer District		Water District		Geneva State Park Lodge		Total		Internal Service Funds	
Assets:										
Current assets:										
Equity in pooled cash and cash equivalents	\$ 3,211,497	\$	3,770,576	\$	1,679,061	\$	8,661,134	\$	1,758,842	
Cash with fiscal agents	-		-		595,000		595,000		-	
Restricted cash held by Delaware										
North Corporation	-		-		527,151		527,151		-	
Receivables:										
Accounts	180,000		379,813		-		559,813		-	
Special assessments	407,630		442,183		-		849,813		-	
Rent receivable	-		-		88,357		88,357		-	
Contract receivable	-		-		863,861		863,861		-	
Prepayments	 _				_		_		196,757	
Total current assets	 3,799,127		4,592,572		3,753,430		12,145,129		1,955,599	
Noncurrent assets:										
Net pension asset	6,079		3,218		-		9,297		-	
Capital assets:										
Nondepreciable capital assets	939,711		142,200		-		1,081,911		-	
Depreciable capital assets, net	9,712,743		15,735,360		11,476,706		36,924,809		-	
Total capital assets, net	 10,652,454		15,877,560		11,476,706		38,006,720		_	
Total noncurrent assets	10,658,533		15,880,778		11,476,706		38,016,017		-	
Total assets	 14,457,660		20,473,350		15,230,136		50,161,146		1,955,599	
Deferred outflows of resources:										
Deferred charges on debt refunding	-		-		64,187		64,187		-	
Pension	197,536		92,023		- , - ,		289,559		_	
OPEB	54,902		19,224		_		74,126		_	
Total deferred outflows of resources	 252,438		111,247		64,187		427,872		_	
	 - , , , ,		, .,		- ,		.,.,-			

<sup>- -</sup> Continued

Statement of Net Position Proprietary Funds (Continued) December 31, 2018

		Business-type Activities - Enterprise Funds								ernmental ctivities -
		Sewer	Justines	Water		a State			Internal	
		District		District		Lodge		Total	Serv	ice Funds
Liabilities:	·		-					_	·	
Current liabilities:										
Accounts payable	\$	140,772	\$	227,092	\$	-	\$	367,864	\$	-
Contracts payable		53,929		140,090		-		194,019		-
Accrued wages and benefits		14,368		7,313		-		21,681		-
Due to other governments		52,452		11,268		-		63,720		-
Interfund loans payable		-		-		-		-		256,500
Accrued interest payable		4,218		12,105		10,613		26,936		-
Compensated absences payable		13,841		10,366		-		24,207		-
Revenue bonds payable		-		160,000		570,000		730,000		-
OWDA loans payable		102,210		529,748		_		631,958		_
OPWC loans payable		40,597		74,239		-		114,836		-
Other loans payable		84,134				_		84,134		_
Claims payable				_		_		-		1,169,829
Total current liabilities		506,521		1,172,221		580,613		2,259,355		1,426,329
Long-term liabilities:		25.504		10.251				44.055		
Compensated absences payable		25,704		19,251		-		44,955		
Claims payable		-		-		-		-		241,971
Revenue bonds payable		-		3,499,000	2	,982,352		6,481,352		-
OWDA loans payable		291,028		8,756,258		-		9,047,286		-
OPWC loans payable		518,402		503,535		-		1,021,937		-
Other loans payable		252,403		-		-		252,403		-
Net pension liability		681,857		360,882		-		1,042,739		-
Net OPEB liability		465,942		246,606				712,548		-
Total long-term liabilities		2,235,336		13,385,532	2	,982,352		18,603,220		241,971
Total liabilities		2,741,857		14,557,753	3	,562,965		20,862,575		1,668,300
Deferred inflows of resources:										
Pension		162,991		86,583		_		249,574		_
OPEB		34,710		18,370		_		53,080		
Total deferred inflows of resources		197,701		104,953				302,654	-	-
N. d. a. a. d. a. a.										
Net position:		0.262.600		2 254 700	_	000 541		10.707.001		
Net investment in capital assets		9,363,680		2,354,780	7	,988,541		19,707,001		-
Restricted for repairs and maintenance		2 406 060		- 2 5 6 5 1 1 1	2	527,151		527,151		207.200
Unrestricted		2,406,860		3,567,111	3	,215,666		9,189,637		287,299
Total net position	\$	11,770,540	\$	5,921,891	\$ 11	,731,358		29,423,789	\$	287,299
Adjustment to reflect the consolidation of the i	nternal ser	rvice funds activ	ities re	elated to enterp	rise funds			(139,645)		
Net position of business-type activities							\$	29,284,144		

Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the Year Ended December 31, 2018

				-	Governmental	
	Sewer B	usiness-type Activiti Water	ies - Enterprise Fund Geneva State	ds	Activities - Internal	
	District	District	Park Lodge	Total	Service Funds	
Operating revenues:			Turn Louge		Service rands	
Tap-in fees	\$ 21,431	\$ -	\$ -	\$ 21,431	\$ -	
Charges for services	3,179,554	4,355,798	-	7,535,352	8,397,809	
Net change in operations of lodge	-	=	396,937	396,937	-	
Other operating revenues	3,505	223,234		226,739		
Total operating revenues	3,204,490	4,579,032	396,937	8,180,459	8,397,809	
Operating expenses:						
Personal services	614,559	336,672	-	951,231	-	
Fringe benefits	332,265	190,223	-	522,488	-	
Contractual services	1,717,506	1,877,773	506,566	4,101,845	-	
Materials and supplies	139,491	157,916	-	297,407	-	
Claims	-	-	-	-	7,971,702	
Depreciation	527,243	1,038,800	645,348	2,211,391	-	
Total operating expenses	3,331,064	3,601,384	1,151,914	8,084,362	7,971,702	
Operating income (loss)	(126,574)	977,648	(754,977)	96,097	426,107	
Nonoperating revenues (expenses):						
Interest and fiscal charges	(20,475)	(542,088)	(120,601)	(683,164)	-	
Interest income	60,090	-	84	60,174	-	
Bed tax	-	-	50,000	50,000	-	
Rent revenue	-	-	163,357	163,357	-	
Special assessments	74,778	1,213	-	75,991	-	
Reserve requirement receipts	-	-	524,373	524,373	-	
Total nonoperating revenues (expenses)	114,393	(540,875)	617,213	190,731		
Income (loss) before contributions and						
transfers	(12,181)	436,773	(137,764)	286,828	426,107	
Transfer in	-	-	200,000	200,000	23,800	
Capital contributions	525,330	226,855	391,970	1,144,155	-	
Change in net position	513,149	663,628	454,206	1,630,983	449,907	
Net position (deficit) at beginning of year (restated)	11,257,391	5,258,263	11,277,152		(162,608)	
Net position at end of year	\$ 11,770,540	\$ 5,921,891	\$ 11,731,358		\$ 287,299	
Adjustment to reflect the consolidation of inter	rnal service funds activities	related to enterprise	funds	10,578		
Change in net position of business-type activit	ies			\$ 1,641,561		

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# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2018

		Governmental Activities -				
	Sewer	Business-type Activi Water	Geneva State		Internal	
	District	District	Park Lodge	Total	Service Funds	
Cash flows from operating activities:						
Cash received from customers	\$ 3,291,509	\$ 4,379,335	\$ -	\$ 7,670,844	\$ -	
Net change in operation of lodge	-	-	195,219	195,219	-	
Cash received from other payments	3,505	223,234	-	226,739	-	
Cash received from interfund transactions	-	-	-	- (220.040)	8,416,840	
Cash payments for goods and services	(186,519	, , ,		(338,069)	(106.757)	
Cash payments to employees	(831,374	, , ,		(1,295,716)	(196,757)	
Cash payments for contractual services	(1,714,712	) (1,907,931)	(506,566)	(4,129,209)	- (0, 400, 207)	
Cash payments for claims	-				(8,490,387)	
Net cash provided by (used in)						
operating activities	562,409	2,078,746	(311,347)	2,329,808	(270,304)	
Cash flows from noncapital financing activities:						
Cash received from bed taxes	-	-	50,000	50,000	-	
Cash received from transfers in	-	-	200,000	200,000	23,800	
Cash received from contributions and donations	-	-	390,969	390,969		
Cash received from rent			141,667	141,667		
Net cash provided by						
noncapital financing activities			782,636	782,636	23,800	
Cash flows from capital and related	1					
financing activities:						
Cash received from special assessments	155,353	84,890		240,243		
Acquisition of capital assets	(994,385	,	-	(1,463,587)	-	
Cash received from capital reserve requirement	(994,363	) (409,202)	524,373	524,373	-	
Cash payments for principal retirement	(371,524	(735,684)	,	(1,652,208)	-	
Cash payments for interest and fiscal charges	(24,487	, , ,	. , ,	(716,238)	_	
Cash received from loans	160,146	, , ,	(149,130)	262,796	_	
Cash received from capital grants	525,330	,	35,698	787,883	-	
-						
Net cash used in capital	(540.565	(1.222.022)	(124.050)	(2.017.720)		
and related financing activities	(549,567	(1,333,092)	(134,079)	(2,016,738)		
Cash flows from investing activities:						
Interest received	60,090		84	60,174	-	
Net cash provided by investing activities	60,090		84	60,174		
Net increase (decrease) in cash and						
cash equivalents	72,932	745,654	337,294	1,155,880	(246,504)	
Cash and cash equivalents at beginning of year	3,138,565	3,024,922	2,463,918	8,627,405	2,005,346	
Cash and cash equivalents at end of year	\$ 3,211,497	\$ 3,770,576	\$ 2,801,212	\$ 9,783,285	\$ 1,758,842	
1						

- - Continued

Statement of Cash Flows Proprietary Funds (Continued) For the Year Ended December 31, 2018

	Business-type Activities - Enterprise Funds							Governmental Activities -		
	Sewer District		Water District		Geneva State Park Lodge		Total		Internal Service Funds	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:										
Operating income (loss)	\$	(126,574)	\$	977,648	\$	(754,977)	\$	96,097	\$	426,107
Adjustments:										
Depreciation		527,243		1,038,800		645,348		2,211,391		-
Changes in assets, liabilities and deferred inflows/outf	lows:									
Change in accounts receivable		90,524		23,537		-		114,061		19,031
Change in contract receivable		· -		-		(201,718)		(201,718)		· -
Change in prepayments		-		-		-		-		(196,757)
Change in net pension asset		(3,984)		(2,034)		-		(6,018)		
Change in deferred outflows of resources - pension		164,775		117,539		-		282,314		-
Change in deferred outflows of resources - OPEB		(48,753)		(15,748)		-		(64,501)		-
Change in accounts payable		(3,926)		(24,158)		-		(28,084)		-
Change in contracts payable		(7,583)		(4,723)		-		(12,306)		-
Change in accrued wages and benefits		2,091		1,094		-		3,185		-
Change in net pension liability		(243,485)		(162,194)		-		(405,679)		-
Change in deferred inflows of resources - pension		153,513		81,263		-		234,776		-
Change in net OPEB liability		62,381		18,481		-		80,862		-
Change in deferred inflows of resources - OPEB		34,710		18,370		-		53,080		-
Change in intergovernmental payable		(32,402)		4,988		-		(27,414)		-
Change in compensated absences payable		(6,121)		5,883		-		(238)		-
Change in claims payable		-		-		-		-		(518,685)
Net cash provided by (used in) operating activities	\$	562,409	\$	2,078,746	\$	(311,347)	\$	2,329,808	\$	(270,304)

At December 31, 2017, the water district fund purchased \$35,162 in capital assets on account. At December 31, 2017, the sewer district fund purchased \$132,883 in capital assets on account.

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2018

	Private-Purpose Trusts		Agency	
Assets:				
Equity in pooled cash				
and cash equivalents	\$	378,857	\$	6,264,665
Cash in segregated accounts		1,496,158		1,774,914
Receivables:				
Taxes		=		89,136,620
Accounts		-		3,081
Special assessments		=		5,004,830
Intergovernmental		<del>-</del>		4,073,570
Total assets		1,875,015	\$	106,257,680
Liabilities:				
Accounts payable		1,109	\$	231,112
Accrued wages and benefits		-		50,502
Intergovernmental payable		-		101,870,176
Undistributed monies		<u> </u>		4,105,890
Total liabilities		1,109	\$	106,257,680
Net position:				
Held in trust for Nursing Home		48,864		
Held in trust for Children's Services		181,416		
Held in trust for Developmental Disabilities		249,451		
Held in trust for law enforcement		1,323,468		
Held in trust for scholarships		70,707		
Total net position	\$	1,873,906		

### Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2018

	Priv	Private-Purpose Trusts		
Additions:				
Investment income	\$	8,712		
Contributions and donations		2,117,360		
Decrease in fair market value of investments		(20,194)		
Other		2,101		
Total additions	-	2,107,979		
Deductions:				
Contractual services		110,356		
Materials and supplies		120,626		
Other operating expenses		894,285		
Total deductions		1,125,267		
Change in net position		982,712		
Net position at beginning of year		891,194		
Net position at end of year	\$	1,873,906		

Notes to the Basic Financial Statements December 31, 2018

### NOTE 1: <u>DESCRIPTION OF ASHTABULA COUNTY AND REPORTING ENTITY</u>

#### A. The County

Ashtabula County, Ohio (The County) was created in 1807. The County is governed by a board of three Commissioners elected by the voters of the County. An elected County Auditor serves as chief fiscal officer. In addition, there are seven other elected administrative officials. These officials are: County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, and Sheriff. Also elected are three Common Pleas Court Judges, a Probate and Juvenile Court Judge, and two County (Area) Court Judges. Although these elected officials manage the internal operations of their respective departments, the County Commissioners serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County, including each of these departments.

#### B. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Ashtabula County, this includes the Children Services Board, the Ashtabula County Board of Developmental Disabilities, the Ashtabula County Board of Mental Health and Recovery Services, the Department of Job and Family Services, the Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

Blended Component Units – The Ashtabula County 503 Corporation and the Ashtabula County Convention Facilities Authority are considered blended component units of the County by virtue of meeting the criteria noted above.

Ashtabula County 503 Corporation – The Ashtabula County 503 Corporation (the "Corporation") is a non-profit corporation established pursuant to the laws of the State of Ohio to administer the U.S. Small Business Administration's 503/504 Loan Program. The Corporation also administers and services Revolving Loan Funds from the Economic Development Administration as a co-grantee and the Ohio Department of Development as an administering agency for the County.

Notes to the Basic Financial Statements
December 31, 2018

Ashtabula County Convention Facilities Authority – The County Commissioners, by resolution, created a Convention Facilities Authority (CFA) under the authority granted to it by Chapter 351 of the Ohio Revised Code and further authorized the CFA to levy an excise tax of 2 percent on lodging within the County to assist the County in paying the cost of the Geneva State Park Lodge and Conference Center, to pay principal, interest and premium on bonds issued; to pay operating and maintenance costs of those facilities; and to pay the operating costs of the authority.

Six directors were appointed by the County Commissioners. One shall be a representative of the townships in the County, one shall be a representative of a major business trade association located in the County, and one shall be a representative of the Convention and Visitors' Bureau operating within the County. Not more than three of the persons appointed under this division shall be members of the same political party.

Discretely Presented Component Units – The component unit columns in the financial statements identify the financial data of the County's component units, Ash Craft Industries, Northeast Ohio Regional Airport and the Ashtabula County Land Reutilization Corporation. They are reported separately to emphasize that they are legally separate from the County.

Ash Craft Industries — Ash Craft Industries (the Industry) is a legally separate, non-profit organization, (organized under Section 501 (C) (3) of the Internal Revenue Code) served by a self-appointing board of trustees. The Industry, under a contractual agreement with the Ashtabula County Board of Developmental Disabilities provides employment for developmentally disabled citizens. The Ashtabula County Board of DD provides the Industry with expenses and personnel for operation of the Industry, including staff salaries and benefits and certain supplies and advertising. Based on the significant services and resources provided by the County to the Industry and the Industry's sole purpose of providing assistance to the developmentally disabled adults of Ashtabula County, the Industry is reflected as a component unit of Ashtabula County. The Industry has a December 31 year end. Separately issued financial statements can be obtained from Ash Craft Industries, 2505 South Ridge East, Ashtabula, Ohio 44004.

Northeast Ohio Regional Airport – The Northeast Ohio Regional Airport (the Airport) was created by a resolution of the County Commissioners under the authority of Chapter 308 of the Ohio Revised Code. The Airport is governed by a nine member board of trustees appointed by the County Commissioners. The Board of Trustees has the authority to exercise all of the powers and privileges provided under the law. These powers include the ability to sue or be sued in its corporate name, the power to establish and collect rates, rentals and other charges, the authority to acquire, construct, operate, manage and maintain airport facilities, the authority to buy and sell real and personal property, and the authority to issue debt for acquiring or constructing any facility or permanent improvement. Since the Airport imposes a financial burden on the County, the Airport is reflected as a component unit of Ashtabula County. The Airport has a December 31 year end. Separately issued financial statements can be obtained from the Northeast Ohio Regional Airport, 2382 Airport Rd., P.O. Box 379, Jefferson, Ohio 44047.

Notes to the Basic Financial Statements December 31, 2018

Ashtabula County Land Reutilization Corporation - The Ashtabula County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Ashtabula County on May 7, 2013 and incorporated on May 22, 2013 under Chapter 1724 of Revised Code. The Corporation's governing body is a seven member Board of Directors, consisting of the County Treasurer, three County Commissioners, one city manager in the county, one realtor representative, and one member representing the townships with populations in excess of 10,000. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Corporation is classified as a component unit of Ashtabula County for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14 as amended by GASB Statement No. 39 and GASB Statement No. 61. Separately issued financial statements can be obtained from the Corporation by contacting Dawn Cragon, Ashtabula County Treasurer, 25 West Jefferson Street, Jefferson, Ohio 44047.

Information related to Ash Craft Industries, Northeast Ohio Regional Airport and Ashtabula County Land Reutilization Corporation is presented in Notes 26, 27, and 28 to the basic financial statements.

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but the organizations are not considered a part of Ashtabula County. Accordingly, the activity of the following districts is presented as agency funds within the County's financial statements:

General Health District Soil and Water Conservation District Ashtabula County Metroparks Ashtabula County Family and Children First

The County participates in the following shared risk pool, related organizations, and jointly governed organizations. These organizations are presented in Notes 11, 20 and 21 to the basic statements. These organizations are:

County Risk Sharing Authority, Inc. (CORSA)
County Employee Benefits Consortium of Ohio, Inc. (CEBCO)
Ashtabula County District Library
Ashtabula County Metroparks
Ashtabula County Port Authority
Northeast Ohio Community Alternative Program Facility
Children's Cluster Committee
Northeast Ohio Consortium Council of Governments (NOC COG)
Heartland East Administrative Services Center (Heartland)
North East Ohio Network (N.E.O.N)
EASTGATE Regional Council of Governments

Notes to the Basic Financial Statements December 31, 2018

### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County of Ashtabula have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements – The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Fund Financial Statements – During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Notes to the Basic Financial Statements
December 31, 2018

Governmental Funds – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**General Fund** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Motor Vehicle and Gas Tax Fund* – The motor vehicle and gas tax special revenue fund is used to account for all revenue received by the County for Motor Vehicle and Gas Tax. The revenue is spent for road and bridge infrastructure.

**Public Assistance Fund** – The public assistance special revenue fund is used to account for various Federal and State grants as well as transfers from the general fund used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services.

Children Services Board – The Children Services Board special revenue fund is used to account for monies received from a county-wide property tax, Federal and State grants, support collections and VA and social security paid for the benefit of children. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

**County Board of Developmental Disabilities Fund** – The County Board of Developmental Disabilities (DD) special revenue fund is used to account for the operation of a school and programs for the developmentally disabled. Revenue sources are County-wide property tax levies and several Federal and State grants and subsidies.

*Nursing Home Fund* – The nursing home special revenue fund is used to account for the revenues and expenditures incurred in the operation of the Ashtabula County Nursing Home.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed or assigned to a particular purpose and for the accumulation of resources for and the payment of, principal and interest on the County's general long-term debt.

**Proprietary Fund Type** – Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The sewer district, water district, and Geneva State Lodge funds are the County's major enterprise funds.

**Sewer District Fund** – The sewer district fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the County.

Notes to the Basic Financial Statements December 31, 2018

*Water District Fund* – The water district fund accounts for the provisions of water service to the residents and commercial users located within the County.

Geneva State Park Lodge Fund – The Geneva State Lodge fund accounts for the operations of the Lodge and the construction related debt service payments.

*Internal Service Funds* – Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds account for employee medical benefits risk pool payments and the workers' compensation self-insurance plan.

Fiduciary Funds – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The private-purpose trust funds are for monies received and held in trust for: The Nursing Home Memorial Foundation, Children's Services, the County Home Resident Trust Fund, the Board of Developmental Disabilities, Law Enforcement and Scholarships. The County's agency funds primarily account for property taxes, special assessments, and other "pass through" monies to be disbursed to local governments other than the County.

### C. Measurement Focus

Government-Wide Financial Statements – The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the County are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**Fund Financial Statements** – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet.

The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to the Basic Financial Statements December 31, 2018

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary fund activities.

The private purpose trust funds are reported using a flow of economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of unavailable revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** — Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within thirty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, revenue in lieu of taxes, grants, entitlements, and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurred. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 9), state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, charges for services and rentals.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred.

Notes to the Basic Financial Statements
December 31, 2018

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, see Notes 14 and 15 for deferred outflows of resources related the County's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes, but is not limited to, sales taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the County, see Notes 14 and 15 for deferred inflows of resources related to the County's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

### E. Pooled Cash and Cash Equivalents

To improve cash management, all cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through County records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2018, investments were limited to money market mutual funds, federal agency securities, negotiable CDs, the State Treasury Asset Reserve of Ohio (STAR Ohio), United States Treasury Bills and donated common stock. Investments are reported at fair value, which is based on quoted market prices.

Notes to the Basic Financial Statements December 31, 2018

During 2018, the County invested in STAR Ohio. STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The County measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statues all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2018 amounted to \$858,293, which includes \$735,327 assigned from other County funds.

The County has segregated bank accounts for monies held separate from the County's central bank account. These interest-bearing depository accounts are presented in the statement of net position as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the County treasury. Limited cash held by the Sheriff, Prosecutor, Mental Health and Recovery Services Board, Board of Developmental Disabilities, Convention Facilities Authority and grant funds managed by Ashtabula County 503 Corp are included in this line item.

The County's contract with the Delaware North Corporation to manage the Geneva State Park Lodge specifies that a certain percentage of gross revenues are to be deposited on a monthly basis in a separate bank account to be used for capital expenditures to maintain the facilities, furniture and fixtures. This money is held separate from the County's central bank account and is presented in the statement of net position as "restricted cash and cash equivalents."

The County utilizes a jointly governed organization (NEON) to provide services to developmentally disabled residents within the County. The balance in this account is presented in the statement of net position as "cash and cash equivalents with fiscal agents" and represents the monies held for the County.

A covenant of the refunding revenue bonds issued for the construction of the Geneva State Park Lodge dictates that the County maintains a trust account held in reserve to ensure servicing of the debt. The balance in this account is presented in the statement of net position as "cash and cash equivalents with fiscal agents" and represents the monies held for the County.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are presented on the financial statements as cash equivalents.

# F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

Notes to the Basic Financial Statements December 31, 2018

# G. Materials and Supplies Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

#### H. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the Geneva State Park Lodge fund represent money set aside for repairs and improvements to the facility and equipment, to meet a requirement in a lease agreement with the State of Ohio; and the balance of debt proceeds to be used for the construction on an outdoor pool at the facility.

# I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The County maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All reported capital assets, except for land, construction-in-progress and general infrastructure are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Infrastructure assets related to business-type activities pertain to the water and wastewater utility operations. Infrastructure assets related to governmental activities consist of County roads and bridges.

Notes to the Basic Financial Statements December 31, 2018

Depreciation of capital assets is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Building and improvements	40 Years	40 Years
Improvements other than buildings	20-50 Years	20-50 Years
Equipment and machinery	5-15 Years	5-15 Years
Infrastructure-sewer and water lines	50 Years	50 Years
Furniture and fixtures	15 Years	15 Years
Vehicles	6-10 Years	10 Years

Infrastructure assets consist of County roads and bridges and includes infrastructure acquired prior to December 1980. These assets are presented using the modified approach and are, therefore, not depreciated. Costs incurred by the County to preserve existing roads and bridges are expensed rather than capitalized. Only those costs that represent additions or improvements are capitalized. Additional disclosures about the condition assessments and maintenance cost regarding the County's roads and bridges appear in the required supplementary information.

# J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." Interfund loans which do not represent available expendable resources are offset by a fund balance restriction. Interfund balances are eliminated in the government-wide statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

# K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is an estimate based on the County's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements. On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee who has accumulated unpaid leave is paid. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

Notes to the Basic Financial Statements
December 31, 2018

# L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds, notes, and long-term loans are recognized as a liability on the government fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include dog and kennel, enforcement and education, workforce development and economic development.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Notes to the Basic Financial Statements
December 31, 2018

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the County Commissioners, which may be expressed by a motion but need not be passed by formal action, such as a resolution.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for water and sewer services, the health insurance and workers' compensation internal service programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

#### P. Interfund Activity

Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Notes to the Basic Financial Statements
December 31, 2018

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Q. Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### R. Bond Premiums

On the government-wide financial statements and the statement of fund net position of the proprietary funds, bond premiums are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On fund financial statements, bond premiums are receipted in the year the bonds are issued.

#### S. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### T. Budgetary Data

All funds, except agency funds, are legally required to be budgeted and appropriated. Budgetary information for the Convention Facilities Authority special revenue fund, a blended component unit, the Redevelopment Tax Equivalent debt service fund, the Sewer District, Water District, Geneva State Park Lodge enterprise funds, and the private purpose trust funds are not reported because they are not included in the entity for which the "appropriated budget" is adopted and do not maintain budgetary financial records. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is County Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by County Commissioners.

The legal level of control has been established by County Commissioners at the object level within each department for all funds.

Notes to the Basic Financial Statements
December 31, 2018

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the original and final appropriations were enacted by the County Commissioners.

The appropriations resolution is subject to amendment by the County Commissioners throughout the year with the restriction that appropriations may not exceed estimated revenues by fund. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including all supplemental appropriations.

# U. Payment in Lieu of Taxes

According to State law, the County has entered into agreements with a number of property owners under which the County has granted property tax exemptions to those property owners and agreed to construct certain infrastructure improvements. The property owners have agreed to make payments to the County to help pay the costs of the infrastructure improvements. The amount of those payments generally reflects all or a portion of the property taxes which the property owners would have paid if their taxes had not been exempted. The property owners' contractual promise to make these payments in lieu of taxes generally continues until the costs of the improvement have been paid or the agreement expires, whichever occurs first. Future development by those owners or others may result in subsequent agreements to make payments in lieu of taxes and may therefore spread the costs of the improvements to a larger number of property owners.

#### V. Special and Extraordinary Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Commissioners and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2018.

# W. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Notes to the Basic Financial Statements December 31, 2018

# NOTE 3: ACCOUNTABILITY AND COMPLIANCE

# Change in Accounting Principles/Restatement of Net Position

For fiscal year 2018, the County has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "<u>Certain Debt Extinguishments Issues</u>".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the County's postemployment benefit plan disclosures and added required supplementary information, which is presented after the notes to the basic financial statements.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the County.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the County.

A net position restatement is required in order to implement GASB Statement No 75. The governmental activities and business-type activities at January 1, 2018 have been restated as follows:

	Governmental Activities	Business-Type Activities	Sewer District Fund	Water District Fund
Net position as previously reported Deferred outflows of resources	\$ 149,251,725 368,055	\$ 28,264,644 9.625	\$ 11,654,803 6,149	\$ 5,482,912 3,476
Deferred inflows of resources Net OPEB liability	(42,649) (23,192,313)	(631,686)	(403,561)	(228,125)
Restated net position at January 1, 2018	\$ 126,384,818	\$ 27,642,583	\$ 11,257,391	\$ 5,258,263

Other than employer contributions subsequent to the measurement date, the County made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on fund balances.

Notes to the Basic Financial Statements December 31, 2018

# **NOTE 4: ACCOUNTABILITY**

At December 31, 2018, the Adult Drug Court DOJ, HUD Special Housing Voucher, County Transportation and MHRS Drug Court Grant non-major special revenue funds had deficit fund balances of \$1,516, \$29,986, \$8,586 and \$22,784, respectively. These deficits were the result of adjustments for accrued liabilities. The general fund is liable for deficit funds, and provides transfers when cash is required, rather than when accruals occur.

### **NOTE 5: GENEVA STATE PARK LODGE**

The County has contracted with Delaware North to manage the Geneva State Park Lodge. Therefore, the operating income and expenses are not reported in these financial statements. Only the net profit or loss is reported, along with the assets, liabilities, other revenues and expenses of the Lodge. The gross operating revenues and expenses for 2018 are:

	Gene	eva State Park
Operating revenues:		
Total sales, including lodging, food & retail sales	\$	7,346,098
Other income		129,732
Total operating revenues		7,475,830
Operating expenses:		
Cost of sales		836,252
Payroll & related expenses		2,882,076
Utilities		361,581
Other controllable expenses		1,654,249
Other non-controllable expenses		389,301
Total operating expenses		6,123,459
Operating profit		1,352,371
Interest income		39,183
Non-operating expenses		(523,308)
Management fee		(471,309)
Pre-tax profit	\$	396,937

On December 29, 2016, the County and the DNC Parks & Resorts Geneva Canopy Tours, Inc., a Delaware North Corporation, entered into a sublease agreement. The County agrees to sublease a parcel of real property located within the Geneva State Park for the purpose of constructing and operating additional improvements.

The agreement term is January 1, 2017 to December 31, 2025. The County will receive a land lease fee of \$50,000 with an additional 2% of annual gross revenues when gross revenues exceed \$1,000,000 in that calendar year.

Notes to the Basic Financial Statements
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On December 15, 2015, the County and Delaware North entered into a sublease agreement. The County agrees to sublease a parcel of real property located within the Geneva State Park to Delaware North for the purpose of constructing and operating additional improvements. The County wishes to promote further recreational use of the Geneva State Park.

The agreement term is January 1, 2016 to December 31, 2035. The County will receive a land lease fee of 10% of gross revenues with a minimum annual guarantee of \$100,000.

# NOTE 6: BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statements of revenues, Expenditures, and changes in fund balances - budget (Non-GAAP basis) and actual – are presented in the basic financial statements for the general and major special revenue funds. The major differences between the budget basis and the GAAP basis (generally accepted accounting principles) are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures for all funds (budget) rather than as a part of restricted, committed and assigned fund balances (GAAP).
- 4. Unrecorded cash, which consists of in-transit court cash and unrecorded interest, is not reported by the County on the operating statements (budget), but is reported on the GAAP basis operating statements.
- 5. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- 6. \*Certain funds have legally separate adopted budgets (budget) but are included in the general fund (GAAP).

\*As part of Governmental Accounting Standards Board No. 54 "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This included the certificate of title administrator special revenue fund.

In addition, the County does not budget for various operations in the general fund. The activities of the various general accounts are included in the general fund on the GAAP financial statements. The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general and major special revenue funds.

Notes to the Basic Financial Statements December 31, 2018

# Net Change in Fund Balance General and Major Special Revenue Funds

		~ .		tor Vehicle		Public
		General	an	d Gas Tax	A	ssistance
Budget basis	\$	935,921	\$	(395,280)	\$	(821,149)
Net adjustment for revenue accruals		(809,129)		698,495		190,002
Net adjustment for expenditure accruals		(148,857)		(974,537)		112,569
Net adjustment for other financing sources (uses)		600		229,405		-
Adjustment for funds budgeted as special revenue		(95,620)		-		-
Adjustment for encumbrances		412,693		686,921		864,574
GAAP basis	\$	295,608	\$	245,004	\$	345,996
	C	Children's	Co	unty Board		Nursing
		Services		of DD		Home
Budget basis	\$	(145,656)	\$ (	(2,106,137)	\$	(147,962)
Net adjustment for revenue accruals		(329,512)		3,761,752		(145,960)
Net adjustment for expenditure accruals		(127,280)	(	(2,017,289)		(167,380)
Adjustment for encumbrances		348,093		213,921		366,946
GAAP basis	\$	(254,355)	\$	(147,753)	\$	(94,356)

# NOTE 7: DEPOSITS AND INVESTMENTS

State statutes classify monies held by the County into two categories, active and inactive. Active deposits are public monies determined to be necessary to meet current demand upon the treasury. Active monies must be maintained either as cash in the County Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury, or any other obligation guaranteed as to principal or interest by the United States; or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States.

Notes to the Basic Financial Statements
December 31, 2018

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank and Federal Home Loan Mortgage Corporation. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly with the County;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above and repurchase agreements secured by such obligations, provided that these investments are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
- 8. Up to twenty-five percent of the County's average portfolio in either of the following
  - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and mature within 270 days after purchase.
  - b. Banker's acceptances eligible for purchase by the Federal Reserve System and which mature within 180 days after purchase.
- 9. Fifteen percent of the County's total average portfolio in notes issued by U.S. corporations or by depository institutions that are doing business under authority granted by the U.S. provided that the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
- 10. No-load money market mutual fund rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rate commercial paper; and
- 11. One percent of the County's average portfolio in debt interest rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Notes to the Basic Financial Statements
December 31, 2018

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Other than corporate notes, commercial paper, and bankers acceptances, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# Deposits

Custodial Credit Risk Custodial credit risk is the risk that, in the event of a bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, the carrying amount of the County's deposits was \$21,502,293. Based on the criteria of GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2018, \$15,681,962 of the County's bank balance of \$23,131,793 was uninsured and uncollateralized. Although the securities were held by the pledging financial institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in possession of an outside party. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, some of the County's financial institutions were approved for a reduced collateral rate through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

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Notes to the Basic Financial Statements December 31, 2018

#### **Investments**

Investments are reported at fair value. As of December 31, 2018, the County had the following investments:

			Investment Maturities				
Measurement/	M	easurement	1	2 Months			
Investment Type		Value		or Less	1-3 Years	3	-5 Years
Fair Value:							
Negotiable CDs	\$	4,796,175	\$	3,136,075	\$ 1,421,408	\$	238,692
Common Stock		60,648		60,648	-		-
Money Market Mutual Fund		93,660		93,660	-		-
US Treasury Bills		595,000		595,000	-		-
Federal Home Loan Mortga	ge						
Corporation Bonds		14,805,640		-	6,859,510		7,946,130
Federal Farm Credit Bonds		980,650		-	980,650		-
Federal National Mortgage							
Association Bonds		6,899,560		3,965,640	2,933,920		-
Federal Home Loan Mortga	ge						
Bank Bonds		6,945,240		996,570	1,975,520		3,973,150
Amortized Cost:							
STAR Ohio		8,651,841		8,651,841			
Total Investments	\$	43,828,414	\$	17,499,434	\$14,171,008	\$ 1	2,157,972

The County's investments in money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The County's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA), U.S. Treasury Bills and negotiable certificates of deposit are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the County's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the County's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The U.S. Treasury Bills, Federal National Mortgage Association bonds, Federal Home Loan Bank bonds, Federal Home Loan Mortgage Corporation bonds, Federal Farm Credit bonds, and common stock are exposed to custodial credit risk in that they are uninsured, not registered in the County's name and held by the counterparty, not in the County's name. The County's investments in Negotiable CDs are insured by the FDIC. The County has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Notes to the Basic Financial Statements December 31, 2018

*Credit Risk* The County's investments in federal agencies and in the money market mutual funds were rated AA+ by Standard & Poor's and Fitch Ratings and AAA by Moody's Investors Service. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The County has no investment policy that addresses credit risk.

**Concentration of Credit Risk** The County has some limits on amounts that may be invested in any one issuer, as detailed above. None of those limits have been exceeded at December 31, 2018. The following is the County's investment allocation at December 31, 2018:

	Measureme	nt
Measurement\Investment Type	Value	Percent of Total
Fair Value:		
Negotiable CDs	\$ 4,796,17	5 10.9%
Federal National Mortgage Assoc. Bonds	6,899,56	15.7%
Federal Home Loan Bank Bonds	6,945,24	0 15.9%
Federal Farm Credit Bonds	980,65	2.2%
Federal Home Loan Mortgage Corp. Bonds	14,805,64	33.8%
U.S. Treasury Bills	595,00	0 1.4%
Money Market Mutual Funds	93,66	0.2%
Common Stock	60,64	8 0.1%
Amortized Cost:		
STAR Ohio	8,651,84	19.8%
Total Investments	\$ 43,828,41	4 100.0%

# Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net position as of December 31, 2018:

		Cash and Investments per Statement of Net Position		
		Governmental Activities	\$45,632,828	
Cash and Investments per Note Disclosure		Business-Type Activities	9,783,285	
Carrying amount of deposits	\$21,502,293	Private-Purpose Trust Funds	1,875,015	
Investments	43,828,414	Agency Funds	8,039,579	
Total	\$65,330,707	Total	\$65,330,707	

Notes to the Basic Financial Statements December 31, 2018

#### **NOTE 8: PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2018 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is considered a deferred inflow of resources.

The full tax rate for all County operations for the year ended December 31, 2018 was \$11.52 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2018 property tax receipts were based are as follows:

	Aillouilt	rercent
Agricultural/residential and other real estate	\$ 1,768,536,170	93.27 %
Public utility personal property	127,694,570	6.73 %
Total assessed value	\$ 1,896,230,740	100.00 %

#### NOTE 9: PERMISSIVE SALES AND USE TAX

In April 1977, the County Commissioners, by resolution imposed a 1/2 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage use, or consumption in the County of tangible personal property, including automobiles, not subject to sales tax. At the November 1977 general election a renewal of the tax was approved by the voters of the County. On July 1, 1985, the County Commissioners by resolution imposed an additional 1/2 percent tax.

Notes to the Basic Financial Statements
December 31, 2018

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the taxes to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. A warrant payable to the County is to be made within five days of the certification.

Proceeds of the tax are credited to the County's general fund and provide financing for current operating expenditures.

### **NOTE 10: RECEIVABLES**

Receivables at December 31, 2018 consisted of taxes, accounts (billings for user charged services including unbilled utility services), rent, special assessments, accrued interest, alimony, child support, and intergovernmental receivables arising from grants, entitlements, and shared revenues. Except for alimony and child support collected and distributed through an agency fund, receivables are considered collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Total special assessments receivable at December 31, 2018 were \$1,453,104. \$693,427 is expected to be collected in more than one year and the amount of delinquent special assessments was \$87,644.

A summary of the principal items of intergovernmental receivables follows:

		Amount		
Governmental Activities				
Grants	\$	4,818,137		
Motor Vehicle License Tax		1,865,767		
Motor Vehicle Gas Tax		1,174,498		
Homestead and Rollback		969,595		
Casino Revenue		595,117		
Local Government		426,465		
Total	\$	9,849,579		

# NOTE 11: SHARED RISK POOL

# A. County Risk Sharing Authority, Inc. (CORSA)

County Risk Sharing Authority, Inc. (CORSA) is a shared risk pool among sixty-three counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Notes to the Basic Financial Statements December 31, 2018

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in CORSA. The County's payment for insurance to CORSA in 2018 was \$398,701.

# B. County Employee Benefits Consortium of Ohio, Inc.

The County participates with the County Employee Benefits Consortium of Ohio, Inc. (CEBCO), an Ohio not-for-profit corporation with membership open to Ohio political subdivisions to collectively pool resources to purchase employee benefits. The County pays, on a monthly basis, the annual actuarially determined funding rate. Components of the funding rate include the claims fund contribution, incurred but not reported claims, a claims contingency reserve fund, as well as the fixed costs of the consortium.

The business and affairs of the consortium are managed by a board of not less than nine or more than fifteen directors that exercise all powers of the consortium. Two-thirds of the directors are county commissioners of the member counties and one-third are employees of the member counties. Each member of the consortium is entitled to one vote. At all times, one director is required to be a member of the board of directors of the County Commissioners' Association of Ohio and another is required to be a board member of the County Risk Sharing Authority, Inc.

# **NOTE 12: RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2018, the County contracted with the County Risk Sharing Authority (CORSA) for insurance coverage as follows:

# I. Liability

General Liability	\$ 1,000,000
Law Enforcement Liability	1,000,000
Automobile Liability	1,000,000
Public Official Errors and Omissions Liability	1,000,000
Excess Liability	9,000,000
Uninsured Motorists Liability	250,000
Ohio Stop Gap (Additional Workers'	
Compensation Coverage)	1,000,000
Medical Professional Liability	10,000,000
Jail Doctor Coverage	1,000,000

Notes to the Basic Financial Statements December 31, 2018

# **II. Property**

Building and Contents – Replacement Cost	\$190,741,671
Other Property Insurance:	
Bridges	20,499,134
Contractors Equipment	3,924,370
Data Processing Equipment	100,000,000
Property in Transit	100,000
Extra Expense	1,000,000
Flood and Earthquake	100,000,000
Valuable Papers and Records	1,000,000
Automobile Physical Damage	1,000,000
Automatic Acquisition	5,000,000
Unintentional Omissions	250,000
Equipment Breakdown	100,000,000
Crime Insurance	1,000,000

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The County Board of Developmental Disabilities purchases hospital/medical, dental, drug and vision insurance benefits for its employees through Ohio Association of County Boards Trust Health Care Alliance.

In 2018, the County participated in a risk-sharing pool, the County employee Benefits Consortium of Ohio, Inc. (CEBCO) to provide hospital/medical and prescription drug coverage benefits for employees. CEBCO charges a fixed premium per month per enrolled employee. The premiums, along with an administrative charge, are paid into the Health Insurance internal service fund by participating funds and, in turn, the premiums are paid to CEBCO. Premiums charged by CEBCO are based upon the County's claims experience. An excess coverage policy covers annual individual claims in excess of \$75,000 with an unlimited maximum. CEBCO retains liability for claims that exceed the expected losses and charged premiums. Incurred but not reported claims of \$1,028,496 have been accrued as a liability based on estimate by a third-party administrator.

The County participates in the State Workers' Compensation retrospective rating and payment system. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for injured employees. Claims expense of \$141,333 for 2018 is accrued as a liability at year end. The reserve for future claims liability of \$241,971 is reported as a long-term liability on the statement of net position, based on the requirements of GASB statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported.

Notes to the Basic Financial Statements December 31, 2018

The claims liability reported at December 31, 2018, is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claims adjustment expenses. Changes in total claims activity for 2017 and 2018 were:

	Balance at	Current		Balance
	Beginning	Year	Claim	at End
	of Year	Claims	Payments	of Year
2017	\$ 1,798,487	\$ 8,397,470	\$ 8,265,472	\$ 1,930,485
2018	1,930,485	7,971,702	8,490,387	1,411,800

# **NOTE 13: CAPITAL ASSETS**

A summary of changes in capital assets during 2018 follows:

	Balance			Balance
	12/31/17	Additions	Deletions	12/31/18
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 927,673	\$ -	\$ -	\$ 927,673
Infrastructure	115,892,197	797,519	-	116,689,716
Construction in progress	933,788	189,396	(1,123,184)	
Total capital assets not being depreciated	117,753,658	986,915	(1,123,184)	117,617,389
Capital assets being depreciated:				
Buildings	33,808,237	-	-	33,808,237
Improvements other than buildings	1,475,893	17,662	-	1,493,555
Equipment	9,872,472	1,499,135	-	11,371,607
Intangibles	1,098,135	=	-	1,098,135
Vehicles	7,089,730	590,321		7,680,051
Total capital assets being depreciated	53,344,467	2,107,118		55,451,585
Less Accumulated depreciation:				
Buildings	(11,443,564)	(658,917)	-	(12,102,481)
Improvements other than buildings	(537,970)	(51,649)	-	(589,619)
Equipment	(6,177,806)	(486,128)	-	(6,663,934)
Intangibles	(743,975)	(98,832)	-	(842,807)
Vehicles	(4,189,358)	(478,678)		(4,668,036)
Total accumulated depreciation	(23,092,673)	(1,774,204)		(24,866,877)
Capital assets being depreciated, net	30,251,794	332,914		30,584,708
Governmental activities capital assets, net	\$ 148,005,452	\$ 1,319,829	\$ (1,123,184)	\$ 148,202,097

Ashtabula County, Ohio
Notes to the Basic Financial Statements December 31, 2018

\*Depreciation expense was charged to governmental functions as follows:

Governmental activities:				
General government:				
Legislative and executive		\$ 450,545		
Judicial		61,600		
Human services		310,445		
Public works		337,514		
Public safety		319,590		
Health		294,510		
Total depreciation expense - governmental activ	ities	\$ 1,774,204		
Total depreciation expense - governmental activ	ities	φ 1,//4,204		
	Balance			Balance
	12/31/17	Additions	Deletions	12/31/18
<b>Business-Type Activities:</b>				
Capital assets not being depreciated: Land	\$ 218,083	\$ -	\$ -	\$ 218,083
Construction in progress	988,530	1,275,921	(1,400,623)	863,828
1 0				
Total capital assets not being depreciated	1,206,613	1,275,921	(1,400,623)	1,081,911
Capital assets being depreciated:				
Buildings	22,914,455	=	<del>-</del>	22,914,455
Water and sewer system	55,148,710	1,400,623	-	56,549,333
Equipment	2,928,037	19,621	=	2,947,658
Vehicles	593,270			593,270
Total capital assets being depreciated	81,584,472	1,420,244		83,004,716
Less Accumulated depreciation:				
Buildings	(10,980,084)	(596,114)	<del>-</del>	(11,576,198)
Water and sewer system	(31,945,890)	(1,341,939)	-	(33,287,829)
Equipment	(646,241)	(224,814)	-	(871,055)
Vehicles	(296,301)	(48,524)		(344,825)
Total accumulated depreciation	(43,868,516)	(2,211,391)		(46,079,907)
Capital assets being depreciated, net	37,715,956	(791,147)		36,924,809
Business-Type activities capital assets, net	\$ 38,922,569	\$ 484,774	\$ (1,400,623)	\$ 38,006,720

Notes to the Basic Financial Statements
December 31, 2018

#### **NOTE 14 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

Notes to the Basic Financial Statements December 31, 2018

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Ciro	u	n	1

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Public Safety**

# Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 52 with 15 years of service credit

# Public Safety and Law Enforcement Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Public Safety**

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

# Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### **Public Safety**

#### Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

# Public Safety and Law Enforcement

### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Notes to the Basic Financial Statements December 31, 2018

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Notes to the Basic Financial Statements December 31, 2018

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Public	Law Enforcement	
	and Local	Safety		
2018 Statutory Maximum Contribution Rates				
Employer	14.0 %	18.1 %	18.1 %	
Employee	10.0 %	*	**	
2018 Actual Contribution Rates				
Employer:				
Pension	14.0 %	18.1 %	18.1 %	
Post-employment Health Care Benefits	0.0 %	0.0 %	0.0 %	
Total Employer	14.0 %	18.1 %	18.1 %	
Employee	10.0 %	12.0 %	13.0 %	

<sup>\*</sup> This rate is determined by OPERS' Board and has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$4,765,531 for 2018. Of this amount, \$131,470 is reported as due to other governments.

# Plan Description - State Teachers Retirement System (STRS) of Ohio

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

<sup>\*\*</sup> This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Notes to the Basic Financial Statements
December 31, 2018

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For 2018, plan members were required to contribute 14 percent of their annual covered salary. The County was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2018 contribution rates were equal to the statutory maximum rates.

The County's contractually required contribution to STRS was \$83,673 for 2018.

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. STRS's total pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability or asset was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities.

Notes to the Basic Financial Statements December 31, 2018

Following is information related to the proportionate share and pension expense:

			OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	STRS	Total
Proportion of the net pension liability/asset prior measurement date	0.24639600%	0.22635600%	0.16033100%	0.00886564%	
Proportion of the net pension liability/asset					
current measurement date	0.25018100%	0.25276900%	0.16733400%	0.00917285%	
Change in proportionate share	0.00378500%	0.02641300%	0.00700300%	0.00030721%	
Proportionate share of the net	Ф 27.777.120	Φ.	Φ	Φ <b>2</b> 01 6 00 4	Ф. 20.704.022
pension liability	\$ 37,777,128	\$ -	\$ -	\$ 2,016,904	\$ 39,794,032
Proportionate share of the net					
pension asset	-	331,200	5,621	-	336,821
Pension expense	7,928,280	53,469	(1,826)	170,700	8,150,623

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	OPERS -	C	PERS -	1	Member-		
	T	raditional	C	ombined	]	Directed	STRS	Total
Deferred outflows				_			_	_
of resources								
Differences between								
expected and								
actual experience	\$	38,580	\$	-	\$	10,934	\$ 46,557	\$ 96,071
Changes of assumptions		4,514,620		28,943		666	357,434	4,901,663
Changes in employer's								
proportionate percentage/								
difference between								
employer contributions		394,591		-		-	107,575	502,166
County contributions								
subsequent to the								
measurement date		4,506,786		170,146		88,599	2,984	4,768,515
Total deferred								
outflows of resources	\$	9,454,577	\$	199,089	\$	100,199	\$ 514,550	\$ 10,268,415

Notes to the Basic Financial Statements December 31, 2018

	OPERS - raditional	OPERS - ombined	OPERS - Member- Directed	STRS	Total
Deferred inflows of resources					
Differences between expected and actual experience	\$ 744,468	\$ 98,664	\$ _	\$ 13,171	\$ 856,303
Net difference between projected and actual earnings on pension plan investments	8,110,253	52,254	1,584	122,303	8,286,394
Changes in employer's proportionate percentage/difference between	242.160				242.170
employer contributions Total deferred	342,160			 	 342,160
inflows of resources	\$ 9,196,881	\$ 150,918	\$ 1,584	\$ 135,474	\$ 9,484,857

\$4,768,515 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

				Ν	1ember-		STRS		Total
1	<u> </u>		omonica		Directed		3113		Total
\$	3,269,822	\$	(16,614)	\$	1,253	\$	217,572	\$	3,472,033
	(614,969)		(18,043)		1,214		141,813		(489,985)
	(3,571,323)		(29,748)		997		34,353		(3,565,721)
	(3,332,620)		(28,512)		1,035		(17,646)		(3,377,743)
	_		(10,166)		1,521		_		(8,645)
	-		(18,892)		3,996		-		(14,896)
\$	(4,249,090)	\$	(121,975)	\$	10,016	\$	376,092	\$	(3,984,957)
	T	(614,969) (3,571,323) (3,332,620)	Traditional C  \$ 3,269,822 \$ (614,969) (3,571,323) (3,332,620)	Traditional Combined  \$ 3,269,822 \$ (16,614) (614,969) (18,043) (3,571,323) (29,748) (3,332,620) (28,512) - (10,166) - (18,892)	OPERS - OPERS - N Traditional Combined I	Traditional         Combined         Directed           \$ 3,269,822         \$ (16,614)         \$ 1,253           (614,969)         (18,043)         1,214           (3,571,323)         (29,748)         997           (3,332,620)         (28,512)         1,035           -         (10,166)         1,521           -         (18,892)         3,996	OPERS - Traditional         OPERS - Combined         Member-Directed           \$ 3,269,822         \$ (16,614)         \$ 1,253         \$ (614,969)         (18,043)         1,214           (3,571,323)         (29,748)         997         (3,332,620)         (28,512)         1,035           -         (10,166)         1,521         -         (18,892)         3,996	OPERS - Traditional         OPERS - Combined         Member-Directed         STRS           \$ 3,269,822         \$ (16,614)         \$ 1,253         \$ 217,572           (614,969)         (18,043)         1,214         141,813           (3,571,323)         (29,748)         997         34,353           (3,332,620)         (28,512)         1,035         (17,646)           -         (10,166)         1,521         -           -         (18,892)         3,996         -	OPERS - Traditional         OPERS - Combined         Member-Directed         STRS           \$ 3,269,822         \$ (16,614)         \$ 1,253         \$ 217,572         \$ (614,969)         (18,043)         1,214         141,813           (3,571,323)         (29,748)         997         34,353           (3,332,620)         (28,512)         1,035         (17,646)           -         (10,166)         1,521         -           -         (18,892)         3,996         -

# **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements December 31, 2018

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation
Future salary increases, including inflation
COLA or ad hoc COLA

3.25% to 10.75% including wage inflation Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2018, then 2.15% simple 7.50% Individual entry age

3.25%

Investment rate of return Actuarial cost method

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

Notes to the Basic Financial Statements December 31, 2018

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Real estate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the County's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the County's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

				Current	
	19	6 Decrease	Di	scount Rate	1% Increase
		(6.50%)		(7.50%)	(8.50%)
County's proportionate share		_		_	
of the net pension liability (asset):					
Traditional Pension Plan	\$	67,082,552	\$	37,777,128	\$ 13,345,233
Combined Plan		(180,037)		(331,200)	(435,494)
Member-Directed Plan		(3,221)		(5,621)	(8,053)

Notes to the Basic Financial Statements December 31, 2018

# Actuarial Assumptions - State Teachers Retirement System (STRS) of Ohio

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below:

	July 1, 2018
Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment rate of return	7.45 percent, net of investment expenses, including inflation
Payroll increases	3 percent
Cost-of-living adjustments (COLA)	0.0 percent

For the July 1, 2018, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements December 31, 2018

\*\*The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Discount Rate - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(6.45%)	(7.45%)	(8.45%)	
County's proportionate share				
of the net pension liability	\$ 2,945,422	\$ 2.016.904	\$ 1,231,039	

# Net OPEB Liability/Asset

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the County's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability/asset to annually required payments. The County cannot control benefit terms or the manner in which OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including OPEB.

Notes to the Basic Financial Statements December 31, 2018

GASB 75 assumes the liability/asset is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability/asset on the accrual basis of accounting. Any liability/asset for the contractually-required OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

# Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Notes to the Basic Financial Statements December 31, 2018

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$35,440 for 2018. Of this amount, \$978 is reported as due to other governments.

#### Plan Description - State Teachers Retirement System (STRS) of Ohio

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the year ended December 31, 2018, STRS did not allocate any employer contributions to post-employment health care.

Notes to the Basic Financial Statements December 31, 2018

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. STRS's total OPEB liability was measured as of June 30, 2018, and the total pension liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The County's proportion of the net OPEB liability was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	STRS	Total
Proportion of the net OPEB liability prior measurement date	0.24159600%	0.00886564%	
Proportion of the net			
OPEB liability/asset current measurement date	0.24698000%	0.00917285%	
Change in proportionate share	0.00538400%	0.00030721%	
Proportionate share of the net OPEB liability	\$ 25,814,724	\$ -	\$ 25,814,724
Proportionate share of the net			
OPEB asset	-	147,000	147,000
OPEB expense	2,368,476	(317,482)	2,050,994

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	STRS		Total	
Deferred outflows					
of resources					
Differences between					
expected and					
actual experience	\$ 20,109	\$	17,217	\$	37,326
Changes of assumptions	1,879,587		-		1,879,587
Changes in employer's					
proportionate percentage/					
difference between					
employer contributions	349,194		10,947		360,141
County contributions					
subsequent to the					
measurement date	35,440		-		35,440
Total deferred	 				
outflows of resources	\$ 2,284,330	\$	28,164	\$	2,312,494

Notes to the Basic Financial Statements December 31, 2018

	OPERS	STRS		Total	
<b>Deferred inflows</b>					_
of resources					
Differences between					
expected and					
actual experience	\$ -	\$	8,588	\$	8,588
Net difference between					
projected and actual earnings					
on pension plan investments	1,923,024		16,839		1,939,863
Changes of assumptions	_		200,841		200,841
Total deferred					
inflows of resources	\$ 1,923,024	\$	226,268	\$	2,149,292

\$35,440 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending December 31, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS		STRS		Total	
Year Ending December 31:						
2019	\$	594,444	\$	(35,605)	\$	558,839
2020		594,444		(35,605)		558,839
2021		(382,268)		(35,605)		(417,873)
2022		(480,754)		(31,780)		(512,534)
2023		-		(30,438)		(30,438)
Thereafter				(29,071)		(29,071)
Total	\$	325,866	\$	(198,104)	\$	127,762

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Notes to the Basic Financial Statements December 31, 2018

Wage Inflation 3.25 percent Projected Salary Increases, 3.25 to 10.75 percent including inflation including wage inflation

Single Discount Rate: Current measurement date 3.85 percent Prior Measurement date 4.23 percent 6.50 percent Investment Rate of Return Municipal Bond Rate 3.31 percent Health Care Cost Trend Rate 7.5 percent, initial 3.25 percent, ultimate in 2028

Individual Entry Age Actuarial Cost Method

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the moneyweighted rate of return is considered to be the same for all plans within the portfolio. The annual moneyweighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Notes to the Basic Financial Statements
December 31, 2018

	Towast	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	Target Allocation	(Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current					
	1% Decrease	Discount Rate	1% Increase			
	(2.85%)	(3.85%)	(4.85%)			
County's proportionate share						
of the net OPEB liability	\$ 34,295,974	\$ 25,814,724	\$ 18,953,476			

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Notes to the Basic Financial Statements December 31, 2018

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		Current Health	
		Care Trend Rate	
	1% Decrease	Assumption	1% Increase
County's proportionate share			
of the net OPEB liability	\$ 24,699,187	\$ 25,814,724	\$ 26,967,043

#### Actuarial Assumptions - State Teachers Retirement System (STRS) of Ohio

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, compared with July 1, 2017, are presented below:

	July 1, 2018		July 1, 2017
Inflation	2.50 percent		2.50 percent
Projected salary increases	12.50 percent at age 20	0 to	12.50 percent at age 20 to
	2.50 percent at age 65		2.50 percent at age 65
Investment rate of return	7.45 percent, net of invexpenses, including in		7.45 percent, net of investment expenses, including inflation
Payroll increases	3 percent		3 percent
Cost-of-living adjustments (COLA)	0.0 percent		0.0 percent, effective July 1, 2017
Discounted rate of return	7.45 percent		N/A
Blended discount rate of return	N/A		4.13 percent
Health care cost trends			6 to 11 percent initial, 4.5 percent ultimate
	Initial	Ultimate	
Medicial			
Pre-Medicare	6.00 percent	4.00 percent	
Medicare	5.00 percent	4.00 percent	
Prescription Drug			
Pre-Medicare	8.00 percent	4.00 percent	
Medicare	-5.23 percent	4.00 percent	

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Notes to the Basic Financial Statements December 31, 2018

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - The discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

**Benefit Term Changes Since the Prior Measurement Date** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.90 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2017. A discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB liability as of June 30, 2018.

<sup>\*\*</sup> The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Notes to the Basic Financial Statements
December 31, 2018

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

			(	Current		
	1,0	Decrease (6.45%)		count Rate (7.45%)		Increase (8.45%)
County's proportionate share of the net OPEB asset	\$	126,334	\$	147,000	\$	165,102
	1%	Decrease		Current end Rate	1%	Increase
County's proportionate share of the net OPEB asset	\$	164,102	\$	147,000	\$	130,434

#### **NOTE 16: COMPENSATED ABSENCES**

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Compensatory time, up to 240 hours, must be taken within 180 days from date earned or is paid in cash to employees. Upon retirement or death, twenty-five (25) percent of an employee's accumulated, unused sick leave is paid, up to a maximum of 240 hours.

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Notes to the Basic Financial Statements December 31, 2018

NOTE 17: LONG-TERM OBLIGATIONS

Debt Issue	Interest Rate	Original Issue Amount	Date of Maturity
Governmental Activities:	Tutte	Issue I infount	
Various Purpose Improvement & Refunding Bonds-2013	2.0% - 4.0%	\$ 18,395,000	12/1/2033
Children Services Building Imp. G.O. Bonds-2012	2.75%	800,000	8/1/2019
OPWC Loan-Clay Street Phase 5-2009	0.00%	149,714	1/1/2022
OPWC Loan-South Windsor Road Improvements-2015	0.00%	50,000	7/1/2035
OPWC Loan-Hadlock Ford-2016	0.00%	100,000	1/1/2037
Phone System Promissory Note	1.75%	375,000	11/5/2023
Safety and Emergency System G.O. Bonds-2017	1.75%	900,000	9/5/2022
Dump Truck Loan-2018	2.50%	229,405	7/5/2021
Private Activity Bond - Cook Road Improvement - 2006	7.00%	92,000	10/5/2026
<b>Business-Type Activities:</b>			
Revenue Bonds-Water System Acquisition Bonds-2005	3.97%	5,311,000	6/1/2035
Lodge & Conference Center Refunding Bonds-2013	2.0% - 4.0%	5,950,000	12/1/2024
OWDA Loan-Austinburg Sewer Improv1998	3.20%	2,095,097	1/1/2020
OWDA Loan-Driftwood Sanitary Sewer-2000	2.00%	321,987	1/1/2019
OWDA Loan-Rome Rock Creek-2000	2.00%	359,259	7/1/2021
OWDA Loan-North Bend Sewer-2000	5.77%	196,919	7/1/2020
OWDA Loan-AshCraft Wastewater-2001	3.64%	761,353	7/1/2022
OWDA Loan-Water System #1-2004	4.34%	13,220,039	7/1/2033
OWDA Loan-Olive Drive Sewer	3.85%	79,013	7/1/2023
OWDA Loan-Waterline Construction	4.48%	1,131,604	7/1/2025
OWDA Loan-Waterline Extension 2005	4.00%	117,783	7/1/2025
OWDA Loan-Waterline Extension 2006	4.00%	459,849	7/1/2037
OWDA Loan-Austinburg Sanitary Sewers 2010	4.97%	293,321	7/1/2031
OPWC Loan-Plymouth-Stumpville Road-1999	0.00%	146,000	7/1/2019
OPWC Loan-Driftwood Sanitary Sewer-2000	0.00%	316,704	1/1/2022
OPWC Loan-Lake Road Waterline Replacement-2003	0.00%	249,515	7/1/2024
OPWC Loan-Geneva Area Lake Road Waterline-2005	0.00%	71,948	1/1/2027
OPWC Loan-Saybrook Water Tank Improvement-2005	0.00%	349,900	7/1/2020
OPWC Loan-Jone/Perry/N. Market Waterline-2005	0.00%	165,000	1/1/2026
OPWC Loan-Ashtabula County Water System-2007	0.00%	350,000	1/1/2029
OPWC Loan-Generator Replacement Project-2010	0.00%	29,153	7/1/2030
OPWC Loan-S.R. 534 Pump Station Replacement-2011	0.00%	140,597	7/1/2033
OPWC Loan-Sanitary/Water Systems Upgrades-2014	0.00%	55,887	1/1/2036
OPWC Loan-Meadwood WWTP-2016	0.00%	330,300	7/1/2036
OPWC Loan-GOTL - Old Lake/534 Waterline Imp.	0.00%	102,650	7/1/2040
OPWC Loan-Eastside I/II Sewer Rehab	0.00%	257	1/1/2020
OPWC Loan-Holiday Camplands WWTP Imp.	0.00%	77,318	7/1/2040
OPWC Meadowood Sanitary Improvements*	0.00%	82,571	*
Equipment Loan	2.50%	420,671	7/1/2022
*Loan not finalized as of December 31, 2018			

Notes to the Basic Financial Statements December 31, 2018

Long-term obligations were restated as described in Note 3. Changes in the County's long-term obligations during 2018 were as follows:

	Restated Outstanding			Outstanding	Amounts Due
~	12/31/2017	Additions	(Reductions)	12/31/2018	In One Year
Governmental Activities:					
General Obligation Bonds:					
Various Purpose Improvement & Refu	ınding:				
2013 Various Purpose & Refunding	\$ 15,515,000	\$ -	\$ (690,000)	\$ 14,825,000	\$ 700,000
Unamortized Premium	774,521		(48,661)	725,860	
Subtotal	16,289,521		(738,661)	15,550,860	700,000
General Obligation Bonds (Unvoted):					
2017 Safety and Emergency System	900,000	-	(180,000)	720,000	180,000
2012 Building Improvement	202,062		(120,315)	81,747	81,747
Subtotal	1,102,062		(300,315)	801,747	261,747
Total General Obligation Bonds	17,391,583		(1,038,976)	16,352,607	961,747
OPWC Loans:					
South Windsor Road Improvements	43,750	-	(2,500)	41,250	2,500
State Road and Clay Street	49,571	-	(12,393)	37,178	12,393
Hadlock Ford	95,000		(5,000)	90,000	5,000
Total OPWC Loans	188,321		(19,893)	168,428	19,893
Other Long-Term Obligations:					
Cook Road Improvement (TIF)	56,323	-	(4,783)	51,540	5,128
Dump Truck Loan	-	229,405	(57,351)	172,054	57,351
Promissory Note	321,429	-	(53,572)	267,857	53,572
Claims Payable	647,813	241,971	(647,813)	241,971	241,971
Net Pension Liability	54,491,536	-	(15,740,243)	38,751,293	-
Net OPEB Liability	23,192,313	2,255,768	(345,905)	25,102,176	-
Compensated Absences	2,858,182	1,190,809	(1,000,364)	3,048,627	1,067,019
Total Other Long-Term Obligations	81,567,596	3,917,953	(17,850,031)	67,635,518	1,425,041
Total Governmental Activities	\$ 99,147,500	\$ 3,917,953	\$ (18,908,900)	\$ 84,156,553	\$ 2,406,681

# Ashtabula County, Ohio Notes to the Basic Financial Statements December 31, 2018

	Restated					
	Outstanding			Outstanding	Amounts Due	
	12/31/2017	Additions	(Reductions)	12/31/2018	In One Year	
<b>Business-Type Activities:</b>						
Revenue Bonds (Self-Supporting):						
Water System Acquisition Bonds	\$ 3,814,000	\$ -	\$ (155,000)	\$ 3,659,000	\$ 160,000	
Lodge & Conference Center Refunding	3,875,000	-	(545,000)	3,330,000	570,000	
Unamortized Premium	259,933		(37,581)	222,352		
Total Revenue Bonds	7,948,933		(737,581)	7,211,352	730,000	
OWDA Loans:						
Austinburg Sewer Improvement	150,137	-	(150,137)	-	-	
Driftwood Sanitary Sewer	43,139	-	(21,195)	21,944	21,944	
Rome Rock Creek	73,617	-	(20,513)	53,104	20,925	
North Bend Sewer	38,419	-	(14,715)	23,704	15,577	
AshCraft Wastewater	221,963	-	(46,259)	175,704	47,958	
Water System #1	8,868,088	_	(411,488)	8,456,600	429,540	
Olive Drive Sewer	28,018	_	(4,667)	23,351	4,848	
Water Line Construction	527,362	_	(60,611)	466,751	63,357	
Waterline Extension - 2005	48,325	_	(5,645)	42,680	5,872	
Waterline Extension - 2006	276,542	_	(9,671)	266,871	10,054	
Austinburg Sanitary Sewers 2010	160,417	_	(11,882)	148,535	11,883	
Total OWDA Loans	10,436,027		(756,783)	9,679,244	631,958	
ODWC L						
OPWC Loans:	10.050		(7.200)	2.650	2 (50	
Ply mouth-Stump ville Road	10,950	-	(7,300)	3,650	3,650	
Driftwood Road	63,341	-	(15,835)	47,506	15,835	
Lake Road Waterline	81,059	-	(12,471)	68,588	12,471	
Geneva Area Lake Road Waterline	32,403	-	(3,600)	28,803	3,600	
Saybrook Water Tank Improvement	119,639	-	(21,752)	97,887	21,753	
Jones/Perry/N.Market St. Waterline	90,401	-	(8,218)	82,183	8,218	
Ashtabula County Water System	183,748	-	(17,500)	166,248	17,500	
Generator Replacement Project	18,221	-	(1,458)	16,763	1,457	
S.R. 534 Pump Station Replacement	29,680	-	(1,915)	27,765	1,915	
Sanitary/Water Systems Upgrade	50,298	-	(2,794)	47,504	2,795	
Meadowood WWTP	305,528	-	(16,515)	289,013	16,515	
GOTL-Old Lake/534 Waterline Imp.	-	102,650	-	102,650	5,132	
Eastside I/II Sewer Rehab	-	257	-	257	129	
Holiday Camplands WWTP Imp.	-	77,318	(1,933)	75,385	3,866	
Meadowood Sanitary Imp.		82,571		82,571		
Total OPWC Loans	985,268	262,796	(111,291)	1,136,773	114,836	
Other Long-Term Obligations:						
Net Pension Liability	1,448,418	-	(405,679)	1,042,739	-	
Net OPEB Liability	631,686	80,862	- · · · · · · · · · · · · · · · · · · ·	712,548	-	
Equipment loan	420,671	-	(84,134)	336,537	84,134	
Compensated Absences	69,400	24,052	(24,290)	69,162	24,207	
Total Other Long-Term Obligations	2,570,175	104,914	(514,103)	2,160,986	108,341	
Total Business-Type Activities	\$ 21,940,403	\$ 367,710	\$ (2,119,758)	\$ 20,188,355	\$ 1,585,135	

Notes to the Basic Financial Statements
December 31, 2018

General obligation bonds are direct obligations of the County and will be paid from the general bond retirement debt service fund using property tax revenues. The Ohio Public Works Commission (OPWC) loans will be paid from a special revenue fund using gasoline tax revenue.

On May 7, 2013, the County issued \$18,395,000 refunding and various purpose improvement (Series 2013 Jobs & Family Services) bonds, of which \$2,000,000 was issued for the purpose of constructing, improving and remodeling two buildings that will house Job and Family services personnel and functions. \$11,310,000 was issued for the purpose of currently refunding the outstanding balance of the 2012 lodge and conference center notes, the 2010 various purpose improvement bonds, the 2003 nursing home improvement bonds and the 2000 4-H building bonds. The County deposited bond proceeds and other local and available monies in the amount of \$11,701,935 in the bond retirement fund which were used to redeem these obligations within 30 days of the refunding transaction.

In addition to the current refunding, the refunding bond proceeds were used to advance refund \$5,085,000 of the \$11,290,000 outstanding 2005 taxable economic development revenue bonds. \$5,389,333 was placed in escrow with Huntington National Bank and used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with Huntington to provide for all future debt service payments on the 2005 bonds. As a result this portion of the 2005 taxable economic development revenue bonds are considered defeased and the liability for those bonds has been removed from County's statement of net position.

The reacquisition price exceeded the net carrying value of the old debt by \$340,076. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements.

The Series 2013 refunding and various improvement refunding bonds were issued at a premium of \$1,001,606, bear annual interest ranging from 2.0 to 4.0 percent and mature December 1, 2033. Proceeds of the refunding bonds are reported in the debt service fund with principal payments due December 1 of each year and interest payments due June 1 and December 1 of each year. The Bonds are considered unvoted general obligation debt of the County payable from County ad valorem property taxes.

Optional Redemption – The bonds maturing on or after December 1, 2022 are subject to prior redemption on or after June 1, 2022 by and at the sole option of the County, either in whole or in part, on any date, in integral multiples of \$5,000, at a redemption price equal to 100% of the principal amount redeemed, plus accrued interest to the redemption date.

Mandatory Redemption – The bonds maturing on December 31, 2031 (the "2031 Term Bonds") are subject to mandatory redemption on December 1, 2030 in the amount of \$840,000 (with the balance of \$575,000 to be paid at stated maturity on December 1, 2031) at a redemption price equal to 100% of the principal amount redeemed.

The bonds maturing on December 31, 2033 (the "2033 Term Bonds") are subject to mandatory redemption on December 1, 2032 in the amount of \$395,000 (with the balance of \$405,000 to be paid at stated maturity on December 1, 2033) at a redemption price equal to 100% of the principal amount redeemed.

Notes to the Basic Financial Statements December 31, 2018

Term bonds redeemed by other than mandatory redemption, or purchased for cancellation, may be credited against the applicable mandatory redemption requirement.

On September 29, 2017, the County issued \$900,000 in general obligation bonds. The proceeds of these bonds are to improve and upgrade the County's 9-1-1 emergency response system. These bonds bear an interest rate of 1.75% and mature on September 5, 2022.

The Cook Road Improvement loan will be paid from contributions of property owners.

The Dump Truck loan will be repaid from the motor vehicle and gas tax fund.

The sewer district improvement revenue bonds, water system acquisition bonds, Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the sewer and water funds.

On May 22, 2013, the County issued \$5,950,000 non-tax revenue refunding bonds for the purpose of advance refunding the remaining outstanding balance of the 2004 taxable economic development revenue bonds. \$5,697,256 was placed in escrow with Huntington National Bank and used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with Huntington to provide for all future debt service payments on the bonds. As a result the remaining portion of the 2004 taxable economic development revenue bonds are considered defeased and the liability for those bonds has been removed from County's statement of net position.

The reacquisition price exceeded the net carrying value of the old debt by \$124,757. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements and the statement of fund net position of proprietary funds.

The Series 2013 non-tax revenue refunding bonds were issued at a premium of \$432,178, bear annual interest ranging from 2.0 to 4.0 percent and mature December 1, 2024. Proceeds of the refunding bonds are reported in the Geneva State Park Lodge fund with principal payments due December 1 of each year and interest payments due June 1 and December 1 of each year. The Bonds are considered special obligations of the County and are payable from income derived from the Lodge first but may also be paid with other non-tax revenues of the County.

Prior Optional Redemption - The bonds maturing on or after December 1, 2022 are subject to prior redemption on or after June 1, 2022 by and at the sole option of the County, either in whole or in part, on any date in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date.

Compensated absences reported in the "compensated absences payable" account will be paid from the fund from which the employees' salaries are paid. These funds include, but are not limited to, the general fund, motor vehicle and gas tax, dog and kennel, public assistance, children services, child support enforcement, real estate assessment, solid waste planning, board of developmental disabilities, nursing home, community corrections placement, youth services, delinquent real estate tax assessment collection, special probation, mental health and recovery services board, court special projects, emergency management agency, emergency 911 calling, drug task force, Ohio crime victims, certificate of title administration, sewer district, and water district.

Notes to the Basic Financial Statements December 31, 2018

The County's net pension liability and net OPEB liability are discussed in Notes 14 & 15, respectively.

The following is a summary of the County's future annual principal and interest requirements to retire governmental activities long-term obligations:

		General Obli	gatio	gation Bonds OPWC Lo		WC Loans	Other Long-Term Liabilities			Liabilities
Year	F	Principal		Interest	P	rincipal	Principal		Interest	
2019	\$	961,747	\$	578,672	\$	19,893	\$	116,051	\$	12,203
2020		905,000		546,831		19,893		116,412		9,469
2021		920,000		514,681		19,892		116,819		6,693
2022		925,000		481,931		7,500		59,893		3,896
2023		515,000		441,531		7,500		60,351		2,501
2024 - 2028		7,410,000		1,580,855		37,500		21,925		2,318
2029 - 2033		3,990,000		305,256		37,500		-		-
2034 - 2036						18,750		_		_
Total	\$ 1	5,626,747	\$	4,449,757	\$	168,428	\$	491,451	\$	37,080

The following is a summary of the County's future annual principal and interest requirements to retire business-type activities obligations:

	Non-tax Re	funding Bonds	Revenue Bonds		OWDA	OPWC Loans	
Year	Principal	Interest	Principal	Interest	Principal	Interest	Principal
2019	\$ 570,000	\$ 127,350	\$ 160,000	\$ 143,694	\$ 631,958	\$ 372,084	\$ 114,836
2020	585,000	104,550	169,000	137,263	627,287	348,334	111,186
2021	605,000	87,000	173,000	130,514	634,001	324,569	111,058
2022	630,000	62,800	181,000	123,566	622,661	300,285	95,222
2023	650,000	37,600	187,000	116,321	618,970	276,280	84,347
2024 - 2028	290,000	11,600	1,060,000	462,267	3,162,305	1,012,433	295,276
2029 - 2033	-	-	1,291,000	232,086	3,315,888	321,635	152,341
2034 - 2038			438,000	17,508	66,174	5,288	89,936
Total	\$ 3,330,000	\$ 430,900	\$ 3,659,000	\$ 1,363,219	\$ 9,679,244	\$ 2,960,908	\$ 1,054,202

		Equipment Loan					
Year	P	Principal		nterest			
2019	\$	84,134	\$	8,413			
2020		84,134		6,310			
2021		84,134		4,207			
2022		84,135		2,103			
Total	\$	336,537	\$	21,033			

Notes to the Basic Financial Statements
December 31, 2018

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA). Under the terms of these agreements, OWDA will reimburse, advance, or directly pay the construction costs of the approved projects. OWDA will capitalize administrative costs and construction interest and then add them to the total amounts of the final loans.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 1 percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the county, less the same exempt debt, shall never exceed a sum equal to 3 percent of the first \$100,000,000 of the assessed valuation, plus 1 ½ percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus 2 ½ percent of such valuation in excess of \$300,000,000.

At December 31, 2018, the County had an unvoted debt margin of \$6,319,661, and a direct debt margin of \$33,263,123.

The County has pledged future sewer district revenues, net of specified operating expenses, to repay OPWC loans and OWDA loans. Proceeds from the loans have provided financing of improvement and replacement of multiple wastewater lines and to the treatment plants. The debt is payable solely from net revenues and is payable through 2036. Annual principal and interest payments on the debt issues are expected to require less than 100 percent of net revenues. The total principal and interest remaining to be paid on the debt is \$884,152. Principal and interest paid and total net revenues for the current year were \$300,657 and \$1,060,867, respectively.

The County has pledged future water district revenues, net of specified operating expenses, to repay revenue bonds, OPWC loans and OWDA loans. Proceeds from the bonds provided financing for the purchase of the water system from a private enterprise. Proceeds from the loans have provided financing of improvement, replacement, or extension, of many water lines throughout the service area. The debt is payable solely from net revenues and is payable through 2038. Annual principal and interest payments on the debt issues are expected to require less than 100 percent of net revenues in future years. The total principal and interest remaining to be paid on the debt is \$17,832,421. Principal and interest paid and total net revenues for the current year were \$1,270,732 and \$2,244,516, respectively.

The County has pledged all future Geneva State Park lodge revenues, net of specified operating expenses, to repay the nontax revenue refunding bonds. In addition to the pledged operating revenues, a 2 percent bed tax levied by the Ashtabula County Convention and Facilities Authority. Further, up to two-thirds of the County's real estate transfer tax revenue received by the general fund can be used to repay the debt. Proceeds from the original bonds provided financing for the construction of the building and start-up of the business. The refunding bonds are payable through 2024. Annual principal and interest payments on the debt issues are expected to require 100 percent of net revenues. The total principal and interest remaining to be paid on the debt is \$3,760,900. Principal and interest paid and total net revenues for the current year were \$694,150 and \$1,020,155, respectively.

Notes to the Basic Financial Statements December 31, 2018

Conduit Debt Obligations From time to time, the County has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. These bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2018, there were no industrial revenue bonds outstanding.

#### NOTE 18: LOAN PAYABLE

The 503 Corporation has a loan payable to the U.S. Department of Agriculture through the Farmers Home Administration (FMHA). The total loan is for \$750,000. The loan is for the purpose of a re-lending program in accordance with certain standards established by the FMHA. This loan is collateralized with loans made with these funds and other assets.

In the current year, the loan payment included \$28,505 of principal and \$2,343 interest paid. The following summary is of the 503 Corporation's future annual principal and interest requirements to retire the FMHA long-term obligations:

		FHMA Loan	
Year	Principal	Interest	Total
2019	\$28,790	\$2,058	\$30,848
2020	29,078	1,770	30,848
2021	29,368	1,480	30,848
2022	29,662	1,186	30,848
2023	29,959	889	30,848
2024	59,236	590	59,826
Total	\$206,093	\$7,973	\$214,066

Notes to the Basic Financial Statements December 31, 2018

#### NOTE 19: INTERFUND TRANSFERS AND BALANCES

#### A. Interfund Transfers

Interfund transfers for the year ended December 31, 2018, consisted of the following:

	Transfers From							_	
							Other		
			Public	1	Nursing	Gov	ernmental		
Transfers To	 General	As	sistance		Home		Funds		Totals
Governmental									
Public Assistance	\$ 75,000	\$	-	\$	-	\$	699,099	\$	774,099
Other Governmental Funds	572,182		210,075		196,664		194,708		1,173,629
Total Governmental	647,182		210,075		196,664		893,807		1,947,728
Business-Type									
Geneva State Park Lodge	200,000		-		-		-		200,000
Internal Service	23,800				_				23,800
Total Business-Type	223,800		-		-		_		223,800
Government-wide Total	\$ 870,982	\$	210,075	\$	196,664	\$	893,807	\$	2,171,528

The general fund transfers to the major and nonmajor governmental funds were made to provide additional resources for current operations. The transfer from the nursing home fund to the bond retirement fund was made for the payment of debt.

#### B. Interfund balances

Interfund balances consisted of the following at December 31, 2018, as reported on the fund statements:

Payable fund		Amount
Nonmajor governmental funds	\$	99,385
Workers' compensation internal service fund		256,500
General fund		12,531
	\$	368,416
	Nonmajor governmental funds Workers' compensation internal service fund	Nonmajor governmental funds \$  Workers' compensation internal service fund

The interfund payable from the workers compensation internal service fund is the result of an advance made in a prior year and not yet repaid at year end.

All interfund balances are expected to be repaid within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statement.

Notes to the Basic Financial Statements December 31, 2018

#### **NOTE 20: RELATED ORGANIZATIONS**

#### A. Ashtabula County District Library

The Ashtabula County Commissioners are responsible for appointing a voting majority of the Ashtabula County District Library Board; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit or burden on the County. The County serves in a ministerial capacity as the taxing authority for the Library. Once the Library determines to present a levy to the voters, including the determination of its rate and durations, the County must place the levy on the ballot. The Library determines its own budget. The Library did not receive any funding from the County during 2018.

#### B. Ashtabula County Metroparks

The Probate Judge of the County appoints the three Park District Commissioners. The District hires and fires staff, and does not rely on the County to finance deficits. The County is not financially accountable for the District nor is the District financially dependent on the County. The District serves as its own taxing and debt issuance authority and is a related organization of the County.

#### **NOTE 21: JOINTLY GOVERNED ORGANIZATIONS**

#### A. Northeast Ohio Community Alternative Program Facility

The Northeast Ohio Community Alternative Program Facility (NEOCAP) is a community based corrections facility that provides residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Judicial Corrections Board consisting of seven common pleas court judges. The members consist of two judges each from Trumbull and Lake Counties, and one judge from Ashtabula, Geauga and Portage Counties. The Board adopts its own budget, authorizes expenditures, and hires and fires its own staff. Funding comes from the State of Ohio.

#### B. Children's Cluster Committee

The Children's Cluster Committee provides services to multi-need youth in Ashtabula County. Members of the Cluster include Ashtabula County Board of Developmental Disabilities, Mental Health and Recovery Services Board, Ashtabula Area City School District, Ashtabula County Children Services Board, Ashtabula County Board of Health, Ohio Department of Youth Services, Ashtabula County Juvenile Court, District XI Children's Consortium, Western Reserve Care System and Ashtabula County Mental Health Center. The operation of the Cluster is controlled by an advisory committee which consists of a representative from each agency. Funding comes from each of the participants.

#### C. Northeast Ohio Consortium Council of Governments (NOC COG)

NOC COG provides for implementation of a local workforce investment system to comply with the Workforce Investment Act. The NOC COG board consists of thirty-three members, eleven from each participating County. The operation of the council is controlled by an advisory committee, which consists of a representative from each agency. Funding comes from each of the participants. NOC COG, which is a private not-for-profit entity with a status as a 501(c)(3) organization, functions as the fiscal agent. The Board of Trustees for NOC COG is appointed by the Board of County Commissioners of each county.

Notes to the Basic Financial Statements December 31, 2018

#### D. Heartland East Administrative Services Center (Heartland)

Heartland is a seven-county consortium of Mental Health and Recovery Boards brought together to provide shared services for the purpose of managing ODMH/ODADAS MACSIS related tasks, the multiagency community services information system. The county board members include: Stark County Community Mental Health Board, Ashtabula County Mental Health and Recovery Services Board, Columbiana County Mental Health and Recovery Services Board, Mental Health and Recovery Services Board of Portage County, Multi-County Mental Health District (Wayne and Holmes Counties) and Alcohol & Drug Addiction Service Board of Stark County. Complete financial statements may be obtained from Heartland Services 800 Market Avenue North Canton, Ohio 44702.

#### E. North East Ohio Network (N.E.O.N.)

N.E.O.N. is a council of governments formed to provide a regional effort in administering, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Portage, Trumbull, Columbiana, Geauga, Lake, Mahoning, Medina, Ashtabula, Lorain, Summit, Wayne and Stark Counties. N.E.O.N. operation is controlled by their board which is comprised of the superintendent's of Developmental Disabilities schools of each participating County. N.E.O.N. adopts its own budget, authorized expenditures and hires and fires its own staff. During 2018, the County Board of Developmental Disabilities contributed \$3,654,822.

#### F. EASTGATE Regional Council of Governments

The EASTGATE Regional Council of Governments is a jointly governed organization created under the provisions of Chapter 167, Ohio Revised Code. EASTGATE is organized as a voluntary organization of local government subdivisions in Ashtabula, Columbiana, Mahoning and Trumbull counties. Each of the participating counties has equal representation and no financial responsibility. EASTGATE's purpose is to foster a cooperative effort in regional planning, programming, and the implementation of regional plans and programs. It is a forum for the discussion and study of common problems of a regional nature and for the development of policy and action recommendations relating thereto. The County paid membership dues totaling \$37,554 in 2018. Financial statements can be obtained from the EASTGATE Regional Council of Governments, 5121 Mahoning Ave., Austintown, Ohio 44515.

#### NOTE 22: RELATED PARTY TRANSACTIONS

During 2018, Ashtabula County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of its programs to Ash Craft Industries. Ash Craft Industries, a discretely presented component unit of Ashtabula County, reported \$405,213 for such contributions. Ash Craft Industries recorded operating revenues and expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of Ash Craft Industries.

Notes to the Basic Financial Statements
December 31, 2018

#### **NOTE 23: CONTINGENT LIABILITIES**

#### A. Grants

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

#### B. Litigation

Several claims and lawsuits are pending against the County. In the opinion of the Management and County Prosecutor that the ultimate disposition of these claims will not have a material effect, if any, on the financial condition of the County.

#### **NOTE 24: TAX ABATEMENTS**

As of December 31, 2018, the County provides tax abatements through two programs—Community Reinvestment Area (CRA) and Enterprise Zone (Ezone). These programs relate to the abatement of property taxes.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill.

Notes to the Basic Financial Statements December 31, 2018

The County has entered into agreements to abate property taxes through the Ezone program. During 2018, the County's property tax revenues were reduced as a result of these agreements as follows:

	Co	ounty
Tax Abatement Program	Taxes	<u>Abated</u>
Ezone	\$	309

The County has entered into agreements to reduce property taxes through the CRA program. During 2018, the County's property tax revenues were reduced as a result of these agreements as follows:

	(	County
Tax Abatement Program	Tax	es Abated
CRA	\$	10,971

The County incurs a reduction in property taxes by agreements entered into by other governments that reduce the County's taxes. The County's property taxes were reduced by the CRA programs mentioned above that were entered into by other governments. During 2018, the County's property tax revenues were reduced under agreements entered into by other governments as follows:

Government Entering	Tax Abat	Tax Abatement Program			
Into Agreement		CRA			
City of Ashtabula	\$	9,883			
City of Conneaut		6,924			
City of Geneva		303			
Village of Andover		6,348			
Village of Geneva on the Lake		7,837			
Village of Orwell		7,254			
Total	\$	38,549			

Notes to the Basic Financial Statements December 31, 2018

#### NOTE 25: FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	 General		Motor Vehicle & Gas Tax		Public Assistance		Children Services	
Nonspendable:								
Materials and supplies	\$ -	\$	141,403	\$	-	\$	-	
Prepaids	132,900		-		-		-	
Loans	_		-		-		-	
Unclaimed monies	505,456		-		-		-	
Total nonspendable	638,356		141,403		-		-	
Restricted:								
Public assistance/human services	-		-		797,682		-	
Roads & bridges	-		3,449,987		-		-	
Health programs	_		-		-		-	
Judicial/public safety programs	_		-		-		-	
Economic development	_		-		-		-	
Children's services	-		-		-		2,395,332	
General government operations	-		-		-		-	
Lodge	-		-		-		-	
Capital projects	-		-		-		-	
Other purposes	 -		-		-		-	
Total restricted	-		3,449,987		797,682		2,395,332	
Committed:								
Debt service	-		-		-		-	
Economic development	400,356		-		-		-	
Board of elections	5,899		-		-		-	
Budget stabilization	 1,260,000		-		-		_	
Total committed	 1,666,255		-		-		-	
Assigned:								
Encumbrances	151,731		-		-		-	
Subsequent year's appropriations	929,752		-		-		-	
Other purposes	 54,225		-		-			
Total assigned	1,135,708		-		-		-	
Unassigned (deficit)	 5,340,394		-		-			
Total fund balances	\$ 8,780,713	\$	3,591,390	\$	797,682	\$	2,395,332	
	 						- Continued	

## Ashtabula County, Ohio Notes to the Basic Financial Statements December 31, 2018

Fund balance	County Board of DD	Nursing Home	Other Governmental Funds	Total Governmental Funds
Nonspendable:				
Materials and supplies	\$ -	\$ 41,965	\$ -	\$ 183,368
Prepaids	-	-	-	132,900
Loans	-	-	1,825,269	1,825,269
Unclaimed monies				505,456
Total nonspendable		41,965	1,825,269	2,646,993
Restricted:				
Public assistance/human services	6,488,930	2,008,677	5,598,810	14,894,099
Roads & bridges	-	-	-	3,449,987
Health programs	_	-	814,720	814,720
Judicial/public safety programs	-	-	4,687,834	4,687,834
Economic development	_	-	1,113,071	1,113,071
Children's services	-	-	1,213,554	3,608,886
General government operations	-	-	3,137,916	3,137,916
Lodge	-	-	147,902	147,902
Capital projects	-	-	2,743,766	2,743,766
Other purposes	-	=	591,175	591,175
Total restricted	6,488,930	2,008,677	20,048,748	35,189,356
Committed:				
Debt service	-	-	491,429	491,429
Economic development	-	=	-	400,356
Board of elections	-	-	-	5,899
Budget stabilization	-	-	-	1,260,000
Total committed	-	-	491,429	2,157,684
Assigned:				
Encumbrances	-	-	-	151,731
Subsequent year's appropriations	-	-	-	929,752
Other purposes	-	-	-	54,225
Total assigned	-		_	1,135,708
Unassigned (deficit)		_	(62,872)	5,277,522
Total fund balances	\$ 6,488,930	\$ 2,050,642	\$ 22,302,574	\$ 46,407,263

Notes to the Basic Financial Statements
December 31, 2018

#### NOTE 26: ASH CRAFT INDUSTRIES - COMPONENT UNIT

#### A. Summary of Significant Accounting Policies

Ash Craft Industries has as its purpose to provide a sheltered workshop for developmentally disabled or mentally retarded adults. The intent of this Organization is to raise the level of physical, mental, social and vocational efficiency in order to help enrollees function in the environment.

Management uses estimates and assumptions in preparing financial statements in accordance with accounting principles generally accepted in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that were used.

Ash Craft Industries' major source of income is sales to the public and companies. The Organization grants credit on open account (no collateral required) to customers who are located in the Northeast Ohio area, some of which are national companies. Accounts receivable are considered fully collectible by management; therefore, no allowance for bad debts has been provided.

For the purposes of the statement of cash flows, Ash Craft considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

Net assets and revenues, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net position of the Organization and changes therein are classified and reported as follows:

<u>Net assets without donor restrictions</u> – Net assets that are no subject to donor-imposed stipulations and are available for use at the discretion of the Board of Directors and/or management for general operating purposes.

Net assets with donor restrictions — Net assets with donor restrictions consist of assets whose use is limited by donor-imposed, time and/or purpose restrictions. Some donor restrictions are temporary in nature; those restrictions will be met by actions of the Ash/Craft or by the passage of time. Some net assets with donor restrictions include a stipulation that assets provided be maintained permanently (perpetual in nature) while permitting the Organization to expend the income generated by the assets in accordance with the provisions of additional donor imposed stipulations or a Board approved spending policy.

Contributions of cash or other assets are reported as donor restricted support if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or purpose restriction is accomplished, net assets with donor restrictions is reclassified to net assets without donor restrictions and reported in the statement of activities as net assets released from restrictions.

Notes to the Basic Financial Statements
December 31, 2018

Donations of equipment and capital improvements are recorded as support at their acquisition value. Such donations are reported as unrestricted support unless the donor has restricted the donated asset to a specific purpose. Assets donated with explicit restrictions regarding their use and contributions of cash that must be used to acquire equipment and capital improvements are reported as restricted support. Absent donor stipulations regarding how long those donated assets must be maintained, the Organization reports expirations of donor restrictions when the donated or acquired assets are placed in service as instructed by the donor. The Organization reclassifies restricted net assets to net assets without donor restrictions at that time.

**Equipment and Capital Improvements** are carried at cost and include expenditures for major renewals and betterments. Maintenance, repairs, and minor renewals are charged to expense as incurred. When assets are sold, or otherwise disposed of, the related cost and accumulated depreciation are removed from the accounts and any profit or loss arising from such disposition is included as income or expense in the year in which sold.

**Depreciation** is based on the estimated useful lives computed on the straight-line method.

*Inventories* are stated at the lower of cost or market. Cost is determined substantially by the first-in, first-out method.

The Organization expenses the cost of advertising when incurred.

The costs of providing the various programs and activities have been summarized on a functional basis in the statement of activities. Accordingly, certain costs have been allocated among the programs and supporting services benefited based on the proportion of full-time employee equivalents of a program or other supporting service.

Ash Craft Industries provides a small portion of the services mandated by the State of Ohio to be provided to developmentally disabled adults. Most of the services are provided directly through ACBDD. Ash Craft Industries was established in accordance with the law to provide labor skills training and employment. Some of the costs associated with this program are paid directly by the ACBDD, but are not identified separately in the books of the Board. Therefore, Ash Craft Industries, Inc. has booked as "in-kind" contributions the expenses as determined in accordance with a formula provided by the State, which was designed to provide an estimate of the related amount of program expense paid by the ACBDD. The in-kind income and expense reported during 2018 and 2017, was \$405,213 and \$277,415, respectively.

Ash Craft Industries is exempt from taxes in income under Internal Revenue Code Section 501(c)(3) and, therefore no amounts for income taxes are reflected in the accompanying financial statements. The Organization is not a private foundation for income tax purposes. Management is not aware of any transactions that would affect the Organization's tax exempt status.

The Organization evaluates uncertain tax positions, whereby the effect of uncertainty would be recorded if the outcome was considered probable and reasonably estimable. As of December 31, 2018, the Organization had no uncertain tax positions requiring accrual.

The Organization's tax returns are subject to review and examination by federal authorities. The tax returns for the years 2015 through 2017 are open to examination by federal authorities.

Notes to the Basic Financial Statements December 31, 2018

In August 2016 the FASB issued ASU 2016-14, "Presentation of Financial Statements of Not-for-Profit Entities" (Topic 958). The ASU amends the current reporting model for nonprofit organizations and enhances their required disclosures. The major changes include: (a) requiring the presentation of only two classes of net assets now entitled, "net assets without donor restrictions" and "net assets with donor restrictions", (b) modifying the presentation of underwater endowment funds and related disclosures, (c) requiring the use of the placed in service approach to recognize the expirations of restrictions on gifts used to acquire or construct long-lived assets absent explicit donor stipulations otherwise, (d) requiring that all nonprofits present an analysis of expenses by functions and nature in either the statement of activities, a separate statement, or in the notes and disclose a summary of the allocation methods used to allocate costs, (e) requiring the disclosure of quantitative and qualitative information regarding liquidity and availability of resources, (f) presenting investment return net of external and direct internal investment expenses, and (g) modifying other financial statement reporting requirements and disclosures intended to increase the usefulness of nonprofit financial statements. The ASU is effective for fiscal years beginning after December 15, 2017; and is to be applied on a retroactive basis in the year the update is first applied. Ash/Craft has adopted this ASU as of and for the year ended December 31, 2018.

#### B. Cash

Cash is comprised of the following at December 31, 2018:

Cash in checking	\$ 282,173
Cash in savings	256,150
Cash in money market	281,028
Cash in certificates of deposit	67,781
Total	\$ 887,132

#### C. Building, Equipment, Capital Improvements and Vehicles

The following is a summary of buildings, equipment, capital improvements and vehicles at December 31, 2018:

Building	\$	255,113
Equipment		113,921
Capital improvements		34,846
Vehicles		53,508
		457,388
Less: Accumulated depreciation		(242,276)
Net building, equipment,		_
capital improvements and vehicles	\$	215,112
	_	

Depreciation expense for the year ended December 31, 2018 was \$14,456.

Notes to the Basic Financial Statements December 31, 2018

#### D. Concentration of Credit Risk

Ash Craft Industries, Inc. maintains cash balances at two financial institutions located in Northeast Ohio. Accounts at each institution are insured by the Federal Deposit Insurance Corporation up to \$250,000. At December 31, 2018, the Organization had uninsured cash balances of \$456,344.

#### E. Net Assets with Donor Restrictions

Net assets with donor restrictions of \$13,450 at December 31, 2018 were for client activities.

#### F. Liquidity and Availability of Resources

The total amount of financial assets available at December 31, 2018 was \$978,550. The total financial assets available to meet general expenditures within one year was \$965,100.

#### G. Concentration of Revenues

For the year ended December 31, 2018, approximately 15 percent of revenue was provided by one customer. A significant reduction in the level of this support revenue could have an effect on Ash/Craft Industries, Inc.

#### H. Subsequent Event

The Organization has historically been supported by Ashtabula County Board of Developmental Disabilities. As of January 2019, the Ash/Craft Industries privatized the organization to become an Ohio Department Developmental Disabilities Agency Provider.

#### NOTE 27: NORTHEAST OHIO REGIONAL AIRPORT- COMPONENT UNIT

#### A. Description of Northeast Ohio Regional Airport and Reporting Entity

#### **The Airport**

The Northeast Ohio Regional Airport (the Airport) was created by resolution of the Ashtabula County Commissioners under the authority of Chapter 308 of the Ohio Revised Code. The Airport is governed by a nine-member board of trustees appointed by the County Commissioners. The Board of Trustees has the authority to exercise all of the powers and privileges provided under the law. These powers include the ability to sue or be sued in its corporate name, the power to establish and collect rates, rentals and other charges, the authority to acquire, construct, operate, manage and maintain airport facilities, the authority to buy and sell real and personal property, and the authority to issue debt for acquiring or constructing any facility or permanent improvement. Since the airport imposes a financial burden on the County, the Airport is reflected as a component unit of Ashtabula County. The Airport has a December 31 year end.

Notes to the Basic Financial Statements December 31, 2018

#### B. Summary of Significant Accounting Policies

The Airport reports its operations as a single enterprise fund. Enterprise accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

#### 1. Measurement Focus and Basis of Accounting

The Airport's fund is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources are included on the statement of net position. The statement of changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The Airport uses the full accrual basis of accounting in which revenue is recognized when earned and expenses when incurred. Unbilled service charges are recognized as revenue at year end.

Non-exchange transactions, in which the Airport receives value without directly giving equal value in return, include grants, entitlements and donations. On an accrual basis, revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Airport must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Airport on a reimbursement basis.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before eligibility requirements are met are also recorded as a deferred inflow of resources. On the accrual basis of accounting, expenses are recognized at the time they are incurred.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Airport, deferred outflows of resources are reported on the statement of net position for pension and OPEB.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Airport, deferred inflows of resources were reported for pension and OPEB.

Notes to the Basic Financial Statements December 31, 2018

#### 2. Cash and Cash Equivalents

The Airport maintains interest bearing depository accounts. All funds of the Airport are maintained in these accounts and are presented in the statement of net position as "Cash and Cash Equivalents." The Airport has no investments.

The Airport has a segregated bank account for money held separate from the Airport's central bank accounts for donations related to the terminal building project. This account is presented as "Cash and Cash Equivalents: Segregated Accounts" since it is not required to be deposited into the Airport treasury.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general operating fund during 2018 amounted to \$348.

#### 3. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in the basic financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### 4. Fuel Inventory

Inventory consists of two types of aviation fuel for sale to customers and is stated at cost, which is determined on a first-in, first-out basis. The cost of inventory is recorded as an expense when sold or used.

#### 5. Capital Assets

All capital assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The Airport maintains a capitalization threshold of five thousand dollars.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. All reported capital assets except land and construction in progress are depreciated. Depreciation in the enterprise fund is computed using the straight-line basis over the following estimated useful lives:

Estimated Lives	<u>Description</u>
25-40 years	<b>Buildings and Improvements</b>
25-40 years	Improvements other than buildings
5-10 years	Vehicles
3-20 years	Furniture and Equipment

Notes to the Basic Financial Statements
December 31, 2018

#### 6. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for debt service represents monies set aside for the repayment of debt.

The Airport applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### 7. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from primary activities. For the Airport, these revenues are charges for services and miscellaneous reimbursements. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the Airport. Revenues and expenses which do not meet these definitions are reported as non-operating.

#### 8. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

#### 9. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### C. Change in Accounting Principles

For fiscal year 2018, the Airport has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus</u> 2017" and GASB Statement No. 86, "Certain Debt Extinguishment Issues".

Notes to the Basic Financial Statements December 31, 2018

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the Airport's postemployment benefit plan disclosures.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the Airport.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the Airport.

A net position restatement is required in order to implement GASB Statement No 75.

	 Airport
Net position as previously reported	\$ 14,863,974
Deferred outflows of resources	1,684
Net OPEB liability	(73,732)
Restated net position at January 1, 2018	\$ 14,791,926

Other than employer contributions subsequent to the measurement date, the Airport made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

#### D. Deposits and Investments

The Airport follows the same statutory requirements for deposits and investments as the primary government (See Note 7).

Notes to the Basic Financial Statements December 31, 2018

Custodial credit risk is the risk that, in the event of bank failure, the Airport will not be able to recover deposits or collateral securities that are in possession of an outside party. The Airport has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to the Airport and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the Airport's financial institutions were approved for a reduced collateral rate of 102 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Airport to a successful claim by the FDIC.

At year-end, the carrying amount of the Airport's deposits was \$222,900, of which \$2,147 was cash on hand. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2018, all of the Airport's bank balance of \$237,645 was covered by the Federal Deposit Insurance Corporation.

#### E. Operating Lease Agreements

In prior years, the Airport entered into two operating lease agreements for hangar improvements. The hangar improvements were paid for by tenants in exchange for the free use of the hangars for an agreed upon number of years. When these hangar agreements expire, the assets will revert to the Airport and will be capitalized at their current fair market value. The Airport will recognize a gain or loss on the expired lease transactions, which is the difference between the leases receivable being carried on the Airport's statement of net position and the fair market value of the assets acquired.

#### F. Long-Term Debt

In 2005 the Airport issued revenue bonds where the government income derived from the constructed assets will be used to retire the debt. The interest rate on the revenue bonds is 4.125 percent and they are scheduled to mature in 2035. Changes in the long-term obligations during 2018 were as follows:

	Restated Amount Outstanding 12/31/17			dditions	Redu	ections	O	Amount utstanding 12/31/18	I	amount Due in ne Year
<b>Business-Type Activities:</b>										
Revenue Bonds	\$	948,078	\$	-	\$	-	\$	948,078	\$	81,000
Net Pension Liability		151,215		28,413		-		179,628		-
Net OPEB Liability		73,732		42,462				116,194		<u></u>
Total Business-Type Activities	\$	1,173,025	\$	70,875	\$	-	\$	1,243,900	\$	81,000

Notes to the Basic Financial Statements December 31, 2018

The annual requirements to retire this debt are as follows:

2005	Revenue	Ronds
2003	Nevenue	Donus

Year	F	Principal		Interest	Total
2019	\$	81,000	\$	83,338	\$ 164,338
2020		43,100		39,146	82,246
2021		44,800		37,368	82,168
2022		46,700		35,520	82,220
2023		48,600		33,594	82,194
2024 - 2028		285,100		136,199	421,299
2029 - 2033		325,900		74,658	400,558
2034 - 2035		72,878		6,386	79,264
Total	\$	948,078	\$	446,209	\$ 1,394,287
			_		

#### G. Defined Benefit Pension Plans

Like the primary government, the Airport participates in the Ohio Public Employees Retirement System (OPERS); see Note 14.

The Airport's contractually required contribution was \$14,542 for 2018.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Airport's proportion of the net pension liability was based on the Airport's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

		OPERS
Proportion of the net pension		
liability prior measurement date	0.	00078000%
Proportion of the net pension		
liability current measurement date	0.	00114500%
Change in proportionate share	0.	00036500%
Proportionate share of the net		
pension liability	\$	179,628
Pension expense		58,698

At December 31, 2018, the Airport reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements December 31, 2018

	(	OPERS
Deferred outflows of resources		JI LIG
Differences between expected and		
actual experience	\$	183
Changes of assumptions		21,467
Changes in proportionate share and difference		
between Airport contributions and		
proportionate share of contributions		39,055
Airport contributions subsequent to the		1.4.5.40
measurement date		14,542
Total deferred outflows of resources	\$	75,247
Deferred inflows of resources		
Differences between expected and		
actual experience	\$	3,541
Net difference between projected and		
actual earnings on pension plan investments		38,562
Difference between employer contributions		2 00 5
and proportionate share of contributions		3,995
Total deferred inflows of resources	\$	46,098

\$14,542 reported as deferred outflows of resources related to pension resulting from Airport contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	 OPERS
Year Ending December 31:	
2019	\$ (32,734)
2020	(14,701)
2021	16,981
2022	 15,847
Total	\$ (14,607)

The actuarial assumptions used by OPERS are discussed in Note 14.

Sensitivity of the Airport's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the Airport's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the Airport's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

Notes to the Basic Financial Statements December 31, 2018

		1% Decrease (6.50%)		Current Discount Rate (7.50%)		1% Increase (8.50%)	
Airport's proportionate share							
of the net pension liability	\$	318,974	\$	179,628	\$	63,456	

#### H. Other Postemployment Benefits (OPEB)

Like the primary government, the Airport participates in the Ohio Public Employees Retirement System (OPERS); see Note 15.

The Airport's contractually required contribution was \$0 for 2018.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability was measured as of December 31, 2017 and the total OPEB liability used to calculate the new OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to December 31, 2017 by incorporating the expected value of health care cost accruals, the actual health care payments, and interest accruals during the year. The Airport's proportion of the net OPEB liability was based on the Airport's share of contributions to the retirement system relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	(	OPERS
Proportion of the net OPEB		
liability prior measurement date	0.	00073000%
Proportion of the net OPEB		
liability current measurement date	0.	00107000%
Change in proportionate share	0.	00034000%
Proportionate share of the net		
OPEB liability	\$	116,194
OPEB expense		21,017

At December 31, 2018, the Airport reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Notes to the Basic Financial Statements December 31, 2018

	(	OPERS
Deferred outflows of resources		71 1.1.05
Differences between expected and		
actual experience	\$	91
Changes of assumptions		8,460
Changes in proportionate share and difference		
between Airport contributions and		
proportionate share of contributions		23,233
Total deferred outflows of resources	\$	31,784
Deferred inflows of resources		
Net difference between projected and		
actual earnings on pension plan investments	\$	8,656

No amount reported as deferred outflows of resources related to OPEB resulting from Airport contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS
Year Ending December 31:	
2019	\$ (13,032)
2020	(13,032)
2021	772
2022	 2,164
Total	\$ (23,128)

The actuarial assumptions used by OPERS are discussed in Note 15.

Sensitivity of the Airport's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the Airport's proportionate share of the net OPEB liability calculated using the current period discount rate assumption of 3.85 percent, as well as what the Airport's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current						
		Decrease (2.85%)		count Rate (3.85%)	1% Increase (4.85%)		
Airport's proportionate share				_			
of the net OPEB liability	\$	154,369	\$	116,194	\$	85,311	

Sensitivity of the Airport's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Notes to the Basic Financial Statements December 31, 2018

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

			Cun	rent Health		
			Care	Trend Rate		
	1% Decrease		Assumption		1%	Increase
Airport's proportionate share						
of the net OPEB liability	\$	111,173	\$	116,194	\$	121,381

#### I. Capital Assets

A summary of the Airport's capital assets at December 31, 2018 follows:

	Balance 12/31/2017	Additions	Deletions	Balance 12/31/2018
Capital assets not being depreciated: Land	\$ 693,478	\$ -	\$ -	\$ 693,478
Capital assets being depreciated:				
Buildings and Improvements	2,808,378	14,189	-	2,822,567
Improvements other than Buildings	13,452,007	-	-	13,452,007
Vehicles	655,682	53,614	-	709,296
Furniture and Equipment	220,800	24,354		245,154
Total capital assets being depreciated:	17,136,867	92,157		17,229,024
Less accumulated depreciation:				
Buildings and Improvements	(701,413	(72,379)	-	(773,792)
Improvements other than Buildings	(1,062,137		-	(1,417,257)
Vehicles	(471,743		-	(492,466)
Furniture and Equipment	(143,143			(161,525)
Total accumulated depreciation	(2,378,436	(466,604)		(2,845,040)
Total capital assets being depreciated, net	14,758,431	(374,447)		14,383,984
Total Capital Assets, Net	\$ 15,451,909	\$ (374,447)	\$ -	\$ 15,077,462

Notes to the Basic Financial Statements December 31, 2018

#### J. Risk Management

The Airport maintains commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles, and
- Errors and omissions

Settled claims have not exceeded coverage in any of the last three years.

#### K. Contingent Liability

The Airport receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits may require refunding to grantor agencies. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial statements included herein or on the overall financial position of the Airport as of December 31, 2017.

#### L. Contributions and Donations

The Airport receives significant contributions and donations which help it to operate. During 2018, the Airport received \$195,000 from the County and \$267,466 from other donors.

#### M. Other Employee Benefits

Full time employees are eligible for one paid personal absence day annually which can be used for personal business. Employees are also eligible for five paid sick days, which can be used for illness or sickness. Employment anniversary dates are used in establishing eligibility. The banked liability has no value for time off or for payment of unused days upon termination. Therefore, there was no liability for accrued by unused personal or sick days as of December 31, 2018.

Full time employees are eligible for paid vacation time depending upon length of service. Vacation time may not be carried over to the following year unless, prior written approval from the Board is granted. Eligible employees will not be paid for any earned but unused vacation upon termination. Therefore, there was no liability for accrued but unused vacation days at December 31, 2018.

# NOTE 28: <u>ASHTABULA COUNTY LAND REUTILIZATION CORPORATION - COMPONENT UNIT</u>

#### A. Description of Ashtabula County Land Reutilization Corporation and Reporting Entity

The Ashtabula County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Ashtabula County on May 7, 2013 and incorporated on May 22, 2013 under Chapter 1724 of the Ohio Revised Code.

Notes to the Basic Financial Statements
December 31, 2018

The Corporation's governing body is a seven-member Board of Directors, consisting of the County Treasurer, three County Commissioners, one city manager in the county, one realtor representative, and one member representing the townships with populations in excess of 10,000.

The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County be exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Corporation is classified as a component unit of Ashtabula County for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14 as amended by GASB Statement No. 39 and GASB Statement No. 61.

#### B. Summary of Significant Accounting Policies

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

#### 1. Measurement Focus and Basis of Accounting

The Corporation's government-wide financial statements are prepared using a flow of economic resources measurement focus. Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. The Corporation uses the full accrual basis of accounting in which revenue is recognized when earned and expenses when incurred.

#### 2. Budgetary Process

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for taxing governmental entities.

#### 3. Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

#### 4. Cash

All monies received by the Corporation are deposited in a demand deposit account. The Corporation had no investments during the year or at the end of the year.

#### 5. Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. The transfer fees paid to the Ashtabula County Auditor for these abandoned properties are expensed in the year paid. The Corporation holds the properties until they are either sold or transferred to a private purchaser, non-profit, or public end-user. Properties may be merged with adjacent parcels for development or green space projects, or the Corporation may sell other lots to the owners of adjacent parcels for nominal cost. As of December 31, 2018, the Corporation held no parcels in trust.

Notes to the Basic Financial Statements December 31, 2018

#### 6. Accrued Liabilities

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

#### 7. Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2018.

#### 8. Intergovernmental Revenue

The Corporation received operating income through Ashtabula County. This money represents the penalties and interest on current unpaid and delinquent property taxes once the taxes are paid.

Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation.

#### 9. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### 10. Prepaid Items

Payments made to vendors for services that will benefit periods beyond the current year are recorded as prepaid items using the consumption method by recording current assets for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services were consumed.

#### 11. Government Grants

Support funded by grants is recognized as the Corporation performs the contracted services or incurs outlays eligible for reimbursement under the grant agreements. Grant activities and outlays are subject to audit and acceptance by the granting agency and, as a result of such audit, adjustments could be required.

#### C. Deposits and Investments

The Corporation follows the same statutory requirements for deposits and investments as the primary government (See Note 7).

Notes to the Basic Financial Statements
December 31, 2018

At year-end, the carrying amount of the Corporation's deposits was \$511,955. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2018, \$250,000 of the Corporation's bank balance of \$511,955 was covered by the Federal Deposit Insurance Corporation. Although the deposits were held by the pledging financial institution's trust department and all statutory requirements for investments of money had been followed, noncompliance with Federal requirements could potentially subject the Corporation to custodial credit risk. Custodial credit risk is the risk that in the event of bank failure the Corporation's deposits may not be returned to it. All deposits are held in single qualified institutions.

## D. Risk Management

The Corporation is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2018, the Corporation contract with CORSA for various types of insurance.

Settled claims have not exceeded coverage in any of the last three years.

## E. Transactions with Ashtabula County

Pursuant and in accordance with Section 321.261(B) of the Ohio Revised Code, the Corporation has been authorized by the Ashtabula County Board of Commissioners to receive 3.0% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent and Assessment Collection (DTAC) fund and will be available for appropriation by the Corporation to fund operations. For December 31, 2018, this amount totaled \$149,409.

Pursuant to a contract for services agreement approved by the Board of Directors, for December 31, 2018, the Corporation incurred \$45,742 to personnel and related charges to the Ashtabula County Treasurer's Office.

### F. Litigation

The Corporation is not currently a party to any legal proceedings, which would have a material impact on the financial statements.

#### G. Debt

The Corporation has minimal debt with the Ashtabula County Port Authority attributable to loans associated with NIP. The debt was associated with the demolition of properties in the program and totals \$610 as of December 31, 2018.

Required Supplementary Information Condition Assessments of the County's Infrastructure December 31, 2018

The County reports its infrastructure of roads and bridges using the modified approach, whereby the County has elected not to depreciate these assets since they are managed using an asset management system with certain specified characteristics and the County documents that the assets are being preserved at, or above, a condition level it has established and disclosed. The following disclosures pertain to this condition assessment and budgeted and actual expenditure in 2018 for the preservation of these assets.

## County Roads

The condition of road pavement is assessed by the County Engineer, by using an internal pavement management program, an effective method for calculating the condition of the various roadways in the County system. This program assigns a Pavement Condition Rating (PCR) number to each section of roadway based on physical inspection data collected. The PCR is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and one hundred is assigned.

It is the policy of the County Engineer that County roads be maintained at an average PCR of 60 to 65, and that a condition assessment for County roads is performed annually.

The following summarizes the results of the three most recent County Engineer's condition assessment of County roads:

20	018	2	017	2016			
Centerline		Centerline		Centerline			
Miles	Average PCR	Miles	Average PCR	Miles	Average PCR		
347	71.6	347	71.2	347	70.2		

The following is a comparison of the County budgeted and actual expenditures for preservation of existing roadways:

	Budgeted	Actual	
Year	Expenditures	Expenditures	Difference
2018	\$ 5,013,072	\$ 4,613,484	\$ 399,588
2017	4,878,372	4,231,850	646,522
2016	4,800,668	4,266,025	534,643
2015	4,946,971	4,348,206	598,765
2014	4,953,007	4,509,465	443,542
2013	4,860,716	4,385,553	475,163
2012	4,694,191	4,196,668	497,523
2011	4,871,000	4,448,094	422,906
2010	4,342,011	1,737,883	2,604,128
2009	4,883,955	4,048,186	835,769

Required Supplementary Information Condition Assessments of the County's Infrastructure December 31, 2018

# County Bridges

The condition of the County's bridges is determined using a General Appraisal Rating which is a condition coding system developed by the Federal Highway Administration. The General Appraisal Rating is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and nine is assigned. The ranking is as follows:

Numerical Ranking	Condition Ranking
7 to 9	Good
5 to 6	Fair
3 to 4	Poor
0 to 2	Critical

It is the policy of the County Engineer that County bridges be maintained at an average condition ranking of 6 or better. In accordance with the Ohio Revised Code, each bridge is inspected annually.

The following summarizes the results of the three most recent condition assessments of County bridges and bridge culverts:

20	18	20	17	2016			
Number of Bridges & Culverts	Average Condition Ranking	Number of Bridges & Culverts	Average Condition Ranking	Number of Bridges & Culverts	Average Condition Ranking		
916	7.6	912	7.4	910	7.4		

Beginning in 2015, the County does not count any structure 36 inches or less.

The following is a comparison of the County budgeted and actual expenditures for preservation of existing bridges and bridge culverts:

	Budgeted	Actual	
Year	Expenditures	Expenditures	Difference
2018	\$ 1,388,571	\$ 1,320,377	\$ 68,194
2017	1,439,478	1,123,777	315,701
2016	1,286,043	1,119,869	166,174
2015	1,442,984	1,280,921	162,063
2014	1,620,785	1,386,848	233,937
2013	1,497,267	1,384,979	112,288
2012	1,477,254	1,314,165	163,089
2011	1,355,850	1,004,786	351,064
2010	1,368,193	1,242,650	125,543
2009	1,521,730	1,219,212	302,518

Schedules of Required Supplementary Information

Schedule of the County's Proportionate Share of The Net Pension Liability/Net Pension Asset Ohio Public Employees Retirement System (OPERS)

## Last Five Years

	 2018	 2017	2016	 2015	 2014
Traditional Plan:					
County's proportion of the net pension liability	0.250181%	0.246396%	0.252483%	0.255711%	0.255711%
County's proportionate share of the net pension liability	\$ 37,777,128	\$ 53,833,902	\$ 42,295,953	\$ 29,819,485	\$ 29,145,963
County's covered payroll	\$ 31,810,062	\$ 30,947,158	\$ 30,551,500	\$ 30,450,517	\$ 28,367,013
County's proportionate share of the net pension liability as a percentage of its covered payroll	118.76%	173.95%	138.44%	97.93%	102.75%
Plan fiduciary net position as a percentage of the total pension liability	84.66%	77.25%	81.08%	86.45%	86.36%
Combined Plan:					
County's proportion of the net pension asset	0.252769%	0.226356%	0.230850%	0.214598%	0.214598%
County's proportionate share of the net pension asset	\$ 331,200	\$ 121,213	\$ 108,644	\$ 79,887	\$ 21,772
County's covered payroll	\$ 1,004,346	\$ 881,100	\$ 754,692	\$ 784,433	\$ 797,392
County's proportionate share of the net pension asset as a percentage of its covered payroll	32.98%	13.76%	14.40%	10.18%	2.73%
Plan fiduciary net position as a percentage of the total pension asset	137.28%	116.55%	116.90%	114.83%	104.56%
Member Directed Plan:					
County's proportion of the net pension asset	0.167334%	0.160331%	0.172613%	n/a	n/a
County's proportionate share of the net pension asset	\$ 5,621	\$ 643	\$ 660	n/a	n/a
County's covered payroll	\$ 882,410	\$ 656,808	\$ 961,325	n/a	n/a
County's proportionate share of the net pension asset as a percentage of its covered payroll	0.64%	0.10%	0.07%	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	124.46%	103.40%	103.91%	n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

Schedules of Required Supplementary Information

Schedule of the County's Proportionate Share of The Net Pension Liability State Teachers Retirement System (STRS) of Ohio

## Last Five Years

	2018			2017		2016		2015		2014	
County's proportion of the net pension liability	(	0.00917285%	(	).00886564%	(	0.00865455%	(	0.00855031%		0.00855031%	
County's proportionate share of the net pension liability	\$	2,016,904	\$	2,106,052	\$	2,896,939	\$	2,363,056	\$	1,999,921	
County's covered-employee payroll	\$	950,264	\$	932,629	\$	934,936	\$	885,993	\$	754,185	
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll		212.25%		225.82%		309.85%		266.71%		265.18%	
Plan fiduciary net position as a percentage of the total pension liability		77.30%		75.30%		66.80%		72.10%		74.70%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

Schedules of Required Supplementary Information

# Schedule of County Contributions Ohio Public Employees Retirement System (OPERS)

# Last Ten Years

	2018	2017	2016	2015
Traditional Plan:	 		 	
Contractually required contribution	\$ 4,506,786	\$ 4,135,308	\$ 3,713,659	\$ 3,666,180
Contributions in relation to the contractually required contribution	 (4,506,786)	 (4,135,308)	 (3,713,659)	 (3,666,180)
Contribution deficiency (excess)	\$ 	\$ _	\$ _	\$ 
County's covered payroll	\$ 32,191,329	\$ 31,810,062	\$ 30,947,158	\$ 30,551,500
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Combined Plan:				
Contractually required contribution	\$ 170,146	\$ 130,565	\$ 105,732	\$ 90,563
Contributions in relation to the contractually required contribution	 (170,146)	 (130,565)	 (105,732)	 (90,563)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ <u> </u>
County's covered payroll	\$ 1,215,329	\$ 1,004,346	\$ 881,100	\$ 754,692
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Member Directed Plan:				
Contractually required contribution	\$ 88,599	\$ 88,241	\$ 78,817	\$ 115,359
Contributions in relation to the contractually required contribution	 (88,599)	 (88,241)	 (78,817)	 (115,359)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
County's covered payroll	\$ 885,990	\$ 882,410	\$ 656,808	\$ 961,325
Contributions as a percentage of covered payroll	10.00%	10.00%	12.00%	12.00%

Note: Information prior to 2010 for the County's combined plan and prior to 2015 for the County's member directed plan was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2014	2013	2012		2012		2011		2010	 2009
\$ 3,654,062	\$ 3,687,712	\$	3,225,715	\$	3,484,935	\$ 3,087,169	\$ 2,852,750		
 (3,654,062)	(3,687,712)		(3,225,715)		(3,484,935)	(3,087,169)	 (2,852,750)		
\$ 	\$ 	\$		\$		\$ 	\$ 		
\$ 30,450,517	\$ 28,367,015	\$	32,257,150	\$	34,849,350	\$ 34,609,518	\$ 35,089,176		
12.00%	13.00%		10.00%		10.00%	8.92%	8.13%		
\$ 94,132	\$ 103,661								
 (94,132)	 (103,661)								
\$ -	\$ _								
\$ 784,433	\$ 797,392								
12.00%	13.00%								

Schedules of Required Supplementary Information

# Schedule of County Contributions State Teachers Retirement System (STRS) of Ohio

# Last Ten Years

	 2018	 2017	 2016	2015	
Contractually required contribution	\$ 83,673	\$ 133,037	\$ 130,568	\$	130,891
Contributions in relation to the contractually required contribution	 (83,673)	 (133,037)	(130,568)		(130,891)
Contribution deficiency (excess)	\$ <u>-</u>	\$ <u> </u>	\$ 	\$	
County's covered payroll	\$ 597,664	\$ 950,264	\$ 932,629	\$	934,936
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%		14.00%

 2014	 2013	 2012	2011		 2010	2009	
\$ 124,039	\$ 98,044	\$ 100,405	\$	144,925	\$ 148,120	\$	141,729
 (124,039)	 (98,044)	 (100,405)		(144,925)	(148,120)		(141,729)
\$ 	\$ 	\$ 	\$		\$ 	\$	-
\$ 954,146	\$ 754,185	\$ 772,346	\$	1,114,808	\$ 1,139,385	\$	1,090,223
13.00%	13.00%	13.00%		13.00%	13.00%		13.00%

Schedules of Required Supplmentary Information

Schedule of the County's Proportionate Share of The Net OPEB Liability Ohio Public Employees Retirement System (OPERS)

## Last Two Years

	 2018	 2017
County's proportion of the net OPEB liability	0.246980%	0.241596%
County's proportionate share of the net OPEB liability	\$ 25,814,724	\$ 24,401,990
County's covered payroll	\$ 33,696,818	\$ 32,485,066
County's proportionate share of the net OPEB liability as a percentage of its covered payroll	76.61%	75.12%
Plan fiduciary net position as a percentage of the total OPEB liability	54.14%	54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

Schedules of the Required Supplementary Information

Schedule of the County's Proportionate Share of The Net OPEB Liability/Asset State Teachers Retirement System (STRS) of Ohio

## Last Two Years

		2018		2017
County's proportion of the net OPEB liability	0	.00917285%	0.	.00886564%
County's proportionate share of the net OPEB liability (asset)	\$	(147,000)	\$	345,905
County's covered-employee payroll	\$	950,264	\$	932,629
County's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		15.47%		37.09%
Plan fiduciary net position as a percentage of the total OPEB liability		176.00%		47.10%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

Schedules of the Required Supplementary Information

# Schedule of County OPEB Contributions Ohio Public Employees Retirement System (OPERS)

# Last Ten Years

	 2018	2017	_	2016	2015
Contractually required contribution	\$ 35,440	\$ 371,788	\$	682,509	\$ 613,225
Contributions in relation to the contractually required contribution	 (35,440)	(371,788)		(682,509)	(613,225)
Contribution deficiency (excess)	\$ 	\$ 	\$		\$ 
County's covered payroll	\$ 34,292,648	\$ 33,696,818	\$	32,485,066	\$ 32,267,517
Contributions as a percentage of covered payroll	0.10%	1.10%		2.10%	1.90%

 2014	 2013	 2012	_	2011	 2010	 2009
\$ 630,627	\$ 317,634	\$ 1,269,911	\$	2,375,435	\$ 2,390,360	\$ 2,360,510
(630,627)	 (317,634)	 (1,269,911)		(2,375,435)	 (2,390,360)	 (2,360,510)
\$ 	\$ 	\$ 	\$		\$ 	\$ 
\$ 31,234,950	\$ 29,164,407	\$ 32,257,150	\$	34,849,350	\$ 34,609,518	\$ 35,089,176
2.02%	1.09%	3.94%		6.82%	6.91%	6.73%

Schedules of the Required Supplementary Information

# Schedule of County OPEB Contributions State Teachers Retirement System (STRS) of Ohio

# Last Ten Years

	 2018	 2017	 2016	 2015
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	 	 	 	 
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
County's covered payroll	\$ 597,664	\$ 950,264	\$ 932,629	\$ 934,936
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

2014	 2013	2012	 2011	 2010	 2009
\$ 4,390	\$ 7,542	\$ 7,723	\$ 10,352	\$ 10,580	\$ 10,124
 (4,390)	 (7,542)	 (7,723)	(10,352)	(10,580)	 (10,124)
\$ 	\$ 	\$ 	\$ 	\$ <u>-</u>	\$ -
\$ 954,146	\$ 754,185	\$ 772,346	\$ 1,114,808	\$ 1,139,385	\$ 1,090,223
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

Notes to the Required Supplementary Information For the Year Ended December 31, 2018

#### PENSION

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2016. For 2017, STRS decreased the Cost of Living Adjustment (COLA) to zero effective July 1, 2017. There were no changes in benefit terms for 2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes of assumption for 2018.

### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

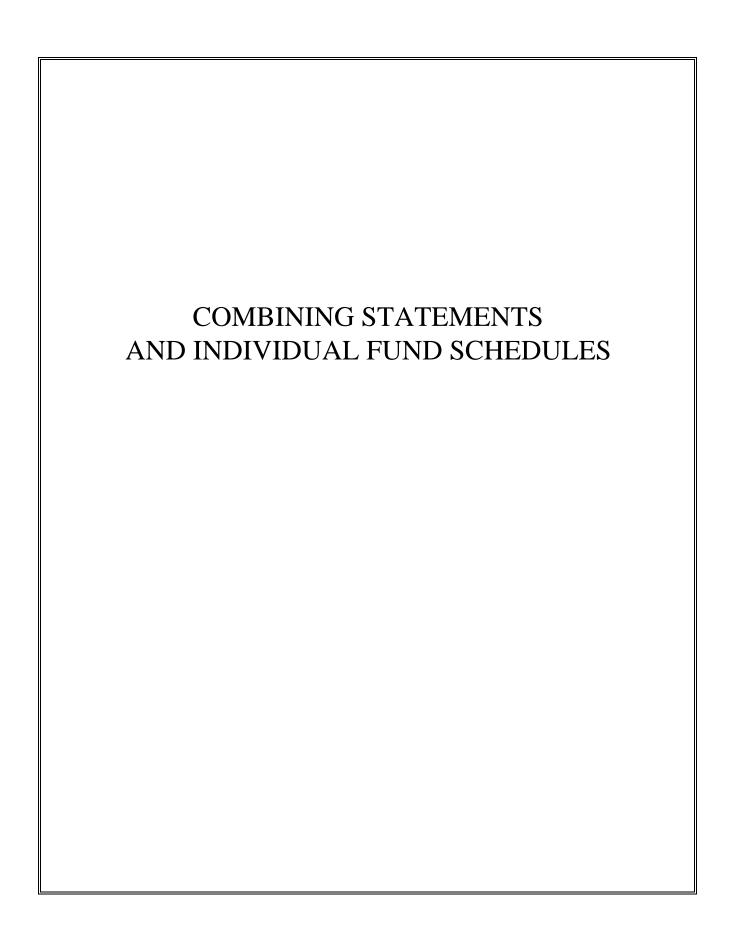
Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) increase in the discount rate from 4.13% to 7.45% and (b) decrease in trend rates from 6.00%-11.00% initial; 4.50% ultimate down to 5.23%-9.62% initial; 4.00% ultimate.



# **Combining Statements -- Nonmajor Governmental Funds**

## **Nonmajor Special Revenue Funds**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes. Following is a description of the County's nonmajor special revenue funds:

Dog and Kennel Fund – To account for the dog warden's operations, financed by sales of dog tags and kennel permits by fine collections.

Real Estate Assessment Fund – To account for State mandated County-wide real estate appraisals that are funded by charges to political subdivisions located within the County.

Solid Waste Planning Fund – To account for payment of costs consistent with the planning of a solid waste disposal area.

Ditch Maintenance Fund – To account for the monies to be expended for irrigation ditches within the County.

Viaduct Lighting Fund – To account for revenue received from other governmental entities for the street lighting on certain bridges within the County. The revenue is spent on lighting and the replacement of poles and wiring.

Delinquent Real Estate Tax Assessment Collection – Prosecutor Fund – To account for one half of the 5% collected on delinquent real estate taxes, personal property taxes and manufactured home taxes for the purpose of collecting delinquent real estate taxes.

Treasurer Prepay Interest Fund – To account for investments of the prepayment fund.

Delinquent Real Estate Tax Assessment Collection - Treasurer Fund – To account for one half of the 5% collected on delinquent real estate taxes, personal property taxes and manufactured home taxes for the purpose of collecting delinquent real estate taxes.

Enforcement and Education Fund – To account for monies used to educate the public on the laws governing driving while under the influence of alcohol and the dangers of operating a motor vehicle after consuming alcoholic beverages.

Sheriff's Policing Revolving Fund – To account for charges for services revenue and expenditures for the sheriff's revolving fund program.

*Inmate Medical Fund* – To account for proceeds from the inmate telephone system used to provide hospitalization and medical treatment related to specific inmates.

Community Mental Health Fund – To account for a County-wide property tax and Federal and State grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public at large.

# **Nonmajor Special Revenue Funds (Continued)**

Emergency Management Agency Fund – To account for the funds controlled by Disaster Service, as established by Section 5915.06, Revised Code. Money is received from Cleveland Electric Illuminating Company and a federal grant used for maintaining an emergency management services department.

*Emergency 911 Calling Fund* – To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

County Law Library Board Fund – To account for fines and forfeitures received from various Courts under Ohio Revised Code Section 3375.50 to .53, inclusive.

Community Development Block Grant Fund – To account for revenue from the federal government to be expended for administrative costs of the community development block grant program.

County Courts Special Projects Fund – To account for revenue from fees and charges collected by the Eastern and Western County Courts.

Eastern County and Western County Courts OVI/IDIAM Funds – To account for certain fines collected by the two County Courts.

Clerk of Courts - Certificate of Title Fund - To account for funds retained by the clerk of courts from costs incurred in processing titles under Chapters 1548 and 4505, Revised Code.

Common Pleas Special Projects Fund – To account for money allocated by the courts to be used for a Joint Court Mediation Project.

Juvenile Court Special Projects Fund – To account for funds used to aid with mediation and for training and conferences for the Juvenile Court judge.

Common Pleas Special Probation Fund – To account for revenues collected for probation services from various County Courts.

Eastern Court Special Probation Fund – To account for revenues collected for special probation fees from Common Pleas, Eastern County and Western County Courts.

Child Support Fund – To account for federal, state and local revenues used to administer the County Bureau of Support.

*Probate Court Conduct of Business Fund* – To account for court costs expended on specific supplies as stated within the Revised Code.

Probate Dispute Resolution Fund – To account for funds used to aid with mediation and for the training and conferences for the Probate Court judge.

*VAWA Marriage License Fund* – To account for \$10 collected on each issued marriage license to be used for a battered spouse program.

Indigent Guardianship Fund – To account for any costs expended by the court involving an indigent guardian.

## **Nonmajor Special Revenue Funds (Continued)**

Indigent Drivers Alcohol Treatment Fund – To account for payment of the law enforcement agency costs incurred in enforcing the attendance of indigent OMVI offenders and alcohol and drug addiction programs.

*VAWA Pass Through Fund* – To account for the pass-through Ohio Criminal Justice Services grant funds to the local battered woman shelter.

*Ohio Crime Victims Fund* – To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

Drug Task Force Fund – To account for funds used to provide a drug task force.

Community Corrections Fund – To account for revenue from the State Bureau of Rehabilitation and Correction used to provide service for juvenile felons.

Youth Services Fund – To account for grant monies received from the State Department of Youth Services and used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

Workforce Development Fund – To account for activity related to the Workforce Investment Act.

Northern Border Initiative Fund – To account for federal grant expenditures for homeland security activities.

COPS Grant Fund – To account for grant expenditures combating illegal drug activity in the County.

OVI Task Force Grant Fund – To account for grant expenditures enforcing traffic laws in County

Adult Drug Court DOJ Grant – To account for grant expenditures related to the Program to help build and/or expand drug court capacity to reduce crime and substance abuse among high risk, high need offenders.

Governor's Public Safety HVEO Fund – To account for state grant expenditures by the Sheriff.

*HUD Special Housing Voucher Fund* – To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

Special Emergency Planning Fund – To account for the fund controlled by the Local Emergency Planning Committee, as established by Section 301(c), Revised Code. Money is received from a State grant to be used to implement a County-wide emergency plan for the handling of chemical or toxic material spills or fires.

Title IV-E Placement Juvenile Court Fund – To account for Title IV-E federal grant funds for the benefit of children in the juvenile court system.

Title IV-E Foster/Probation Juvenile Court Fund – To account for Title IV-E federal grant funds for the benefit of children in the foster care.

# **Nonmajor Special Revenue Funds (Continued)**

503 Corporation Fund – To account for funds provided by federal and State grants used to provide loans to small businesses within the County. The operations of this fund are not budgeted.

Convention Facilities Authority Fund – To account for the 2 percent excise tax on lodging within the County and to assist the County in paying the cost of the Geneva Sate Park Lodge. The operations of this fund are not budgeted.

Sheriff CCW Fund – To account for the sale of licenses for concealed carry weapons.

Juvenile and Clerk of Courts OVI/IDIAM Funds – To account for certain fines collected by the Juvenile Court and the Clerk of Court.

SMART Grant Fund – To account for a grant received from the Ohio Department of Rehabilitation and Correction to open a residential treatment program for male drug offenders.

County Transportation Fund – To account for grants received for the Ashtabula County Transportation System (ACTS).

Probation Improvement and Incentive Grant (PIIG) Fund – To account for a grant received from the Ohio Department of Rehabilitation and Correction which pays two officers 29 hours per week to provide services to the Common Pleas Court.

Juvenile Drug Court – To account for grant monies received from the State of Ohio to be used for programming under the Statewide Systems Reform Program.

*MHRS Drug Court Grant* – To account for grant monies received from the Bureau of Justice Assistance to fund the Drug Court Coordinator position and training.

OMAS Drug Court Grant – To account for grant monies received from the Ohio Department of Mental Health and Addiction Services to fund the Drug Court Probation Officer position.

*QRT Grant* – To account for grant monies received from the Ohio Attorney General's Office to expand Quick Response Teams (QRTs) to address the opioid epidemic in Ohio.

OMAS MH Court Grant – To account for grant monies received from the Ohio Department of Mental Health and Addiction Services to fund the Mental Health Coordinator position.

# **Nonmajor Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for and the payment of, principal and interest on general long-term debt and related costs. Following is a description of the County's Nonmajor debt service funds:

General Obligation Bond Retirement Fund – To account for the accumulation of resources for and the payment of, principal and interest on the County's general long-term debt.

Redevelopment Tax Equivalent Fund – To account for the various donations and TIF funds and the related principal and interest payments on the County's Cook Road Improvement TIF loan. The operations of this fund are not budgeted.

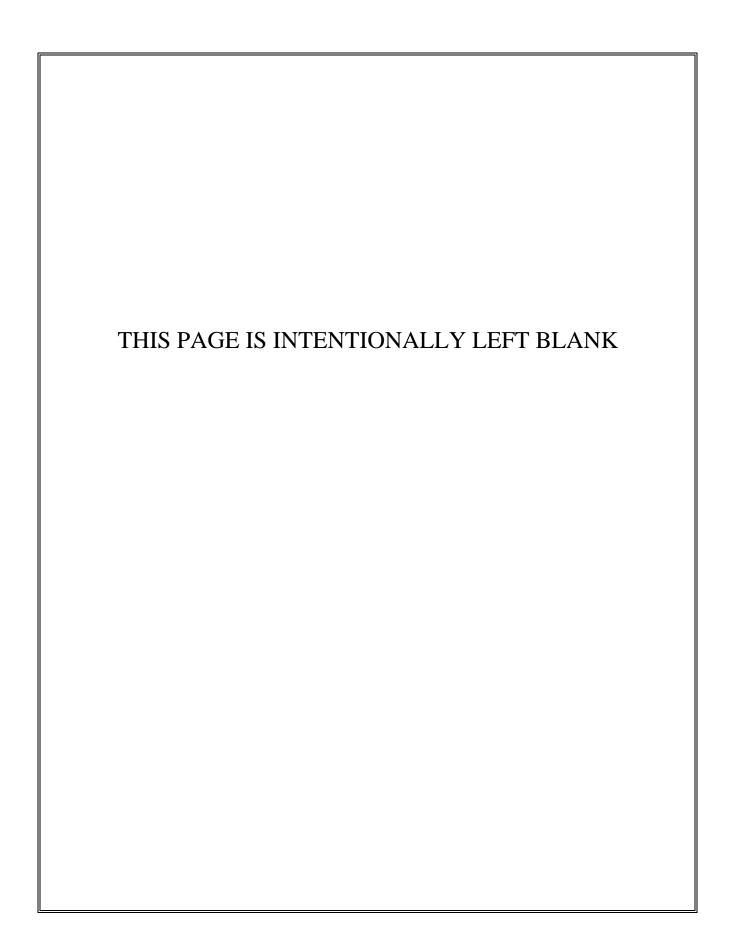
# **Nonmajor Capital Projects Funds**

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). Following is a description of the County's Nonmajor capital projects funds:

Permanent Improvement Fund – To account for the issuance of notes and transfers from other funds for major capital improvement expenditures.

Construction Fund – To account for grants and other revenue received for construction projects of the County.

County Court Computer Fund – To account for court fees collected to pay for computer equipment and the upkeep of the equipment for the court.



Combining Balance Sheet Nonmajor Governmental Funds December 31, 2018

		Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets:								
Equity in pooled cash and cash equivalents	\$	16,478,349	\$	491,429	\$	2,816,559	\$	19,786,337
Cash with fiscal agents		122,902		-		-		122,902
Cash in segregated accounts		788,022		-		-		788,022
Receivables:		1 146 054		054 122				2 100 007
Property taxes		1,146,854		954,133		7,334		2,100,987
Accounts Special assessments		187,043 482,616		120,675		7,334		194,377 603,291
Interfund loans		12,531		120,073		-		12,531
Due from other governments		3,112,776		61,647		-		3,174,423
Loans receivable		1,825,269		01,047		_		1,825,269
Total assets	\$	24,156,362	\$	1,627,884	\$	2,823,893	\$	28,608,139
Total assets	Ψ	24,130,302	Ψ	1,027,004	Ψ	2,023,073	Ψ	20,000,137
Liabilities:								
Accounts payable	\$	629,669	\$	_	\$	71,353	\$	701,022
Accrued wages and benefits	-	122,539	-	_	•	2,230	*	124,769
Due to other governments		110,627		_		344		110,971
Interfund loans payable		93,185		_		6,200		99,385
Unearned revenue		5,000		-		-		5,000
Total liabilities		961,020		-		80,127		1,041,147
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		1,040,000		876,000		-		1,916,000
Delinquent property tax revenue not available		81,854		78,133		-		159,987
Special assessments revenue not available		482,616		120,675		-		603,291
Intergovernmental revenue not available		2,523,493		61,647				2,585,140
Total deferred inflows of resources		4,127,963		1,136,455		-		5,264,418
Fund balances:								
Nonspendable:								
Loans		1,825,269		-		-		1,825,269
Restricted for:								
Public assistance/human services		5,598,810		-		-		5,598,810
Health programs		814,720		-		-		814,720
Judicial/public safety programs		4,687,834		-		-		4,687,834
Economic development		1,113,071		-		-		1,113,071
Children's services		1,213,554		-		-		1,213,554
General government operations		3,137,916		-		-		3,137,916
Lodge		147,902		-		-		147,902
Other purposes		591,175		-		2,743,766		591,175
Capital projects Committed for:		-		-		2,745,760		2,743,766
Debt service				401 420				401 420
		(62 872)		491,429		-		491,429
Unassigned (deficit) Total fund balances		(62,872) 19,067,379		491,429		2,743,766	-	(62,872)
Tomi fund outditions	_	17,001,317		771,747		2,173,100		22,302,317
Total liabilities, deferred inflows of								
resources and fund balances	\$	24,156,362	\$	1,627,884	\$	2,823,893	\$	28,608,139
		·	_				_	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2018

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Property and other local taxes	\$ 1,425,263	\$ 868,858	\$ -	\$ 2,294,121
Charges for services	4,165,701	-	172,645	4,338,346
Licenses and permits	64,603	-	-	64,603
Fines and forfeitures	264,411	106.730	-	264,411
Intergovernmental	8,456,013	126,738	-	8,582,751
Special assessments	413,081	-	7.702	413,081
Interest	122,935	-	7,783	130,718
Contributions and donations	54,090	-	-	54,090
Conveyance taxes	228,483	-	-	228,483
Payments in lieu of taxes Other	1 121 921	118,621	10.206	118,621
	1,121,821	4,801	19,396	1,146,018
Total revenues	16,316,401	1,119,018	199,824	17,635,243
Expenditures: Current: General government:				
Legislative and executive	3,293,799	_	_	3,293,799
Judicial	1,064,713		173,663	1,238,376
Public safety	3,557,869		175,005	3,557,869
Public works	694,423	118,621	_	813,044
Health	4,154,772	110,021	_	4,154,772
Human services	2,000,015	_	115,286	2,115,301
Conservation and recreation	5,959	_	-	5,959
Capital outlay	-	_	241,760	241,760
Debt service:			,	,
Principal retirement	28,505	928,355	-	956,860
Interest and fiscal charges	2,343	609,951	-	612,294
Total expenditures	14,802,398	1,656,927	530,709	16,990,034
•				
Excess of revenues				
over (under) expenditures	1,514,003	(537,909)	(330,885)	645,209
Other financing sources (uses):				
Contributions to lodge	(356,772)	-	-	(356,772)
Transfers in	239,579	601,447	332,603	1,173,629
Transfers out	(893,807)			(893,807)
Total other financing sources (uses)	(1,011,000)	601,447	332,603	(76,950)
Net change in fund balance	503,003	63,538	1,718	568,259
Fund balances at beginning of year	18,564,376	427,891	2,742,048	21,734,315
Fund balances at end of year	\$ 19,067,379	\$ 491,429	\$ 2,743,766	\$ 22,302,574

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2018

		Dog and Kennel		Real Estate		Solid Waste Planning		Ditch intenance		Viaduct ighting	Rea A	elinquent I Estate Tax ssessment follection rosecutor
Assets:	¢.	217.140	e.	2 417 242	¢.	075.017	ď.	17.200	•	4.025	¢.	264.096
Equity in pooled cash and cash equivalents Cash with fiscal agents	\$	217,149	\$	2,417,342	\$	875,016	\$	17,390	\$	4,935	\$	364,086
Cash in segregated accounts		_		_		_				_		_
Receivables:												
Property taxes		_		_		_		_		_		_
Accounts		912		1,709		27,452		_		_		1,349
Special assessments		-		-		241,761		_		_		
Interfund loans		_		_		12,531		_		_		_
Due from other governments		_		18,423		-		_		_		_
Loans receivable		_				_		_		_		_
Total assets	\$	218,061	\$	2,437,474	\$	1,156,760	\$	17,390	\$	4,935	\$	365,435
Liabilities:												
Accounts payable	\$	2,559	\$	857	\$	66,647	\$	-	\$	-	\$	649
Accrued wages and benefits		1,879		13,741		1,275		-		-		4,361
Due to other governments		290		2,123		2,357		-		-		674
Interfund loans payable		-		-		30,000		-		-		-
Unearned revenue		-		<u> </u>								-
Total liabilities		4,728		16,721		100,279				-		5,684
Deferred inflows of resources:												
Property taxes levied for the next fiscal year		-		-		-		-		-		-
Delinquent property tax revenue not available		-		-		-		-		-		-
Special assessments revenue not available		-		-		241,761		-		-		-
Intergovernmental revenue not available				18,423								-
Total deferred inflows of resources				18,423		241,761				-		-
Fund balances:												
Nonspendable:												
Loans		-		-		-		-		-		-
Restricted for: Public assistance/human services												
		-		-		814,720		-		-		-
Health programs  Judicial/public safety programs		-		-		614,720		-		-		-
Economic development		_		-		-				_		-
Children's services		_		_		_		_		_		_
General government operations		_		2,402,330		_				_		359,751
Lodge		_		_, 102,550		_		_		_		-
Other purposes		213,333		_		_		17,390		4,935		_
Unassigned (deficit)		<u>-</u>		<u>-</u>				<u> </u>		-		-
Total fund balances		213,333	_	2,402,330		814,720		17,390		4,935		359,751
Total liabilities, deferred inflows of												
resources and fund balances	\$	218,061	\$	2,437,474	\$	1,156,760	\$	17,390		4,935	\$	365,435

]	reasurer Prepay nterest	Real As	elinquent I Estate Tax ssessment Collection Freasurer	Forcement and ducation	P	Sheriff's Policing evolving Fund	Inmate Iedical		Community Mental Health	Ma	mergency anagement Agency	F	Emergency 911 Calling
\$	16,492	\$	360,220	\$ 63,227	\$	878	\$ 13,417	\$	5,524,499	\$	518,681	\$	1,391,774
	-		-	-		-	-		3,741		-		-
	-		-	-		-	-		1,121,854		-		-
	-		3,160	25		63,875	-		-		69		13,552
	-		-	-		-	-		-		-		240,855
	-		-	-		-	-		90,082		71,714		-
\$	16,492	\$	363,380	\$ 63,252	\$	64,753	\$ 13,417	\$	6,740,176	\$	590,464	\$	1,646,181
\$	165 25	\$	898 2,554 395	\$ -	\$	6,886 1,346	\$ - - - -	\$	320,436 10,567 3,695	\$	527 4,387 1,098	\$	750 8,347 1,290
	190		3,847	-		8,232	_		334,698		6,012		10,387
	- - - -		- - - - -	- - - -		- - - -	- - - - -	_	1,040,000 81,854 - 90,082 1,211,936		- - - -	_	240,855 - 240,855
	-		-	-		-	-		-		-		-
	_		-	_		_	_		5,193,542		_		_
	-		-	-		-	-		-,,		-		-
	-		-	-		56,521	13,417		-		584,452		1,394,939
	-		-	-		-	-		-		-		-
	16,302		359,533	-		-	-		-		-		-
	- - -		- - -	63,252		- - -	- - -		-		- -		- - -
	16,302		359,533	63,252		56,521	13,417		5,193,542		584,452		1,394,939
\$	16,492	\$	363,380	\$ 63,252	\$	64,753	\$ 13,417	\$	6,740,176	\$	590,464	\$	1,646,181

(continued)

Combining Balance Sheet (continued) Nonmajor Special Revenue Funds December 31, 2018

		County Law Library	De	ommunity evelopment lock Grant	Cou	County arts Special Projects	Cou	Eastern inty Court I/IDIAM	Cou	Vestern inty Court I/IDIAM	Ple	Common eas Special Projects
Assets:												
Equity in pooled cash and cash equivalents	\$	306,964	\$	164,746	\$	526,309	\$	68,298	\$	55,778	\$	627,120
Cash with fiscal agents		-		-		-		-		-		-
Cash in segregated accounts		-		-		-		-		-		-
Receivables: Property taxes												
Accounts		14,294		-		16,820		85		645		1,308
Special assessments		14,294		-		10,620		- 63		043		1,306
Interfund loans				_		_		_				_
Due from other governments		_		1,796,419		_		428		351		_
Loans receivable		_		-		_		-120		-		_
Total assets	\$	321,258	\$	1,961,165	\$	543,129	\$	68,811	\$	56,774	\$	628,428
Total appete		521,200		1,701,100		0.0,127		00,011		20,771	Ψ	020,120
Liabilities:												
Accounts payable	\$	14,829	\$	75,459	\$	_	\$	326	\$	535	\$	4,686
Accrued wages and benefits	Ψ	912	4	1,566	Ψ	1,014	Ψ.	-	Ψ	-	Ψ	6,388
Due to other governments		141		242		157		_		_		987
Interfund loans payable		_		_		-		_		_		-
Unearned revenue		_		_		_		_		_		-
Total liabilities		15,882		77,267		1,171		326		535		12,061
Deferred inflows of resources:												
Property taxes levied for the next fiscal year		_		_		_		_		_		_
Delinquent property tax revenue not available		_		_		_		_		_		_
Special assessments revenue not available		_		_		_		_		_		_
Intergovernmental revenue not available		_		1,642,497		_		_		_		_
Total deferred inflows of resources				1,642,497								
				,, , , , ,								
Fund balances:												
Nonspendable:												
Loans		-		-		-		-		-		-
Restricted for:												
Public assistance/human services		-		-		-		-		-		-
Health programs		-		-		-		-		-		-
Judicial/public safety programs		305,376		-		541,958		68,485		56,239		616,367
Economic development		-		241,401		-		-		-		-
Children's services		-		-		-		-		-		-
General government operations		-		-		-		-		-		-
Lodge		-		-		-		-		-		-
Other purposes		-		-		-		-		-		-
Unassigned (deficit)				-		-						
Total fund balances		305,376		241,401	_	541,958		68,485		56,239		616,367
Total liabilities, deferred inflows of												
resources and fund balances	\$	321,258	\$	1,961,165	\$	543,129	\$	68,811	\$	56,774	\$	628,428

Cou	uvenile rt Special rojects	Plea	ommon as Special robation	Cou	Eastern ort Special robation	_	Child Support	Con	robate Court nduct of usiness	I	Probate Dispute esolution	N	VAWA Marriage License		ndigent rdianship
\$	21,740	\$	45,374	\$	54,617	\$	343,374	\$	1,870	\$	47,198	\$	23,063	\$	6,511
	-		-		-		-		-		-		-		-
	- 1,486		-		6,172		27,901		-		-		-		-
	-		-		-		-		-		-		-		-
\$	23,226	\$	45,374	\$	60,789	\$	32,600 - 403,875	\$	1,870	\$	47,198	\$	23,063	\$	6,511
<b>.</b>	23,220	<u> </u>	43,374	<u> </u>	00,789	<u> </u>	403,873	•	1,870	<b>3</b>	47,198	<u> </u>	23,003	<u> </u>	0,311
\$	59 -	\$	4,302	\$	160 1,762	\$	78,901 26,050	\$	-	\$	175	\$	-	\$	235
	-		-		273		4,025		-		-		-		-
	-		<u>-</u>		-		-				-		-		-
	59		4,302		2,195		108,976				175				235
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-				-		<u> </u>		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		294,899		-		-		-		-
	23,167		41,072		58,594		-		1,870		47,023		-		-
	- -		-		- -		- -		-		- -		- -		-
	- - -		- - -		- - -		- - -		- - -		- - -		23,063		- 6,276 -
	23,167		41,072		58,594		294,899		1,870		47,023		23,063		6,276
\$	23,226	\$	45,374	\$	60,789	\$	403,875	\$	1,870	\$	47,198	\$	23,063	\$	6,511

(continued)

Combining Balance Sheet (continued) Nonmajor Special Revenue Funds December 31, 2018

		Indigent Drivers Alcohol Treatment	AWA Pass hrough		o Crime		rug Task Force		ommunity orrections	 Youth Services
Assets:										
Equity in pooled cash and cash equivalents	\$	231,374	\$ 8,797	\$	8,344	\$	57,694	\$	28,135	\$ 1,000,370
Cash with fiscal agents		-	-		-		-		-	-
Cash in segregated accounts		-	-		-		-		-	-
Receivables:										
Property taxes		-	-		-		-		-	-
Accounts		1,040	-		-		-		-	-
Special assessments		-	-		-		-		-	-
Interfund loans		-	-		-		-		-	-
Due from other governments		-	-		-		-		297,141	735,878
Loans receivable	•		 - 0.707	_	- 0.244	•	-	Φ.	225.256	 1.726.240
Total assets	\$	232,414	\$ 8,797	\$	8,344	\$	57,694	\$	325,276	\$ 1,736,248
Liabilities:										
Accounts payable	\$	-	\$ _	\$	-	\$	_	\$	_	\$ 4,536
Accrued wages and benefits		_	_		1,957		1,326		5,230	16,892
Due to other governments		_	_		302		205		808	4,749
Interfund loans payable		-	_		600		3,668		2,635	_
Unearned revenue					-		<u> </u>		<u> </u>	 -
Total liabilities					2,859		5,199		8,673	26,177
Deferred inflows of resources:										
Property taxes levied for the next fiscal year		_	_		_		_		_	-
Delinquent property tax revenue not available		_	_		_		_		_	-
Special assessments revenue not available		-	-		-		_		-	-
Intergovernmental revenue not available		-	_		-		_		206,234	496,517
Total deferred inflows of resources			_		_		_		206,234	496,517
Fund balances:										
Nonspendable:										
Loans		_	_		_		_		_	_
Restricted for:										
Public assistance/human services		_	_		_		_		110,369	_
Health programs		_	_		_		_		-	_
Judicial/public safety programs		232,414	_		5,485		52,495		_	_
Economic development		- ,	_		-		-		_	-
Children's services		_	_		_		_		_	1,213,554
General government operations		-	_		-		_		-	-
Lodge		-	_		-		_		-	-
Other purposes		-	8,797		-		-		-	-
Unassigned (deficit)			<u> </u>		-					 -
Total fund balances		232,414	 8,797		5,485		52,495		110,369	 1,213,554
Total liabilities, deferred inflows of										
resources and fund balances	\$	232,414	\$ 8,797	\$	8,344	\$	57,694	\$	325,276	\$ 1,736,248

Workforce Development		Northern Border Initiative		COPS Grant		OVI Task Force Grant		Adult Drug Court DOJ Grant		Governor's Public Safety HVEO		HUD Special Housing Voucher		Special Emergency Planning	
\$	307,877	\$	49,466	\$	56,730	\$	39,501	\$	-	\$	6,505	\$	3	\$	59,254
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		69,740		-
\$	307,877	\$	49,466	\$	56,730	\$	39,501	\$	<u>-</u>	\$	6,505	\$	69,743	\$	59,254
\$	18,213	\$	-	\$	-	\$	-	\$	-	\$	-	\$	29,989	\$	224
	85,001		-		-		-		-		-		-		-
	-		_		-		-		1,516		-		-		-
															-
	103,214				<u>-</u>		-		1,516		<u>-</u>		29,989		224
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		69,740		-
	-				-		-		-		=		69,740		-
	-		-		-		-		-		-		-		-
	-		-		-		-		_		-		-		-
	-		-		-		-		-		-		-		-
	-		-		56,730		39,501		-		6,505		-		59,030
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	204,663		49,466		- - -		- - -		(1,516)		- - -		(29,986)		- - -
	204,663		49,466		56,730		39,501		(1,516)		6,505		(29,986)		59,030
\$	307,877	\$	49,466	\$	56,730	\$	39,501	\$	_	\$	6,505	\$	69,743	\$	59,254

(continued)

Combining Balance Sheet (continued) Nonmajor Special Revenue Funds December 31, 2018

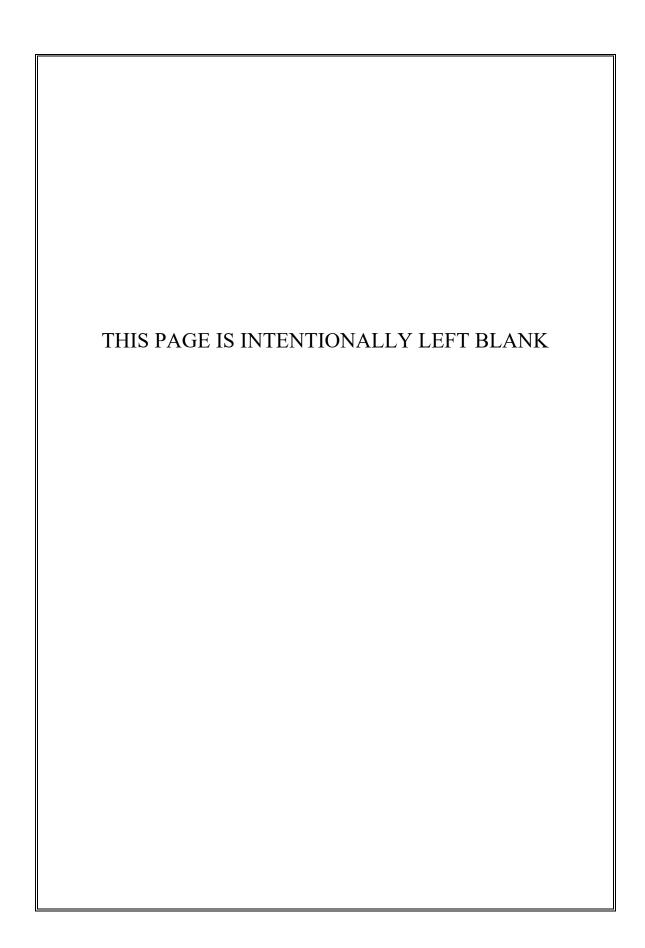
	Title IV-E Placement Juvenile Court		Title IV-E Foster/ Probation Juvenile Court		503 Corporation		Convention Facilities Authority		Sheriff CCW		Juvenile Court OVI/IDIAM	
Assets:												
Equity in pooled cash and cash equivalents	\$	25,450	\$	176,470	\$	93,660	\$	-	\$	155,639	\$	346
Cash with fiscal agents		-		-		<u>-</u>		122,902		-		-
Cash in segregated accounts		-		-		784,281		-		-		-
Receivables:												
Property taxes		-		-		-		25,000		-		-
Accounts		-		-		3,277		-		1,862		-
Special assessments		-		-		-		-		-		-
Interfund loans		-		-		-		-		-		-
Due from other governments		-		-		-		-		-		-
Loans receivable						1,825,269						
Total assets	\$	25,450	\$	176,470	\$	2,706,487	\$	147,902	\$	157,501	\$	346
Liabilities:												
Accounts payable	\$	-	\$	-	\$	2,060	\$	-	\$	-	\$	-
Accrued wages and benefits		-		214		2,488		-		315		-
Due to other governments		-		33		-		-		62		-
Interfund loans payable		-		-		-		-		-		-
Unearned revenue				-		5,000						
Total liabilities				247		9,548				377		
Deferred inflows of resources:												
Property taxes levied for the next fiscal year		-		-		-		-		-		-
Delinquent property tax revenue not available		-		-		-		-		-		-
Special assessments revenue not available		-		-		-		-		-		-
Intergovernmental revenue not available		-		-				-		-		-
Total deferred inflows of resources					_						-	
Fund balances:												
Nonspendable:												
Loans		-		-		1,825,269		-		-		-
Restricted for:												
Public assistance/human services		-		-		-		-		-		-
Health programs		-		-		-		-		-		-
Judicial/public safety programs		25,450		176,223		-		-		157,124		346
Economic development		-		-		871,670		-		-		-
Children's services		-		-		-		-		-		-
General government operations		-		-		-		-		=		-
Lodge		-		-		-		147,902		-		-
Other purposes		-		-		-		-		-		-
Unassigned (deficit)				-	_							
Total fund balances		25,450		176,223		2,696,939		147,902		157,124		346
Total liabilities, deferred inflows of												
resources and fund balances	\$	25,450	\$	176,470	\$	2,706,487	\$	147,902	\$	157,501	\$	346

Clerk of Court OVI/IDIAM		County Transportation		PIIG		Juvenile Drug Court		MHRS Drug Court Grant		OMAS Drug Court Grant		QRT Grant	
\$	2,035	\$	3,414	\$	334	\$	36,058	\$	21,131	\$	18,071	\$	13,371
	-		-		-		-		-		-		-
	-		-		-		-		-		-		-
	-		-		-		50		-		-		-
	-		-		-		-		-		-		-
	-		-		-		-		-		-		-
\$	2,035	\$	3,414	\$	334	\$	36,108	\$	21,131	\$	18,071	\$	13,371
\$	- - - -	\$	12,000	\$	- - - -	\$	- 448 69 -	\$	996 153 42,766	\$	819 127	\$	1,657 - - -
			12,000		_		517		43,915		946		1,657
	- - - - -	_	- - - - -		- - - - -	_	- - - - -	_	- - - - -	_	- - - - -	_	- - - - -
	-		-		-		-		-		-		-
	-		-		-		-		-		-		-
	2,035		-		334		35,591		-		17,125		11,714
	-		-		-		-		-		-		-
	-		-		-		-		-		-		-
	-		-		-		-		-		-		-
			(8,586)		-		-		(22,784)			-	
	2,035		(8,586)		334		35,591		(22,784)		17,125		11,714
\$	2,035	\$	3,414	\$	334	\$	36,108	\$	21,131	\$	18,071	\$	13,371

(continued)

Combining Balance Sheet (continued) Nonmajor Special Revenue Funds December 31, 2018

	OMA Court	S MH Grant	Total Nonmajor Special Revenue Funds		
Assets:					
Equity in pooled cash and cash equivalents	\$	252	\$ 16,478,349		
Cash with fiscal agents		-	122,902		
Cash in segregated accounts		-	788,022		
Receivables:			1 146 054		
Property taxes Accounts		-	1,146,854		
Special assessments		_	187,043 482,616		
Interfund loans		_	12,531		
Due from other governments		_	3,112,776		
Loans receivable		_	1,825,269		
Total assets	\$	252	\$ 24,156,362		
Liabilities:					
Accounts payable	\$	-	\$ 629,669		
Accrued wages and benefits		-	122,539		
Due to other governments		-	110,627		
Interfund loans payable		-	93,185		
Unearned revenue		-	5,000		
Total liabilities		_	961,020		
Total natifics			701,020		
Deferred inflows of resources:					
Property taxes levied for the next fiscal year		-	1,040,000		
Delinquent property tax revenue not available		-	81,854		
Special assessments revenue not available		-	482,616		
Intergovernmental revenue not available		-	2,523,493		
Total deferred inflows of resources			4,127,963		
Fund balances:					
Nonspendable:					
Loans		-	1,825,269		
Restricted for:					
Public assistance/human services		-	5,598,810		
Health programs		-	814,720		
Judicial/public safety programs		252	4,687,834		
Economic development		-	1,113,071		
Children's services		-	1,213,554		
General government operations		-	3,137,916		
Lodge		-	147,902		
Other purposes		-	591,175		
Unassigned (deficit)			(62,872)		
Total fund balances		252	19,067,379		
Total liabilities, deferred inflows of					
resources and fund balances	\$	252	\$ 24,156,362		



Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	Dog and Kennel	Real Estate Assessment	Solid Waste Planning	Ditch Maintenance	Viaduct Lighting	Delinquent Real Estate Tax Assessment Collection Prosecutor	
Revenues:							
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Charges for services	119,439	1,211,035	403,156	-	-	144,583	
Licenses and permits	-	-	-	-	-	-	
Fines and forfeitures	7,644	-	-	-	-	=	
Intergovernmental	-	37,522	-	-	-	-	
Special assessments	=	-	210,745	-	-	-	
Interest	-	-	-	375	-	-	
Contributions and donations	100	-	-	-	-	-	
Conveyance taxes	-	228,483	-	-	-	-	
Other	263	6,375	248			138,362	
Total revenues	127,446	1,483,415	614,149	375	-	282,945	
Expenditures: Current:							
General government:							
Legislative and executive	=	1,471,990	-	-	-	298,361	
Judicial	-	-	-	-	-	-	
Public safety	=	-	-	-	-	-	
Public works	=	-	-	3,751	-	-	
Health	156,170	-	332,057	-	-	-	
Human services	-	-	-	-	-	-	
Conservation and recreation	-	-	-	-	-	-	
Debt service:							
Principal retirement	-	-	-	-	-	-	
Interest and fiscal charges							
Total expenditures	156,170	1,471,990	332,057	3,751		298,361	
Excess of revenues							
over (under) expenditures	(28,724)	11,425	282,092	(3,376)		(15,416)	
Other financing sources (uses):							
Contributions to lodge	-	-	-	-	-	-	
Transfers in	-	-	-	-	-	-	
Transfers out							
Total other financing sources (uses)							
Net change in fund balance	(28,724)	11,425	282,092	(3,376)	-	(15,416)	
Fund balances at beginning of year	242,057	2,390,905	532,628	20,766	4,935	375,167	
Fund balances at end of year	\$ 213,333	\$ 2,402,330	\$ 814,720	\$ 17,390	\$ 4,935	\$ 359,751	

Treasurer Prepay Interest	Delinquent Real Estate Tax Assessment Collection Treasurer	Enforcement and Education	Sheriff's Policing Revolving Fund	Inmate Medical	Community Mental Health	Emergency Management Agency	Emergency 911 Calling
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,024,669	\$ -	\$ -
-	306,274	-	212,310	7,000	-	166,565	218,909
-	-	1,755	-	-	-	-	-
-	-	-	-	-	2,316,358	239,907	202.226
6,855	-	-	-	-	-	-	202,336
-	-	-	-	-	7,459	-	-
28	49,457	-	179,563	9,690	387,093	20,827	280
6,883	355,731	1,755	391,873	16,690	3,735,579	427,299	421,525
13,205	337,305	- - - - - -	455,330	32,616	3,344,016 - -	377,931 - - - -	903,870
13,205	337,305	<u> </u>	455,330	32,616	3,344,016	377,931	903,870
(6,322)	18,426	1,755	(63,457)	(15,926)	391,563	49,368	(482,345)
-	-	-	-	-	-	-	-
-	-	-	108,000	-	-	-	(194,708)
-	-	-	108,000				(194,708)
(6,322)	18,426	1,755	44,543	(15,926)	391,563	49,368	(677,053)
22,624	341,107	61,497	11,978	29,343	4,801,979	535,084	2,071,992
\$ 16,302	\$ 359,533	\$ 63,252	\$ 56,521	\$ 13,417	\$ 5,193,542	\$ 584,452	\$ 1,394,939

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	County Law Library	Community Development Block Grant	County Courts Special Projects	Eastern County Court OVI/IDIAM	Western County Court OVI/IDIAM	Common Pleas Special Projects	
Revenues:							
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Charges for services	2,160	-	161,214	-	-	414,471	
Licenses and permits	-	-	-	-	-	-	
Fines and forfeitures	180,262	-	-	3,075	5,111	-	
Intergovernmental	-	1,040,303	-	3,619	7,861	-	
Special assessments	-	-	-	-	-	-	
Interest	-	-	-	-	-	-	
Contributions and donations	-	-	-	-	-	-	
Conveyance taxes	-	-	-	-	-	-	
Other	2,895	98,610	230	-	-	2,199	
Total revenues	185,317	1,138,913	161,444	6,694	12,972	416,670	
Expenditures: Current: General government: Legislative and executive Judicial Public safety Public works	- 171,657 - -	1,033,312	99,923	- 1,274 - -	4,233	570,257	
Health	-	-	-	-	-	-	
Human services	-	-	-	-	-	-	
Conservation and recreation Debt service: Principal retirement	-	-	-	-	-	-	
Interest and fiscal charges							
Total expenditures	171,657	1,033,312	99,923	1,274	4,233	570,257	
Excess of revenues							
over (under) expenditures	13,660	105,601	61,521	5,420	8,739	(153,587)	
Other financing sources (uses): Contributions to lodge Transfers in Transfers out	- - -	- - -	- - -	- - -	- - -	- - -	
Total other financing sources (uses)	-	-	-	-	-	-	
Net change in fund balance	13,660	105,601	61,521	5,420	8,739	(153,587)	
Fund balances at beginning of year	291,716	135,800	480,437	63,065	47,500	769,954	
Fund balances at end of year	\$ 305,376	\$ 241,401	\$ 541,958	\$ 68,485	\$ 56,239	\$ 616,367	
~ we end or j en		2.1,.01	- 2.1,200	- 00,.00	÷ 00,207	- 010,507	

Juvenile Court Special Projects	Common Pleas Special Probation	Eastern Court Special Probation	ecial Child Conduct of		Probate Dispute Resolution	VAWA Marriage License	Indigent Guardianship	
\$ -	\$ - 18,446	\$ - 80,249	\$ - 596,499	\$ - 577	\$ -	\$ - 19,271	\$ - 11,446	
-	-	-	-	-	-	-	-	
20,663	-	-	<u>-</u>	-	27,059	-	-	
-	-	-	1,754,778	-	-	-	-	
-	-	-	_	_	-	-	-	
-	7,654	-	-	-	-	-	-	
1.020	-	-	145.660	-	-	-	-	
1,020 21,683	4,160 30,260	402 80,651	2,496,937	577	27,059	19,271	11,446	
22,864	16,399	113,123	- -	- -	25,908	- -	- 10,974	
-	-	-	-	-	-	-	-	
-	-	-	-	-	-	10,000	-	
-	-	-	1,902,028	-	-	10,000	-	
-	-	-	, , -	-	-	-	-	
- -					<u> </u>		-	
22,864	16,399	113,123	1,902,028		25,908	10,000	10,974	
(1,181)	13,861	(32,472)	594,909	577	1,151	9,271	472	
-	-	-	-	-	-	-	-	
- -			75,000 (567,580)		<u>-</u>	-	-	
			(492,580)					
(1,181)	13,861	(32,472)	102,329	577	1,151	9,271	472	
24,348	27,211	91,066	192,570	1,293	45,872	13,792	5,804	
\$ 23,167	\$ 41,072	\$ 58,594	\$ 294,899	\$ 1,870	\$ 47,023	\$ 23,063	\$ 6,276	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	Indigent Drivers Alcohol Treatment	VAWA Pass Through	Ohio Crime Victims	Drug Task Force	Community Corrections	Youth Services
Revenues:						
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-	-	70
Licenses and permits	10.042	-	-	-	-	-
Fines and forfeitures	18,842 3,007	-	95.256	81,318	350,098	1,036,629
Intergovernmental Special assessments	3,007	-	85,256	61,516	330,098	1,030,029
Interest	-	-	-	-	-	-
Contributions and donations	-	-	_	_	-	_
Conveyance taxes	_	_	_	_	_	_
Other	_	_	389	322	334	5,988
Total revenues	21,849	-	85,645	81,640	350,432	1,042,687
Expenditures: Current: General government:						
Legislative and executive	-	-	-	-	-	-
Judicial	-	-	110 200	- 20 479	240.957	079 922
Public safety Public works	-	-	118,398	80,478	340,857	978,822
Health	-	-	-	-	-	-
Human services	_	_	_	_		
Conservation and recreation	_	_	_	_	_	_
Debt service:						
Principal retirement	_	-	_	-	_	-
Interest and fiscal charges	_	-	-	-	-	-
Total expenditures	<u> </u>		118,398	80,478	340,857	978,822
Excess of revenues						
over (under) expenditures	21,849		(32,753)	1,162	9,575	63,865
Other financing sources (uses): Contributions to lodge	_	_	-	-	-	-
Transfers in Transfers out			24,879		6,700	
Total other financing sources (uses)			24,879		6,700	
Net change in fund balance	21,849	-	(7,874)	1,162	16,275	63,865
Fund balances at beginning of year	210,565	8,797	13,359	51,333	94,094	1,149,689
Fund balances at end of year	\$ 232,414	\$ 8,797	\$ 5,485	\$ 52,495	\$ 110,369	\$ 1,213,554

Workforce Development	Northern Border Initiative	COPS Grant	OVI Task Force Grant	Adult Drug Court DOJ Grant	Governor's Public Safety HVEO	HUD Special Housing Voucher	Special Emergency Planning	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
-	-	-	-	-	-	-	-	
934,561	14,543	-	-	-	-	282,519	26,681	
-	-	-	- -	-	-	-	-	
-	-	-	-	-	-	-	-	
3,750 938,311	14,543		<u>-</u>	<u> </u>	<u> </u>	282,519	26,681	
- -	- -	- -	- -	- -	- -	- -	-	
690,672	-	-	-	-	-	-	18,488	
-	-	-	-	-	-	312,529	-	
-	-	- -	-	-	- -	-	-	
-	-	-	- -	-	-	-	-	
690,672						312,529	18,488	
247,639	14,543					(30,010)	8,193	
-	-	-	-	-	-	-	-	
10,000 (131,519)						<u> </u>		
(121,519)								
126,120	14,543	-	-	-	-	(30,010)	8,193	
78,543	34,923	56,730	39,501	(1,516)	6,505	24	50,837	
\$ 204,663	\$ 49,466	\$ 56,730	\$ 39,501	\$ (1,516)	\$ 6,505	\$ (29,986)	\$ 59,030	

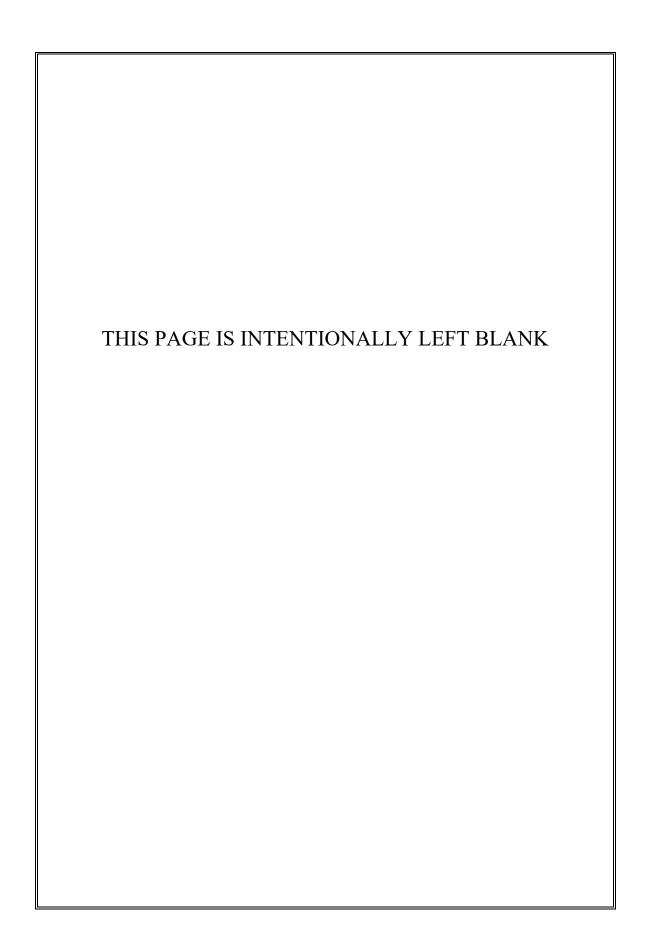
Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	Title IV-E Placement Juvenile Court	F Pr Ju	cle IV-E Soster/ obation sivenile Court	С	503 orporation	F	onvention Facilities Authority	Sheriff CCW		Juvenile Court OVI/IDIAM	
Revenues:											
Property and other local taxes	\$ -	\$	-	\$	-	\$	400,594	\$	-	\$	-
Charges for services	=		-		30,814		-		41,213		-
Licenses and permits	-		-		-		-		64,603		-
Fines and forfeitures	-		-		-		-		-		-
Intergovernmental	39,232		51,242		-		-		-		46
Special assessments	-		-		-		-		-		-
Interest	-		-		115,509		196		-		-
Contributions and donations	=		_		-		_		-		_
Conveyance taxes	_		_		_		_		-		_
Other	31,935		115		22,079		_		68		_
Total revenues	71,167		51,357		168,402		400,790		105,884		46
Expenditures:											
Current:											
General government:											
Legislative and executive	-		-		139,626		-		-		-
Judicial	-		-		-		-		-		-
Public safety	-		-		-		-		64,683		-
Public works	-		-		-		-		-		-
Health	-		-		-		_		-		-
Human services	49,896		48,091		-		-		-		-
Conservation and recreation	-		_		-		5,959		-		_
Debt service:											
Principal retirement	=		_		28,505		_		-		_
Interest and fiscal charges					2,343						-
Total expenditures	49,896	-	48,091		170,474		5,959		64,683		-
Excess of revenues											
over (under) expenditures	21,271		3,266		(2,072)		394,831		41,201		46
Other financing sources (uses):											
Contributions to lodge	-		-		-		(356,772)		-		-
Transfers in	-		-		-		-		-		-
Transfers out											-
Total other financing sources (uses)							(356,772)				-
Net change in fund balance	21,271		3,266		(2,072)		38,059		41,201		46
Fund balances at beginning of year	4,179		172,957		2,699,011		109,843		115,923		300
Fund balances at end of year	\$ 25,450	\$	176,223	\$	2,696,939	\$	147,902	\$	157,124	\$	346

(	Clerk of Court Co OVI/IDIAM Transp		County nsportation PIIG		MHRS Drug Court Grant	OMAS Drug Court Grant	QRT Grant	
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
	-	-	-	-	-	-	-	
	-	-	-	-	-	-	-	
	378	-	-	2,044	46,705	40,000	36,406	
	-	-	-	-	-	-	-	
	-	-	-	38,877	-	-	-	
	-	-	130	4,866	4,300	183	-	
	378		130	45,787	51,005	40,183	36,406	
	-	-	-	28,101	-	-	-	
	-	-	131	28,101	52,988	40,232	43,297	
	-	-	-	-	-	-	-	
	-	-	-	-	-	-	-	
	-	-	-	-	-	-	-	
	<u>-</u>		<u> </u>	<u> </u>	<u> </u>	<u> </u>		
			131	28,101	52,988	40,232	43,297	
	378		(1)	17,686	(1,983)	(49)	(6,891)	
	-	-	-	-	-	-	15,000	
	<u>-</u>			<u> </u>	- -	<u> </u>	15,000	
					<u>-</u>		15,000	
	378	-	(1)	17,686	(1,983)	(49)	8,109	
	1,657	(8,586)	335	17,905	(20,801)	17,174	3,605	
\$	2,035	\$ (8,586)	\$ 334	\$ 35,591	\$ (22,784)	\$ 17,125	\$ 11,714	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	OMAS MH Court Grant	Total Nonmajor Special Revenue Funds
Revenues:		
Property and other local taxes	\$ -	\$ 1,425,263
Charges for services	-	4,165,701
Licenses and permits	-	64,603
Fines and forfeitures	-	264,411
Intergovernmental	25,000	8,456,013
Special assessments	-	413,081
Interest	-	122,935
Contributions and donations	-	54,090
Conveyance taxes	-	228,483
Other		1,121,821
Total revenues	25,000	16,316,401
Expenditures: Current:		
General government:		2 202 500
Legislative and executive	-	3,293,799
Judicial P. H. C.	40.740	1,064,713
Public safety	49,748	3,557,869
Public works	-	694,423
Health Human services	-	4,154,772 2,000,015
Conservation and recreation	-	5,959
Debt service:	-	3,939
Principal retirement	_	28,505
Interest and fiscal charges	_	2,343
interest and risear charges		2,3 13
Total expenditures	49,748	14,802,398
Excess of revenues		
over (under) expenditures	(24,748)	1,514,003
1	( ): -/	
Other financing sources (uses):		
Contributions to lodge	-	(356,772)
Transfers in	-	239,579
Transfers out		(893,807)
Total other financing sources (uses)		(1,011,000)
Net change in fund balance	(24,748)	503,003
Fund balances at beginning of year	25,000	18,564,376
Fund balances at end of year	\$ 252	\$ 19,067,379



Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2018

	Bond Retirement		evelopment Tax quivalent	Total Nonmajor Debt Service Funds		
Assets:						
Equity in pooled cash and cash equivalents Receivables:	\$	116,054	\$ 375,375	\$	491,429	
Property taxes		954,133			954,133	
Special assessments		954,155	120,675		120,675	
Due from other governments		61,647	120,075		61,647	
Total assets	\$	1,131,834	\$ 496,050	\$	1,627,884	
Deferred inflows of resources: Property taxes levied for the next fiscal year Delinquent property tax revenue not available Special assessments revenue not available Intergovernmental revenue not available Total deferred inflows of resources	\$	876,000 78,133 - 61,647 1,015,780	\$ 120,675	\$	876,000 78,133 120,675 61,647 1,136,455	
Fund balances: Committed for:						
Debt service		116,054	 375,375		491,429	
Total fund balances		116,054	 375,375		491,429	
Total liabilities, deferred inflows of resources and fund balances	\$	1,131,834	\$ 496,050	\$	1,627,884	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2018

	R	Bond Retirement		Redevelopment Tax Equivalent		Total Jonmajor ebt Service Funds
Revenues:						
Property and other local taxes	\$	868,858	\$	-	\$	868,858
Intergovernmental		126,738		-		126,738
Payments in lieu of taxes		-		118,621		118,621
Other		4,801				4,801
Total revenues		1,000,397		118,621		1,119,018
Expenditures:						
Current:						
General government:						
Legislative and executive		-		-		-
Public works		-		118,621		118,621
Debt service:						
Principal retirement		923,572		4,783		928,355
Interest and fiscal charges		606,157		3,794		609,951
Total expenditures		1,529,729		127,198		1,656,927
Excess of revenues						
over (under) expenditures		(529,332)		(8,577)		(537,909)
Other financing sources:						
Transfers in		601,447		-		601,447
Total other financing sources		601,447		-		601,447
Net change in fund balance		72,115		(8,577)		63,538
Fund balances at beginning of year		43,939		383,952		427,891
Fund balances at end of year	\$	116,054	\$	375,375	\$	491,429

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2018

	Permanent Construction Improvement Fund		County Court Computer		Total Nonmajor Capital Projects Funds		
Assets:							
Equity in pooled cash and cash equivalents Receivables:	\$	670,421	\$ 1,877,998	\$	268,140	\$	2,816,559
Accounts		-	-		7,334		7,334
Total assets	\$	670,421	\$ 1,877,998	\$	275,474	\$	2,823,893
Liabilities:							
Accounts payable	\$	71,275	\$ -	\$	78	\$	71,353
Accrued wages and benefits		-	-		2,230		2,230
Due to other governments		-	-		344		344
Interfund loans payable		-	 		6,200		6,200
Total liabilities		71,275	 		8,852		80,127
Fund balances:							
Restricted for:							
Capital projects		599,146	 1,877,998		266,622		2,743,766
Total liabilities, deferred inflows of							
resources and fund balances	\$	670,421	\$ 1,877,998	\$	275,474	\$	2,823,893

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2018

	Permanent Improvement	Construction Fund	County Court Computer	Total Nonmajor Capital Projects Funds
Revenues:				
Charges for services	\$ -	\$ -	\$ 172,645	\$ 172,645
Interest	1,222	6,561	· -	7,783
Other	17,779	1,119	498	19,396
Total revenues	19,001	7,680	173,143	199,824
Expenditures:				
Current:				
General government:				
Judicial	-	-	173,663	173,663
Human services	-	115,286	-	115,286
Capital outlay	241,760			241,760
Total expenditures	241,760	115,286	173,663	530,709
Excess of revenues				
over (under) expenditures	(222,759)	(107,606)	(520)	(330,885)
Other financing sources:				
Transfers in	332,603		<u> </u>	332,603
Total other financing sources	332,603			332,603
Net change in fund balance	109,844	(107,606)	(520)	1,718
Fund balances at beginning of year	489,302	1,985,604	267,142	2,742,048
Fund balances at end of year	\$ 599,146	\$ 1,877,998	\$ 266,622	\$ 2,743,766

	Budgeted Amounts		Variance w Final Budg	
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$ 3,051,200	\$ 3,073,200	\$ 3,192,681	\$ 119,481
Permissive Sales Taxes	9,710,000	9,953,021	10,372,480	419,459
Charges for Services	2,891,668	2,930,237	2,997,542	67,305
Licenses and Permits	110,900	118,400	125,591	7,191
Fines and Forfeitures	350,000	385,000	398,369	13,369
Intergovernmental	2,930,801	4,392,640	4,574,642	182,002
Interest	510,375	735,375	860,427	125,052
Conveyance Taxes	450,000	425,000	462,777	37,777
Other	410,320	508,988	699,974	190,986
Total Revenues	20,415,264	22,521,861	23,684,483	1,162,622
Expenditures				
Current:				
General Government:				
Legislative and Executive				
Commissioners Office				
Personal Services	471,731	473,535	473,534	1
Fringe Benefits	172,826	174,408	168,205	6,203
Materials and Supplies	5,000	5,471	4,903	568
Contractual Services	114,025	234,520	224,374	10,146
Other	107,000	148,607	91,472	57,135
Total Commissioners Office	870,582	1,036,541	962,488	74,053
Data Board				
Personal Services	128,265	133,210	132,680	530
Fringe Benefits	41,122	43,611	43,448	163
Materials and Supplies	8,100	7,933	7,933	-
Contractual Services	62,600	74,904	74,855	49
Total Data Board	240,087	259,658	258,916	742
Auditor's Office				
Personal Services	254,787	254,787	253,255	1,532
Fringe Benefits	95,288	95,628	91,426	4,202
Materials and Supplies	33,665	33,243	30,726	2,517
Contractual Services	875	925	885	40
Total Auditor's Office	384,615	384,583	376,292	8,291
County Treasurer's Office				
Personal Services	129,025	129,025	127,191	1,834
Fringe Benefits	60,820	60,820	49,533	11,287
Materials and Supplies	5,000	3,802	3,763	39
Contractual Services	83,000	84,198	79,581	4,617
Total County Treasurer's Office	277,845	277,845	260,068	17,777

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b></b>				
Prosecuting Attorney Personal Services	1,072,789	1,082,812	1,082,701	111
Fringe Benefits	351,938	363,735	362,332	1,403
Contractual Services	14,000	13,500	13,460	40
Other	66,971	66,971	66,970	1
Total Prosecuting Attorney	1,505,698	1,527,018	1,525,463	1,555
County Planning Commission				
Personal Services	73,170	73,105	60,293	12,812
Fringe Benefits	31,140	31,446	26,802	4,644
Materials and Supplies	1,300	1,159	269	890
Contractual Services	2,300	2,200	1,811	389
Total County Planning Commission	107,910	107,910	89,175	18,735
County Purchasing Department				
Materials and Supplies	343,050	463,141	450,049	13,092
Total County Purchasing Department	343,050	463,141	450,049	13,092
Board of Elections				
Personal Services	408,105	413,005	402,314	10,691
Fringe Benefits	204,433	199,533	188,865	10,668
Materials and Supplies	72,000	72,468	50,473	21,995
Contractual Services	215,462	268,142	250,134	18,008
Total Board of Elections	900,000	953,148	891,786	61,362
Maintenance and Operations				
Personal Services	144,597	144,597	136,621	7,976
Fringe Benefits	53,147	59,163	57,786	1,377
Materials and Supplies	45,000	44,617	34,253	10,364
Contractual Services	605,000	643,526	636,172	7,354
Total Maintenance and Operations	847,744	891,903	864,832	27,071
County Recorder				
Personal Services	202,401	196,052	195,613	439
Fringe Benefits	99,909	99,926	99,323	603
Materials and Supplies	3,000	3,000	2,631	369
Contractual Services	2,524	2,524	2,524	-
Other	3,900	4,570	3,423	1,147
Total County Recorder	311,734	306,072	303,514	2,558
Lodging Tax Office				
Personal Services	33,509	33,509	12,882	20,627
Fringe Benefits	11,554	8,309	6,499	1,810
Materials and Supplies	200	3,250	3,048	202
Total Lodging Tax Office	45,263	45,068	22,429	22,639

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Other Expenses Personal Services	4.910	4.964	1.962	1	
Fringe Benefits	4,810 2,194	4,864 2,476	4,863 2,439	1 37	
Contractual Services	345,310	346,913	344,959	1,954	
Other	42,971	49,646	32,882	16,764	
Total Other Expenses	395,285	403,899	385,143	18,756	
Recorder's Micrographic					
Materials and Supplies	5,000	5,000	2,610	2,390	
Contractual Services	63,000	63,000	59,106	3,894	
Total Recorder's Micrographic	68,000	68,000	61,716	6,284	
County Wide Audit					
Contractual Services	130,200	132,240	132,240		
Total County Wide Audit	130,200	132,240	132,240		
Group and Liability Insurance					
Contractual Services	420,000	423,112	422,813	299	
Total Group and Liability Insurance	420,000	423,112	422,813	299	
Total General Government-					
Legislative and Executive	6,848,013	7,280,138	7,006,924	273,214	
General Government:					
Judicial					
Court of Appeals					
Contractual Services	80,181	80,181	80,180	1	
Total Court of Appeals	80,181	80,181	80,180	1	
Common Pleas Court					
Personal Services	902,903	916,643	916,643	-	
Fringe Benefits	326,193	322,779	321,252	1,527	
Materials and Supplies	36,262	49,669	49,668	1	
Contractual Services	189,508	183,524	183,311	213	
Total Common Pleas Court	1,454,866	1,472,615	1,470,874	1,741	
Common Pleas Jury Commission					
Personal Services	35,776	36,471	36,470	1	
Fringe Benefits	12,727	12,335	12,321	14	
Materials and Supplies	4,300	3,756	3,699	57	
Contractual Services	8,200	10,139	10,084	55	
Total Common Pleas Jury Commission	61,003	62,701	62,574	127	

	Budgeted A	Budgeted Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Juvenile Court				
Personal Services	514,503	508,503	504,510	3,993
Fringe Benefits	154,010	160,016	157,622	2,394
Materials and Supplies	8,500	35,621	35,017	604
Contractual Services	51,500	53,424	50,462	2,962
Total Juvenile Court	728,513	757,564	747,611	9,953
Probate Court				
Personal Services	240,139	241,139	239,953	1,186
Fringe Benefits	97,382	96,382	93,564	2,818
Materials and Supplies	3,000	3,000	2,402	598
Contractual Services	11,500	11,698	6,806	4,892
Total Probate Court	352,021	352,219	342,725	9,494
Clerk of Courts				
Personal Services	428,067	427,087	427,086	1
Fringe Benefits	184,292	185,272	185,137	135
Materials and Supplies	3,800	18,651	18,434	217
Contractual Services	26,500	36,565	35,708	857
Other		70,173	70,173	
Total Clerk of Courts	642,659	737,748	736,538	1,210
Eastern County Court				
Personal Services	198,980	198,980	195,919	3,061
Fringe Benefits	116,615	116,615	114,555	2,060
Materials and Supplies	2,500	2,599	1,937	662
Contractual Services	5,150	11,810	10,527	1,283
Total Eastern County Court	323,245	330,004	322,938	7,066
Western County Court				
Personal Services	232,427	236,947	233,522	3,425
Fringe Benefits	89,247	86,702	85,520	1,182
Materials and Supplies	3,600	5,670	4,367	1,303
Contractual Services	8,595	8,078	7,750	328
Total Western County Court	333,869	337,397	331,159	6,238
Ashtabula Municipal Court				
Personal Services	87,500	115,442	113,974	1,468
Fringe Benefits	30,669	35,014	34,713	301
Contractual Services	1,000	1,000	<u> </u>	1,000
Total Ashtabula Municipal Court	119,169	151,456	148,687	2,769
Conneaut Municipal Court				
Personal Services	74,000	81,544	80,781	763
Fringe Benefits	31,863	31,107	30,946	161
Contractual Services	500	500	495	5
Total Conneaut Municipal Court	106,363	113,151	112,222	929

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Attorney Fees Public Defender				
Contractual Services	1,377,068	1,437,438	1,431,319	6,119
Total Attorney Fees Public Defender	1,377,068	1,437,438	1,431,319	6,119
Total General Government - Judicial	5,578,957	5,832,474	5,786,827	45,647
Public Safety:				
Adult Probation				
Personal Services	65,394	75,244	75,243	1
Fringe Benefits	25,006	24,119	24,116	3
Materials and Supplies	4,890	14,681	14,666	15
Contractual Services	10,925	11,120	11,111	9
Other	-	6,000	2,686	3,314
Total Adult Probation	106,215	131,164	127,822	3,342
Coroner				
Personal Services	197,850	198,850	198,316	534
Fringe Benefits	73,303	73,384	71,322	2,062
Materials and Supplies	1,200	18,090	18,086	2,002
Contractual Services	102,395	117,874	117,488	386
Total Coroner	374,748	408,198	405,212	2,986
Sheriff Department				
Personal Services	4,033,658	4,114,200	4,101,745	12,455
Fringe Benefits	1,507,249	1,489,514	1,471,587	17,927
Materials and Supplies	426,035	673,892	607,680	66,212
Contractual Services	335,175	307,413	250,881	56,532
Other	65,362	88,896	88,793	103
·	03,302	00,070	00,775	103
Total Sheriff Department	6,367,479	6,673,915	6,520,686	153,229
Building Regulations Department				
Personal Services	227,907	227,907	203,512	24,395
Fringe Benefits	86,309	86,407	81,410	4,997
Materials and Supplies	11,400	11,712	9,435	2,277
Contractual Services	192,800	192,877	189,327	3,550
Total Building Regulations Department	518,416	518,903	483,684	35,219
Detention Center				
Personal Services	223,400	223,400	218,678	4,722
Fringe Benefits	92,670	96,683	87,696	8,987
Materials and Supplies	15,000	12,801	3,223	9,578
Contractual Services	203,355	206,269	162,749	43,520
Total Detention Center	534,425	539,153	472,346	66,807
Total Public Safety	7,901,283	8,271,333	8,009,750	261,583

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Public Works:				
Commissioners Risk Management				
Personal Services	46,802	47,291	47,290	1
Fringe Benefits	18,784	18,552	18,399	153
Materials and Supplies Contractual Services	1,000	1,400	1,400	9.196
Contractual Services	26,500	29,616	21,430	8,186
Total Commissioners Risk Management	93,086	96,859	88,519	8,340
Total Public Works	93,086	96,859	88,519	8,340
Health:				
Tuberculosis Clinic and Care				
Contractual Services	7,500	7,515	1,865	5,650
Total Tuberculosis Clinic and Care	7,500	7,515	1,865	5,650
Registration Vital Statistics				
Other	1,500	1,500	1,367	133
Total Registration Vital Statistics	1,500	1,500	1,367	133
Other Health Department				
Contractual Services	183,064	183,064	64,343	118,721
			- /	
Total Other Health Department	183,064	183,064	64,343	118,721
Total Health	192,064	192,079	67,575	124,504
Human Services:				
Veterans Service Commission				
Materials and Supplies	3,000	7,000	4,000	3,000
Contractual Services	7,000	7,000	6,905	95
Other	9,000	9,000	8,336	664
Total Veterans Service Commission	19,000	23,000	19,241	3,759
Vatarras Camina				
Veterans Service Personal Services	274,800	274,800	268,090	6,710
Fringe Benefits	123,450	123,450	102,282	21,168
Materials and Supplies	46,750	46,960	17,241	29,719
Contractual Services	283,703	283,803	126,710	157,093
Other	176,000	180,365	110,449	69,916
Total Veterans Service	904,703	909,378	624,772	284,606
			7	
County Humane Society				
Contractual Services	3,000	3,000	3,000	
Total County Humane Society	3,000	3,000	3,000	

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
County Allocation Contractual Services	370,059	370,059	367,670	2,389
Total County Allocation	370,059	370,059	367,670	2,389
Total Human Services	1,296,762	1,305,437	1,014,683	290,754
Conservation and Recreation				
Agriculture Department Contractual Services	259,773	277,981	277,979	2
Total Agriculture Department	259,773	277,981	277,979	2
Total Conservation and Recreation	259,773	277,981	277,979	2
Total Expenditures	22,169,938	23,256,301	22,252,257	1,004,044
Excess of Revenues Over (Under) Expenditures	(1,754,674)	(734,440)	1,432,226	2,166,666
Other Financing Sources (Uses) Advances In Advances Out Transfer In Transfer Out	168,100 (1,200,000)	103,000 (70,000) 1,492,391 (2,695,273)	55,000 (55,600) 2,199,568 (2,695,273)	(48,000) 14,400 707,177
Total Other Financing Sources (Uses)	(1,031,900)	(1,169,882)	(496,305)	673,577
Net Change in Fund Balance	(2,786,574)	(1,904,322)	935,921	2,840,243
Fund Balance Beginning of Year	5,208,354	5,208,354	5,208,354	-
Prior Year Encumbrances Appropriated	431,816	431,816	431,816	
Fund Balance End of Year	\$ 2,853,596	\$ 3,735,848	\$ 6,576,091	\$ 2,840,243

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$ 375,000	\$ 375,000	\$ 403,024	\$ 28,024
Fines and Forfeitures	60,000	60,000	56,183	(3,817)
Intergovernmental	6,020,000	6,020,000	6,050,039	30,039
Interest	20,000	20,000	55,298	35,298
Other	25,000	25,000	73,748	48,748
Total Revenues	6,500,000	6,500,000	6,638,292	138,292
Expenditures				
Current:				
Public Works: Roads				
Personal Services	1,380,000	1,379,000	1,339,861	39,139
Fringe Benefits	539,650	525,250	516,146	9,104
Materials and Supplies	2,016,900	2,170,861	2,002,049	168,812
Contractual Services	921,500	937,961	755,428	182,533
Total Roads	4,858,050	5,013,072	4,613,484	399,588
Bridges and Culverts				
Personal Services	455,000	456,000	434,013	21,987
Fringe Benefits	218,650	201,150	187,789	13,361
Materials and Supplies	290,000	342,952	311,833	31,119
Contractual Services	401,000	388,469	386,742	1,727
Total Bridges and Culverts	1,364,650	1,388,571	1,320,377	68,194
Engineer				
Personal Services	844,950	844,950	831,139	13,811
Fringe Benefits	295,540	294,440	268,572	25,868
Total Engineer	1,140,490	1,139,390	1,099,711	39,679
Total Public Works	7,363,190	7,541,033	7,033,572	507,461
Total Expenditures	7,363,190	7,541,033	7,033,572	507,461
Net Change in Fund Balance	(863,190)	(1,041,033)	(395,280)	645,753
Fund Balance Beginning of Year	2,737,277	2,737,277	2,737,277	-
Prior Year Encumbrances Appropriated	122,477	122,477	122,477	
Fund Balance End of Year	\$ 1,996,564	\$ 1,818,721	\$ 2,464,474	\$ 645,753

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$ 1,702,000	\$ 1,702,000	\$ 1,732,190	\$ 30,190
Charges for Services	50,000	50,000	2,212	(47,788)
Intergovernmental	10,028,251	11,753,251	10,334,443	(1,418,808)
Contributions & Donations	5,500	5,500	6,835	1,335
Other	157,800	157,800	71,440	(86,360)
Total Revenues	11,943,551	13,668,551	12,147,120	(1,521,431)
Expenditures				
Current:				
Human Services:				
Personal Services	4,000,000	4,000,000	3,474,872	525,128
Fringe Benefits	1,583,000	1,586,482	1,393,107	193,375
Materials and Supplies	238,616	246,511	199,719	46,792
Contractual Services	7,080,435	9,049,112	8,408,671	640,441
Other	60,200	62,738	55,924	6,814
Total Expenditures	12,962,251	14,944,843	13,532,293	1,412,550
Excess of Revenues Over (Under) Expenditures	(1,018,700)	(1,276,292)	(1,385,173)	(108,881)
Other Financing Sources (Uses)				
Transfers In	1,200,000	1,200,000	774,099	(425,901)
Transfers Out	(1,000)	(426,000)	(210,075)	215,925
Total Other Financing Sources (Uses)	1,199,000	774,000	564,024	(209,976)
Net Change in Fund Balance	180,300	(502,292)	(821,149)	(318,857)
Fund Balance Beginning of Year	345,696	345,696	345,696	-
Prior Year Encumbrances Appropriated	911,438	911,438	911,438	
Fund Balance End of Year	\$ 1,437,434	\$ 754,842	\$ 435,985	\$ (318,857)

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$ 3,415,000	\$ 3,515,000	\$ 3,629,191	\$ 114,191
Charges for Services	2,000	1,000	1,450	450
Intergovernmental	3,614,500	3,932,624	4,368,358	435,734
Contributions and Donations Other	1,000	1,000	428	(572)
Other	74,000	74,000	132,554	58,554
Total Revenues	7,106,500	7,523,624	8,131,981	608,357
Expenditures Current:				
Human Services:				
Personal Services	1,950,900	1,942,400	1,920,830	21,570
Fringe Benefits	928,850	981,129	924,555	56,574
Materials and Supplies	87,200	87,200	76,231	10,969
Contractual Services	5,162,100	5,342,372	5,221,745	120,627
Other	500	500		500
Total Human Services	8,129,550	8,353,601	8,143,361	210,240
Debt Service				
Principal Retirement	120,000	130,900	130,715	185
Interest and Fiscal Charges	6,000	6,000	3,561	2,439
Total Debt Service	126,000	136,900	134,276	2,624
Total Expenditures	8,255,550	8,490,501	8,277,637	212,864
Net Change in Fund Balance	(1,149,050)	(966,877)	(145,656)	821,221
Fund Balance Beginning of Year	2,378,747	2,378,747	2,378,747	-
Prior Year Encumbrances Appropriated	297,145	297,145	297,145	
Fund Balance End of Year	\$ 1,526,842	\$ 1,709,015	\$ 2,530,236	\$ 821,221

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
County Board of Developmental Disabilities Fund For the Year Ended December 31, 2018

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property Taxes	\$ 6,221,000	\$ 6,221,000	\$ 6,360,787	\$ 139,787	
Intergovernmental	4,129,000	4,129,000	4,182,800	53,800	
Other	690,000	690,000	974,667	284,667	
Total Revenues	11,040,000	11,040,000	11,518,254	478,254	
Expenditures					
Current:					
Health:					
Personal Services	5,920,000	5,011,000	5,010,548	452	
Fringe Benefits	4,153,000	2,707,332	2,568,651	138,681	
Materials and Supplies	560,000	473,377	369,551	103,826	
Contractual Services	1,224,000	2,225,540	2,009,041	216,499	
Other	2,315,000	3,731,491	3,666,600	64,891	
Total Expenditures	14,172,000	14,148,740	13,624,391	524,349	
Net Change in Fund Balance	(3,132,000)	(3,108,740)	(2,106,137)	1,002,603	
Fund Balance Beginning of Year	4,968,465	4,968,465	4,968,465	-	
Prior Year Encumbrances Appropriated	141,972	141,972	141,972		
Fund Balance End of Year	\$ 1,978,437	\$ 2,001,697	\$ 3,004,300	\$ 1,002,603	

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$ 2,728,010	\$ 2,728,010	\$ 2,813,332	\$ 85,322
Intergovernmental	6,673,400	6,848,400	7,133,397	284,997
Other	427,000	427,000	546,420	119,420
Total Revenues	9,828,410	10,003,410	10,493,149	489,739
Human Services:				
Personal Services	4,264,000	4,257,500	4,227,591	29,909
Fringe Benefits	1,748,789	1,649,772	1,631,198	18,574
Materials and Supplies	1,200,000	1,276,180	1,271,145	5,035
Contractual Services	2,488,870	3,322,446	3,312,567	9,879
Other	5,000	3,000	1,946	1,054
Total Expenditures	9,706,659	10,508,898	10,444,447	64,451
Excess of Revenues Over (Under) Expenditures	121,751	(505,488)	48,702	554,190
Other Financing Sources (Uses)				
Transfers Out	(196,663)	(196,664)	(196,664)	
Net Change in Fund Balance	(74,912)	(702,152)	(147,962)	554,190
Fund Balance Beginning of Year	1,397,276	1,397,276	1,397,276	-
Prior Year Encumbrances Appropriated	249,361	249,361	249,361	
Fund Balance End of Year	\$ 1,571,725	\$ 944,485	\$ 1,498,675	\$ 554,190

	E	Budgeted Amounts					Variance with	
	Orig	inal		Final	Actual		Final Budget Positive (Negative)	
Revenues								
Charges for Services	\$ 11	5,000	\$	115,000	\$	119,463	\$	4,463
Fines and Forfeitures		6,000		6,000		7,644		1,644
Contributions and Donations		-		-		100		100
Other						263		263
Total Revenues	12	21,000		121,000		127,470		6,470
Expenditures								
Current:								
Health								
Commissioner's Office								
Personal Services		39,288		39,288		38,200		1,088
Fringe Benefits		6,728		7,007		6,371		636
Materials and Supplies		2,000		2,000		398		1,602
Contractual Services	7	72,750		72,927		72,761		166
Other	1	0,100		10,100		6,130		3,970
Total Commissioner's Office	13	80,866		131,322		123,860		7,462
Auditor's Office								
Personal Services	1	5,000		14,668		14,251		417
Fringe Benefits		4,170		4,502		4,302		200
Materials and Supplies		2,500		14,295		13,288		1,007
Contractual Services		2,500		2,500		2,454		46
Other		100		112		112		
Total Auditor's Office	3	34,270		36,077		34,407		1,670
Total Expenditures	16	55,136		167,399		158,267		9,132
Net Change in Fund Balance	(4	14,136)		(46,399)		(30,797)		15,602
Fund Balance Beginning of Year	23	37,604		237,604		237,604		-
Prior Year Encumbrances Appropriated		7,276		7,276		7,276		
Fund Balance End of Year	\$ 20	00,744	\$	198,481	\$	214,083	\$	15,602

		Variance with Final Budget				
	Original	Final	Actual	Positive (Negative)		
Revenues Charges for Services Intergovernmental Conveyance Taxes Other	\$ 1,184,950 35,000 200,000	\$ 1,184,950 35,000 200,000	\$ 1,211,036 37,522 228,472 6,375	\$ 26,086 2,522 28,472 6,375		
Total Revenues	1,419,950	1,419,950	1,483,405	63,455		
Expenditures Current: General Government: Legislative and Executive Personal Services Fringe Benefits Materials and Supplies Contractual Services	677,364 285,087 76,500 574,500	681,634 281,817 83,103 661,758	671,663 270,160 61,678 476,453	9,971 11,657 21,425 185,305		
Total Expenditures	1,613,451	1,708,312	1,479,954	228,358		
Net Change in Fund Balance	(193,501)	(288,362)	3,451	291,813		
Fund Balance Beginning of Year	2,310,774	2,310,774	2,310,774	-		
Prior Year Encumbrances Appropriated	101,699	101,699	101,699			
Fund Balance End of Year	\$ 2,218,972	\$ 2,124,111	\$ 2,415,924	\$ 291,813		

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Solid Waste Planning Fund For the Year Ended December 31, 2018

	Budge	ted Amounts		Variance with Final Budget	
	Original	Original Final		Positive (Negative)	
Revenues	\$ 265,000	\$ 371.578	\$ 402.874	e 21.206	
Charges for Services Special Assessments	\$ 265,000 170,000	210,745	210,745	\$ 31,296	
Other	<u> </u>	248	248	<del>-</del>	
Total Revenues	435,000	582,571	613,867	31,296	
Expenditures					
Current: Health					
Personal Services	55,460	58,760	57,856	904	
Fringe Benefits	16,810	,	17,238	823	
Materials and Supplies	16,900	21,900	17,298	4,602	
Contractual Services	353,550	359,400	247,168	112,232	
Other	2,000	2,000	200	1,800	
Total Expenditures	444,720	460,121	339,760	120,361	
Net Change in Fund Balance	(9,720	122,450	274,107	(89,065)	
Fund Balance Beginning of Year	522,926	522,926	522,926	-	
Prior Year Encumbrances Appropriated	15,400	15,400	15,400		
Fund Balance End of Year	\$ 528,606	\$ 660,776	\$ 812,433	\$ (89,065)	

	Budgeted Amounts						Variance with Final Budget		
	Original Final		Actual		Positive (Negative)				
Revenues									
Interest	\$		\$		\$	357	\$	357	
Total Revenues				-		357		357	
Expenditures Current:									
General Administrative: Contract Services				5,000		3,751		(1,249)	
Net Change in Fund Balance		-		(5,000)		(3,394)		1,606	
Fund Balance Beginning of Year		18,649		18,649		18,649		-	
Prior Year Encumbrances Appropriated		2,100		2,100		2,100			
Fund Balance End of Year	\$	20,749	\$	15,749	\$	17,355	\$	1,606	

		Budgeted riginal	nts Final	Actual		Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	\$	4,935	\$ 4,935	\$	4,935	\$	
Fund Balance End of Year	\$	4,935	\$ 4,935	\$	4,935	\$	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Delinquent Real Estate Tax Assessment Collection-Prosecutor Fund For the Year Ended December 31, 2018

	Budgete	d Amounts		Variance with
	Original	Final	Final Actual	
Revenues	e 241,000	¢ 241,000	¢ 144.592	e (0( 417)
Charges for Services Other	\$ 241,000 45,500	\$ 241,000 45,500	\$ 144,583 143,330	\$ (96,417) 97,830
Total Revenues	286,500	286,500	287,913	1,413
Expenditures Current: General Government:				
Legislative and Executive				
Personal Services	207,437	207,437	201,042	6,395
Fringe Benefits	69,231	69,249	50,271	18,978
Materials and Supplies	4,000	4,023	3,710	313
Contractual Services	42,400	67,400	65,642	1,758
Total Expenditures	323,068	348,109	320,665	27,444
Net Change in Fund Balance	(36,568)	(61,609)	(32,752)	28,857
Fund Balance Beginning of Year	380,029	380,029	380,029	-
Prior Year Encumbrances Appropriated	912	912	912	
Fund Balance End of Year	\$ 344,373	\$ 319,332	\$ 348,189	\$ 28,857

	Budgeted Amounts						Variance with Final Budget		
	Origin		nal Final		Actual		Positive (Negative)		
Revenues									
Interest	\$	2,000	\$	2,000	\$	6,003	\$	4,003	
Other						28		28	
Total Revenues		2,000		2,000		6,031		4,031	
Expenditures									
Current:									
General Government:									
Legislative and Executive									
Personal Services		8,000		8,000		7,016		984	
Fringe Benefits		4,600		4,600		3,725		875	
Materials and Supplies		3,000		3,000		2,421		579	
Total Expenditures		15,600		15,600		13,162		2,438	
Net Change in Fund Balance		(13,600)		(13,600)		(7,131)		6,469	
Fund Balance Beginning of Year		22,218		22,218		22,218			
Fund Balance End of Year	\$	8,618	\$	8,618	\$	15,087	\$	6,469	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Delinquent Real Estate Tax Assessment Collection-Treasurer Fund For the Year Ended December 31, 2018

	Budge	eted Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues Charges for Services Other	\$ 275,000 50,000		\$ 306,266 46,305	\$ 31,266 (3,695)	
Total Revenues	325,000	325,000	352,571	27,571	
Expenditures Current: General Government: Legislative and Executive Personal Services Fringe Benefits Materials and Supplies Contractual Services Other	119,800 62,153 10,500 167,700 1,000	3 62,408 7,520 173,726	118,541 50,458 3,216 170,511 200	1,239 11,950 4,304 3,215 800	
Total Expenditures	361,158	364,434	342,926	21,508	
Net Change in Fund Balance	(36,158	(39,434)	9,645	49,079	
Fund Balance Beginning of Year	338,078	338,078	338,078	-	
Prior Year Encumbrances Appropriated	8,504	8,504	8,504		
Fund Balance End of Year	\$ 310,424	\$ 307,148	\$ 356,227	\$ 49,079	

		Budgeted Amounts					Variance with		
	Or	iginal		Final		Actual	Po	Budget esitive gative)	
Revenues Fines and Forfeitures	\$	1,500	\$	1,500	\$	1,740	\$	240	
Net Change in Fund Balance		1,500		1,500		1,740		240	
Fund Balance Beginning of Year		61,487		61,487		61,487			
Fund Balance End of Year	\$	62,987	\$	62,987	\$	63,227	\$	240	

	Budgeted Amounts						Variance with Final Budget		
		Original		Final		Actual	Positive (Negative)		
Revenues Charges for Services Other	\$	243,500	\$	212,309 115,688	\$	212,310 115,688	\$	1	
Total Revenues		243,500		327,997		327,998		1	
Expenditures Current: Public Safety: Personal Services Fringe Benefits		208,080 47,981		348,215 105,542		347,544 105,427		671 115	
Total Expenditures		256,061		453,757		452,971		786	
Excess of Revenues Over (Under) Expenditures		(12,561)		(125,760)		(124,973)		787	
Other Financing Sources (Uses) Transfers In		<u>-</u>		108,000		108,000			
Net Change in Fund Balance		(12,561)		(17,760)		(16,973)		787	
Fund Balance Beginning of Year		17,851		17,851		17,851			
Fund Balance (Deficit) End of Year	\$	5,290	\$	91	\$	878	\$	787	

		Budgeted	Amou	ints			Variance with Final Budget		
		Original	Final			Actual		Positive (Negative)	
Revenues	ø	5 000	¢.	5.000	¢	7,000	¢	2 000	
Charges for Services Other	\$	5,000 9,690	\$	5,000 9,690	\$	7,000 9,690	\$	2,000	
Total Revenues		14,690		14,690		16,690		2,000	
Expenditures Current: Public Safety:									
Materials and Supplies Contractual Services		33,000 5,000		33,000 5,000		32,094 522		906 4,478	
Total Expenditures		38,000		38,000		32,616		5,384	
Net Change in Fund Balance		(23,310)		(23,310)		(15,926)		7,384	
Fund Balance Beginning of Year		25,160		25,160		25,160		-	
Prior Year Encumbrances Appropriated		4,183		4,183		4,183			
Fund Balance End of Year	\$	6,033	\$	6,033	\$	13,417	\$	7,384	

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Mental Health Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with		
	Original	Final	Actual	Final Budget Positive (Negative)		
Revenues						
Property Taxes	\$ 1,061,000	\$ 1,021,000	\$ 1,039,313	\$ 18,313		
Intergovernmental	1,610,400	2,197,900	2,316,357	118,457		
Contributions and Donations	10,000	10,000	7,459	(2,541)		
Other	330,000	330,000	387,093	57,093		
Total Revenues	3,011,400	3,558,900	3,750,222	191,322		
Expenditures						
Current:						
Health						
Personal Services	445,000	480,000	458,616	21,384		
Fringe Benefits	132,500	135,416	117,944	17,472		
Materials and Supplies	26,000	26,045	17,045	9,000		
Contractual Services	3,185,600	3,285,233	2,897,633	387,600		
Total Expenditures	3,789,100	3,926,694	3,491,238	435,456		
Net Change in Fund Balance	(777,700)	(367,794)	258,984	626,778		
Fund Balance Beginning of Year	4,593,017	4,593,017	4,593,017	-		
Prior Year Encumbrances Appropriated	381,420	381,420	381,420			
Fund Balance End of Year	\$ 4,196,737	\$ 4,606,643	\$ 5,233,421	\$ 626,778		

# Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency Management Agency Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Var	iance with
	Original		Final		Actual		Final Budget Positive (Negative)	
Revenues Charges for Services	\$	205,000	\$	205,000	\$	220,531	\$	15,531
Intergovernmental Other		161,000 24,500		161,000 24,500		168,193 20,758		7,193 (3,742)
Total Revenues		390,500		390,500		409,482		18,982
Expenditures Current: Public Safety: Personal Services		197,500		197,500		192,965		4,535
Fringe Benefits  Materials and Supplies  Contractual Services		96,000 90,000 92,200		96,000 90,000 92,200		80,675 60,159 45,360		15,325 29,841 46,840
Total Expenditures		475,700		475,700		379,159		96,541
Net Change in Fund Balance		(85,200)		(85,200)		30,323		115,523
Fund Balance Beginning of Year		480,844		480,844		480,844		-
Prior Year Encumbrances Appropriated		5,094		5,094		5,094		
Fund Balance End of Year	\$	400,738	\$	400,738	\$	516,261	\$	115,523

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Emergency 911 Calling Fund
For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Special Assessments	\$ 200,000	\$ 200,000	\$ 202,335	\$ 2,335	
Other	220,000	220,000	216,588	(3,412)	
Total Revenues	420,000	420,000	418,923	(1,077)	
Expenditures					
Current:					
Public Safety:					
Personal Services	303,379	303,379	257,048	46,331	
Fringe Benefits	144,238	144,491	81,033	63,458	
Materials and Supplies	760,000	803,711	547,691	256,020	
Contractual Services	658,500	263,500	216,895	46,605	
Total Expenditures	1,866,117	1,515,081	1,102,667	412,414	
Excess of Revenues Over (Under) Expenditures	(1,446,117)	(1,095,081)	(683,744)	(413,491)	
Other Financing Sources					
Operating Transfers Out		(194,708)	(194,708)		
Total Other Financing Sources	-	(194,708)	(194,708)	-	
Net Change in Fund Balance	(1,446,117)	(1,289,789)	(878,452)	411,337	
Fund Balance Beginning of Year	1,535,686	1,535,686	1,535,686	-	
Prior Year Encumbrances Appropriated	680,150	680,150	680,150		
Fund Balance End of Year	\$ 769,719	\$ 926,047	\$ 1,337,384	\$ 411,337	

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual County Law Library Fund For the Year Ended December 31, 2018

	l Amounts		Variance with Final Budget Positive (Negative)	
	Original	Original Final		
Revenues Charges for Services Fines & Forfeitures Other	\$ 5,000 186,850 4,000	\$ 5,000 186,850 4,000	\$ 2,160 179,321 2,894	\$ (2,840) (7,529) (1,106)
Total Revenues	195,850	195,850	184,375	(11,475)
Expenditures Current: General Government: Judicial Personal Services Fringe Benefits Materials and Supplies Contractual Services Other	44,000 31,950 105,150 5,750 7,200	44,000 31,950 107,700 5,750 7,200	39,343 27,681 101,661 4,835 4,289	4,657 4,269 6,039 915 2,911
Total Expenditures	194,050	196,600	177,809	18,791
Net Change in Fund Balance	1,800	(750)	6,566	7,316
Fund Balance Beginning of Year	286,224	286,224	286,224	-
Prior Year Encumbrances Appropriated	346	346	346	
Fund Balance End of Year	\$ 288,370	\$ 285,820	\$ 293,136	\$ 7,316

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Block Grant Fund For the Year Ended December 31, 2018

	Budgeted	d Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues					
Intergovernmental	\$ 30,000	\$ 1,580,000	\$ 886,381	\$ (693,619)	
Other	876,000	890,400	98,830	(791,570)	
Total Revenues	906,000	2,470,400	985,211	(1,485,189)	
Expenditures					
Current:					
General Government:					
Legislative and Executive					
Personal Services	70,450	70,450	66,820	3,630	
Fringe Benefits	25,142	25,942	25,109	833	
Materials and Supplies	1,000	200	1 070 574	200	
Contractual Services	2,395,400	1,369,483	1,070,574	298,909	
Total Expenditures	2,491,992	1,466,075	1,162,503	303,572	
Excess of Revenues Over (Under) Expenditures	(1,585,992)	1,004,325	(177,292)	(1,181,617)	
Other Financing Sources (Uses)					
Advances In	-	-	55,000	55,000	
Advances Out		(55,000)	(55,000)		
Total Other Financing Uses		(55,000)		55,000	
Net Change in Fund Balance	(1,585,992)	949,325	(177,292)	(1,126,617)	
Fund Balance Beginning of Year	151,753	151,753	151,753	-	
Prior Year Encumbrances Appropriated	26,068	26,068	26,068		
Fund Balance (Deficit) End of Year	\$ (1,408,171)	\$ 1,127,146	\$ 529	\$ (1,126,617)	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
County Courts Special Projects Fund For the Year Ended December 31, 2018

		Budgeted	Amo	unts				Variance with	
	Original		Final		Actual		Final Budget Positive (Negative)		
Revenues Charges for Services Other	\$	140,000	\$	160,000	\$	154,079 230	\$	(5,921) 230	
Total Revenues		140,000		160,000		154,309		(5,691)	
Expenditures Current: General Government: Judicial Eastern County Court									
Personal Services		49,463		50,858		50,606		252	
Fringe Benefits		12,390		28,345		24,856		3,489	
Materials and Supplies		20,000		17,539		668		16,871	
Contractual Services		130,000		124,784		28,669		96,115	
Total Eastern County Court	-	211,853		221,526	-	104,799		116,727	
Western County Court Personal Services Fringe Benefits Contractual Services		- - -		- - -		- - -		- - -	
Total Western County Court									
Total Expenditures		211,853		221,526		104,799		116,727	
Net Change in Fund Balance		(71,853)		(61,526)		49,510		111,036	
Fund Balance Beginning of Year		452,298		452,298		452,298		-	
Prior Year Encumbrances Appropriated		20,228		20,228		20,228			
Fund Balance End of Year	\$	400,673	\$	411,000	\$	522,036	\$	111,036	

Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Eastern County Court OVI/IDIAM Fund For the Year Ended December 31, 2018

	Budgete	d Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Fines and Forfeitures Intergovernmental	\$ - 3,000	\$ - 3,000	\$ 3,252 3,505	\$ 3,252 505	
Total Revenues	3,000	3,000	6,757	3,757	
Expenditures Current: General Government: Judicial					
Contractual Services	57,000	57,000	5,000	52,000	
Total Expenditures	57,000	57,000	5,000	52,000	
Net Change in Fund Balance	(54,000)	(54,000)	1,757	55,757	
Fund Balance Beginning of Year	63,208	63,208	63,208		
Fund Balance End of Year	\$ 9,208	\$ 9,208	\$ 64,965	\$ 55,757	

Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Western County Court OVI/IDIAM Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Fina	ance with
	Original		Final		Actual		Positive (Negative)	
Revenues								
Fines and Forfeitures	\$	-	\$	-	\$	4,716	\$	4,716
Intergovernmental		5,000		5,000		7,510		2,510
Total Revenues		5,000		5,000		12,226		7,226
Expenditures								
Current:								
General Government:								
Judicial								
Contractual Services		10,000		10,000		4,317		5,683
Total Expenditures		10,000		10,000		4,317		5,683
Net Change in Fund Balance		(5,000)		(5,000)		7,909		12,909
Fund Balance Beginning of Year		47,870		47,870		47,870		
Fund Balance End of Year	\$	42,870	\$	42,870	\$	55,779	\$	12,909

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Clerk of Courts-Certificate of Title Fund For the Year Ended December 31, 2018

	Budgete	ed Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues					
Charges for Services	\$ 630,000	\$ 630,000	\$ 637,846	\$ 7,846	
Other			1,773	1,773	
Total Revenues	630,000	630,000	639,619	9,619	
Expenditures					
Current:					
General Government:					
Legislative and Executive Personal Services	274,440	274,440	272,628	1,812	
Fringe Benefits	112,348	112,348	110,733	1,612	
Materials and Supplies	9,000	9,295	6,146	3,149	
Contractual Services	4,601	4,601	4,195	406	
Total Expenditures	400,389	400,684	393,702	6,982	
Excess of Revenues Over (Under) Expenditures	229,611	229,316	245,917	16,601	
Other Financing Sources (Uses)					
Transfers Out	(60,500)	(375,277)	(375,277)		
Total Other Financing Uses	(60,500)	(375,277)	(375,277)		
Net Change in Fund Balance	169,111	(145,961)	(129,360)	16,601	
Fund Balance Beginning of Year	831,613	831,613	831,613	-	
Prior Year Encumbrances Appropriated	295	295	295		
Fund Balance End of Year	\$ 1,001,019	\$ 685,947	\$ 702,548	\$ 16,601	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Common Pleas Special Projects Fund For the Year Ended December 31, 2018

		Budgeted	ounts				riance with al Budget	
		Original Fin		Final	Final Actual		Positive (Negative)	
Revenues	\$	356,000	\$	256,000	\$	412.060	e	57.060
Charges for Services Other	<u> </u>	- 330,000		356,000		413,960 2,199	\$	57,960 2,199
Total Revenues		356,000		356,000		416,159		60,159
Expenditures								
Current:								
General Government:								
Judicial								
Personal Services		321,146		406,926		340,404		66,522
Fringe Benefits		130,785		163,122		148,432		14,690
Materials and Supplies		10,500		32,044		32,044		-
Contractual Services		58,000		63,141		61,526		1,615
Other						<u>-</u>		
Total Expenditures		520,431		665,233		582,406		82,827
Net Change in Fund Balance		(164,431)		(309,233)		(166,247)		142,986
Fund Balance Beginning of Year		768,243		768,243		768,243		-
Prior Year Encumbrances Appropriated		19,086		19,086		19,086		
Fund Balance End of Year	\$	622,898	\$	478,096	\$	621,082	\$	142,986

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Juvenil Court Special Projects Fund For the Year Ended December 31, 2018

		Budgeted Amounts						ance with al Budget
	Or	Original		Final		Actual	Positive (Negative)	
Revenues Fines and Forfeitures Other	\$	20,000	\$	20,000	\$	20,819 1,020	\$	819 1,020
Total Revenues		20,000		20,000		21,839		1,839
Expenditures Current: General Government: Judicial Fringe Benefits Materials and Supplies Contractual Services		15,000 10,000 20,000		15,000 10,000 17,500		8,240 3,489 11,336		6,760 6,511 6,164
Total Expenditures		45,000		42,500		23,065		19,435
Net Change in Fund Balance		(25,000)		(22,500)		(1,226)		21,274
Fund Balance Beginning of Year		22,506		22,506		22,506		-
Prior Year Encumbrances Appropriated		200		200		200		
Fund Balance (Deficit) End of Year	\$	(2,294)	\$	206	\$	21,480	\$	21,274

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Common Pleas Special Probability 2010 For the Year Ended December 31, 2018

	I	Budgeted A	Amour	nts			Fina	ance with I Budget ositive
	Original		Final		Actual		(Negative)	
Revenues Charges for Services Other Contributions and Donations		13,150	\$	23,220	\$	21,738 4,160 10,073	\$	(1,482) 4,160 (2,927)
Total Revenues		25,150		36,220		35,971		(249)
Expenditures Current: General Government: Judicial Materials and Supplies Contractual Services		2,000 6,000		16,020 11,300		11,265 10,500		4,755 800
Total Expenditures		8,000		27,320		21,765		5,555
Net Change in Fund Balance	1	17,150		8,900		14,206		2,628
Fund Balance Beginning of Year	1	16,877		16,877		16,877		-
Prior Year Encumbrances Appropriated		4,643		4,643		4,643		
Fund Balance End of Year	\$ 3	38,670	\$	30,420	\$	35,726	\$	2,628

Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Eastern Court Special Probation Fund For the Year Ended December 31, 2018

	Budge	ted Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	Ф 00.000	Φ 00.000	ф. 70.610	Ф (11.200)
Charges for Services Other	\$ 90,000	90,000	\$ 78,610 402	\$ (11,390) 402
Total Revenues	90,000	90,000	79,012	(10,988)
Expenditures Current: General Government: Judicial Personal Services	90,25	90,251	80,139	10,112
Fringe Benefits  Materials and Supplies  Contractual Services	32,978 2,000 3,000	2,000	28,902 410 3,158	4,076 1,590 447
Total Expenditures	128,229	128,834	112,609	16,225
Net Change in Fund Balance	(38,229	9) (38,834)	(33,597)	5,237
Fund Balance Beginning of Year	88,212	88,212	88,212	-
Prior Year Encumbrances Appropriated	72	2 72	72	
Fund Balance End of Year	\$ 50,055	\$ 49,450	\$ 54,687	\$ 5,237

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Child Support Fund
For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues Charges for Services	\$ 525,000	\$ 550,000	\$ 572,025	\$ 22,025
Intergovernmental	1,500,000	1,652,000	1,754,778	102,778
Other	140,000	140,548	136,672	(3,876)
Total Revenues	2,165,000	2,342,548	2,463,475	120,927
Total Revenues	2,103,000	2,342,346	2,403,473	120,927
Expenditures				
Current:				
Human Services:				
Personal Services	1,104,959	1,124,865	1,112,773	12,092
Fringe Benefits	465,128	498,079	485,015	13,064
Materials and Supplies	21,850	19,585	8,737	10,848
Contractual Services	337,050	404,186	367,653	36,533
Other	300	300		300
Total Expenditures	1,929,287	2,047,015	1,974,178	72,837
Excess of Revenues Over Expenditures	235,713	295,533	489,297	193,764
Other Financing Sources (Uses)				
Transfers In	150,000	150,000	75,000	(75,000)
Transfers Out	(475,000)	(575,000)	(567,580)	7,420
Total Other Financing Sources (Uses)	(325,000)	(425,000)	(492,580)	(67,580)
Net Change in Fund Balance	(89,287)	(129,467)	(3,283)	126,184
Fund Balance Beginning of Year	165,345	165,345	165,345	-
Prior Year Encumbrances Appropriated	77,333	77,333	77,333	
Fund Balance End of Year	\$ 153,391	\$ 113,211	\$ 239,395	\$ 126,184

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Probate Court Conduct of Business Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Fina	ance with l Budget ositive
	O	Original		Final	Actual		(Negative)	
Revenues								
Charges for Services	\$	500	\$	500	\$	598	\$	98
Total Revenues		500		500		598		98
Expenditures Current: General Government:								
Judicial Materials and Supplies Contractual Services		1,000 1,000		1,000 750		- -		1,000 750
Total Expenditures		2,000		1,750		-		1,750
Net Change in Fund Balance		(1,500)		(1,250)		598		1,848
Fund Balance Beginning of Year		1,272		1,272		1,272		
Fund Balance End of Year	\$	(228)	\$	22	\$	1,870	\$	1,848

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Probate Dispute Resolution Fund
For the Year Ended December 31, 2018

	 Budgeted	unts			ance with al Budget	
	 Original	Final		Actual		ositive egative)
Revenues						
Fines and Forfeitures	\$ 26,000	\$	26,000	\$	27,059	\$ 1,059
Other	 				2,135	 2,135
Total Revenues	 26,000		26,000		29,194	 3,194
Expenditures						
Current:						
General Government:						
Judicial						
Fringe Benefits	10,000		10,000		3,487	6,513
Materials and Supplies	15,000		15,079		6,642	8,437
Contractual Services	 25,000		25,000		21,801	 3,199
Total Expenditures	50,000		50,079		31,930	 18,149
Net Change in Fund Balance	(24,000)		(24,079)		(2,736)	21,343
Fund Balance Beginning of Year	43,467		43,467		43,467	-
Prior Year Encumbrances Appropriated	350		350		350	 
Fund Balance End of Year	\$ 19,817	\$	19,738	\$	41,081	\$ 21,343

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual VAWA Marriage License Fund For the Year Ended December 31, 2018

	Budgeted Amounts							nce with l Budget
	Original		Final		Actual		Positive (Negative)	
Revenues								
Charges for Services	\$	18,500	\$	18,500	\$	19,628	\$	1,128
Total Revenues		18,500		18,500		19,628		1,128
Expenditures								
Current:								
Health		25,000		25.000		10.777		5 222
Contractual Services		25,000		25,000		19,777		5,223
Total Expenditures		25,000		25,000		19,777		5,223
Net Change in Fund Balance		(6,500)		(6,500)		(149)		6,351
Fund Balance Beginning of Year		23,212		23,212		23,212		
Fund Balance End of Year	\$	16,712	\$	16,712	\$	23,063	\$	6,351

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Guardianship Fund
For the Year Ended December 31, 2018

	Budgeted Amounts							nce with l Budget
	0	riginal	Final		Actual		Positive (Negative)	
Revenues								
Charges for Services	\$	11,000	\$	11,000	\$	12,290	\$	1,290
Total Revenues		11,000		11,000		12,290		1,290
Expenditures								
Current:								
General Government:								
Judicial								
Fringe Benefits		1,000		1,000		504		496
Materials and Supplies		250		250		-		250
Contractual Services		12,000		12,000		10,470	-	1,530
Total Expenditures		13,250		13,250		10,974		2,276
Net Change in Fund Balance		(2,250)		(2,250)		1,316		3,566
Fund Balance Beginning of Year		4,959		4,959		4,959		
Fund Balance End of Year	\$	2,709	\$	2,709	\$	6,275	\$	3,566

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Drivers Alcohol Treatment Fund For the Year Ended December 31, 2018

	Budgeted Amounts							iance with al Budget
	(	Original	Final		Actual		Positive (Negative)	
Revenues								
Fines and Forfeitures	\$	11,000	\$	11,000	\$	18,534	\$	7,534
Intergovernmental		100		100		3,007		2,907
Total Revenues		11,100		11,100		21,541		10,441
Expenditures								
Current:								
Public Safety:								
Eastern County Court								
Contractual Services		80,000		80,000		_		80,000
Western County Court								
Contractual Services		10,000		10,000				10,000
Total Expenditures		90,000		90,000				90,000
Net Change in Fund Balance		(78,900)		(78,900)		21,541		100,441
Fund Balance Beginning of Year		209,833		209,833		209,833		
Fund Balance End of Year	\$	130,933	\$	130,933	\$	231,374	\$	100,441

Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual

VAWA Pass Through Fund For the Year Ended December 31, 2018

	Budgeted Original			d Amounts Final		Actual		Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	\$	8,797	\$	8,797	\$	8,797	\$		
Fund Balance End of Year	\$	8,797	\$	8,797	\$	8,797	\$		

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Ohio Crime Victims Fund For the Year Ended December 31, 2018

	Budgeted	l Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues Intergovernmental Contributions and Donations Other	\$ 95,516	\$ 95,516	\$ 99,196 - 389	\$ 3,680 - 389	
Total Revenues	95,516	95,516	99,585	4,069	
Expenditures Current: Public Safety:					
Personal Services Fringe Benefits Materials and Supplies	75,824 32,035 7,000	81,472 34,623 1,837	81,471 34,619 1,836	1 4 1	
Total Expenditures	114,859	117,932	117,926	6	
Excess of Revenues Over (Under) Expenditures	(19,343)	(22,416)	(18,341)	4,075	
Other Financing Sources (Uses) Advances In Transfers In	23,879	23,879	600 24,879	600 1,000	
Total Other Financing Sources	23,879	23,879	25,479	1,600	
Net Change in Fund Balance	4,536	1,463	7,138	5,675	
Fund Balance Beginning of Year	1,206	1,206	1,206		
Fund Balance End of Year	\$ 5,742	\$ 2,669	\$ 8,344	\$ 5,675	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Drug Task Force Fund
For the Year Ended December 31, 2018

	Budgeted Amounts							ance with
	Original		Final		Actual		Positive (Negative)	
Revenues								
Intergovernmental Other	\$	80,000	\$	80,000	\$	81,317 322	\$	1,317 322
Total Revenues		80,000		80,000		81,639		1,639
Expenditures								
Current:								
Public Safety:				<b></b> .				
Personal Services		62,500		64,730		64,017		713
Fringe Benefits		11,257		17,281		16,216	-	1,065
Total Expenditures		73,757		82,011		80,233		1,778
Net Change in Fund Balance		6,243		(2,011)		1,406		3,417
Fund Balance Beginning of Year		56,288		56,288		56,288		
Fund Balance End of Year	\$	62,531	\$	54,277	\$	57,694	\$	3,417

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Corrections Fund For the Year Ended December 31, 2018

		Budgeted	Amou	unts			Fina	ance with al Budget
	Ori	iginal	Final		Actual		Positive (Negative)	
Revenues								
Intergovernmental	\$ 3	360,601	\$	354,608	\$	354,608	\$	-
Other				334		334		
Total Revenues	3	360,601		354,942		354,942		
Expenditures Current: Public Safety								
Personal Services	2	263,916		261,330		250,741		10,589
Fringe Benefits		105,541		100,583		88,662		11,921
Materials and Supplies		1,100		1,035		1,035		-
Contractual Services		-		368		368		-
Other								
Total Expenditures		370,557		363,316		340,806		22,510
Excess of Revenues Over (Under) Expenditures		(9,956)		(8,374)		14,136		22,510
Other Financing Sources (Uses) Transfers In				6,700		6,700		
Total Other Financing Sources				6,700		6,700		
Net Change in Fund Balance		(9,956)		(1,674)		20,836		22,510
Fund Balance at Beginning of Year		7,300		7,300		7,300		
Fund Balance at End of Year	\$	(2,656)	\$	5,626	\$	28,136	\$	22,510

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Youth Services Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues Charges for Services Intergovernmental Other	\$ - 755,000 -	\$ - 1,005,000 -	\$ 70 1,040,941 5,988	\$ 70 35,941 5,988
Total Revenues	755,000	1,005,000	1,046,999	41,999
Expenditures Current: Public Safety: Personal Services Fringe Benefits Materials and Supplies Contractual Services	618,000 287,950 82,000 106,400	981,000 454,697 98,500 149,978	643,115 260,933 26,453 62,624	337,885 193,764 72,047 87,354
Total Expenditures	1,094,350	1,684,175	993,125	691,050
Net Change in Fund Balance	(339,350)	(679,175)	53,874	733,049
Fund Balance Beginning of Year	893,654	893,654	893,654	-
Prior Year Encumbrances Appropriated	26,163	26,163	26,163	
Fund Balance End of Year	\$ 580,467	\$ 240,642	\$ 973,691	\$ 733,049

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Workforce Development Fund
For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 1,150,000	\$ 1,150,000	\$ 934,561	\$ (215,439)
Other	1,000	1,000	3,750	2,750
Total Revenues	1,151,000	1,151,000	938,311	(212,689)
Expenditures				
Current:				
Public Works:				
Materials and Supplies	23,000	23,000	-	23,000
Contractual Services	350,000	608,225	590,564	17,661
Other	335,000	225,000	173,887	51,113
Total Expenditures	708,000	856,225	764,451	91,774
Excess of Revenues Over Expenditures	443,000	294,775	173,860	(120,915)
Other Financing Uses				
Transfers In	-	-	10,000	10,000
Transfers Out	(440,000)	(305,000)	(131,519)	173,481
Total Other Financing Uses	(440,000)	(305,000)	(121,519)	183,481
Net Change in Fund Balance	3,000	(10,225)	52,341	62,566
Fund Balance Beginning of Year	147,237	147,237	147,237	-
Prior Year Encumbrances Appropriated	43,400	43,400	43,400	
Fund Balance End of Year	\$ 193,637	\$ 180,412	\$ 242,978	\$ 62,566

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Northern Border Initiative Fund For the Year Ended December 31, 2018

		Budgeted	Amou	ınts				ance with
		Original	Final		Actual			ositive egative)
Revenues	•	22.000	•	22.000	Φ.	11.710	•	(0.455)
Intergovernmental	\$	23,000	\$	23,000	\$	14,543	\$	(8,457)
Total Revenues		23,000		23,000		14,543		(8,457)
Expenditures								
Current:								
Public Safety:								
Contractual Services		28,000		28,000		-	-	28,000
Total Expenditures		28,000		28,000				28,000
Net Change in Fund Balance		(5,000)		(5,000)		14,543		19,543
Fund Balance Beginning of Year		34,923		34,923		34,923		
Fund Balance End of Year	\$	29,923	\$	29,923	\$	49,466	\$	19,543

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual COPS Grant Fund For the Year Ended December 31, 2018

	 Budgeted	Amou	ints		Variance with Final Budget Positive		
	 Original Final		 Actual	(Neg	gative)		
Fund Balance Beginning of Year	\$ 56,730	\$	56,730	\$ 56,730	\$		
Fund Balance End of Year	\$ 56,730	\$	56,730	\$ 56,730	\$		

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual OVI Task Force Grant Fund For the Year Ended December 31, 2018

		Budgeted	l Amou	ints		Variance with Final Budget Positive		
	Original Final		 Actual	(Neg	ative)			
Fund Balance Beginning of Year	\$	39,501	\$	39,501	\$ 39,501	\$		
Fund Balance End of Year	\$	39,501	\$	39,501	\$ 39,501	\$		

## Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Adult Drug Court Department of Justice Grant Fund For the Year Ended December 31, 2018

		Budgeted Amounts							
	Ori;	Original		Final		tual	Final Budget Positive (Negative)		
Expenditures									
Current:									
Public Safety:									
Materials and Supplies	\$		\$		\$		\$		
Total Expenditures									
Net Change in Fund Balance		-		-		-		-	
Fund Balance Beginning of Year									
Fund Balance (Deficit) End of Year	\$	_	\$		\$		\$	-	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Governor's Public Safety HVEO Fund For the Year Ended December 31, 2018

		Budgeted	nts Final	 Actual	Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	\$ 6,505		\$ 6,505	\$ 6,505	\$	
Fund Balance End of Year	\$	6,505	\$ 6,505	\$ 6,505	\$	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
HUD Special Housing Voucher Fund For the Year Ended December 31, 2018

	Budgeted Amounts							iance with al Budget
	Original F		Final Actu		Actual	ual (Ne		
Revenues Intergovernmental	\$	352,221	\$	360,000	_\$_	282,519	\$	(77,481)
Total Revenues		352,221		360,000		282,519		(77,481)
Expenditures Current: Health: Contractual Services		360,000		360,000		360,000		
Total Expenditures		360,000		360,000		360,000		
Net Change in Fund Balance		(7,779)		-		(77,481)		(77,481)
Fund Balance (Deficit) Beginning of Year		24		24		24		-
Prior Year Encumbrances Appropriated								
Fund Balance (Deficit) End of Year	\$	(7,755)	\$	24	\$	(77,457)	\$	(77,481)

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Special Emergency Planning Fund
For the Year Ended December 31, 2018

	Budgeted Amounts							ance with
	Original Final		Actual		Positive (Negative)			
Revenues								
Intergovernmental	\$	26,000	\$	26,000	\$	26,681	\$	681
Total Revenues		26,000		26,000		26,681		681
Expenditures								
Current:								
Public Safety:								
Fringe Benefits		19,000		19,000		-		19,000
Materials and Supplies		2,000		2,000		1,764		236
Contractual Services		24,000		24,000		17,000		7,000
Total Expenditures		45,000		45,000		18,764		26,236
Net Change in Fund Balance		(19,000)		(19,000)		7,917		26,917
Fund Balance Beginning of Year		50,837		50,837		50,837		
Fund Balance End of Year	\$	31,837	\$	31,837	\$	58,754	\$	26,917

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Title IV-E Placement Juvenile Court Fund For the Year Ended December 31, 2018

	Budgeted	1 Amounts		Variance with Final Budget Positive	
	Original Final		Actual	(Negative)	
Revenues Intergovernmental Other	\$ 10,000 50,000	\$ 10,000 50,000	\$ 43,216 31,935	\$ 33,216 (18,065)	
Total Revenues	60,000	60,000	75,151	15,151	
Expenditures Current: Public Safety: Contractual Services	75,000	66,696	56,592	10,104	
Total Expenditures	75,000	66,696	56,592	10,104	
Net Change in Fund Balance	(15,000)	(6,696)	18,559	25,255	
Fund Balance Beginning of Year	-	-	-	-	
Prior Year Encumbrances Appropriated	6,890	6,890	6,890		
Fund Balance (Deficit) End of Year	\$ (8,110)	\$ 194	\$ 25,449	\$ 25,255	

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Title IV-E Foster/Probation Juvenile Court Fund For the Year Ended December 31, 2018

		Budgeted	l Amo	unts				ance with al Budget
		Original	Final			Actual		ositive egative)
Revenues Intergovernmental	\$	50,000	\$	50,000	\$	51,241	\$	1,241
Other	<u> </u>	-	Ψ	-	Ψ	115	Ψ	115
Total Revenues		50,000		50,000		51,356		1,356
Expenditures Current: Human Services:								
Personal Services		31,500		31,500		15,682		15,818
Fringe Benefits		25,200		25,200		8,295		16,905
Materials and Supplies		11,000		11,000		287		10,713
Contractual Services		75,250		84,069		38,460		45,609
Total Expenditures		142,950		151,769		62,724		89,045
Net Change in Fund Balance		(92,950)		(101,769)		(11,368)		90,401
Fund Balance Beginning of Year		172,662		172,662		172,662		-
Prior Year Encumbrances Appropriated		9,500		9,500		9,500		
Fund Balance End of Year	\$	89,212	\$	80,393	\$	170,794	\$	90,401

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
503 Corporation Fund
For the Year Ended December 31, 2018

		Budgeted	Amo	unts			Fina	ance with
	C	Priginal	Final Actual		Actual	Positive (Negative)		
Revenues								
Interest	\$	-	\$	-	\$	15,022	\$	15,022
Other						21,269		21,269
Total Revenues				<u>-</u>		36,291		36,291
Expenditures Current: General Government:								
Legislative and Executive								
Contractual Services		40,000		240,275		220,114		20,161
Total Expenditures		40,000		240,275		220,114		20,161
Net Change in Fund Balance		(40,000)		(240,275)		(183,823)		56,452
Fund Balance Beginning of Year		54,048		54,048		54,048		-
Prior Year Encumbrances Appropriated		210,746		210,746		210,746		
Fund Balance End of Year	\$	224,794	\$	24,519	\$	80,971	\$	56,452

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Sheriff's CCW Fund
For the Year Ended December 31, 2018

	Budgeted	d Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Charges for Services Licenses and Permits Other	\$ 25,000 55,000	\$ 25,000 55,000	\$ 39,351 64,686 68	\$ 14,351 9,686 68
Total Revenues	80,000	80,000	104,105	24,105
Expenditures Current: Public Safety:				
Personal Services Fringe Benefits Materials and Supplies Contractual Services	14,000 2,254 - 26,500	14,000 2,254 15,000 57,330	13,586 2,168 9,242 40,433	414 86 5,758 16,897
Total Expenditures	42,754	88,584	65,429	23,155
Excess of Revenues Over (Under) Expenditures	37,246	(8,584)	38,676	47,260
Other Financing Sources (Uses) Transfers In			251	251
Net Change in Fund Balance	37,246	(8,584)	38,927	47,511
Fund Balance Beginning of Year	114,645	114,645	114,645	-
Prior Year Encumbrances Appropriated	2,067	2,067	2,067	
Fund Balance End of Year	\$ 153,958	\$ 108,128	\$ 155,639	\$ 47,511

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Juvenile Court OVI/IDIAM Fund For the Year Ended December 31, 2018

		Budgeted Amounts					Variance with Final Budget		
	Or	Original		Final		ctual	Positive (Negative)		
Revenues Intergovernmental	\$	100	\$	100	\$	46	\$	(54)	
Total Revenues		100		100		46		(54)	
Net Change in Fund Balance		100		100		46		(54)	
Fund Balance Beginning of Year		300		300		300			
Fund Balance End of Year	\$	400	\$	400	\$	346	\$	(54)	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Clerk of Court OV/IDIAM Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive		
	Original		Final		Actual		(Negative)		
Revenues Intergovernmental	\$		\$		\$	377	\$	377	
Total Revenues						377		377	
Net Change in Fund Balance		-		-		377		377	
Fund Balance Beginning of Year		1,657		1,657		1,657			
Fund Balance End of Year	\$	1,657	\$	1,657	\$	2,034	\$	377	

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual SMART Grant Fund For the Year Ended December 31, 2018

		Budgeted Amounts						Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)			
Expenditures										
Current:										
Public Safety:										
Contractual Services			\$		\$		\$			
Net Change in Fund Balance		-		-		-		-		
Fund Balance Beginning of Year										
Fund Balance End of Year	\$	-	\$	-	\$	-	\$	-		

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Probation Improvement and Incentive Grant (PIIG) Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	Original Final		Final	Actual			sitive gative)	
Revenues								
Other	\$		\$		\$	130	\$	130
Total Revenues						130		130
Expenditures								
Current:								
Public Safety: Fringe Benefits				131		131		
Total Expenditures				131		131		
Net Change in Fund Balance		-		(131)		(1)		130
Fund Balance Beginning of Year		335		335		335		-
Prior Year Encumbrances Appropriated								
Fund Balance (Deficit) End of Year	\$	335	\$	204	\$	334	\$	130

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual County Transportation Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Fund Balance Beginning of Year	3,414	3,414	3,414	
Fund Balance End of Year	\$ 3,414	\$ 3,414	\$ 3,414	\$ -

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Juvenile Drug Court Fund
For the Year Ended December 31, 2018

	Budgeted	l Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues Intergovernmental Contributions and Donations Other	\$ - - -	\$ 2,044 38,858 4,866	\$ 2,044 38,859 4,866	\$ - 1 -
Total Revenues		45,768	45,769	1
Expenditures Current: General Government: Judicial Personal Services Fringe Benefits Materials and Supplies Contractual Services	1,000 675 3,250 5,250	14,472 10,535 8,889 16,175	12,394 6,593 4,858 5,018	2,078 3,942 4,031 11,157
Total Expenditures	10,175	50,071	28,863	21,208
Net Change in Fund Balance	(10,175)	(4,303)	16,906	21,209
Fund Balance Beginning of Year	17,652	17,652	17,652	-
Prior Year Encumbrances Appropriated	500	500	500	
Fund Balance (Deficit) End of Year	\$ 7,977	\$ 13,849	\$ 35,058	\$ 21,209

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
MHRS Drug Court Grant For the Year Ended December 31, 2018

		Budgeted Amounts						ance with
	Or	Original		Final		Actual	Positive (Negative)	
Revenues Intergovernmental Other	\$	57,023	\$	57,023	\$	46,705 4,300	\$	(10,318) 4,300
Total Revenues		57,023		57,023		51,005		(6,018)
Expenditures Current: General Government: Judicial Personal Services Fringe Benefits		39,520 6,459		43,976 8,982		43,803 8,977		173 5
Total Expenditures		45,979		52,958		52,780		178
Net Change in Fund Balance		11,044		4,065		(1,775)		(5,840)
Fund Balance Beginning of Year		22,905		22,905		22,905		
Fund Balance End of Year	\$	33,949	\$	26,970	\$	21,130	\$	(5,840)

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
OMAS Drug Court Grant For the Year Ended December 31, 2018

	Budgeted Amounts							nce with Budget
	Original		Final		Actual		Positive (Negative)	
Revenues Intergovernmental Other	\$	40,000	\$	40,000	\$	40,000 183	\$	183
Total Revenues		40,000		40,000		40,183		183
Expenditures Current: General Government: Judicial Personal Services Fringe Benefits		25,157 7,912		30,100 10,023		30,068 10,018		32 5
Total Expenditures		33,069		40,123		40,086		37
Net Change in Fund Balance		6,931		(123)		97		220
Fund Balance Beginning of Year		17,974		17,974		17,974		
Fund Balance End of Year	\$	24,905	\$	17,851	\$	18,071	\$	220

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Ashtabula County QRT Grant For the Year Ended December 31, 2018

	Budgeted	l Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$ -	\$ 36,405	\$ 36,406	\$ 1
Total Revenues		36,405	36,406	1
Expenditures				
Current:				
Public Safety:				
Contractual Services	45,000	45,000	44,391	609
Total Expenditures	45,000	45,000	44,391	609
Excess of Revenues Over (Under) Expenditures	(45,000)	(8,595)	(7,985)	610
Other Financing Uses				
Transfers Out		15,000	15,000	
Total Other Financing Uses		15,000	15,000	
Net Change in Fund Balance	(45,000)	6,405	7,015	610
Fund Balance Beginning of Year	6,355	6,355	6,355	
Fund Balance End of Year	\$ (38,645)	\$ 12,760	\$ 13,370	\$ 610

Ashtabula County, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual OMAS MH Court Grant For the Year Ended December 31, 2018

	Budgeted Amounts						nce with Budget
	Original Final			Final	 Actual	Positive (Negative)	
Revenues							
Intergovernmental	\$		\$	25,000	\$ 25,000	\$	
Total Revenues				25,000	25,000		
Expenditures							
Current: Public Safety:							
Personal Services		-		36,800	36,773		27
Fringe Benefits		-		13,007	12,975		32
Materials and Supplies		-		-	-		-
Contractual Services Other					 		
Other	-		-	<u>-</u>	 		-
Total Expenditures				49,807	 49,748		59
Excess of Revenues Over (Under) Expenditures		-		(24,807)	(24,748)		59
Other Financing Uses							
Transfers Out					 		
Total Other Financing Uses		<u>-</u>		<u>-</u>	 		
Net Change in Fund Balance		-		(24,807)	(24,748)		59
Fund Balance Beginning of Year		25,000		25,000	25,000		
Fund Balance End of Year	\$	25,000	\$	193	\$ 252	\$	59

Ashtabula County, Ohio

Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Obligation Bond Retirement Fund For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$ -	\$ 841,967	\$ 880,505	\$ 38,538
Intergovernmental Other	-	123,700	126,738	3,038
Other		2,522	4,800	2,278
Total Revenues		968,189	1,012,043	43,854
Expenditures				
Debt Service:	7.42.572	000 550	000 571	
Principal Retirement	743,572	923,572	923,571	1
Interest and Fiscal Charges	591,476	606,184	606,157	27
Total Debt Service	1,335,048	1,529,756	1,529,728	28
Total Expenditures	1,335,048	1,529,756	1,529,728	28
Excess of Revenues Over (Under) Expenditures	(1,335,048)	(561,567)	(517,685)	43,882
Other Financing Sources				
Transfers In		601,447	601,447	
Total Other Financing Sources		601,447	601,447	
Net Change in Fund Balance	(1,335,048)	39,880	83,762	43,882
Fund Balance Beginning of Year	3,039	3,039	3,039	
Fund Balance End of Year	\$ (1,332,009)	\$ 42,919	\$ 86,801	\$ 43,882

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Permanent Improvement Fund For the Year Ended December 31, 2018

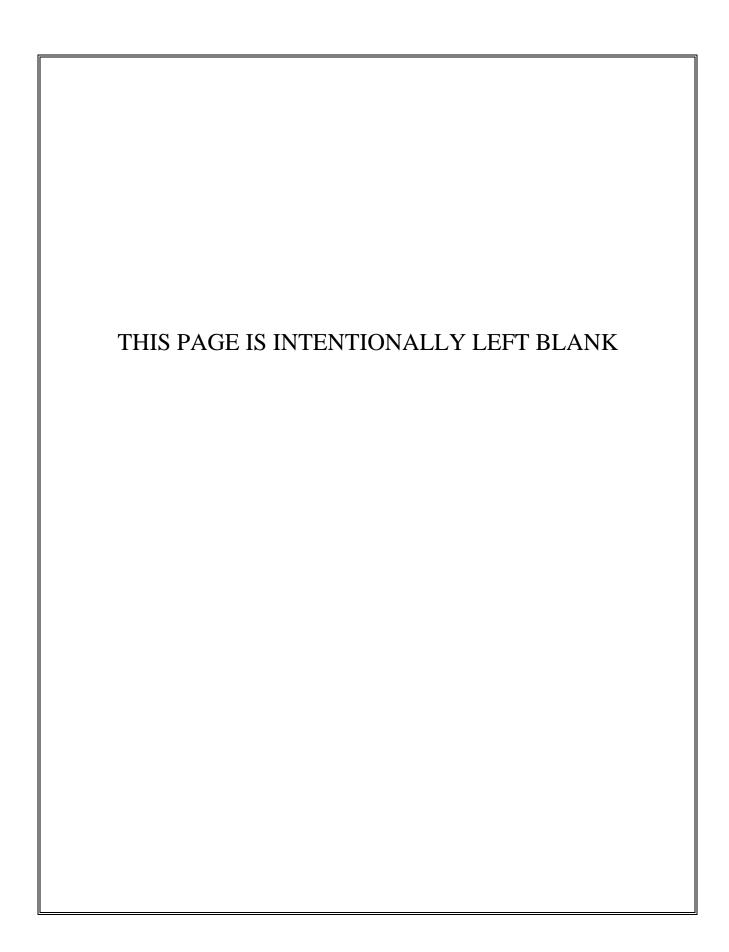
	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Final Actual	
Revenues Interest Other	\$ - -	\$ - -	\$ 1,145 17,778	\$ 1,145 17,778
Total Revenues			18,923	18,923
Expenditures Capital Outlay: Contractual Services	100,000	316,751	246,085	70,666
Total Expenditures	100,000	316,751	246,085	70,666
Excess of Revenues Over (Under) Expenditures	(100,000)	(316,751)	(227,162)	89,589
Other Financing Sources Transfers In	125,000	125,000	332,603	207,603
Total Other Financing Sources	125,000	125,000	332,603	207,603
Net Change in Fund Balance	25,000	(191,751)	105,441	297,192
Fund Balance Beginning of Year	486,003	486,003	486,003	-
Prior Year Encumbrances Appropriated	5,000	5,000	5,000	
Fund Balance End of Year	\$ 516,003	\$ 299,252	\$ 596,444	\$ 297,192

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Construction Fund For the Year Ended December 31, 2018

	Budgete	ed Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues Interest Other	\$ 500	\$ 500	\$ 6,150 22	\$ 5,650 22	
Total Revenues	500	500	6,172	5,672	
Expenditures Current: Human Services: Other	500,000	511,932	127,218	384,714	
Total Expenditures	500,000	511,932	127,218	384,714	
Net Change in Fund Balance	(499,500)	(511,432)	(121,046)	(379,042)	
Fund Balance Beginning of Year	1,985,217	1,985,217	1,985,217	-	
Prior Year Encumbrances Appropriated	12,048	12,048	12,048		
Fund Balance End of Year	\$ 1,497,765	\$ 1,485,833	\$ 1,876,219	\$ (379,042)	

Ashtabula County, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
County Court Computer Fund For the Year Ended December 31, 2018

		Budgeted	Amo	ounts				iance with al Budget	
		Original		Final		Actual		Positive (Negative)	
Revenues Charges for Services	\$	125,370	\$	146,672	\$	171,048	\$	24,376	
Other	<u></u>	-		250	Ψ	498	<u> </u>	248	
Total Revenues		125,370		146,922		171,546		24,624	
Expenditures									
Current: General Government Judicial									
Personal Services		96,088		100,669		97,619		3,050	
Fringe Benefits		48,678		50,211		46,987		3,224	
Contractual Services		110,300		91,755		25,434		66,321	
Materials and Supplies		42,000		46,982		8,070		38,912	
Total Expenditures		297,066		289,617		178,110		111,507	
Net Change in Fund Balance		(171,696)		(142,695)		(6,564)		136,131	
Fund Balance Beginning of Year		263,672		263,672		263,672		-	
Prior Year Encumbrances Appropriated		6,987		6,987		6,987			
Fund Balance End of Year	\$	98,963	\$	127,964	\$	264,095	\$	136,131	



### **Combining Statements – Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organization, or other governments and therefore not available to support the County's own programs. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

### **Private Purpose Trust Funds**

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds. Following is a description of the County's private purpose trust funds:

Board of Developmental Disabilities Fund – To account for money received in trust by the Board of Mental Retardation and Developmental Disabilities to be used for client care and special programs.

*Children's Trust Fund* – To account for money held by various departments for the children that the court has placed in custody of the County.

County Trust Fund – To account for the various expendable trust funds held by the County Commissioners to be expended for scholarships as set forth in the trust agreements.

County Home Resident Trust Fund – To account for the funds held by the County home administrator on behalf of the residents of the County home. The operations of this fund are not budgeted.

Law Enforcement Fund – To account for the revenue received from the sale of contraband that is expended for law enforcement.

Nursing Home Memorial Foundation Fund - To account for funds received from a donation used to provide for the individual physical well being of residents in the nursing home not provided by other funds.

### **Agency Funds**

Agency Funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's agency funds:

District Board of Health – To account for the funds and subfunds of the Board of Health for which the County Auditor is the ex-officio fiscal agent as required under ORC Section 3709.31.

Metropolitan Park District - The County Auditor is the fiscal officer for this separate governmental agency.

Soil and Water – To account for the funds and subfunds of the Soil and Water District, established under ORC, Chapter 1515, for which the Count Auditor is the fiscal agent.

Family and Children First – The County Auditor is the fiscal officer for the Family and Children First Council.

### **Agency Funds (Continued)**

Wildlife Conservation-Schools Metropolitan Housing Authority Ashtabula City Permit Fees Inmate Agency

 $Undivided\ General\ Tax$  – To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions and the County operating funds.

*Undivided Local Government* – To account for the collection of shared revenues from the State of Ohio that represent a portion of state income taxes, state sales taxes, and corporate franchise taxes. Receipts are apportioned to the subdivisions and the County.

*Undivided Personal Property Tax* – To account for the collection of tangible personal property taxes that are periodically apportioned to the subdivisions and to the County operating funds.

Library and Local Government – To account for the collection of shared revenues from the State of Ohio that represents a portion of state income taxes which are returned to the County for use by libraries and park districts.

*Economic Development* – To account for the collection of revenue from a County imposed lodging tax. The receipts are periodically disbursed to the Ashtabula County Convention and Visitors Bureau, the Ashtabula County Convention Facilities Authority, the County operating fund and appropriate subdivisions.

Ohio Elections Commission – To account for monies which are collected when a levy or elected position is placed on a local ballot. Receipts are paid to State Treasury.

Auto License
Cigarette Tax
Township Gas Tax
Recorder's Housing Trust
Public Defenders Indigent
Veterans Service Donations

Inheritance Tax
Prepayments
Trailer Tax
Unclaimed Forfeited Land
Homestead and Rollback

Payroll Clearing – To account for payroll taxes and other related payroll deductions accumulated from the governmental and business-type funds for distribution to other governmental units and private entities.

Court Agency Fund – To account for clerk of courts auto title fees, county court, juvenile court and probate court related receipts.

County Agency Fund – to account for the activities of the County Sheriff's civil account.

Law Library Significant Areas Insurances

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2018

	Board of Developmental Disabilities			hildren's Trust		County Trust
Assets: Equity in pooled cash and cash equivalents	\$	249,614	\$	76,380	\$	-
Cash in segregated accounts		-		105,982	-	32,819
Total assets		249,614		182,362		32,819
Liabilities:						
Accounts payable		163		946		
Net position:						
Held in trust for Nursing Home		-		-		-
Held in trust for Children's Services		-		181,416		-
Held in trust for Developmental Disabilities		249,451		-		-
Held in trust for law enforcement		-		-		-
Held in trust for scholarship						32,819
Total net position	\$	249,451	\$	181,416	\$	32,819

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2018

	County Home Resident Trust	Law Enforcement	Nursing Home Memorial Foundation	Total
Assets:	¢.	¢ 2,000	¢ 40.074	¢ 279.957
Equity in pooled cash and cash equivalents  Cash in segregated accounts	\$ - 37,888	\$ 3,999 1,319,469	\$ 48,864 	\$ 378,857 1,496,158
Total assets	37,888	1,323,468	48,864	1,875,015
Liabilities: Accounts payable				1,109
Net position: Held in trust for Nursing Home Held in trust for Children's Services Held in trust for Developmental Disabilities Held in trust for law enforcement Held in trust for scholarship	37,888	1,323,468	48,864 - - - - -	48,864 181,416 249,451 1,323,468 70,707
Total net position	\$ 37,888	\$ 1,323,468	\$ 48,864	\$ 1,873,906

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2018

	Dev	Board of elopmental sabilities	C	hildren's Trust	County Trust		
Additions:						0.4	
Investment income	\$	7,622	\$	17	\$	91	
Contributions and donations		1,147		14,479		169	
Decrease in fair market value of investments		-		(20,194)		-	
Other				2,101			
Total additions		8,769		(3,597)		260	
<b>Deductions:</b>							
Contractual services		105,027		5,329		-	
Materials and supplies		120,626		-		-	
Other operating expenses				14,000		553	
Total deductions		225,653		19,329		553	
Change in net position		(216,884)		(22,926)		(293)	
Net position at beginning of year		466,335		204,342	-	33,112	
Net position at end of year	\$	249,451	\$	181,416	\$	32,819	

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2018

	County Home Resident Trust		Law Enforcement		Nursing Home Memorial Foundation		Total
Additions:							
Investment income	\$	27	\$	8	\$	947	\$ 8,712
Contributions and donations		741,503		1,360,062		-	2,117,360
Decrease in fair market value of investments		-		-		-	(20,194)
Other							2,101
Total additions		741,530		1,360,070		947	 2,107,979
Deductions:							
Contractual services		-		-		-	110,356
Materials and supplies		_		-		_	120,626
Other operating expenses		724,702		155,030			 894,285
Total deductions		724,702		155,030			 1,125,267
Change in net position		16,828		1,205,040		947	982,712
Net position at beginning of year		21,060		118,428		47,917	 891,194
Net position at end of year	\$	37,888	\$	1,323,468	\$	48,864	\$ 1,873,906

### Combining Statement of Changes in Assets and Liabilities All Agency Funds

	Balance 12/31/2017			Additions		Reductions		Balance 12/31/2018	
District Board of Health									
Assets: Equity in pooled cash and cash equivalents	\$	460,798	\$	2,139,740	\$	2,138,682	\$	461,856	
Liabilities:									
Accounts payable	\$	-	\$	24,934	\$	-	\$	24,934	
Intergovernmental payable		3,099		70,790		3,099		70,790	
Undistributed monies		437,645		2,000,315		2,115,529		322,431	
Accrued wages and benefits		20,054		43,701		20,054		43,701	
Total liabilities	\$	460,798	\$	2,139,740	\$	2,138,682	\$	461,856	
Ashtabula County Metroparks									
Assets: Equity in pooled cash and cash equivalents	\$	993,810	\$	1,994,753	\$	2,036,315	\$	952,248	
Equity in pooled cash and cash equivalents	<u> </u>	993,610	<b>.</b>	1,994,733	<b></b>	2,030,313	<b>.</b>	932,240	
Liabilities:									
Accounts payable	\$	-	\$	25,401	\$	-	\$	25,401	
Intergovernmental payable		449		568		449		568	
Undistributed monies		990,453		1,965,103		2,032,958		922,598	
Accrued wages and benefits		2,908		3,681		2,908		3,681	
Total liabilities	\$	993,810	\$	1,994,753	\$	2,036,315	\$	952,248	
Soil and Water									
Assets:									
Equity in pooled cash and cash equivalents	\$	215,875	\$	157,298	\$	152,641	\$	220,532	
Liabilities:									
Accounts payable	\$	-	\$	158	\$	-	\$	158	
Intergovernmental payable		294		356		294		356	
Undistributed monies		213,681		154,480		150,447		217,714	
Accrued wages and benefits		1,900		2,304		1,900		2,304	
Total liabilities	\$	215,875	\$	157,298	\$	152,641	\$	220,532	
Family and Children First									
Assets:									
Equity in pooled cash and cash equivalents	\$	59,469	\$	84,697	\$	73,634	\$	70,532	
Liabilities:									
Accounts payable	\$	_	\$	203	\$	-	\$	203	
Intergovernmental payable		105		126		105		126	
Undistributed monies		58,684		83,552		72,849		69,387	
Accrued wages and benefits		680		816		680		816	
Total liabilities	\$	59,469	\$	84,697	\$	73,634	\$	70,532	

## Combining Statement of Changes in Assets and Liabilities All Agency Funds

	Balance 12/31/2017		 Additions	 Reductions	Balance 12/31/2018		
Wildlife Conservation-Schools							
Assets: Equity in pooled cash and cash equivalents	\$		\$ 4,352	\$ 4,352	\$		
Liabilities: Undistributed monies	\$	<u>-</u>	\$ 4,352	\$ 4,352	\$	-	
Metropolitan Housing Authority							
Assets: Equity in pooled cash and cash equivalents	\$		\$ 123,351	\$ 123,351	\$		
Liabilities: Undistributed monies	\$	_	\$ 123,351	\$ 123,351	\$	-	
Ashtabula City Permit Fees	<del>-</del>		 ,	 			
Assets: Equity in pooled cash and cash equivalents	\$	1,500	\$ 5,000	\$ 6,500	\$	<u>-</u>	
Liabilities:							
Undistributed monies	\$	1,500	\$ 5,000	\$ 6,500	\$		
Inmate Agency							
Assets: Cash in segregated accounts	\$	89,072	\$ 380,757	\$ 388,969	\$	80,860	
Liabilities: Undistributed monies	\$	89,072	\$ 380,757	\$ 388,969	\$	80,860	
Undivided General Tax	_						
Assets: Equity in pooled cash and cash equivalents	\$	4,138,391	\$ 97,098,823	\$ 98,505,736	\$	2,731,478	
Receivables: Taxes Special assessments		94,939,900 5,344,972	89,092,877 5,004,830	94,939,900 5,344,972		89,092,877 5,004,830	
Total assets	\$	104,423,263	\$ 191,196,530	\$ 198,790,608	\$	96,829,185	
Liabilities:							
Accounts payable Intergovernmental payable	\$	104,423,263	\$ 4,413 191,192,117	\$ 198,790,608	\$	4,413 96,824,772	
Total liabilities	\$	104,423,263	\$ 191,196,530	\$ 198,790,608	\$	96,829,185	

### Combining Statement of Changes in Assets and Liabilities All Agency Funds

	1	Balance 2/31/2017		Additions		Reductions	Balance 12/31/2018		
Undivided Local Government									
Assets:									
Equity in pooled cash and cash equivalents Intergovernmental receivable	\$	- 740,749	\$	2,595,044 755,862	\$	2,595,044 740,749	\$	755,862	
Total assets	\$	740,749	\$	3,350,906	\$	3,335,793	\$	755,862	
Liabilities: Intergovernmental payable	\$	740,749	\$	3,350,906	\$	3,335,793	\$	755,862	
merge verimienar payasie	<u> </u>	7 10,7 12		3,330,300	Ψ	3,333,773	Ψ	755,662	
Undivided Personal Property Tax Assets:									
Equity in pooled cash and cash equivalents	\$		\$	872,184	\$	872,184	\$		
Liabilities:									
Intergovernmental payable	\$		\$	872,184	\$	872,184	\$		
Library and Local Government Assets:									
Equity in pooled cash and cash equivalents	\$	1.5(0.702	\$	3,262,169	\$	3,262,169	\$	-	
Intergovernmental receivable  Total assets	\$	1,569,703 1,569,703	\$	1,636,730 4,898,899	\$	1,569,703 4,831,872	\$	1,636,730 1,636,730	
Total assets	<u> </u>	1,307,703	Ψ	4,070,077	Ψ	4,031,072	Ψ	1,030,730	
Liabilities:									
Intergovernmental payable	\$	1,569,703	\$	4,898,899	\$	4,831,872	\$	1,636,730	
<b>Economic Development</b>									
Assets: Equity in pooled cash and cash equivalents	\$	49,119	\$	988,432	\$	999,631	\$	37,920	
Receivables: Taxes	-	5,075		43,743		5,075		43,743	
Total assets	\$	54,194	\$	1,032,175	\$	1,004,706	\$	81,663	
Liabilities:									
Accounts payable	\$	_	\$	80,912	\$	_	\$	80,912	
Intergovernmental payable	-	54,194		951,263		1,004,706		751	
Total liabilities	\$	54,194	\$	1,032,175	\$	1,004,706	\$	81,663	
Ohio Elections Commission									
Assets: Equity in pooled cash and cash equivalents	\$	_	\$	355	\$	330	\$	25	
	φ		φ	333	φ	330	\$		
<b>Liabilities:</b> Undistributed monies	\$		\$	355	\$	330	\$	25	

## Combining Statement of Changes in Assets and Liabilities All Agency Funds

	1	Balance 12/31/2017		Additions		Reductions	Balance 12/31/2018		
Auto License									
Assets:									
Equity in pooled cash and cash equivalents Intergovernmental receivable	\$	492,179	\$	993,116 502,405	\$	993,116 492,179	\$	502,405	
Total assets	\$	492,179	\$	1,495,521	\$	1,485,295	\$	502,405	
Liabilities:									
Intergovernmental payable	\$	492,179	\$	1,495,521	\$	1,485,295	\$	502,405	
Cigarette Tax									
Assets: Equity in pooled cash and cash equivalents	\$	415	\$	16,038	\$	16,233	\$	220	
Liabilities:									
Intergovernmental payable	\$	415	\$	16,038	\$	16,233	\$	220	
Township Gas Tax									
Assets: Equity in pooled cash and cash equivalents	\$		\$	2,221,894	\$	2 221 804	\$		
Intergovernmental receivable	<b></b>	1,158,714	<u> </u>	1,178,573	<u> </u>	2,221,894 1,158,714	<b></b>	1,178,573	
Total assets	\$	1,158,714	\$	3,400,467	\$	3,380,608	\$	1,178,573	
Liabilities:									
Intergovernmental payable	\$	1,158,714	\$	3,400,467	\$	3,380,608	\$	1,178,573	
Trailer Tax									
Assets: Equity in pooled cash and cash equivalents	\$	39,688	\$	457,312	\$	441,066	\$	55,934	
Equity in pooled cash and cash equivalents	•	39,088	Φ	437,312	φ	441,000	Φ	33,934	
Liabilities:									
Accounts payable Intergovernmental payable	\$	39,688	\$	8 457,304	\$	441,066	\$	8 55,926	
	<u> </u>		Ф.				Ф.		
Total liabilities	\$	39,688	\$	457,312	\$	441,066	\$	55,934	
Unclaimed Forfeited Land									
Assets: Equity in pooled cash and cash equivalents	\$		\$	132,310	\$	52,839	\$	79,471	
Liabilities:									
Undistributed monies	\$		\$	132,310	\$	52,839	\$	79,471	
Homestead and Rollback									
Assets:	¢.		¢.	2 002 560	¢.	2 002 560	¢.		
Equity in pooled cash and cash equivalents	\$		\$	2,083,569	\$	2,083,569	\$		
Liabilities: Intergovernmental payable	\$	_	\$	2,083,569	\$	2,083,569	\$	_	
1 7				,		,,			

### Combining Statement of Changes in Assets and Liabilities All Agency Funds

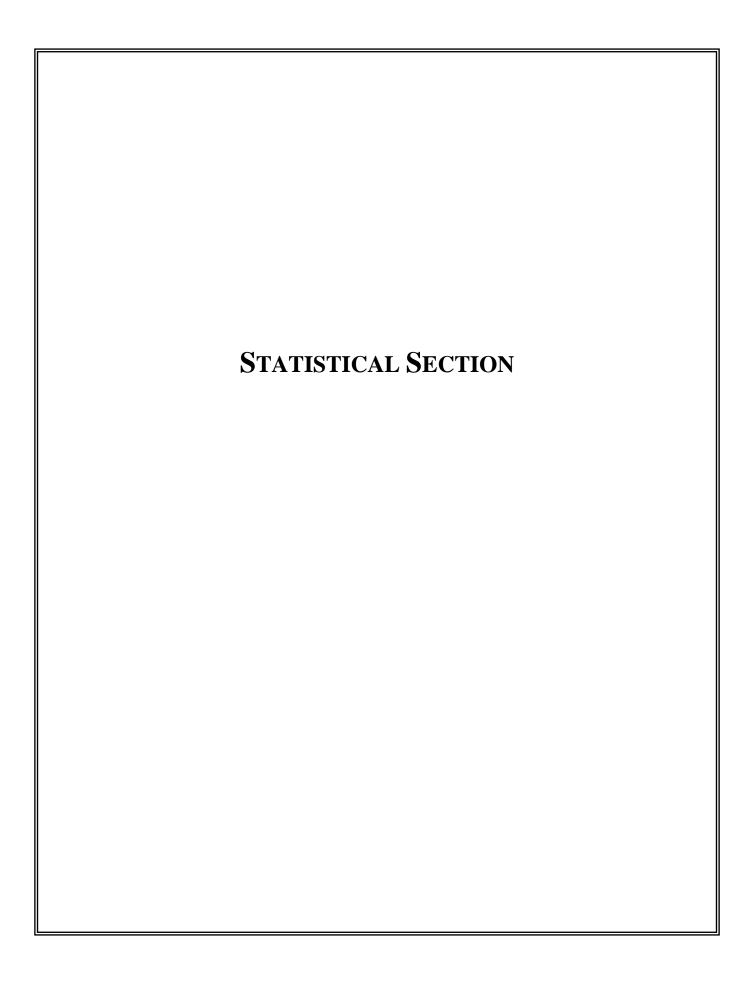
	Balance 12/31/2017		 Additions		Reductions		Balance /31/2018
Inheritance Tax							
Assets:							
Equity in pooled cash and cash equivalents	\$	-	\$ 3,643	\$	-	\$	3,643
Liabilities:							
Intergovernmental payable	\$		\$ 3,643	\$	<u>-</u>	\$	3,643
Prepayments							
Assets:							
Equity in pooled cash and cash equivalents	\$	795,401	\$ 1,830,389	\$	1,790,547	\$	835,243
Liabilities:							
Intergovernmental payable	\$	795,401	\$ 1,830,389	\$	1,790,547	\$	835,243
Recorders Housing Trust							
Assets:							
Equity in pooled cash and cash equivalents	\$	99,537	\$ 377,355	\$	380,602	\$	96,290
Accounts receivable		1,399	 971		1,399		971
Total assets	\$	100,936	\$ 378,326	\$	382,001	\$	97,261
Liabilities:							
Accounts payable	\$	-	\$ 94,576	\$	-	\$	94,576
Intergovernmental payable		100,936	 283,750		382,001		2,685
Total liabilities	\$	100,936	\$ 378,326	\$	382,001	\$	97,261
Public Defenders Indigent							
Assets:							
Equity in pooled cash and cash equivalents	\$	2,132	\$ 30,972	\$	30,567	\$	2,537
Accounts receivable		2,672	 2,110		2,672		2,110
Total assets	\$	4,804	\$ 33,082	\$	33,239	\$	4,647
Liabilities:							
Accounts payable	\$	-	\$ 507	\$	-	\$	507
Undistributed monies		4,804	 32,575		33,239		4,140
Total liabilities	\$	4,804	\$ 33,082	\$	33,239	\$	4,647

### Combining Statement of Changes in Assets and Liabilities All Agency Funds

		Balance 2/31/2017	Additions		Reductions		Balance 12/31/2018	
Payroll Clearing								
Assets:								
Equity in pooled cash and cash equivalents	\$	686,433	\$	10,730	\$	-	\$	697,163
						_		
Liabilities	Φ.	606.422	Φ.	10.720	Φ		Φ.	607.162
Undistributed monies	\$	686,433	\$	10,730	\$		\$	697,163
Court Agency								
Assets:								
Cash in segregated accounts	\$	555,327	\$	13,612,951	\$	13,239,133	\$	929,145
T. 1 M.								
Liabilities: Undistributed monies	\$	555,327	•	12 612 051	\$	13,239,133	\$	929,145
Chaistributed monies	Φ	333,321	\$	13,612,951	Ф.	13,239,133	<b>.</b>	929,143
County Agency								
Assets:								
Cash in segregated accounts	\$	222,573	\$	2,679,918	\$	2,137,582	\$	764,909
Liabilities:								
Undistributed monies	\$	222,573	\$	2,679,918	\$	2,137,582	\$	764,909
Chaistriotted mones	Ψ	222,373	Ψ	2,079,910	Ψ	2,137,302	Ψ	701,707
Law Library								
Assets:		1.506	•					1.504
Equity in pooled cash and cash equivalents	\$	1,526	\$		\$		\$	1,526
Liabilities:								
Intergovernmental payable	\$	1,526	\$	-	\$	-	\$	1,526
	====							
Significant Areas								
Assets:	•	26 170	¢.	22.620	œ.	42 122	¢.	( (57
Equity in pooled cash and cash equivalents	\$	26,170	\$	22,620	\$	42,133	\$	6,657
Liabilities:								
Undistributed monies	\$	26,170	\$	22,620	\$	42,133	\$	6,657
			-					
Veterans Service Donations								
Assets:					_			
Equity in pooled cash and cash equivalents	\$	570	\$	515	\$		\$	1,085
Liabilities:								
Undistributed monies	\$	570	\$	515	\$	_	\$	1,085
Chabane and meme		270						1,000
Insurances								
Assets:								
Equity in pooled cash and cash equivalents	\$	10,305	\$	-	\$	-	\$	10,305
Liabilities: Undistributed monies	¢	10,305	¢		•		•	10,305
Ondistributed monies	\$	10,303	\$		\$		\$	10,303

### Combining Statement of Changes in Assets and Liabilities All Agency Funds

		Balance 12/31/2017		Additions		Reductions	Balance 12/31/2018		
All Agency Funds									
Assets:									
Equity in pooled cash and cash equivalents	\$	7,581,139	\$	117,506,661	\$	118,823,135	\$	6,264,665	
Cash in segregated accounts		866,972		16,673,626		15,765,684		1,774,914	
Receivables:									
Taxes		94,944,975		89,136,620		94,944,975		89,136,620	
Accounts		4,071		3,081		4,071		3,081	
Special assessments		5,344,972		5,004,830		5,344,972		5,004,830	
Intergovernmental receivable		3,961,345		4,073,570		3,961,345		4,073,570	
Total assets	\$	112,703,474	\$	232,398,388	\$	238,844,182	\$	106,257,680	
Liabilities:									
Accounts payable	\$	-	\$	231,112	\$	-	\$	231,112	
Accrued wages and benefits		25,542		50,502		25,542		50,502	
Intergovernmental payable		109,380,715		210,907,890		218,418,429		101,870,176	
Undistributed monies		3,297,217		21,208,884		20,400,211		4,105,890	
Total liabilities	\$	112,703,474	\$	232,398,388	\$	238,844,182	\$	106,257,680	



# **Statistical Section**

This part of the Ashtabula County Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the County's financial position has changed over time.	S2-S11
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the County's ability to generate its most significant local revenue sources, the property tax and the sales tax.	S12-S23
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	S24-S31
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S32-S33
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the county provides and the activities it performs.	S34-S43

Sources: Unless otherwise noted, the information in these schedules is derived from the

**Ashtabula County, Ohio** *Net Position by Component* Last Ten Years (accrual basis of accounting)

	 2018	 2017	 2016	 2015	_	2014
Governmental activities:						
Net investment in capital assets	\$ 131,413,415	\$ 130,292,101	\$ 129,784,532	\$ 127,517,196	\$	125,996,209
Restricted for:						
Capital projects	2,564,540	2,643,794	2,551,809	2,710,345		2,949,379
Debt service	-	-	-	274,611		279,711
Roads and bridges	1,083,745	3,136,405	3,456,399	3,366,857		3,313,360
Health and human services	5,385,697	7,019,048	7,059,979	2,167,987		908,928
Grant programs	3,030,046	4,632,752	4,548,447	4,408,786		4,178,747
Community development	4,458,157	3,958,499	3,783,150	4,096,322		3,876,794
Real estate assessment	1,191,637	1,776,648	1,633,627	1,432,052		1,200,239
Other purposes	1,320,611	3,103,998	3,502,886	8,336,609		3,423,574
Unrestricted (deficit)	 (26,813,468)	 (30,178,427)	 (5,669,950)	 (4,359,221)		231,265
Total governmental activities net position	 123,634,380	 126,384,818	 150,650,879	 149,951,544		146,358,206
Business-type activities:						
Net investment in capital assets	19,707,001	19,018,635	17,624,079	16,719,350		16,273,676
Restricted	527,151	507,060	266,611	539,295		366,247
Unrestricted	 9,049,992	 8,116,888	 8,399,468	 8,207,223		7,606,200
Total business-type activities net position	 29,284,144	 27,642,583	 26,290,158	 25,465,868		24,246,123
Primary government:						
Net investment in capital assets	151,120,416	149,310,736	147,408,611	144,236,546		142,269,885
Restricted	19,561,584	26,778,204	26,802,908	27,332,864		20,496,979
Unrestricted (deficit)	 (17,763,476)	 (22,061,539)	 2,729,518	 3,848,002		7,837,465
Total primary government net position	\$ 152,918,524	\$ 154,027,401	\$ 176,941,037	\$ 175,417,412	\$	170,604,329

Note: 2017 net position has been restated due to the implementation of GASB Statement No. 75.

 2013	 2012	2011		2010	 2009	
\$ 122,317,368	\$ 123,369,001	\$	135,710,695	\$	134,226,345	\$ 137,122,688
4,074,031	1,284,586		2,390,290		3,694,675	666,692
995,630	1,194,320		253,459		505,297	687,368
5,829,894	5,791,537		6,317,483		6,407,851	6,253,834
16,598,845	15,277,537		18,348,911		17,196,985	17,179,567
4,458,717	4,042,124		1,200,598		1,399,989	830,363
3,004,823	3,154,886		2,416,172		2,293,903	3,579,217
1,489,928	1,574,592		1,419,519		1,145,082	1,009,387
4,773,744	4,698,041		4,358,241		3,838,439	2,853,738
5,998,813	6,535,308		8,109,690		6,000,615	 4,629,122
 169,541,793	 166,921,932		180,525,058		176,709,181	 174,811,976
16,090,901	16,012,657		3,404,685		2,467,945	1,244,470
404,704	359,769		344,252		163,472	163,472
 7,127,112	 6,695,620		6,381,201		6,565,924	 5,661,111
 23,622,717	 23,068,046		10,130,138		9,197,341	 7,069,053
138,408,269	139,381,658		139,115,380		136,694,290	138,367,158
41,630,316	37,377,392		37,048,925		36,645,693	33,223,638
 13,125,925	13,230,928		14,490,891		12,566,539	10,290,233
\$ 193,164,510	\$ 189,989,978	\$	190,655,196	\$	185,906,522	\$ 181,881,029

Ashtabula County, Ohio Changes in Net Position Last Ten Years (accrual basis of accounting)

B	2018	2017	2016	2015	2014
Expenses:					
Governmental activities:					
General government:					
Legislative and executive	\$ 11,621,927	\$ 11,778,024	\$ 10,372,652	\$ 9,941,789	\$ 10,305,234
Judicial	7,533,340	7,276,305	6,771,150	5,691,952	5,621,018
Public safety	12,898,773	12,227,243	11,162,207	10,588,216	10,173,458
Public works	7,396,538	7,301,553	7,240,104	6,738,550	8,923,032
Health	20,382,002	19,260,104	17,239,570	17,670,371	16,988,104
Human services	35,887,339	34,249,473	31,381,676	28,915,096	30,061,719
Conservation and recreation	283,976	278,149	265,947	341,895	262,862
Interest and fiscal charges	593,228	597,892	607,792	622,948	643,325
Total governmental activities expenses	96,597,123	92,968,743	85,041,098	80,510,817	82,978,752
Business-type activities:					
Sewer	3,344,637	3,108,491	2,564,836	2,479,357	2,307,012
Water	4,139,796	4,094,807	4,055,451	3,858,151	3,954,211
Geneva State Park Lodge	1,272,515	800,100	1,460,530	956,746	1,085,669
Total business-type activities expenses	8,756,948	8,003,398	8,080,817	7,294,254	7,346,892
Total primary government expenses	105,354,071	100,972,141	93,121,915	87,805,071	90,325,644
Program revenues:					
Governmental activities:					
Charges for services:					
General government:					
Legislative and executive	4,334,097	4,273,344	4,207,177	4,073,973	3,947,024
Judicial	1,978,083	1,960,075	1,896,540	1,999,793	2 010 006
Public safety	1,680,322	1,826,632	1,734,418	1,731,663	
Public works	459,715	484,667	600,287	401,334	1,693,111 341,125
Public works Health	459,715 778,912	484,667 763,782			1,693,111 341,125 369,254
Public works Health Human services	459,715	484,667	600,287	401,334	1,693,111 341,125 369,254
Public works Health Human services Operating grants and contributions:	459,715 778,912	484,667 763,782	600,287 419,840	401,334 405,295	1,693,111 341,125 369,254
Public works Health Human services Operating grants and contributions: General government:	459,715 778,912	484,667 763,782 3,579,735	600,287 419,840	401,334 405,295 3,685,426	1,693,111 341,125 369,254
Public works Health Human services Operating grants and contributions: General government: Legislative and executive	459,715 778,912	484,667 763,782	600,287 419,840	401,334 405,295	1,693,111 341,125 369,254 3,903,972
Public works Health Human services Operating grants and contributions: General government:	459,715 778,912 3,325,886	484,667 763,782 3,579,735	600,287 419,840 3,471,500	401,334 405,295 3,685,426	1,693,111 341,125 369,254 3,903,972 2,216,218
Public works Health Human services Operating grants and contributions: General government: Legislative and executive	459,715 778,912 3,325,886 1,650,505	484,667 763,782 3,579,735	600,287 419,840 3,471,500 358,013	401,334 405,295 3,685,426 1,378,660	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial	459,715 778,912 3,325,886 1,650,505 689,033	484,667 763,782 3,579,735 1,176,493 52,990	600,287 419,840 3,471,500 358,013 689,025	401,334 405,295 3,685,426 1,378,660 503,486	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104	600,287 419,840 3,471,500 358,013 689,025 1,948,327	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097 6,860,966
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097 6,860,966
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health Human services	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097 6,860,966
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health Human services Capital grants and contributions:	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971	1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097 6,860,966
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health Human services Capital grants and contributions: General government:	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971 18,898,363	1,693,111 341,125 369,254 3,903,972  2,216,218 491,399 1,957,978 6,618,097 6,860,966 17,853,119
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health Human services Capital grants and contributions: General government: Legislative and executive	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254 23,090,930	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009 22,499,764	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688 18,654,022	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971 18,898,363	1,693,111 341,125 369,254 3,903,972  2,216,218 491,399 1,957,978 6,618,097 6,860,966 17,853,119
Public works Health Human services Operating grants and contributions: General government: Legislative and executive Judicial Public safety Public works Health Human services Capital grants and contributions: General government: Legislative and executive Public works	459,715 778,912 3,325,886 1,650,505 689,033 2,584,419 7,023,718 9,581,254 23,090,930	484,667 763,782 3,579,735 1,176,493 52,990 2,103,104 6,604,806 7,537,009 22,499,764	600,287 419,840 3,471,500 358,013 689,025 1,948,327 7,009,891 6,463,688 18,654,022	401,334 405,295 3,685,426 1,378,660 503,486 1,709,885 6,839,979 6,257,971 18,898,363	2,010,996 1,693,111 341,125 369,254 3,903,972 2,216,218 491,399 1,957,978 6,618,097 6,860,966 17,853,119

	2013		2012		2011		2010		2009
\$	10,247,854	\$	9,958,961	\$	9,414,588	\$	10,988,073	\$	9,530,210
•	5,500,672	•	5,506,213	•	4,713,319	•	4,605,306	•	4,483,633
	9,283,900		9,190,013		8,303,651		8,040,602		9,366,954
	7,139,746		6,736,690		7,212,773		8,355,616		6,581,697
	16,802,786		22,422,766		25,481,843		29,031,309		26,981,293
	29,675,421		30,121,178		31,080,444		33,562,429		38,648,073
	289,418		253,148		235,974		94,589		271,677
	1,325,783		195,518		327,197		189,559		215,616
	80,265,580		84,384,487		86,769,789		94,867,483		96,079,153
	2,303,060		2,064,648		1,575,739		2,667,108		2,807,235
	3,801,011		3,836,641		3,830,847		3,712,901		3,892,813
	1,043,156		1,676,823		2,036,233		2,585,356		2,264,367
	7,147,227		7,578,112		7,442,819		8,965,365		8,964,415
	87,412,807		91,962,599		94,212,608		103,832,848		105,043,568
	2,973,958		2,980,968		3,150,425		3,575,906		4,103,331
	2,129,707		2,190,721		2,043,608		2,040,017		2,398,814
	2,795,781		2,419,632		2,956,235		2,453,188		1,995,612
	589,198		494,801		92,803		404,246		371,877
	434,513		653,870		1,043,291		1,192,401		1,172,22
	3,611,138		3,788,947		3,391,544		4,201,928		4,464,645
	21,776				1,276,266		2,343,966		1,127,003
	18,000		_		1,270,200		2,343,900		1,127,000
	1,861,923		1,188,771		915,660		1,337,410		959,159
	6,656,231		5,849,128		1,351		1,557,110		757,15
	6,702,459		12,127,970		18,851,089		20,137,300		18,557,590
	17,461,571		18,064,091		22,382,359		24,554,773		28,976,950
	792,561		1,209,965		-		-		
	321,427		4,653		1,719,767		2,186,974		479,594
							<u> </u>		
\$	46,370,243	\$	50,973,517	\$	57,824,398	\$	64,428,109	\$	64,606,814

Changes in Net Position (Continued)
Last Ten Years
(accrual basis of accounting)

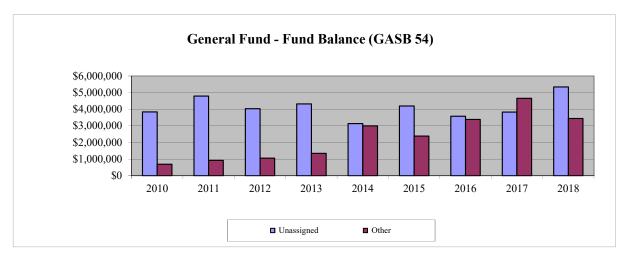
	2018	2017	2016	2015	2014
Business-type activities:					
Charges for services	Φ 2.255.562	Φ 2.020.402	Φ 2.400.005	A 2 (0 ( 0.52	Φ 2.042.001
Sewer	\$ 3,275,763	\$ 2,928,483	\$ 2,489,085	\$ 2,606,953	\$ 3,043,091
Water	4,357,011	4,237,632	4,066,332	4,236,116	4,111,987
Geneva State Park Lodge	163,357	141,667	91,470	-	-
Operating grants and contributions	524,373	355,094	492,624	514,160	380,100
Capital grants and contributions	787,383	1,035,389	778,750	236,881	200,010
Total business-type activities	2.42=.22=	0.600.065	<b>=</b> 040 <b>0</b> 54		
program revenues	9,107,887	8,698,265	7,918,261	7,594,110	7,735,188
Total primary government	66.050.046	61 730 013	55.660.504	56 000 455	50.006.000
program revenues	66,973,246	61,730,812	57,662,584	56,239,475	58,926,392
Net (expense)/revenue:					
Governmental activities	(38,731,764)	(39,936,196)	(35,296,775)	(31,865,452)	(31,787,548)
Business-type activities	350,939	694,867	(162,556)	299,856	388,296
Total primary government					
net (expense)/revenue	(38,380,825)	(39,241,329)	(35,459,331)	(31,565,596)	(31,399,252)
General revenues and other changes in net po	sition:				
Governmental activities:					
Property taxes levied for:					
General purposes	3,071,233	3,076,345	3,153,806	3,140,155	3,173,122
Health	7,012,532	7,308,470	7,461,680	6,938,577	6,917,699
Human services	5,142,180	5,286,059	5,413,836	5,000,933	4,212,299
Capital outlay	-	_	-	-	-
Debt service	846,968	848,601	869,375	866,359	875,312
Permissive sales tax imposed for:					
General purposes	10,518,656	10,398,537	10,802,770	10,852,990	11,232,889
Grants and entitlements not					
restricted to specific programs	4,203,223	7,259,188	4,629,724	4,931,901	5,140,961
Investment earnings	927,002	558,173	198,544	405,953	469,420
Miscellaneous	4,816,304	4,792,630	4,074,542	3,919,422	4,162,940
Transfers & contributions	(556,772)	(990,961)	(608,167)	(597,500)	(554,800)
Extraordinary item	-	-	-	-	-
Total governmental activities	35,981,326	38,537,042	35,996,110	35,458,790	35,629,842
Business-type activities:					
Investment earnings	60,174	33,169	14,155	6,255	5,623
Miscellaneous	623,676	205,489	314,524	266,134	264,302
Bed tax	50,000	50,000	50,000	50,000	50,000
Transfers & contributions	556,772	990,961	608,167	597,500	554,800
Total business-type activities	1,290,622	1,279,619	986,846	919,889	874,725
Total primary government	37,271,948	39,816,661	36,982,956	36,378,679	36,504,567
Change in net position:					
Governmental activities	(2,750,438)	(1,399,154)	699,335	3,593,338	3,842,294
Business-type activities	1,641,561	1,974,486	824,290	1,219,745	1,263,021
* *	,	, ,		,=,	,,
Total primary government					

	2013	2012	2011	2010	2009
\$	2,582,607	\$ 2,618,203	\$ 1,916,841	\$ 2,210,638	\$ 2,259,086
Ф	4,080,151	3,963,559	3,976,951	3,661,813	3,238,236
	-,000,131	-	5,570,551	5,001,015	-
	365,710	361,185	489,278	304,000	182,709
	506,214	158,624 250,372		2,416,303	674,663
	7,534,682	7,101,571	6,633,442	8,592,754	6,354,694
	53,904,925	58,075,088	64,457,840	73,199,568	70,961,508
	33,704,723	30,073,000	04,437,040	73,177,300	70,701,300
	(33,895,337)	(33,410,970)	(28,945,391)	(30,439,374)	(31,472,339)
	387,455	(476,541)	(809,377)	(372,611)	(2,609,721)
	(33,507,882)	(33,887,511)	(29,754,768)	(30,811,985)	(34,082,060)
	2,996,029	3,488,300	3,518,914	3,603,209	3,585,648
	6,594,621	6,962,546	6,424,952	6,294,301	6,239,428
	4,716,936	5,006,578	3,908,280	3,810,344	3,773,521
	-	, , , <u>-</u>	150,742	, , , <u>-</u>	15,773
	941,982	955,029	888,230	869,730	861,166
	9,770,782	9,207,656	8,956,657	8,570,869	7,938,932
	4,627,373	3,776,224	8,026,979	9,155,651	8,749,686
	382,261	568,102	516,914	449,604	567,042
	3,781,814	2,884,245	1,620,434	609,404	674,110
	28,000	(1,406,617)	(1,250,834)	(1,026,533)	(1,111,324)
	2,675,400	-	-	-	-
	36,515,198	31,442,063	32,761,268	32,336,579	31,293,982
	5,558	2,885	580	309,472	164,341
	139,658	209,864	140,330	876,444	417
	50,000	50,000	350,430	288,450	317,754
	(28,000)	1,406,617	1,250,834	1,026,533	1,111,324
	167,216	1,669,366	1,742,174	2,500,899	1,593,836
	36,682,414	33,111,429	34,503,442	34,837,478	32,887,818
	2,619,861	(1,968,907)	3,815,877	1,897,205	(178,357)
_	554,671	1,192,825	932,797	2,128,288	(1,015,885)
\$	3,174,532	\$ (776,082)	\$ 4,748,674	\$ 4,025,493	\$ (1,194,242)

# Fund Balances, Governmental Funds Last Ten Years (1) (modified accrual basis of accounting)

	 2018	 2017	 2016		2015		2014
General fund:							
Nonspendable	\$ 638,356	\$ 544,733	\$ 503,102	\$	733,582	\$	715,696
Restricted	-	-	-		-		-
Committed	1,666,255	1,035,345	1,072,642		742,521		615,075
Assigned	1,135,708	3,080,412	1,810,896		904,095		1,666,129
Unassigned	5,340,394	3,824,615	3,580,816		4,198,410		3,135,762
Reserved	n/a	n/a	n/a		n/a		n/a
Unreserved	 n/a	 n/a	 n/a		n/a		n/a
Total general fund	 8,780,713	 8,485,105	 6,967,456	-	6,578,608	-	6,132,662
All other governmental funds:							
Nonspendable	\$ 2,008,637	\$ 2,238,653	\$ 2,529,353	\$	2,490,116	\$	2,617,389
Restricted	35,189,356	34,328,114	31,490,274		31,503,253		30,658,848
Committed	491,429	427,891	557,024		493,522		630,272
Assigned	-	-	-		-		-
Unassigned (deficit)	(62,872)	(30,903)	(25,512)		(17,007)		(29,938)
Reserved	n/a	n/a	n/a		n/a		n/a
Unreserved, undesignated,							
Reported in:							
Special revenue funds	n/a	n/a	n/a		n/a		n/a
Debt service fund	n/a	n/a	n/a		n/a		n/a
Capital projects funds	 n/a	 n/a	 n/a		n/a		n/a
Total all other governmental funds	 37,626,550	 36,963,755	 34,551,139		34,469,884		33,876,571
Total governmental funds	\$ 46,407,263	\$ 45,448,860	\$ 41,518,595	\$	41,048,492	\$	40,009,233

# (1) The County implemented GASB Statement No. 54 in 2010



2013		2012	_	2011	2010		2009
\$ 626,692	\$	608,402	\$	470,890	\$ 438,440		n/a
-		-		´ -	, -		n/a
401,759		231,348		_	90,000		n/a
313,446		209,288		443,829	157,541		n/a
4,324,662		4,030,663		4,793,147	3,835,535		n/a
n/a		n/a		n/a	n/a		188,320
n/a		n/a		n/a	n/a		2,682,652
5,666,559		5,079,701		5,707,866	 4,521,516		2,870,972
\$ 2,236,994	\$	2,152,865	\$	2,473,993	\$ 2,229,504		n/a
33,301,657		30,014,526		31,083,737	30,927,558		n/a
617,022		596,340		536,999	536,401		n/a
-		-		-	-		n/a
(46,539)		(32,111)		-	-		n/a
n/a		n/a		n/a	n/a		4,413,772
n/a		n/a		n/a	n/a		25,822,021
n/a		n/a		n/a	n/a		579,287
n/a		n/a		n/a	 n/a		668,487
 36,109,134 32,731,620 34,09		34,094,729	33,693,463		31,483,567		
\$ 41,775,693	\$	37,811,321	\$	39,802,595	\$ 38,214,979	\$	34,354,539

# Ashtabula County, Ohio Changes in Fund Balances, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

Revenues:		2018		2017		2016		2015		2014
Property taxes	\$	16,995,673	\$	17,348,251	\$	17,007,843	\$	16,020,699	\$	15,161,402
Permissive sales taxes	Ф	10,597,796	Ф	10,572,193	Ф	10,851,793	Ф	10,698,746	Ф	10,252,269
Charges for services		11,236,540		11,586,752		11,257,666		11,221,217		11,452,457
-		189,113				184,926		165,321		
Licenses and permits Fines and forfeitures				187,254						118,556
		731,958		666,805 46,879,145		679,637 41,952,427		709,779		670,520 42,472,247
Intergovernmental Special assessments		48,646,421 413,081		202,851		375,950		40,866,642 414,862		
_		1,048,176		676,026						259,586
Interest Contributions and donations		, ,		,		339,569		560,758		570,931
Other		61,353		36,377		15,792		35,626		12,964
Other		4,458,572		4,377,968		3,540,905		3,424,393		3,593,207
Total revenues		94,288,683		92,533,622		86,206,508		84,118,043		84,564,139
Expenditures:										
Current:										
General government:										
Legislative and executive		10,532,920		10,494,983		9,530,818		9,982,748		10,030,820
Judicial		6,962,611		6,600,477		6,525,163		5,726,483		5,575,064
Public safety		11,551,865		11,585,961		10,369,195		10,696,424		10,398,540
Public works		7,903,113		6,791,089		9,623,308		7,688,252		10,133,780
Health		19,644,815		18,000,216		17,123,492		17,176,128		16,657,254
Human services		33,852,331		32,740,885		30,016,071		28,892,652		29,695,371
Conservation and recreation		283,976		278,149		265,947		341,895		262,862
Capital outlay Debt service:		471,165		304,047		565,683		473,944		1,299,800
Principal retirement		1,154,419		959,091		964,438		960,608		953,502
Interest and fiscal charges						637,715		653,897		
Payment to refunded bond escrow agent		621,898		624,222		037,713		- 055,897		673,388
Total expenditures		92,979,113		88,379,120		85,621,830		82,593,031		85,680,381
Excess of revenues over										
(under) expenditures		1,309,570		4,154,502		584,678		1,525,012		(1,116,242)
Other financing sources (uses):										
Inception of capital lease		-		_		-		150,625		-
Proceeds of refunding bonds issued		-		-		-		-		-
Premium on refunding bonds issued		-		-		-		_		-
Payment to refunded bond escrow agent		-		_		-		_		-
Proceeds of bonds		-		900,000		-		_		_
Proceeds of loans		229,405				100,000		50,000		-
Proceeds of notes		_		_		375,000		_		-
Contributions to lodge		(356,772)		(481,711)		(297,168)		(250,000)		(250,000
Proceeds from sale of capital assets				2,350		90,647		11,122		9,382
Transfers in		1,947,728		1,444,048		1,581,480		1,725,477		1,926,864
Transfers out		(2,171,528)		(2,088,924)		(1,964,534)		(2,172,977)		(2,336,464
Total other financing sources (uses)		(351,167)		(224,237)		(114,575)		(485,753)		(650,218
Extraordinary item		-		-		-		-		-
Net change in fund balances	\$	958,403	\$	3,930,265	\$	470,103	\$	1,039,259	\$	(1,766,460
Debt service as a percentage of										
Brot service as a percentage of										

2013	2012	2011	2010	2009
\$ 16,195,726	\$ 16,209,020	\$ 14,677,835	\$ 14,600,532	\$ 14,758,619
9,702,080	9,222,158	8,928,466	8,537,786	7,916,309
11,341,488	11,246,801	11,785,638	12,949,077	12,945,580
138,472	130,443	20,275	50,712	44,232
804,366	847,474	669,762	710,385	1,281,517
38,890,155	42,317,643	52,588,554	58,836,821	58,985,179
271,496	199,759	199,155	197,103	200,719
382,261	568,102	516,914	449,604	567,041
49,775	54,005	41,420	160,479	168,339
2,803,646	2,332,527	1,620,434	609,404	674,109
80,579,465	83,127,932	91,048,453	97,101,903	97,541,644
9,909,141	9,573,289	9,107,102	10,716,405	9,264,265
5,360,086	5,167,559	4,648,458	4,511,706	4,417,533
9,256,228	8,932,587	8,140,160	7,774,830	9,201,078
7,315,545	6,592,907	6,978,890	8,115,295	6,361,558
16,445,831	22,265,198	25,186,929	27,988,775	26,820,928
29,293,524	29,917,322	30,859,303	32,981,732	38,523,929
289,418	253,148	235,974	94,589	271,677
920,376	1,436,084	2,338,621	2,537,555	2,396,203
1,543,667	395,317	615,842	513,062	1,286,154
1,440,740	241,197	243,669	193,939	223,511
11,701,935	<u> </u>	<u> </u>		
93,476,491	84,774,608	88,354,948	95,427,888	98,766,836
(12,897,026)	(1,646,676)	2,693,505	1,674,015	(1,225,192)
242.225		105 500	521 002	107.000
243,225	-	135,523	531,003	107,000
18,395,000	-	-	-	-
1,001,606	-	-	-	-
(5,389,333)	-	-	-	-
-	-	-	2 000 000	140.714
-	-	-	3,000,000	149,714
(22.7.000)	800,000	-	-	=
(225,000)	(300,000)	-	-	-
- 200 000	-	9,422	361,161	15,231
2,388,688	2,065,949	1,671,477	3,065,402	4,375,110
(2,228,188)	(3,216,736)	(2,922,311)	(4,771,141)	(5,751,806)
14,185,998	(650,787)	(1,105,889)	2,186,425	(1,104,751)
2,675,400	-	-	-	-
\$ 3,964,372	\$ (2,297,463)	\$ 1,587,616	\$ 3,860,440	\$ (2,329,943)

# Assessed and Estimated Actual Value of Taxable Property Last Ten Years

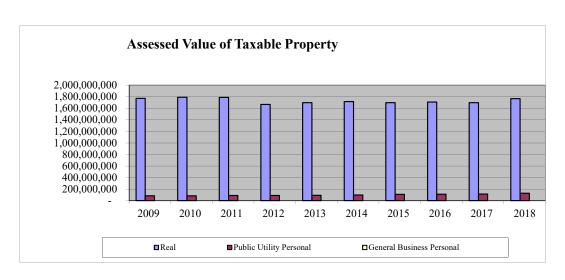
		Real Property		onal Property Utility			
	Assesse	ed Value	Estimated	Public	Estimated		
Collection	Residential/	Commercial/	Actual	Assessed	Actual		
Year	Agricultural	Industrial/PU	Value	Value	Value		
2018	\$ 1,436,786,980	\$ 331,749,190	\$ 5,052,960,486	\$ 127,694,570	\$ 145,107,466		
2017	1,381,487,020	315,092,850	4,847,371,057	115,040,940	130,728,341		
2016	1,380,084,800	329,755,950	4,885,259,286	110,918,420	126,043,659		
2015	1,377,097,030	320,880,580	4,851,364,600	107,950,050	122,670,511		
2014	1,359,475,900	356,435,870	4,902,605,057	98,378,680	111,793,955		
2013	1,354,604,520	343,315,880	4,851,201,143	91,285,630	103,733,670		
2012	1,352,676,560	313,264,790	4,759,832,429	88,675,130	100,767,193		
2011	1,455,627,750	334,894,990	5,115,779,257	87,490,730	99,421,284		
2010	1,454,018,350	338,667,620	5,121,959,914	82,896,240	94,200,273		
2009	1,441,613,360	330,250,650	5,062,468,600	84,441,360	95,956,091		

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax was assessed on all tangible personal property used in business in Ohio through 2008. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property tax was phased out during the years 2006-2008. The listing percentage prior to 2006 was 25% for machinery and equipment and 23% for inventories, then 18.75% for 2006, 12.5% for 2007, 6.25% for 2008, and zero for 2009 and after.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2.1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property has been eliminated.

	Т	otal		
		Estimated		Weighted
Assessed		Actual		Average
Value		Value	Ratio	Tax Rate
\$ 1,896,230,740	\$	5,198,067,952	36.48%	10.159228
1,811,620,810		4,978,099,398	36.39%	10.328169
1,820,759,170		5,011,302,945	36.33%	10.314494
1,805,927,660		4,974,035,111	36.31%	9.814403
1,814,290,450		5,014,399,012	36.18%	9.825686
1,789,206,030		4,954,934,813	36.11%	9.288593
1,754,616,480		4,860,599,622	36.10%	9.278699
1,878,013,470		5,215,200,541	36.01%	9.260835
1,875,582,210		5,216,160,187	35.96%	8.806351
1,856,305,370		5,158,424,691	35.99%	8.782952



Property Tax Rates - County (per \$1,000 of assessed value) Last Ten Years

Collection Year	2018	2017	2016	2015	2014
Unvoted Millage	<b>4</b> 1.05	Φ 1.07	<b>.</b> 1.07	Φ 107	A 1.07
Operating	\$ 1.97	\$ 1.97	\$ 1.97	\$ 1.97	\$ 1.97
Permanent Improvement Debt	0.54	0.54	0.54	0.54	0.54
Deol	0.34	0.34	0.34	0.34	0.34
Voted Millage - by levy					
1985 MHRS (648 Board) Operating - 5 years					
Residential/Agricultural Real	-	_	_	0.271131	0.273894
Commercial/Industrial and Public Utility Real	-	-	-	0.444237	0.407394
General Business and Public Utility Personal	-	-	-	0.60	0.60
1990 MRDD (169 Board) Operating - 5 years					
Residential/Agricultural Real	0.220368	0.227455	0.226800	0.225942	0.228245
Commercial/Industrial and Public Utility Real	0.383121	0.383892	0.378566	0.373731	0.342735
General Business and Public Utility Personal	0.50	0.50	0.50	0.50	0.50
1997 MRDD (169 Board) Operating - continuing					
Residential/Agricultural Real	0.867009	0.894890	0.892312	0.888938	0.898000
Commercial/Industrial and Public Utility Real	1.253087	1.255610	1.238191	1.222376	1.120997
General Business and Public Utility Personal	1.33	1.33	1.33	1.33	1.33
1999 MRDD (169 Board) Operating - 10 years					
Residential/Agricultural Real	1.303774	1.345700	1.341824	1.336750	1.350376
Commercial/Industrial and Public Utility Real	1.884342	1.888136	1.861942	1.838160	1.685710
General Business and Public Utility Personal	2.00	2.00	2.00	2.00	2.00
2000 Senior Services - 5 years					
Residential/Agricultural Real	-	-	-	0.768323	0.776155
Commercial/Industrial and Public Utility Real	-	-	-	0.919080	0.842855
General Business and Public Utility Personal	-	-	-	1.00	1.00
2003 MRDD (169 Board) Operating - 7 years					
Residential/Agricultural Real	1.172601	1.210309	1.206823	1.202260	1.214516
Commercial/Industrial and Public Utility Real	1.327326	1.330000	1.330000	1.330000	0.020646
General Business and Public Utility Personal	1.33	1.33	1.33	1.33	1.33
2007 Children Services Operating - 5 years					
Residential/Agricultural Real	1.689602	1.743936	1.738913	1.732339	1.750000
Commercial/Industrial and Public Utility Real	1.746482	1.750000	1.750000	1.750000	1.750000
General Business and Public Utility Personal	1.75	1.75	1.75	1.75	1.75
2014 Children Services Operating - 5 years					
Residential/Agricultural Real	0.482743	0.498267	0.496832	0.494954	-
Commercial/Industrial and Public Utility Real	0.498995	0.500000	0.500000	0.500000	-
General Business and Public Utility Personal	0.50	0.50	0.50	0.50	-

2013	2012	2011	2010	2009
\$ 1.97	\$ 1.97	\$ 1.97	\$ 1.97	\$ 1.97
-	-	-	-	0.01
0.54	0.54	0.54	0.54	0.54
0.273606	0.273381	0.254043	0.253733	0.253477
0.405118	0.404546	0.373808	0.368142	0.365758
0.60	0.60	0.60	0.60	0.60
0.228005	0.227818	0.211702	0.211444	0.211231
0.340820	0.340339	0.314480	0.309713	0.307708
0.50	0.50	0.50	0.50	0.50
0.897054	0.896318	0.832915	0.831899	0.831058
1.114733	1.113162	1.028583	1.012991	1.006433
1.33	1.33	1.33	1.33	1.33
1.348954	1.347848	1.252504	1.250976	1.249712
1.676290	1.673928	1.546742	1.523296	1.513434
2.00	2.00	2.00	2.00	2.00
0.775337	0.774701	0.719900	0.719022	0.718296
0.838145	0.836964	0.773371	0.761648	0.756717
1.00	1.00	1.00	1.00	1.00
1.213237	1.212241	1.126490	1.125116	1.123980
1.295262	1.293435	1.195159	1.177042	1.169421
1.33	1.33	1.33	1.33	1.33
1.750000	1.750000	1.633378	1.631386	1.629740
1.750000	1.750000	1.661905	1.636712	1.626115
1.75	1.75	1.75	1.75	1.75
_	_	_	_	_
_	-	- -	- -	_
-	-	-	-	-

Property Tax Rates - County (per \$1,000 of assessed value) Last Ten Years

Collection Year	2018	2017	2016	2015		2014
Voted Millage - by levy	 	 	 			
2015 MHRS (648 Board) Operating - 5 years						
Residential/Agricultural Real	\$ 0.581306	\$ 0.600000	\$ 0.600000	\$ -	\$	-
Commercial/Industrial and Public Utility Real	0.598794	0.600000	0.600000	-		-
General Business and Public Utility Personal	0.60	0.60	0.60	-		-
2015 Senior Services - 5 years						
Residential/Agricultural Real	0.968844	1.000000	1.000000	-		-
Commercial/Industrial and Public Utility Real	0.997990	1.000000	1.000000	-		-
General Business and Public Utility Personal	 1.00	 1.00	 1.00	 		-
Total voted millage by type of property						
Residential/Agricultural Real	7.286247	7.520557	7.503504	6.920637		6.491186
Commercial/Industrial and Public Utility Real	8.690137	8.707638	8.658699	8.377584		7.452231
General Business and Public Utility Personal	 9.01	 9.01	 9.01	 9.01	_	8.51
Total millage by type of property						
Residential/Agricultural Real	9.796247	10.030557	10.013504	9.430637		9.001186
Commercial/Industrial and Public Utility Real	11.200137	11.217638	11.168699	10.887584		9.962231
General Business and Public Utility Personal	11.52	11.52	11.52	11.52		11.02

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Real property tax rates for voted levies are reduced so that inflationary increases in value do not generate additional revenue.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

 2013	 2012	 2011	 2010	2009		
\$ -	\$ -	\$ -	\$ -	\$	-	
-	-	-	-		-	
-	-	- -	-		- -	
6.486193	6.482307	6.030932	6.023576		6.017494	
7.420367	7.412374	6.894048	6.789544		6.745586	
 8.51	 8.51	 8.51	 8.51		8.51	
8.996193	8.992307	8.540932	8.533576		8.537494	
9.930367	9.922374	9.404048	9.299544		9.265586	
 11.02	 11.02	 11.02	 11.02		11.03	

Ashtabula County, Ohio
Property Tax Rates of Overlapping Governments
(per \$1,000 of assessed value) Last Ten Years

C 11 V	2010	2017	2016	2015	2014	2012	2012	2011	2010	2000
Collection Year	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
In County School Districts:										
Ashtabula Area City Schools	\$ 49.15	\$ 50.85	\$ 50.85	\$ 50.85	\$ 50.85	\$ 50.85	\$ 52.00	\$ 52.00	\$ 52.50	\$ 52.50
Buckeye Local Schools	45.31	45.31	45.31	45.21	45.21	45.21	45.31	45.31	45.31	45.31
Conneaut Area City Schools	40.59	36.39	36.39	36.39	36.39	37.63	37.63	37.63	37.63	37.63
Geneva Area City Schools	50.24	50.74	50.74	50.74	50.74	50.74	51.64	51.64	51.64	52.01
Grand Valley Local Schools	45.51	48.01	48.01	48.01	48.01	48.01	48.01	48.01	50.01	50.01
Jefferson Area Local Schools	51.37	52.73	52.73	52.73	52.73	52.73	54.73	54.73	54.73	54.73
Pymatuning Valley Local Schools	33.33	34.73	34.93	34.13	35.03	35.93	35.33	35.33	35.05	37.84
Out of County School Districts:										
Berkshire Local Schools	52.30	52.30	50.20	50.20	50.20	50.20	50.20	50.20	50.20	50.20
Joint Vocational School Districts:										
Join Vocational School District	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11
Cities:										
Ashtabula	13.31	13.31	11.81	11.81	9.31	9.31	9.31	9.31	9.31	9.31
Conneaut	12.88	12.88	13.51	9.91	9.91	7.26	7.90	7.90	7.90	8.10
Geneva	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70
Villages:										
Andover	11.85	11.85	11.85	11.35	11.35	11.35	11.35	11.35	11.35	11.35
Geneva-on-the-lake	15.33	15.33	15.33	13.83	13.83	13.83	17.13	17.13	17.13	17.35
Jefferson	9.53	8.53	8.53	8.53	8.53	8.53	8.53	8.53	8.53	8.53
North Kingsville	6.28	6.28	6.28	6.28	6.28	6.28	5.18	5.18	5.18	5.60
Roaming Shores	10.00	10.00	10.00	10.40	7.40	7.70	7.70	7.70	7.70	7.70
Rock Creek	10.38	10.38	10.38	10.38	8.88	8.88	8.88	8.88	8.88	8.88
Orwell	7.06	7.06	5.06	5.06	5.06	5.06	6.06	6.06	6.06	6.06
Townships:										
Andover	1.35	1.35	1.35	0.85	0.85	0.85	0.85	0.85	0.85	0.85
Andover (Excluding Vill)	10.48	10.48	10.48	10.48	10.48	10.48	10.48	10.48	10.48	10.48
Ashtabula	0.24	0.24	0.24	0.24	0.24	0.24	0.24	0.24	0.24	0.24
Ashtabula (Excluding City)	19.01	19.01	19.01	19.01	18.01	18.01	17.01	17.01	16.01	15.51
Austinburg	9.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98
Cherry Valley	6.08	7.08	7.08	7.08	7.08	7.08	6.58	6.58	6.58	6.58
Colebrook	10.13	10.13	10.13	8.23	8.23	8.23	8.23	8.23	8.23	8.23
Denmark	7.39	7.39	7.39	7.39	7.39	7.39	7.39	7.39	7.39	7.39
Dorset	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	12.98	12.98
Geneva	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Geneva (Excluding City & Vill)	9.39	8.39	8.39	8.39	8.39	8.39	8.39	8.39	8.39	8.39
Harpersfield	8.88	8.38	8.38	8.38	8.18	8.18	7.48	7.48	7.48	7.48
Hartsgrove	10.38	10.38	10.38	10.38	10.38	10.38	10.38	10.38	10.38	10.38
Jefferson	2.50	2.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Jefferson (Excluding Vill)	6.48	6.48	6.48	6.48	6.48	6.48	6.48	6.48	6.48	6.48
Kingsville	13.68	13.68	15.18	15.18	15.18	13.18	13.18	13.18	13.18	13.18
Lenox	8.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98	8.98

Property Tax Rates of Overlapping Governments (per \$1,000 of assessed value) Last Ten Years

Collection Year	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Monroe	13.68	13.68	13.68	13.68	13.68	13.68	13.68	13.68	11.68	14.18
Morgan	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48
Morgan (Excluding Villages)	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
New Lyme	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98
Orwell	1.42	1.42	1.42	1.42	1.42	1.42	1.42	1.42	1.42	1.92
Orwell (Excluding Vill)	4.06	4.06	4.06	4.06	4.06	4.06	4.06	4.06	4.06	4.06
Pierpont	11.68	11.68	11.68	11.68	11.68	11.68	11.68	11.68	11.68	11.68
Plymouth	12.78	12.78	12.78	12.78	11.28	11.28	11.28	11.28	11.28	11.28
Richmond	6.08	6.08	6.08	6.08	6.08	6.08	6.08	6.08	6.08	6.08
Rome	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48	3.48
Rome (Excluding Vill)	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50
Saybrook	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Saybrook (Excluding City)	13.11	13.11	13.11	13.11	13.11	13.11	13.11	13.11	13.11	13.11
Sheffield	9.68	9.68	9.68	9.68	9.68	9.68	9.68	9.68	9.68	9.68
Trumbull	7.98	7.98	7.98	7.98	7.98	7.98	7.98	7.98	7.98	7.98
Wayne	12.58	12.58	12.58	12.58	12.58	12.58	12.58	12.58	12.58	13.58
Williamsfield	13.44	13.44	13.44	13.44	13.44	13.44	13.44	13.44	13.44	13.44
Windsor	15.98	15.98	14.98	14.98	14.98	14.98	14.98	14.98	14.98	14.98
Ambulance Districts										
Jefferson Ambulance District	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50	4.50
Northwest Ambulance District	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50
South Central Ambulance District	2.25	2.25	2.25	2.25	2.25	2.25	2.25	2.25	2.25	2.50
Parks										
Ashtabula Township	1.18	1.18	1.18	1.18	1.18	1.18	1.18	1.18	1.18	1.18
Conneaut Township	1.14	1.14	1.14	1.14	1.14	1.14	1.14	1.14	1.14	1.64
Geneva Township	0.42	0.42	0.42	0.42	0.42	0.42	0.42	0.42	0.42	0.42
Saybrook Township	0.62	0.62	0.62	0.62	0.62	0.62	0.62	0.62	0.62	0.62
Ashtabula County Metro Parks	0.50	0.50	0.50	-	-	-	-	-	-	-
Cemeteries										
Geneva Union	1.14	1.14	1.14	1.14	0.64	0.64	0.64	0.64	0.64	0.64
Jefferson Oakdale Union	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75
Libraries										
Andover Public Library	0.50	0.50	0.50	0.50	0.50	-	-	_	_	-
Ashtabula Co District Library	1.25	1.25	1.25	1.25	1.25	-	-	-	-	-
Conneaut Public Library	1.90	1.90	1.90	1.90	-	-	-	-	-	-
Grand Valley Public Library	2.00	2.00	2.00	2.00	2.00	-	-	-	-	-
Harbor Topky Library	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	2.00
Kingsville Public Library	2.50	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Rock Creek Library	1.50	1.50	1.50	1.50	-	-	-	-	-	-
Recreational Districts										
Orwell Recreational District	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00

The rates presented in this Table represent the original voted rates.

Overlapping rates are those of local and county governments that apply to property owners within the County.

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2018	\$ -	\$ -	n/a	\$ -	\$ -	n/a
2017	-	-	n/a	-	-	n/a
2016	-	-	n/a	-	-	n/a
2015	-	-	n/a	1,687	1,687	n/a
2014	-	-	n/a	3,517	3,517	n/a
2013	-	-	n/a	4,938	4,938	n/a
2012	-	-	n/a	-	-	n/a
2011	-	-	n/a	7,425	7,425	n/a
2010	74,432	73,958	99.36	3,284	77,242	103.78
2009	183,746	181,033	98.52	3,687	184,720	100.53

Source: Office of the County Auditor, Ashtabula County, Ohio

n/a indicates that the information was not available.

<sup>(1)</sup> The County does not identify delinquent tax collections by tax year.

As of 2016, all delinquent taxes have either been paid or deemed uncollectible.

Property Tax Levies and Collections (1)
Real and Public Utility Taxes
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections (1)	Percent Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Collections to Current Tax Levy	Outstanding Delinquent Taxes (2)	Percent of Outstanding Delinquent Taxes to Current Tax Levy
2018	\$19,291,645	\$ 18,232,861	94.51%	\$ 855,624	\$19,088,485	98.95%	\$ 2,143,129	11.1%
2017	19,042,162	17,918,712	94.10%	679,148	18,597,860	97.67%	2,093,714	11.0%
2016	18,870,933	17,869,060	94.69%	727,460	18,596,520	98.55%	1,866,315	9.9%
2015	17,940,576	16,944,760	94.45%	704,388	17,649,148	98.38%	1,669,500	9.3%
2014	16,901,274	15,854,683	93.81%	766,305	16,620,988	98.34%	1,615,712	9.6%
2013	16,618,492	15,638,057	94.10%	905,470	16,543,527	99.55%	1,376,359	8.3%
2012	16,423,461	15,309,996	93.22%	813,973	16,123,969	98.18%	1,688,888	10.3%
2011	16,503,739	15,548,138	94.21%	913,737	16,461,875	99.75%	1,084,241	6.6%
2010	16,626,777	15,492,475	93.18%	818,657	16,311,132	98.10%	1,071,405	6.4%
2009	16,443,590	15,502,626	94.28%	778,643	16,281,269	99.01%	637,391	3.9%

<sup>(1)</sup> Includes Homestead/Rollback taxes assessed locally, but distributed through the State and reported as Intergovernmental revenue.

<sup>(2)</sup> The County does not identify delinquent tax collections by tax year.

Principal Taxpayers Real Estate Tax 2018 and 2009 (1)

	201	
	Assessed	Percent of Real Property
Name of Taxpayer	Value	Assessed Value
CCA Western Properties, Inc.	\$ 25,051,460	1.42%
Cristal USA Inc.	5,855,250	0.33%
Norfolk Southern Combined	5,766,510	0.33%
Sanifill of Ohio Inc.	5,064,870	0.29%
Pinney Dock	4,624,460	0.26%
Supervalue Holdings Inc.	4,447,950	0.25%
Saybrook Investment Corporation	4,346,450	0.25%
Roni Lee LLC	4,161,090	0.24%
First Energy Generation	2,633,820	0.15%
Wal-Mart Real Estate	2,495,010	0.14%
Totals	\$ 64,446,870	3.66%
Total Assessed Valuation	\$ 1,768,536,170	
	200	9
		Percent of
	Assessed	Real Property
Name of Taxpayer	Value	
Traine of Tanpajer	v alue	Assessed Value
* *	\$ 15,528,680	Assessed Value 0.88%
Cabot Ashtabula 23 LLC	<del></del>	
Cabot Ashtabula 23 LLC	\$ 15,528,680	0.88%
Cabot Ashtabula 23 LLC Norfolk Southern Combined	\$ 15,528,680 5,418,060	0.88% 0.31%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate	\$ 15,528,680 5,418,060 4,721,040	0.88% 0.31% 0.27%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC	\$ 15,528,680 5,418,060 4,721,040 3,861,840	0.88% 0.31% 0.27% 0.22%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC Lowes Home Centers	\$ 15,528,680 5,418,060 4,721,040 3,861,840 3,232,160	0.88% 0.31% 0.27% 0.22% 0.18%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC Lowes Home Centers E&L Investors	\$ 15,528,680 5,418,060 4,721,040 3,861,840 3,232,160 2,529,840	0.88% 0.31% 0.27% 0.22% 0.18% 0.14%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC Lowes Home Centers E&L Investors Donald Andrus	\$ 15,528,680 5,418,060 4,721,040 3,861,840 3,232,160 2,529,840 2,437,560	0.88% 0.31% 0.27% 0.22% 0.18% 0.14%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC Lowes Home Centers E&L Investors Donald Andrus HD Development	\$ 15,528,680 5,418,060 4,721,040 3,861,840 3,232,160 2,529,840 2,437,560 2,321,540	0.88% 0.31% 0.27% 0.22% 0.18% 0.14% 0.14% 0.13%
Cabot Ashtabula 23 LLC Norfolk Southern Combined ABC Chemicals Inc. Walmart Real Estate Roni Lee LLC Lowes Home Centers	\$ 15,528,680 5,418,060 4,721,040 3,861,840 3,232,160 2,529,840 2,437,560 2,321,540 1,974,390	0.88% 0.31% 0.27% 0.22% 0.18% 0.14% 0.14% 0.13% 0.11%

<sup>(1)</sup> The amounts presented represent the assessed values upon which 2018 and 2009 collections were based.

Principal Taxpayers
Public Utilities Tangible Personal Property Tax
2018 and 2009 (1)

	2018	
		Percent of
	Assessed	Public Utility
Name of Taxpayer	Value	Assessed Value
Cleveland Electric Illuminating Company	\$ 54,448,410	42.64%
American Transmission	29,101,690	22.79%
Aqua Ohio	25,768,820	20.18%
East Ohio Gas	9,325,510	7.30%
Ohio Edison	7,909,210	6.19%
Orwell Natural Gas Co. Inc.	888,790	0.70%
Eastern Natural Gas Co.	116,570	0.09%
Columbia Gas Trans Corp.	22,870	0.02%
Cobra Pipeline Co. Ltd.	9,400	0.01%
Village Energy Cooperative Assoc. Inc.	4,930	0.00%
Total	\$ 127,596,200	99.92%
Total Assessed Valuation	\$ 127,694,570	
	2009	
		Percent of
	Assessed	Public Utility
Name of Taxpayer	Value	Assessed Value
Cleveland Electric	\$ 40.406.940	47 050/
Ohio American Water	\$ 40,406,940 12,711,750	47.85% 15.05%
First Energy Generation	11,553,190	13.68%
American Transmission	5,721,230	6.78%
Ohio Edison Co.	5,343,270	6.33%
East Ohio Gas	4,399,210	5.21%
Aqua Ohio, Inc.	1,940,130	2.30%
Orwell Natural Gas Co. Inc.	542,860	0.64%
Eastern Natural Gas Co.	83,810	0.10%
Camplands Water LLC	44,370	0.05%
Total	\$ 82,746,760	97.99%
Total Assessed Valuation	\$ 84,441,360	
1 Charles and the control of the con	Ψ 01,111,500	

<sup>(1)</sup> The amounts presented represent the assessed values upon which 2018 and 2009 collections were based.

# Ratios of Outstanding Debt to Total Personal Income and Debt per Capita Last Ten Years

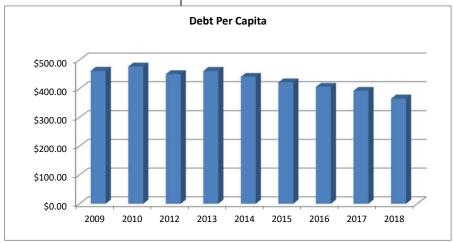
		G	overnment	al Activit	ies			Е	usines	s-Type Activit	ies	es		
Year	Genera Obligati Bonds	on	Gen Oblig No	ation		Other	Other G		Re	venue Bonds		OWDA Loans		
2018	\$ 16,352	2,607	\$	-	\$	901,850	\$	-	\$	7,211,352	\$	9,679,244		
2017	17,39	1,583		-		1,213,886		-		7,948,933		10,436,027		
2016	17,342	2,885		-		1,392,593		-		8,933,714		11,162,549		
2015	18,186	5,572		-		1,000,996		-		9,650,095		11,860,055		
2014	19,027	7,702		-		895,630		-		10,355,675		12,529,737		
2013	19,893	3,832		-		930,668		-		11,044,556		13,196,372		
2012	12,22	1,192	6,4	125,408		601,570		-		10,955,739		13,871,345		
2011	6,059	9,400		-		909,467		6,709,659		17,007,269		14,585,046		
2010	6,296	5,345		-		1,093,522		7,000,000		17,517,099		15,267,261		
2009	3,524	1,357		-		513,505		7,330,000		18,002,429		15,907,119		
	1													

Source: Office of the County Auditor, Ashtabula County, Ohio

n/a indicates that the information was not available.

<sup>(1)</sup> Personal Income and Population are located on S32.

OPWC Loans	E	quipment Loan	(	Total Primary Government	(	Percentage of Personal Income (1)		Per pita (1)
\$ 1,136,773	\$	336,537	\$	35,618,363		n/a	\$	365.34
985,268		420,671		38,396,368		1.06%		392.57
1,094,629		-		39,926,370		1.18%		406.45
865,428		-		41,563,146		1.23%		421.40
950,545		-		43,759,289		1.29%		441.23
989,641		-		46,055,069		1.41%		461.42
1,181,031		-		45,256,285		1.42%		450.81
1,269,165		-		46,540,006		1.56%		458.36
1,216,704		-		48,390,931		1.67%		476.77
1,274,956		-		46,552,366		1.60%		461.98



# Ratios of General Bonded Debt to Estimated True Values of Taxable Property And Bonded Debt Per Capita Last Ten Years

Year	Population (1)	 Estimated Actual Value of Taxable Property (2)	 Gross Bonded Debt	Ratio of Bonded Debt to Estimated Actual Value of Taxable Property	Bonded Debt per Capita
2018	97,493	\$ 5,198,067,952	\$ 16,352,607	0.315%	\$ 167.73
2017	97,807	4,978,099,398	17,391,583	0.349%	177.82
2016	98,231	5,011,302,945	17,342,885	0.346%	176.55
2015	98,632	4,974,035,111	18,186,572	0.366%	184.39
2014	99,175	5,014,399,012	19,027,702	0.379%	191.86
2013	99,811	4,954,934,813	19,893,832	0.401%	199.32
2012	100,389	4,860,599,622	18,646,600	0.384%	185.74
2011	101,536	5,215,200,541	12,769,059	0.245%	125.76
2010	101,497	5,216,160,187	13,296,345	0.255%	131.00
2009	100,648	5,158,424,691	10,854,357	0.210%	107.84

Sources: (1) U.S. Census Bureau

Computation of Direct and Overlapping Governmental Activities Debt December 31, 2018

Political Subdivision	Governmental Activities Debt Outstanding	Percentage Applicable To County	Amount Applicable To County
Direct - Ashtabula County			
General Obligation Bonds OPWC Loans Long-term Notes	\$ 16,352,607 168,428 491,451	100.00% 100.00% 100.00%	\$ 16,352,607 168,428 491,451
Total Direct - Ashtabula County	17,012,486		17,012,486
Overlapping			
Cities Wholly Within the County	6,437,745	100.00%	6,437,745
Villages Wholly Within the County	6,250,759	100.00%	6,250,759
Townships Wholly Within the County	3,755,774	100.00%	3,755,774
School Districts Wholly Within the County	60,345,036	100.00%	60,345,036
Park Districts Wholly Within the County	75,000	100.00%	75,000
Library Districts Wholly Within the County	3,069,246	100.00%	3,069,246
Total Overlapping	79,933,560		79,933,560
Totals	\$ 96,946,046		\$ 96,946,046

Source: Ashtabula County Auditor

Computation of Legal Debt Margin Last Ten Years

		2018		2017		2016		2015		2014
Tax Valuation	\$1,	896,230,740	\$1	,811,620,810	\$1	,820,759,170	\$1	,805,927,660	\$1	,814,290,450
Debt Limit (1)		45,905,769		43,790,520		44,018,979		43,648,192		43,857,261
General Bonded Outstanding										
General Obligation Bonds		12,552,607		13,441,583		13,242,885		13,941,572		14,637,702
Exempt General Obligation Bonds		3,800,000		3,950,000		4,100,000		4,245,000		4,390,000
Revenue Bonds		7,211,352		7,948,933		8,933,714		9,650,095		10,355,675
General Obligation Notes		-		-		-		-		-
OWDA Loans		9,679,244		10,436,027		11,162,549		11,860,055		12,529,737
OPWC Loans		1,305,201		1,173,589		1,302,843		998,535		1,057,295
503 Corporation Loan		206,093		234,598		262,821		290,486		318,152
Notes		491,451		798,423		435,783		64,930		68,810
Total		35,245,948		37,983,153		39,440,595		41,050,673		43,357,371
Less:										
Exempt General Obligation Bonds		3,800,000		3,950,000		4,100,000		4,245,000		4,390,000
Revenue Bonds		7,211,352		7,948,933		8,933,714		9,650,095		10,355,675
OWDA Loans		9,679,244		10,436,027		11,162,549		11,860,055		12,529,737
OPWC Loans		1,305,201		1,173,589		1,302,843		998,535		1,057,295
Notes		491,451		798,423		435,783		64,930		68,810
Amount Available in Debt Service		116,054		43,939		164,495		154,010		166,249
Amount Available in Best service		110,031		13,737		101,175		131,010		100,217
Amount of Debt Subject to Limit		12,642,646		13,632,242		13,341,211		14,078,048		14,789,605
Legal Debt Margin	\$	33,263,123	\$	30,158,278	\$	30,677,768	\$	29,570,144	\$	29,067,656
Legal Debt Margin as a Percentage of the										
Debt Limit		72.46%		68.87%		69.69%		67.75%		66.28%
Unvoted Debt Limit (2)	\$	18,962,307	\$	18,116,208	\$	18,207,592	\$	18,059,277	\$	18,142,905
Amount of Debt Subject to Limit		12,642,646		13,632,242		13,341,211		14,078,048		14,789,605
Unvoted Legal Debt Margin	\$	6,319,661	\$	4,483,966	\$	4,866,381	\$	3,981,229	\$	3,353,300
Unvoted Legal Debt Margin as a Percentage	of									
the Unvoted Debt Limit		33.33%		24.75%		26.73%		22.05%		18.48%

## (1) Ohio Bond Law sets a limit calculated as follows:

Three percent of the first \$100,000,000 of the tax valuation

One and one/half percent of the next \$200,000,000 of the tax valuation

Two and one/half percent of the amount of the tax valuation in excess of \$300,000,000

(2) Ohio Bond Law sets a limit of one percent of the tax valuation

Source: Office of the County Auditor, Ashtabula County, Ohio

**Note:** The amount of debt presented as subject to the limit should be the balances used to compute the margin as specified by statute, i.e. the gross balances, not amounts that are net of premiums or discounts. On deep discount or capital appreciation bonds, this would be the original issue amount.

	2013		2012		2011		2010		2009
\$1	,789,206,030	\$1	,754,616,480	\$1	,878,013,470	\$1	,875,582,210	\$ 1	,856,305,370
	42 220 151		42 265 412		45 450 227		45 200 555		44.007.624
	43,230,151		42,365,412		45,450,337		45,389,555		44,907,634
	15,358,832		6,706,192		6,059,400		6,296,345		3,524,357
	4,535,000		-		-		-		-
	11,044,556		16,470,739		17,007,269		17,517,099		18,089,000
	-		6,425,408		6,700,000		7,000,000		7,330,000
	13,196,372		13,871,345		14,585,046		15,267,261		15,907,120
	1,123,784		1,342,567		1,458,094		1,433,025		1,527,170
	345,545		372,666		399,519		426,106		452,235
	72,428		75,802		78,679		81,878		114,075
	45,676,517		45,264,719		46,288,007		48,021,714		46,943,957
			<u> </u>						
	4,535,000		-		-		-		-
	11,044,556		16,470,739		17,007,269		17,517,099		18,089,000
	13,196,372		13,871,345		14,585,046		15,267,261		15,907,120
	1,123,784		1,342,567		1,458,094		1,433,025		1,527,170
	72,428		75,802		78,679		81,878		114,075
	178,243		438,563		312,077		403,550		579,287
	15,526,134		13,065,703		12,846,842		13,318,901		10,727,305
ф	25 504 015	ф	20 200 700	ф	22 602 405	ф	22.050.654	Φ.	24.100.220
\$	27,704,017	\$	29,299,709	\$	32,603,495	\$	32,070,654	\$	34,180,329
	(4.000/		60.160/		71 720/		70.660/		76 110/
	64.08%		69.16%		71.73%		70.66%		76.11%
\$	17 902 060	\$	17 546 165	\$	19 790 125	\$	10 755 922	\$	19 562 054
Ф	17,892,060	Ф	17,546,165	Ф	18,780,135	Ф	18,755,822	Ф	18,563,054
	15,526,134		13,065,703		12,846,842		13,318,901		10,727,305
	13,320,137		15,005,705		12,010,012		13,310,701		10,121,505
\$	2,365,926	\$	4,480,462	\$	5,933,293	\$	5,436,921	\$	7,835,749
_		_		_		_		_	<u> </u>
	13.22%		25.54%		31.59%		28.99%		42.21%

Pledged Revenue Coverage Enterprise Funds Last Ten Years

Year         Gross Revenues         Net of Depreciation         Net Available Revenue         Principal Interest           Sewer District Fund Debt Coverage         2018         \$ 3,864,688         \$ 2,803,821         \$ 1,060,867         \$ 2017           2017         3,096,278         2,608,004         488,274         26           2016         2,805,145         2,039,208         765,937         2           2015         2,660,083         2,015,589         644,494         2           2014         3,211,536         1,812,913         1,398,623         2           2013         2,730,550         1,882,451         848,099         2           2012         2,654,209         1,614,905         1,039,304         2           2011         2,231,447         1,188,826         1,042,621         2           2010         4,036,819         2,017,114         2,019,705         2			
Year         Gross Revenues         Net of Depreciation         Net Available Revenue         Principal Interest           Sewer District Fund Debt Coverage         2018         \$ 3,864,688         \$ 2,803,821         \$ 1,060,867         \$ 2017         \$ 2017         3,096,278         2,608,004         488,274         26           2016         2,805,145         2,039,208         765,937         2           2015         2,660,083         2,015,589         644,494         2           2014         3,211,536         1,812,913         1,398,623         2           2013         2,730,550         1,882,451         848,099         2           2012         2,654,209         1,614,905         1,039,304         2           2011         2,231,447         1,188,826         1,042,621         2           2010         4,036,819         2,017,114         2,019,705         2	Service		
Year         Revenues         Depreciation         Revenue         Interest           Sewer District Fund Debt Coverage         2018         \$ 3,864,688         \$ 2,803,821         \$ 1,060,867         \$           2017         3,096,278         2,608,004         488,274         26           2016         2,805,145         2,039,208         765,937         2           2015         2,660,083         2,015,589         644,494         2           2014         3,211,536         1,812,913         1,398,623         2           2013         2,730,550         1,882,451         848,099         2           2012         2,654,209         1,614,905         1,039,304         2           2011         2,231,447         1,188,826         1,042,621         2           2010         4,036,819         2,017,114         2,019,705         2			
Sewer District Fund Debt Coverage           2018         \$ 3,864,688         \$ 2,803,821         \$ 1,060,867         \$           2017         3,096,278         2,608,004         488,274         26           2016         2,805,145         2,039,208         765,937         2           2015         2,660,083         2,015,589         644,494         2           2014         3,211,536         1,812,913         1,398,623         2           2013         2,730,550         1,882,451         848,099         2           2012         2,654,209         1,614,905         1,039,304         2           2011         2,231,447         1,188,826         1,042,621         2           2010         4,036,819         2,017,114         2,019,705         2			
2018         \$ 3,864,688         \$ 2,803,821         \$ 1,060,867         \$           2017         3,096,278         2,608,004         488,274         26           2016         2,805,145         2,039,208         765,937         2           2015         2,660,083         2,015,589         644,494         2           2014         3,211,536         1,812,913         1,398,623         2           2013         2,730,550         1,882,451         848,099         2           2012         2,654,209         1,614,905         1,039,304         2           2011         2,231,447         1,188,826         1,042,621         2           2010         4,036,819         2,017,114         2,019,705         2			
2017       3,096,278       2,608,004       488,274       26         2016       2,805,145       2,039,208       765,937       2         2015       2,660,083       2,015,589       644,494       2         2014       3,211,536       1,812,913       1,398,623       2         2013       2,730,550       1,882,451       848,099       2         2012       2,654,209       1,614,905       1,039,304       2         2011       2,231,447       1,188,826       1,042,621       2         2010       4,036,819       2,017,114       2,019,705       2			
2016       2,805,145       2,039,208       765,937       2         2015       2,660,083       2,015,589       644,494       2         2014       3,211,536       1,812,913       1,398,623       2         2013       2,730,550       1,882,451       848,099       2         2012       2,654,209       1,614,905       1,039,304       2         2011       2,231,447       1,188,826       1,042,621       2         2010       4,036,819       2,017,114       2,019,705       2	-		
2015       2,660,083       2,015,589       644,494       2         2014       3,211,536       1,812,913       1,398,623       2         2013       2,730,550       1,882,451       848,099       2         2012       2,654,209       1,614,905       1,039,304       2         2011       2,231,447       1,188,826       1,042,621       2         2010       4,036,819       2,017,114       2,019,705       2	6,454		
2014     3,211,536     1,812,913     1,398,623     2       2013     2,730,550     1,882,451     848,099     2       2012     2,654,209     1,614,905     1,039,304     2       2011     2,231,447     1,188,826     1,042,621     2       2010     4,036,819     2,017,114     2,019,705     2	9,750		
2013     2,730,550     1,882,451     848,099     2       2012     2,654,209     1,614,905     1,039,304     2       2011     2,231,447     1,188,826     1,042,621     2       2010     4,036,819     2,017,114     2,019,705     2	9,700		
2012       2,654,209       1,614,905       1,039,304       2         2011       2,231,447       1,188,826       1,042,621       2         2010       4,036,819       2,017,114       2,019,705       2	9,715		
2011       2,231,447       1,188,826       1,042,621       2         2010       4,036,819       2,017,114       2,019,705       2	9,695		
2010 4,036,819 2,017,114 2,019,705 2	9,745		
	9,660		
2009 2,260,550 1,736,490 524,060 2	9,750		
	9,710		
Water District Fund Debt Coverage			
	4,907		
	4,882		
	4,619		
	5,137		
	4,437		
	2,441		
	4,514		
	8,033		
	4,632		
	3,979		
	-,		
Geneva State Park Lodge Fund Debt Coverage			
2018 1,726,721 506,566 1,220,155 69	4,150		
2017 2,617,715 116,922 2,500,793 70	0,200		
2016 1,214,904 774,762 440,142 69	5,600		
2015 1,160,327 343,405 816,922 70	0,900		
2014 992,805 420,843 571,962 70	1,000		
2013 540,913 320,820 220,093 1,03	8,269		
2012 612,367 367,736 244,631 1,10	3,906		
2011 883,175 712,434 170,741 1,10	4,413		
2009 663,757 544,424 119,333 1,10	1,431		

<sup>(1)</sup> Includes interest income and other non-operating revenue.

	WDA Loan incipal and Interest	Prir	WC Loan acipal and atterest		Total	Coverage
\$	262,122	\$	38,535	\$	300,657	3.53
Ψ	259,852	Ψ	36,603	Ψ	562,909	0.87
	257,673		28,343		315,766	2.43
	265,542		17,293		312,535	2.06
	289,576		17,294		336,585	4.16
	315,006		17,292		361,993	2.34
	373,126		17,292		420,163	2.47
	365,793		17,293		412,746	2.53
	358,461		16,565		404,776	4.99
	378,982		15,835		424,527	1.23
	893,069 891,434		72,756 72,758		1,270,732 1,269,074	1.77 1.37
	889,866 916,461		72,756 72,757		1,267,241 1,294,355	1.33 1.65
	925,333		72,756		1,302,526	1.38
	943,107		72,730		1,302,320	1.75
	942,194		70,842		1,327,550	1.43
	942,077		70,842		1,320,953	1.39
	939,968		70,840		1,315,440	1.67
	934,905		70,842		1,309,726	0.78
	75 1,703					
	-		-		694,150	1.76
	-		-		700,200	3.57
	-		-		695,600	0.63
	-		-		700,900	1.17
	-		-		701,000 1,038,269	0.82 0.21
	-		-		1,038,269	0.21
	-		-		1,103,906	0.22
	-		-		1,021,431	0.13
	-		-		1,105,903	0.71
	-		-		1,105,705	0.11

# Demographic and Economic Statistics Last Ten Years

Year	Population (1)	onal Income (2) n thousands)	P	er Capita Personal Income	Unemployment Rate (3)
2018	97,493	n/a		n/a	5.3
2017	97,807	\$ 3,616,326	\$	36,974	5.9
2016	98,231	3,379,255		34,401	6.0
2015	98,632	3,379,255		34,261	6.0
2014	99,175	3,390,663		34,189	7.0
2013	99,811	3,267,393		32,736	9.3
2012	100,389	3,176,046		31,637	9.3
2011	101,536	2,987,875		29,427	10.5
2010	101,497	2,897,584		28,548	12.6
2009	100,767	2,916,210		28,940	13.2

- Sources: (1) U.S. Census Bureau
  - (2) U.S. Bureau of Economic Analysis
  - (3) U.S. Ohio Department of Job & Family Services n/a indicates that the information was not available.

Principal Employers Current Year

			2018	
Employer (1)	Nature of Business (1)	Number of Employees (1)	Rank	Percentage of Total Employment
Ashtabula County Medical Center	Hospital/Healthcare	1,500	1	3.4%
Ashtabula County Government	Government	800	2	1.8
University Hospitals Conneaut/Geneva	Hospital/Healthcare	550	3	1.2
MASCO/Kraftmaid Cabinetry	Cabinet Manufacturer	525	4	1.2
Ineos (Cristal)	Chemical Manufacturer	500	5	1.1
Ashtabula Area City Schools	Education	460	6	1.0
Molded Fiber Glass	Manufacturing of Composites	410	7	0.9
A. Schulman - Conneaut/Geneva	Manufacturing of Reinforced Plastics	375	8	0.8
Kennametal, Inc.	Manufacturing of Metal Cutting Tools	375	9	0.8
Lake Eric Correctional Institute	Prison	300	10	0.7
Total		5,795		13.1
Total Employment within the County (2)		44,200		

**Sources:** (1) Growth Partnership for Ashtabula County (2) Ohio Department of Job & Family Services

# County Government Employees by Function/Activity Last Ten Years

	2018	2017	2016	2015	2014
General Government					
Legislative and Executive					
Commissioners	9.00	11.00	12.00	12.00	10.00
Auditor	20.75	21.50	21.50	20.50	20.00
Treasurer	6.25	6.25	6.25	6.50	5.50
Prosecuting Attorney	27.50	28.25	26.75	25.50	24.00
Board of Elections	5.00	6.00	6.00	6.00	6.00
Recorder	5.00	5.00	5.00	5.00	5.00
Buildings and Grounds	3.50	4.50	3.50	4.00	4.00
Data Processing	3.00	3.00	3.00	3.00	3.00
Risk Management	1.00	1.00	1.00	1.00	1.00
Planning Commission	2.00	2.00	2.00	2.00	1.00
Judicial					
Common Pleas	31.00	30.50	31.75	31.00	32.00
Eastern County Court	5.00	5.00	5.00	5.00	5.00
Western County Court	7.00	7.00	7.00	7.00	7.00
Probate Court	6.00	6.00	6.00	6.00	6.00
Juvenile Court	12.00	12.50	12.00	12.50	11.50
Clerk of Courts	17.00	17.00	17.00	16.00	16.00
Youth Detention Center	24.00	26.00	25.00	22.50	23.00
Law Library	1.00	1.00	1.00	1.00	1.00
Public Safety					
Sheriff	86.00	77.00	76.00	74.50	72.50
Probation	10.00	12.00	12.00	9.25	7.00
Emergency Management Agency	5.00	5.00	4.00	4.00	4.00
Coroner	4.00	3.50	3.50	3.75	4.50
Public Works					
Engineer	54.00	50.25	52.00	52.25	52.25
Building Department	4.00	5.00	5.00	5.00	5.00
Environmental Services	20.50	19.50	18.75	19.50	19.50
Recycling	2.00	2.00	2.00	2.00	2.00
Health					
Board of DD	96.25	142.50	137.50	140.00	139.50
Alcohol, Drug Abuse and Mental Health	8.00	8.00	8.00	8.00	6.00
Human Services					
Nursing Home	116.50	121.50	123.50	135.50	137.00
Jobs and Family Services	90.50	95.50	87.00	96.00	96.50
Children's Services	50.50	47.50	46.50	52.50	52.50
Child Support Enforcement Agency	23.00	23.00	21.00	23.00	23.00
Veteran Services	6.00	6.00	6.00	6.00	6.00
Total	762.25	811.75	794.50	817.75	808.25

 $\textbf{Method:}\ 1.00\ for\ each\ full-time,\ 0.50\ for\ each\ part-time\ and\ 0.25\ for\ each\ seasonal\ employee$ 

The count is performed on July 1 each year.

2013	2012	2011	2010	2009
8.00	10.00	10.00	10.00	10.00
20.50	18.50	18.50	17.00	20.00
5.50	5.50	5.50	4.00	5.50
24.00	22.00	22.00	22.00	23.50
6.00	6.00	6.00	4.00	10.00
5.00	5.00	5.00	4.00	5.00
4.00	4.50	4.50	4.00	4.00
2.00	2.00	2.00	4.00	4.00
1.00	2.00	2.00	2.00	2.00
1.00	3.00	3.00	2.00	2.00
36.00	37.00	37.00	32.00	34.00
5.00	4.00	4.00	4.00	6.00
7.00	7.00	7.00	5.00	7.00
6.00	5.50	5.50	5.00	6.00
11.50	15.50	15.50	14.00	14.00
16.00	12.00	14.00	14.00	15.00
25.00	22.00	21.00	21.87	21.00
1.00	1.00	1.00	1.00	1.00
72.00	70.00	70.00	58.00	81.50
3.00	3.00	3.00	3.00	4.00
3.00	3.00	3.00	3.00	3.00
3.50	3.50	3.50	2.00	4.00
52.25	50.00	50.00	46.00	55.00
4.00	5.00	5.00	4.00	4.00
20.00	21.00	21.00	20.00	18.00
3.00	n/a	n/a	3.00	3.00
140.00	166.00	166.00	143.00	165.00
5.50	7.00	7.00	7.00	7.00
136.00	137.00	137.00	176.00	181.00
94.00	105.00	105.00	113.00	122.00
59.00	70.00	70.00	64.00	72.00
23.00	24.00	24.00	26.00	27.00
6.00	6.00	6.00	4.00	6.00
808.75	853.00	854.00	841.87	942.50

Operating Indicators by Function/Activity Last Ten Years

	2018	2017	2016	2015	2014
General Government					
Legislative and Executive					
Commissioners					
Number of resolutions	467	549	506	563	432
Auditor					
Number of real estate transfers	4,935	5,188	5,027	4,866	4,305
Number of parcels	81,390	81,796	81,672	81,807	80,072
Number of checks issued	20,087	21,772	21,755	20,924	25,327
Number of direct deposits / EFTs	29,918	28,654	27,905	29,404	28,494
Treasurer					
Number of parcels collected	67,993	69,818	68,542	69,698	70,275
Return on portfolio	\$ 859,809	\$ 568,687	\$ 444,319	\$ 393,670	\$ 358,422
Average Interest Rate	1.28%	0.88%	0.71%	0.66%	0.60%
Board of Elections					
Number of registered voters	62,312	61,298	60,620	58,189	61,332
Number of voters last general election	33,064	20,581	41,797	27,578	27,303
Percentage of register voters that voted	53%	34%	69%	47%	45%
Number of precincts	104	104	104	104	104
Recorder					
Number of deeds recorded	5,204	5,445	5,280	4,997	4,530
Number of mortgages recorded	6,814	6,883	6,800	7,769	7,412
Number of leases recorded	97	123	175	318	496
Number of liens recorded	831	548	763	502	468
Miscellaneous documents recorded	308	303	235	299	279
UCC Financing Statements	81	74	86	91	85
Soldiers' Discharges	1	4	0	4	5
Judicial					
Common Pleas Courts					
Number of civil cases filed	830	884	874	754	842
Number of criminal cases filed	638	659	723	742	775
Number of domestic cases filed	496	458	471	447	457
Eastern County Court					
Number of civil cases filed	510	505	378	379	444
Number of criminal cases filed	606	607	615	653	728
Number of traffic cases	2,246	2,079	1,729	1,968	1,710
Western County Court					
Number of civil cases filed	659	665	578	515	507
Number of criminal cases filed	924	947	1,010	935	1,026
Number of traffic cases	2,732	2,443	2,133	2,697	2,400

502         515         508         526         644           4,560         4,679         4,369         4,528         3,627           80,222         80,382         80,670         81,792         81,751           21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345 <td< th=""><th>2013</th><th>2012</th><th>2011</th><th colspan="2">2011 2010</th><th>2009</th></td<>	2013	2012	2011	2011 2010		2009
4,560         4,679         4,369         4,528         3,627           80,222         80,382         80,670         81,792         81,751           21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
4,560         4,679         4,369         4,528         3,627           80,222         80,382         80,670         81,792         81,751           21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
4,560         4,679         4,369         4,528         3,627           80,222         80,382         80,670         81,792         81,751           21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525 <td< td=""><td>502</td><td>515</td><td>508</td><td></td><td>526</td><td>644</td></td<>	502	515	508		526	644
80,222         80,382         80,670         81,792         81,751           21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93	502	0.10	200		520	0
21,114         25,684         32,517         32,144         37,694           28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           407         573<	4,560	4,679	4,369		4,528	3,627
28,697         26,538         23,690         24,172         21,944           69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         1,a           674         802 <td< td=""><td>80,222</td><td>80,382</td><td>80,670</td><td></td><td>81,792</td><td>81,751</td></td<>	80,222	80,382	80,670		81,792	81,751
69,726         69,742         68,446         66,097         68,600           \$ 391,140         \$ 365,682         \$ 430,935         \$ 182,853         \$ 340,793           0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506 <td>21,114</td> <td>25,684</td> <td>32,517</td> <td></td> <td>32,144</td> <td>37,694</td>	21,114	25,684	32,517		32,144	37,694
\$ 391,140 \$ 365,682 \$ 430,935 \$ 182,853 \$ 340,793   0.67%	28,697	26,538	23,690		24,172	21,944
\$ 391,140 \$ 365,682 \$ 430,935 \$ 182,853 \$ 340,793   0.67%						
0.67%         0.63%         0.74%         0.40%         0.73%           60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           407         573         702         684         709           623         663         592         555         693           2,358         3,154         2,238         2,274         2,602           639         688         803         840         840 <td>69,726</td> <td>69,742</td> <td>68,446</td> <td></td> <td>66,097</td> <td>68,600</td>	69,726	69,742	68,446		66,097	68,600
60,715         64,651         62,534         65,801         64,674           20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506         461         458           431         486         486         533         517           407         573         702         684         709           623         663         592         555         693	\$ 391,140	\$ 365,682	\$ 430,935	\$	182,853	\$ 340,793
20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506         461         458           431         486         486         533         517           407         573         702         684         709           623         663         592         555         693           2,358         3,154         2,238         2,274         2,602      <	0.67%	0.63%	0.74%		0.40%	0.73%
20,985         43,745         30,931         30,902         28,153           35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506         461         458           431         486         486         533         517           407         573         702         684         709           623         663         592         555         693           2,358         3,154         2,238         2,274         2,602      <						
35%         68%         49%         47%         44%           104         127         127         127         127           4,674         4,760         4,487         5,214         4,146           8,984         7,505         6,796         9,354         7,377           1,274         1,646         607         589         345           491         769         638         681         525           277         230         215         317         272           93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506         461         458           431         486         486         533         517           407         573         702         684         709           623         663         592         555         693           2,358         3,154         2,238         2,274         2,602           639         688         803         840         840 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
104       127       127       127       127         4,674       4,760       4,487       5,214       4,146         8,984       7,505       6,796       9,354       7,377         1,274       1,646       607       589       345         491       769       638       681       525         277       230       215       317       272         93       n/a       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105						
4,674       4,760       4,487       5,214       4,146         8,984       7,505       6,796       9,354       7,377         1,274       1,646       607       589       345         491       769       638       681       525         277       230       215       317       272         93       n/a       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105						
8,984       7,505       6,796       9,354       7,377         1,274       1,646       607       589       345         491       769       638       681       525         277       230       215       317       272         93       n/a       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105	104	127	127		127	127
1,274       1,646       607       589       345         491       769       638       681       525         277       230       215       317       272         93       n/a       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105	4,674	4,760	4,487		5,214	4,146
491       769       638       681       525         277       230       215       317       272         93       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105	8,984	7,505	6,796		9,354	7,377
277       230       215       317       272         93       n/a       n/a       n/a       n/a         10       n/a       n/a       n/a       n/a         932       1,082       1,179       1,352       1,386         674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105	1,274	1,646	607		589	345
93         n/a         n/a         n/a         n/a           10         n/a         n/a         n/a         n/a           932         1,082         1,179         1,352         1,386           674         802         506         461         458           431         486         486         533         517           407         573         702         684         709           623         663         592         555         693           2,358         3,154         2,238         2,274         2,602           639         688         803         840         840           1,098         1,108         1,120         1,105         1,105	491	769	638		681	525
10     n/a     n/a     n/a     n/a       932     1,082     1,179     1,352     1,386       674     802     506     461     458       431     486     486     533     517       407     573     702     684     709       623     663     592     555     693       2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105	277	230	215		317	272
932 1,082 1,179 1,352 1,386 674 802 506 461 458 431 486 486 533 517 407 573 702 684 709 623 663 592 555 693 2,358 3,154 2,238 2,274 2,602 639 688 803 840 840 1,098 1,108 1,120 1,105 1,105	93	n/a	n/a		n/a	n/a
674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105	10	n/a	n/a		n/a	n/a
674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105						
674       802       506       461       458         431       486       486       533       517         407       573       702       684       709         623       663       592       555       693         2,358       3,154       2,238       2,274       2,602         639       688       803       840       840         1,098       1,108       1,120       1,105       1,105						
431     486     486     533     517       407     573     702     684     709       623     663     592     555     693       2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105						
407     573     702     684     709       623     663     592     555     693       2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105	674					458
623     663     592     555     693       2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105	431	486	486		533	517
623     663     592     555     693       2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105	407	573	702		684	709
2,358     3,154     2,238     2,274     2,602       639     688     803     840     840       1,098     1,108     1,120     1,105     1,105						
639     688     803     840     840       1,098     1,108     1,120     1,105     1,105						
1,098 1,108 1,120 1,105 1,105						
	639	688	803		840	840
2,011 2,454 2,071 2,906 2,906	1,098	1,108	1,120		1,105	1,105
	2,011	2,454	2,071		2,906	2,906

# Operating Indicators by Function/Activity(Continued) Last Ten Years

	2018	2017	2016	2015	2014
Public Works					
Engineer					
Miles of roads resurfaced					
Hot Mix	8.99	5.43	6.66	9.20	6.49
Cold Mix	13.04	12.71	14.27	11.99	13.08
Chip and Seal	23.06	20.97	29.17	18.55	19.14
Number of bridges and culverts replaced/improved	17	17	18	18	16
Number of signs and markers erected	573	936	642	673	1,041
Health					
Board of DD					
Number of students enrolled					
Early intervention program/Help Me Grow	108	196	141	44	54
Preschool	0	25	18	24	22
School age	66	94	80	89	86
Dog and Kennel					
Regular Tags Issued	9,638	9,896	9,844	9,977	9,722
Permanent Tags Issued	41	30	24	27	33
Dangerous Dog Tags Issued	2	2	2	2	1
Service Dog Tags Issued	1	1	0	0	12
Kennel Tags Issued	238	268	147	235	264
Number of Kennels	20	16	12	18	22
Public Safety					
Sheriff					
Jail Operation					
Average daily jail census	151	144	152	145	141
Prisoners booked	1,647	1,556	1,670	1,844	1,691
Prisoners released	n/a	n/a	1,686	1,840	1,689
Enforcement					
Number of incidents reported	13,466	12,305	11,360	14,782	9,608
Number of citations issued	535	382	567	566	384
Number of papers served	6,517	5,314	5,030	5,454	4,504
Coroner					
Number of deaths reported	793	775	719	759	580
Number of deaths investigated	390	368	314	324	276
Number of autopsies performed	44	37	40	25	27
Number of toxicologies performed	30	40	38	19	n/a
Building Department					
Number of residential permits issued	1,004	951	765	1,093	1,235
Number of commercial permits issued	241	290	231	1,380	667
Number of manufactured home permits issued	0	0	0	1	13
Number of inspections performed	3,056	3,288	3,373	3,520	2,657

**Source**: Office of the County Auditor, Ashtabula County, Ohio n/a indicates that the information was not available.

2013	2012	2011	2010	2009
7.99	6.38	14.19	9.71	3.42
14.89	14.35	13.61	13.40	12.60
18.85	22.46	23.55	25.55	28.18
17	27	27	26	20
1,001	1,040	967	959	1,097
103	96	103	90	89
23	16	15	16	18
85	78	71	73	69
10,294	10,520	10,542	10,859	11,293
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a
19	20	83	87	63
141	113	97	85	81
3,562	1,678	1,591	1,873	1,792
1,768	1,668	1,556	1,891	198
14,621	9,599	7,335	19,345	18,865
495	1,953	351	2,063	1,862
4,937	440	556	4,532	4,702
600				-0.4
688	661	764	677	704
297	291	310	303	268
37	39	39	54	57
n/a	n/a	n/a	n/a	n/a
1,350	1,386	1,474	1,406	1,247
695	631	640	663	651
15	27	18	n/a	n/a
3,010	3,937	4,448	4,782	4,463

# Capital Asset Statistics by Function/Activity Last Ten Years

	2018	2017	2016	2015	2014
<b>General Government</b>					
Legislative and Executive					
Commissioners					
Administrative office space (sq. ft.)	14,074	14,074	14,074	14,074	14,074
Auditor					
Administrative office space	2,645	2,645	2,645	2,645	2,645
Treasurer					
Administrative office space	1,258	1,258	1,258	1,258	1,258
Prosecuting Attorney					
Administrative office space	4,639	4,639	4,639	4,639	4,639
Board of Elections					
Administrative office space	1,645	1,645	1,645	1,645	1,645
Voting Machines	228	228	140	140	140
Recorder					
Administrative office space	1,818	1,818	1,818	1,818	1,818
Buildings and Grounds					
Administrative office space	1,397	1,397	1,397	1,397	1,397
Data Processing					
Administrative office space	1,801	1,801	1,801	1,801	1,801
Judicial					
Common Pleas Court					
Number of court rooms	3	3	3	3	3
Probate Court					
Number of court rooms	1	1	1	1	1
Juvenile Court					
Number of court rooms	1	1	1	1	1
Clerk of Courts					
Administrative office space	3,042	3,042	3,042	3,042	3,042
Law Library					
Administrative office space	1,294	1,294	1,294	1,294	1,294
Public Safety					
Sheriff					
Jail capacity	166	166	166	145	145
Number of patrol vehicles	38	38	38	49	50
Probation					
Number of vehicles	4	4	3	3	1

2013	2012	2011	2010	2009
14,074	14,074	14,074	14,074	14,074
2,645	2,645	2,645	2,645	2,645
1,258	1,258	1,258	1,258	1,258
4,639	4,639	4,639	4,639	4,639
1,645 140	1,645 140	1,645 140	1,645 140	1,645 140
1,818	1,818	1,818	1,818	1,818
1,397 1,801	1,397 1,801	1,397 1,801	1,397 1,801	1,397 1,801
1,001	1,001	1,001	1,001	1,001
3	3	3	3	3
1	1	1	1	1
1	1	1	1	1
3,042	3,042	3,042	3,042	3,042
1,294	1,294	1,294	1,294	1,294
145 48	112 48	112 44	112 44	112 56

# Capital Asset Statistics by Function/Activity Last Ten Years

	2018	2017	2016	2015	2014
Emergency Management Agency					_
Number of emergency response vehicles	4	4	6	4	4
Coroner					
Number of emergency response vehicles	2	2	4	2	3
Public Works					
Engineer					
Centerline miles of roads	355.06	355.06	355.06	375.40	346.70
Number of bridges	373	373	375	377	387
Number of culverts	541	541	536	528	518
Number of vehicles	57	57	53	59	65
Health					
Board of DD					
Number of facilities	3	3	3	3	1
Number of buses	31	31	31	29	27
Human Services					
Jobs and Family Services					
Administrative office space	37,336	37,336	37,336	37,336	37,336
Number of vehicles	11	11	12	12	13
Children's Services					
Administrative office space	23,814	23,814	23,814	23,814	23,814
Number of vehicles	7	7	6	6	6
Veteran Services					
Number of vehicles	4	4	3	4	1
Community and Economic Development					
Number of related infrastructure projects	2	2	4	1	6

2013	2012	2011	2010	2009
4	4	3	3	3
3	3	2	2	2
347.40	347.40	347.40	347.40	345.97
414	414	414	415	415
493	493	493	493	493
59	59	51	51	29
1 26	1 26	1 23	1 23	1 22
25,870	25,870	25,870	25,870	25,870
12	12	14	14	14
23,814	23,814	23,814	23,814	23,814
12	12	9	9	10
1	1	1	1	3
6	6	7	7	11